



This is a digital copy of a book that was preserved for generations on library shelves before it was carefully scanned by Google as part of a project to make the world's books discoverable online.

It has survived long enough for the copyright to expire and the book to enter the public domain. A public domain book is one that was never subject to copyright or whose legal copyright term has expired. Whether a book is in the public domain may vary country to country. Public domain books are our gateways to the past, representing a wealth of history, culture and knowledge that's often difficult to discover.

Marks, notations and other marginalia present in the original volume will appear in this file - a reminder of this book's long journey from the publisher to a library and finally to you.

Usage guidelines

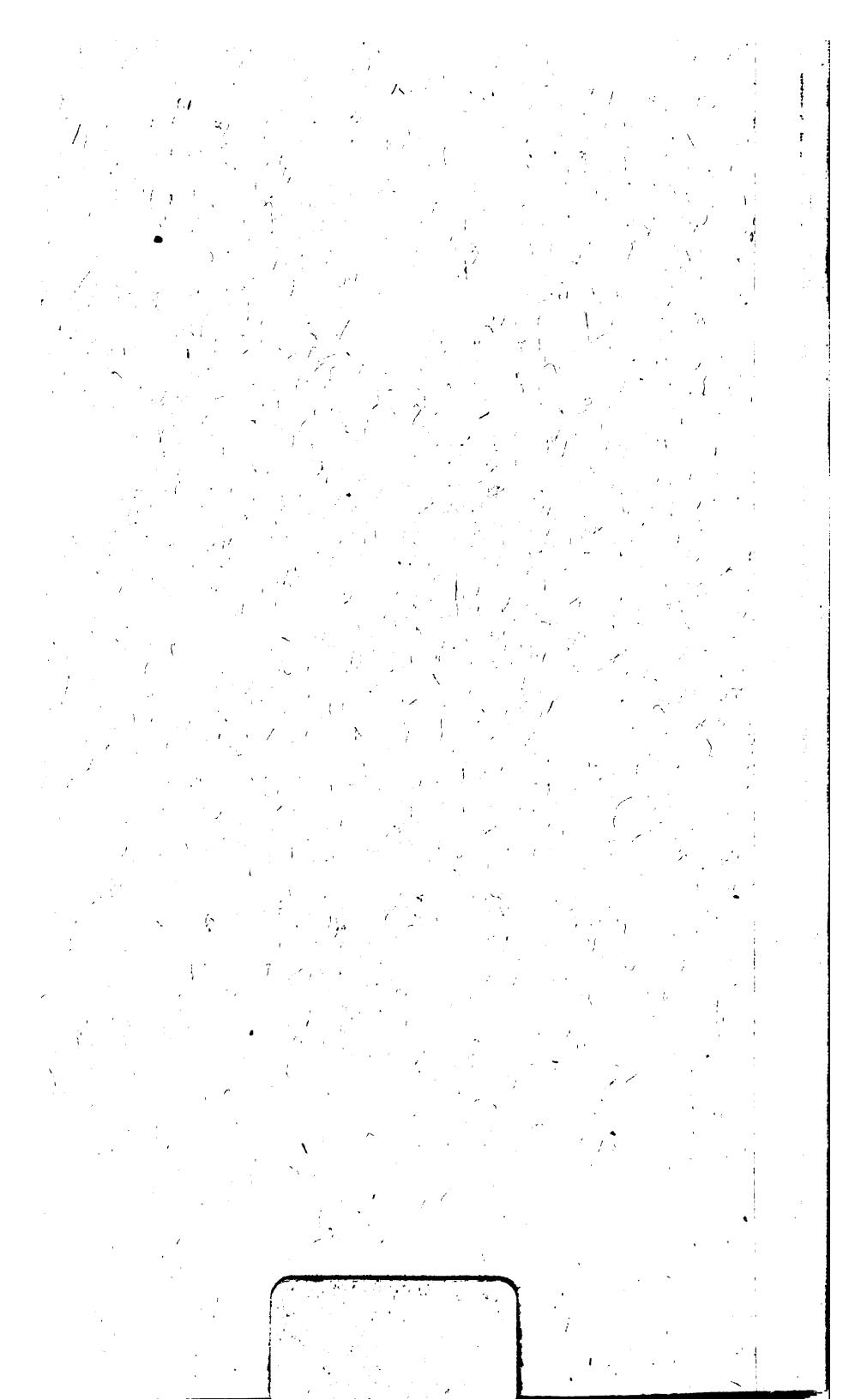
Google is proud to partner with libraries to digitize public domain materials and make them widely accessible. Public domain books belong to the public and we are merely their custodians. Nevertheless, this work is expensive, so in order to keep providing this resource, we have taken steps to prevent abuse by commercial parties, including placing technical restrictions on automated querying.

We also ask that you:

- + *Make non-commercial use of the files* We designed Google Book Search for use by individuals, and we request that you use these files for personal, non-commercial purposes.
- + *Refrain from automated querying* Do not send automated queries of any sort to Google's system: If you are conducting research on machine translation, optical character recognition or other areas where access to a large amount of text is helpful, please contact us. We encourage the use of public domain materials for these purposes and may be able to help.
- + *Maintain attribution* The Google "watermark" you see on each file is essential for informing people about this project and helping them find additional materials through Google Book Search. Please do not remove it.
- + *Keep it legal* Whatever your use, remember that you are responsible for ensuring that what you are doing is legal. Do not assume that just because we believe a book is in the public domain for users in the United States, that the work is also in the public domain for users in other countries. Whether a book is still in copyright varies from country to country, and we can't offer guidance on whether any specific use of any specific book is allowed. Please do not assume that a book's appearance in Google Book Search means it can be used in any manner anywhere in the world. Copyright infringement liability can be quite severe.

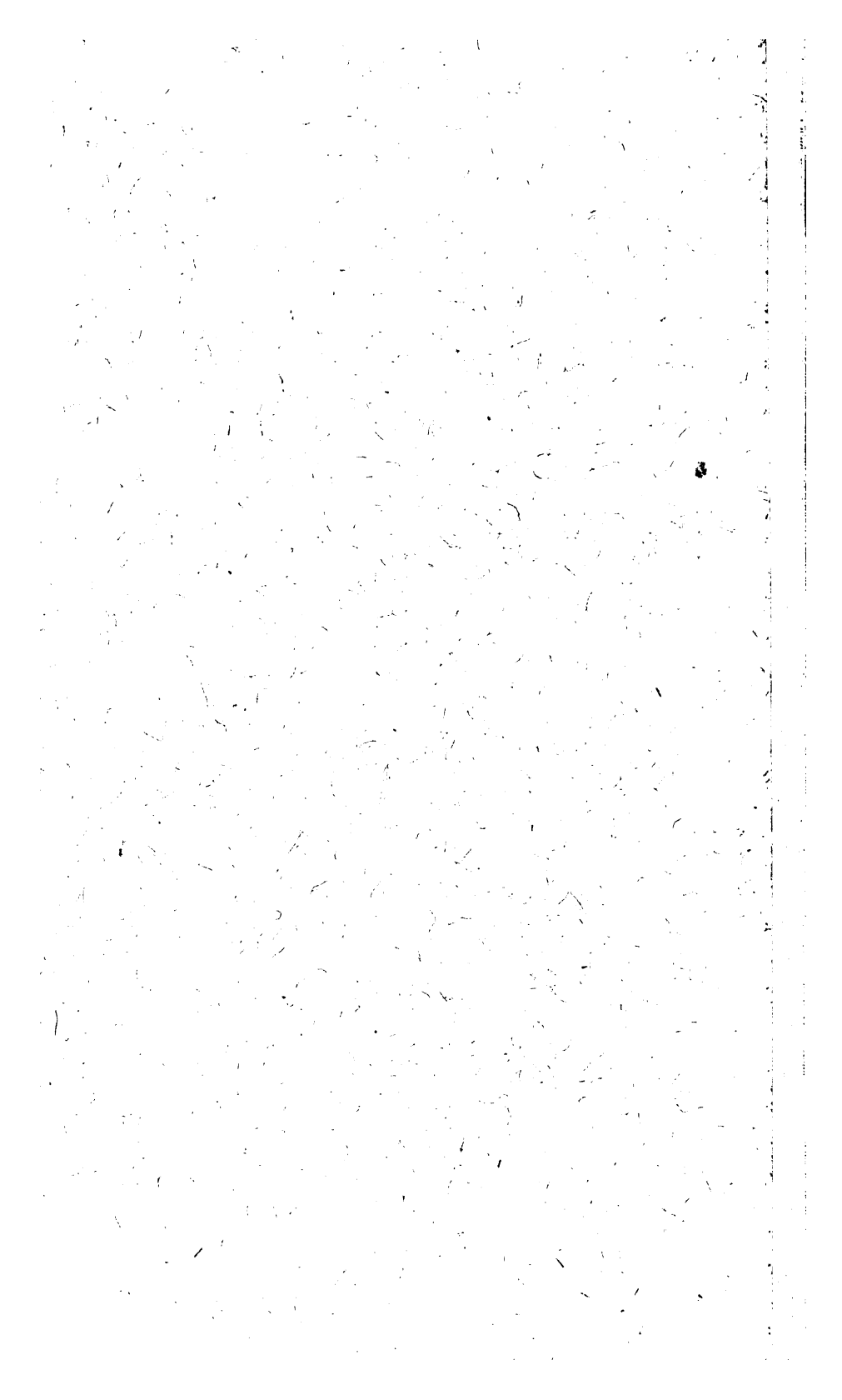
About Google Book Search

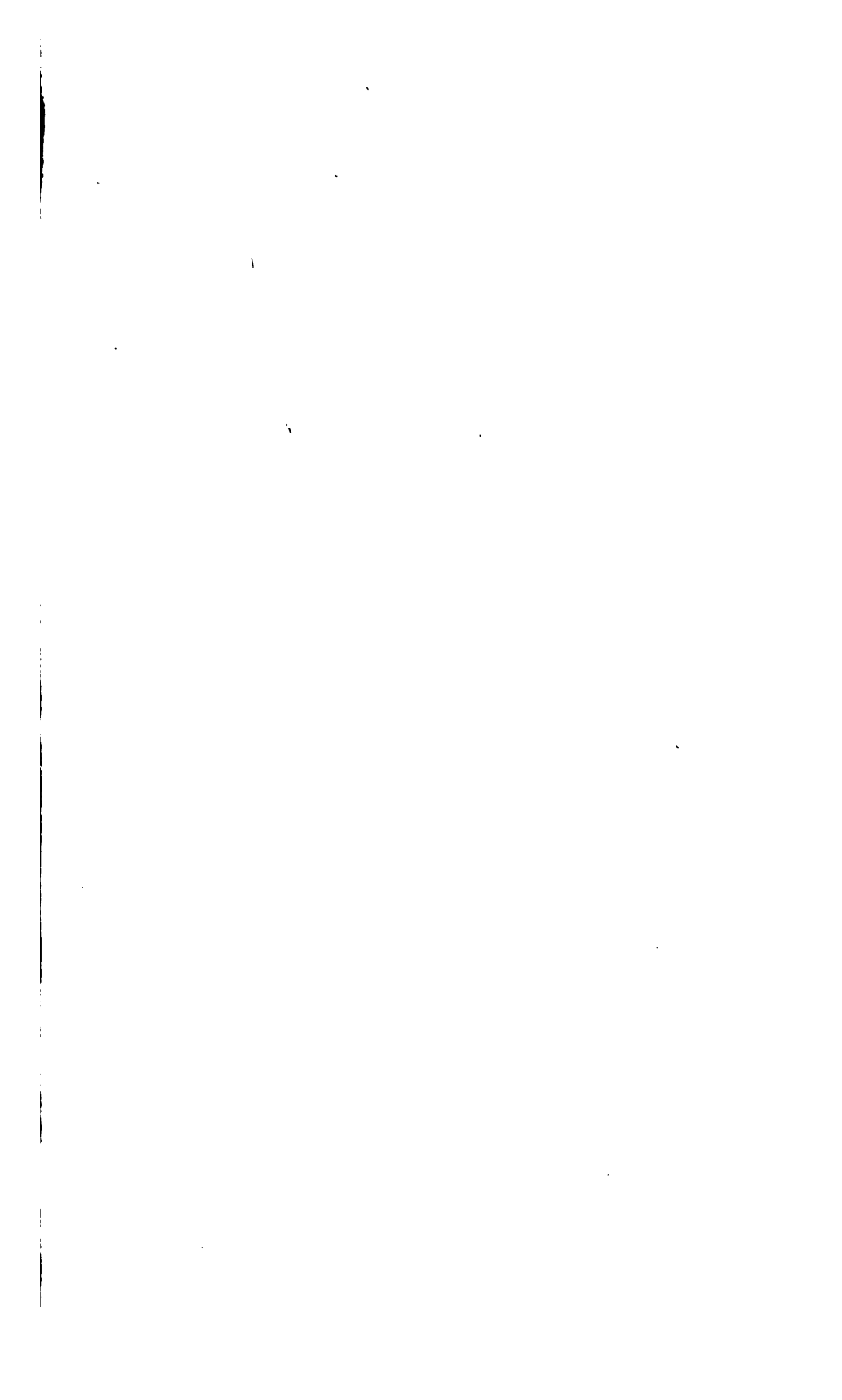
Google's mission is to organize the world's information and to make it universally accessible and useful. Google Book Search helps readers discover the world's books while helping authors and publishers reach new audiences. You can search through the full text of this book on the web at <http://books.google.com/>



Hume

CE





He

(Hume)
CB



DA 20

THE
HISTORY OF ENGLAND

FROM THE
INVASION OF JULIUS CÆSAR

TO THE
REVOLUTION IN 1688;
BY DAVID HUME, ESQ.

CONTINUED
TO THE DEATH OF GEORGE THE SECOND,
BY T. SMOLLETT, M.D.

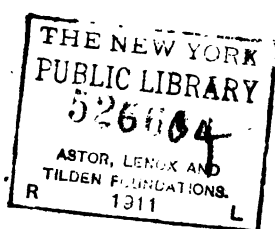
CENTRAL COLLECTION
A NEW EDITION,

WITH PORTRAITS AND LIVES OF THE AUTHORS.
IN THIRTEEN VOLUMES,
VOL. V.

LONDON:

**PRINTED FOR G. COWIE AND CO.; W. BAYNES AND SON; SMITH, E. & FEN,
AND CO.; R. BAYNES; W. MASON; J. HEARNE; J. BAIN; J. ARNOULD;
J. F. SETCHELL; E. WHEATLEY; M. ILEY; M. DOYLE; J. BRUMBY;
C. RICE; J. DOWDING; W. H. REID; P. WRIGHT; W. BOOTH; T. LESTER;
W. HARDCASTLE; H. STEEL; H. MOZLEY; M. KEENE; C. P. ARCHER;
R. M. TIMS; AND H. S. BAYNES.**

1825.



CONTENTS

OF

THE FIFTH VOLUME.

CHAP. XXXIX.

ELIZABETH.

State of Europe—Civil wars of France—Havre de Grace put in possession of the English—A parliament—Havre lost—Affairs of Scotland—The queen of Scots marries the earl of Darnley—Confederacy against the Protestants—Murder of Rizzio—A parliament—Murder of Darnley—Queen of Scots marries Bothwell—Insurrections in Scotland—Imprisonment of Mary—Mary flies into England—Conferences at York and Hampton-court Page 1

CHAP. XL.

Character of the Puritans—Duke of Norfolk's conspiracy—Insurrection in the north—Assassination of the earl of Murray—A parliament—Civil wars of France—Affairs of the Low Countries—New conspiracy of the duke of Norfolk—Trial of Norfolk—His execution—Scotch affairs—French affairs—Massacre of Paris—French affairs—Civil wars of the Low Countries—A parliament 86

CHAP. XLI.

Affairs of Scotland—Spanish Affairs—Sir Francis Drake—A parliament—Negotiations of marriage with the duke of Anjou—Affairs of Scotland—Letter from queen Mary to Elisabeth—Conspiracies in England—A parliament—The ecclesiastical commission—Affairs of the Low Countries—Hostilities with Spain
162

CHAP. XLII.

Zeal of the Catholics—Babington's conspiracy—Mary assents to the conspiracy—The conspirators seized and executed—Resolution to try the queen of Scots—The commissioners prevail on her to submit to the trial—The trial—Sentence against Mary—Interposition of king James—Reasons for the execution of Mary—The execution—Mary's character—The queen's affected sorrow—Drake destroys the Spanish fleet at Cadiz—Philip projects the invasion of England—The invincible Armada—Preparations in England—The armada arrives in the Channel—Defeated—A parliament—Expedition against Portugal—Affairs of Scotland 212

CHAP. XLIII.

French affairs—Murder of the duke of Guise—Murder of Henry III.—Progress of Henry IV.—Naval enterprises against Spain—A parliament—Henry IV. embraces the Catholic religion—Scotch affairs—Naval enterprises—A parliament—Peace of Vervins—The earl of Essex 287

CONTENTS.

CHAP. XLIV.

State of Ireland—Tyrone's rebellion—Essex sent over to Ireland—His ill success—Returns to England—Is disgraced—His intrigues—His insurrection—His trial and execution—French affairs—Mountjoy's success in Ireland—Defeat of the Spaniards and Irish—A parliament—Tyrone's submission—Queen's sickness—and death—and character Page 328

APPENDIX III.

Government of England—Revenues—Commerce—Military force—Manufactures—Learning 383

CHAP. XLV.

JAMES I.

Introduction—James's first transactions—State of Europe—Rostri's negotiations—Raleigh's conspiracy—Hampton-court conference—A parliament—Peace with Spain 424

CHAP. XLVI.

Gunpowder conspiracy—A parliament—Truce betwixt Spain and the United Provinces—A parliament—Death of the French king—Arminianism—State of Ireland 452

THE
HISTORY OF ENGLAND.

CHAP. XXXIX.

ELIZABETH.

State of Europe—Civil wars of France—Havre de Grace put in possession of the English—A parliament—Havre lost—Affairs of Scotland—The queen of Scots marries the earl of Darnley—Confederacy against the Protestants—Murder of Rizzio—A parliament—Murder of Darnley—Queen of Scots marries Bothwell—Insurrections in Scotland—Imprisonment of Mary—Mary flies into England—Conferences at York and Hampton-court.

State of
Europe.
1562.

AFTER the commencement of the religious wars in France, which rendered that flourishing kingdom, during the course of near forty years, a scene of horror and devastation, the great rival powers in Europe were Spain and England; and it was not long before an animosity, first political, then personal, broke out between the sovereigns of these countries.

Philip II. of Spain, though he reached not any enlarged views of policy, was endowed with great industry and sagacity, a remarkable caution in his enterprises, an unusual foresight in all his measures; and as he was ever cool and seemingly unmoved by passion, and possessed neither talents nor inclination for war, both his subjects and his neighbours had reason to expect justice, happiness, and tranquillity, from his administration. But prejudices had on him as pernicious effects as ever passion had on any other monarch; and the spirit of bigotry and tyranny by which he was actuated, with the fraudulent maxims which governed

his counsels, excited the most violent agitation among his own people, engaged him in acts of the most enormous cruelty, and threw all Europe into combustion.

After Philip had concluded peace at Cateau-Cambrésis, and had remained some time in the Netherlands, in order to settle the affairs of that country, he embarked for Spain; and as the gravity of that nation, with their respectful obedience to their prince, had appeared more agreeable to his humour than the homely familiar manners and the pertinacious liberty of the Flemings, it was expected that he would, for the future, reside altogether at Madrid, and would govern all his extensive dominions by Spanish ministers and Spanish counsels. Having met with a violent tempest on his voyage, he no sooner arrived in harbour than he fell on his knees; and, after giving thanks for his deliverance, he vowed that his life, which was thus providentially saved, should thenceforth be entirely devoted to the extirpation of heresy.* His subsequent conduct corresponded to these professions. Finding that the new doctrines had penetrated into Spain, he let loose the rage of persecution against all who professed them, or were suspected of adhering to them; and by his violence he gave new edge, even to the usual cruelty of priests and inquisitors. He threw into prison Constantine Ponce, who had been confessor to his father, the emperor Charles; who had attended him during his retreat; and in whose arms that great monarch had terminated his life; and after this ecclesiastic died in confinement, he still ordered him to be tried and condemned for heresy, and his statue to be committed to the flames. He even deliberated whether he should not exercise like severity against the memory of his father, who was suspected, during his later years, to have indulged a propensity towards the Lutheran principles; in his unrelenting zeal for orthodoxy, he spared neither age, sex, nor condition;

* Thuanus, lib. 23. cap. 14.

he was present, with an inflexible countenance, at the the most barbarous executions; he issued rigorous orders for the prosecution of heretics in Spain, Italy, the Indies, and the Low Countries; and, having founded his determined tyranny on maxims of civil policy, as well as on principles of religion, he made it apparent to all his subjects, that there was no method, except the most entire compliance, or most obstinate resistance, to escape or elude the severity of his vengeance.

During that extreme animosity which prevailed between the adherents of the opposite religions, the civil magistrate, who found it difficult, if not impossible, for the same laws to govern such enraged adversaries, was naturally led, by specious rules of prudence, in embracing one party, to declare war against the other, and to exterminate, by fire and sword, those bigots, who, from abhorrence of his religion, had proceeded to an opposition of his power, and to a hatred of his person. If any prince possessed such enlarged views as to foresee that a mutual toleration would in time abate the fury of religious prejudices, he yet met with difficulties in reducing this principle to practice; and might deem the malady too violent to await a remedy, which, though certain, must necessarily be slow in its operation. But Philip, though a profound hypocrite, and extremely governed by self-interest, seems also to have been himself actuated by an imperious bigotry; and, as he employed great reflection in all his conduct, he could easily palliate the gratification of his natural temper under the colour of wisdom, and find, in this system, no less advantage to his foreign than his domestic politics. By placing himself at the head of the Catholic party, he converted the zealots of the ancient faith into partisans of Spanish greatness; and by employing the powerful allurements of religion, he seduced every where the subjects from that allegiance which they owed to their native sovereign.

The course of events, guiding and concurring with choice, had placed Elizabeth in a situation diametrically opposite; and had raised her to be the glory, the bulwark, and the support, of the numerous, though still persecuted, Protestants throughout Europe. More moderate in her temper than Philip, she found, with pleasure, that the principles of her sect required not such extreme severity in her domestic government, as was exercised by that monarch; and, having no object but self-preservation, she united her interests in all foreign negotiations with those who were every where struggling under oppression, and guarding themselves against ruin and extermination. The more virtuous sovereign was thus happily thrown into the more favourable cause; and fortune, in this instance, concurred with policy and nature.

During the lifetime of Henry II. of France, and of his successor, the force of these principles was somewhat restrained, though not altogether overcome, by motives of a superior interest; and the dread of uniting England with the French monarchy, engaged Philip to maintain a good correspondence with Elizabeth. Yet even during this period he rejected the garter which she sent him; he refused to ratify the ancient league between the house of Burgundy and England;^b he furnished ships to transport French forces into Scotland; he endeavoured to intercept the earl of Arran, who was hastening to join the malecontents in that country; and the queen's wisest ministers still regarded his friendship as hollow and precarious.^c But no sooner did the death of Francis II. put an end to Philip's apprehensions with regard to Mary's succession, than his animosity against Elizabeth began more openly to appear; and the interests of Spain and those of England were found opposite in every negotiation and transaction.

^b Digges's *Complete Ambassador*, p. 369. Haynes, p. 585. Strype, vol. 4. no. 246.
^c Haynes, vol. 1. p. 280, 281. 283, 284.

The two great monarchies of the continent, France and Spain, being possessed of nearly equal force, were naturally antagonists; and England, from its power and situation, was entitled to support its own dignity, as well as tranquillity, by holding the balance between them. Whatever incident, therefore, tended too much to depress one of these rival powers, as it left the other without control, might be deemed contrary to the interests of England; yet so much were these great maxims of policy overruled, during that age, by the disputes of theology, that Philip found an advantage in supporting the established government and religion of France; and Elizabeth in protecting faction and innovation.

Civil wars of France. The queen-regent of France, when reinstated in authority by the death of her son, Francis, had formed a plan of administration more subtle than judicious; and, balancing the Catholics with the Hugonots, the duke of Guise with the prince of Condé, she endeavoured to render herself necessary to both, and to establish her own dominion on their constrained obedience.^d But the equal counterpoise of power, which, among foreign nations, is the source of tranquillity, proves always the ground of quarrel between domestic factions; and if the animosity of religion concur with the frequent occasions which present themselves of mutual injury, it is impossible, during any time, to preserve a firm concord in so delicate a situation. The constable, Montmorency, moved by zeal for the ancient faith, joined himself to the duke of Guise; the king of Navarre, from his inconstant temper, and his jealousy of the superior genius of his brother, embraced the same party; and Catherine, finding herself depressed by this combination, had recourse to Condé and the Hugonots, who gladly embraced the opportunity of fortifying themselves by her countenance and protection.^e An edict had been published, granting a

^d Davila, lib. 2.

^e Ibid. lib. 3.

toleration to the Protestants; but the interested violence of the duke of Guise, covered with the pretence of religious zeal, broke through this agreement; and the two parties, after the fallacious tranquillity of a moment, renewed their mutual insults and injuries, Condé, Coligni, Andelot, assembled their friends, and flew to arms; Guise and Montmorency got possession of the king's person, and constrained the queen-regent to embrace their party; fourteen armies were levied and put in motion in different parts of France;^f each province, each city, each family, was agitated with intestine rage and animosity. The father was divided against the son; brother against brother; and women themselves, sacrificing their humanity as well as their timidity to the religious fury, distinguished themselves by acts of ferocity and valour.^g Wherever the Hugonots prevailed, the images were broken, the altars pillaged, the churches demolished, the monasteries consumed with fire; where success attended the Catholics, they burned the Bibles, rebaptized the infants, constrained married persons to pass anew through the nuptial ceremony; and plunder, desolation, and bloodshed, attended equally the triumph of both parties. The parliament of Paris itself, the seat of law and justice, instead of employing its authority to compose these fatal quarrels, published an edict by which it put the sword into the hands of the enraged multitude, and empowered the Catholics every where to massacre the Hugonots;^h and it was during this period, when men began to be somewhat enlightened, and in this nation, renowned for polished manners, that the theological rage, which had long been boiling in men's veins, seems to have attained its last stage of virulence and ferocity.

Havre de
Grace put
in possession
of the
English.

Philip, jealous of the progress which the Hugonots made in France, and dreading that the contagion would spread into the low country,

^f Father Paul, lib. 7.

^g Ibid.

^h Ibid. Haynes, p. 391.

provinces, had formed a secret alliance with the princes of Guise, and had entered into a mutual concert for the protection of the ancient faith, and the suppression of heresy. He now sent six thousand men, with some supply of money, to reinforce the Catholic party; and the prince of Condé, finding himself unequal to so great a combination, countenanced by the royal authority, was obliged to dispatch the vidame of Chartres and Briguemaut to London, in order to crave the assistance and protection of Elizabeth. Most of the province of Normandy was possessed by the Hugonots; and Condé offered to put Havre de Grace into the hands of the English; on condition that, together with three thousand men for the garrison of that place, the queen should likewise send over three thousand to defend Dieppe and Rouen, and should furnish the prince with a supply of a hundred thousand crowns.¹

Elizabeth, besides the general and essential interest of supporting the Protestants, and opposing the rapid progress of her enemy the duke of Guise, had other motives which engaged her to accept of this proposal. When she concluded the peace at Cateau-Cambresis, she had good reason to foresee that France never would voluntarily fulfil the article which regarded the restitution of Calais; and many subsequent incidents had tended to confirm this suspicion. Considerable sums of money had been expended on the fortifications; long leases had been granted of the lands; and many inhabitants had been encouraged to build and settle there, by assurances that Calais should never be restored to the English.² The queen therefore wisely concluded, that, could she get possession of Havre, a place which commanded the mouth of the Seine, and was of greater importance than Calais, she should easily constrain the French to execute the treaty, and should have the glory

¹ Forbes, vol. 2. p. 48.

² Ibid. p. 54. 257.

of restoring to the crown that ancient possession, so much the favourite of the nation.

No measure could be more generally odious in France, than the conclusion of this treaty with Elizabeth. Men were naturally led to compare the conduct of Guise, who had finally expelled the English, and had debarred these dangerous and destructive enemies from all access into France, with the treasonable politics of Condé, who had again granted them an entrance into the heart of the kingdom. The prince had the more reason to repent of this measure, as he reaped not from it all the advantage which he expected. Three thousand English immediately took possession of Havre and Dieppe, under the command of sir Edward Poinings; but the latter place was found so little capable of defence, that it was immediately abandoned.¹ The siege of Rouen was already formed by the Catholics, under the command of the king of Navarre and Montmorency; and it was with difficulty that Poinings could throw a small reinforcement into the place. Though these English troops behaved with gallantry,^m and though the king of Navarre was mortally wounded during the siege, the Catholics still continued the attack of the place, and carrying it at last by assault, put the whole garrison to the sword. The earl of Warwick, eldest son of the late duke of Northumberland, arrived soon after at Havre with another body of three thousand English, and took on him the command of the place.

It was expected that the French Catholics, flushed with their success at Rouen, would immediately have formed the siege of Havre, which was not as yet in any condition of defence; but the intestine disorders of the kingdom soon diverted their attention to another enterprise. Andelot, seconded by the negotiations of Elizabeth, had levied a considerable body of Protestants

¹ Forbes, vol. 2. p. 199.

^m Ibid. p. 161.

in Germany; and having arrived at Orleans, the seat of the Hugonots' power, he enabled the prince of Condé and the admiral to take the field, and oppose the progress of their enemies. After threatening Paris during some time, they took their march towards Normandy with a view of engaging the English to act in conjunction with them, and of fortifying themselves by the farther assistance which they expected from the zeal and vigour of Elizabeth.^a The Catholics, commanded by the constable, and under him by the duke of Guise, followed on their rear; and, overtaking them at Dreux, obliged them to give battle. The field was fought with great obstinacy on both sides; and the action was distinguished by this singular event, that Condé and Montmorency, the commanders of the opposite armies, fell both of them prisoners into the hands of their enemies. The appearances of victory remained with Guise; but the admiral, whose fate it ever was to be defeated, and still to rise more terrible after his misfortunes, collected the remains of the army; and inspiring his own unconquerable courage and constancy into every breast, kept them in a body, and subdued some considerable places in Normandy. Elizabeth, the better to support his cause, sent him a new supply of a hundred thousand crowns; and offered, if he could find merchants to lend him the money, to give her bond for another sum of equal^o amount.

A parliament.

The expenses incurred by assisting the French
1563. Hugonots had emptied the queen's exchequer; and, in order to obtain a supply, she found herself under the necessity of summoning a parliament (Jan. 12); an expedient to which she never willingly had recourse. A little before the meeting of this assembly she had fallen into a dangerous illness, the small-pox; and as her life, during some time, was despaired of, the people became the more sensible of their perilous situation,

^a Forbes, p. 320. Davila, lib. 3.

^o Ibid. vol. 2. p. 322. 347.

derived from the uncertainty which, in case of her demise, attended the succession of the crown. The partisans of the queen of Scots and those of the house of Suffolk, already divided the nation into factions; and every one foresaw, that, though it might be possible at present to determine the controversy by law, yet, if the throne were vacant, nothing but the sword would be able to fix a successor. The commons, therefore, on the opening of the session, voted an address to the queen; in which, after enumerating the dangers attending a broken and doubtful succession, and mentioning the evils which their fathers had experienced from the contending titles of York and Lancaster, they entreated the queen to put an end to their apprehensions, by choosing some husband, whom, they promised, whoever he were, gratefully to receive, and faithfully to serve, honour, and obey; or, if she had entertained any reluctance to the married state, they desired that the lawful successor might be named, at least appointed by act of parliament. They remarked that, during all the reigns which had passed since the Conquest, the nation had never before been so unhappy as not to know the person who, in case of the sovereign's death, was legally entitled to fill the vacant throne. And they observed, that the fixed order which took place in inheriting the French monarchy, was one chief source of the usual tranquillity, as well as of the happiness of that kingdom.*

This subject, though extremely interesting to the nation, was very little agreeable to the queen; and she was sensible that great difficulties would attend every decision. A declaration in favour of the queen of Scots would form a settlement perfectly legal; because that princess was commonly allowed to possess the right of blood; and the exclusion given by Henry's will, deriving its weight chiefly from an act of parliament, would lose all authority, whenever the queen and par-

liament had made a new settlement, and restored the Scottish line to its place in the succession. But she dreaded giving encouragement to the Catholics, her secret enemies, by this declaration. She was sensible that every heir was, in some degree, a rival; much more one who enjoyed a claim for the present possession of the crown, and who had already advanced, in a very open manner, these dangerous pretensions. The great power of Mary, both from the favour of the Catholic princes, and her connexions with the house of Guise, not to mention the force and situation of Scotland, was well known to her; and she saw no security that this princess, if fortified by a sure prospect of succession, would not revive claims which she could never yet be prevailed on formally to relinquish. On the other hand, the title of the house of Suffolk was supported by the more zealous Protestants only; and it was very doubtful, whether even a parliamentary declaration in its favour would bestow on it such validity as to give satisfaction to the people. The republican part of the constitution had not yet acquired such an ascendant as to control, in any degree, the ideas of hereditary right; and as the legality of Henry's will was still disputed, though founded on the utmost authority which a parliament could confer; who could be assured that a more recent act would be acknowledged to have greater validity? In the frequent revolutions which had of late taken place, the right of blood had still prevailed over religious prejudices; and the nation had ever shewn itself disposed rather to change its faith than the order of succession. Even many Protestants declared themselves in favour of Mary's claim of inheritance;⁹ and nothing would occasion more general disgust, than to see the queen, openly and without reserve, take part against it. The Scottish princess also, finding herself injured in so sensible a point, would

⁹ Keith, p. 322.

thenceforth act as a declared enemy; and uniting together her foreign and domestic friends, the partisans of her present title and of her eventual succession, would soon bring matters to extremities against the present establishment. The queen, weighing all these inconveniencies, which were great and urgent, was determined to keep both parties in awe, by maintaining still an ambiguous conduct; and she rather chose that the people should run the hazard of contingent events, than that she herself should visibly endanger her throne, by employing expedients, which, at best, would not bestow entire security on the nation. She gave, therefore, an evasive answer to the applications of the commons; and when the house, at the end of the session, desired, by the mouth of their speaker, farther satisfaction on that head, she could not be prevailed on to make her reply more explicit. She only told them, contrary to her declarations in the beginning of her reign, that she had fixed no absolute resolution against marriage; and she added, that the difficulties attending the question of the succession were so great, that she would be contented, for the sake of her people, to remain some time longer in this vale of misery; and never should depart life with satisfaction, till she had laid some solid foundation for their future security.*

The most remarkable law passed this session, was that which bore the title of *Assurance of the queen's royal power over all states and subjects within her dominions*.† By this act, the asserting twice, by writing, word, or deed, the pope's authority, was subjected to the penalties of treason. All persons in holy orders were bound to take the oath of supremacy; as also all who were advanced to any degree, either in the universities or in common law; all schoolmasters, officers in court, or members of parliament; and the penalty of their second refusal was treason. The first offence, in

* Sir Simon D'Ewes's Journal, p. 75.

† 5 Eliz. c. 1.

both cases, was punished by banishment and forfeiture. This rigorous statute was not extended to any of the degree of a baron; because it was not supposed that the queen could entertain any doubt with regard to the fidelity of persons possessed of such high dignity. Lord Montacute made opposition to the bill; and asserted, in favour of the Catholics, that they disputed not, they preached not, they disobeyed not, the queen; they caused no trouble, no tumults, among the people.^t It is however probable, that some suspicions of their secret conspiracies had made the queen and parliament increase their rigour against them; though it is also more than probable that they were mistaken in the remedy.

There was likewise another point, in which the parliament, this session, shewed more the goodness of their intention, than the soundness of their judgment. They passed a law against fond and fantastical prophecies, which had been observed to seduce the people into rebellion and disorder:^u but at the same time they enacted a statute, which was most likely to increase these and such-like superstitions; it was levelled against conjurations, enchantments, and witchcraft.^x Witchcraft and heresy are two crimes, which commonly increase by punishment, and never are so effectually suppressed as by being totally neglected. After the parliament had granted the queen a supply of one subsidy, and two-fifteenths, the session was finished by a prorogation. The convocation likewise voted the queen a subsidy of six shillings in the pound, payable in three years.

While the English parties exerted these calm efforts against each other, in parliamentary votes and debates, the French factions, inflamed to the highest degree of animosity, continued that cruel war, which their intemperate zeal, actuated by the ambition of their leaders, had kindled in the kingdom. The admiral was success-

^t Strype, vol. 1. p. 260.^u 5 Eliz. c. 15.^x Ibid. c. 16.

ful in reducing the towns of Normandy which held for the king; but he frequently complained, that the numerous garrison of Havre remained totally inactive, and was not employed in any military operation against the common enemy. The queen, in taking possession of that place, had published a manifesto,¹ in which she pretended, that her concern for the interests of the French king had engaged her in that measure, and that her sole intention was to oppose her enemies of the house of Guise, who held their prince in captivity, and employed his power to the destruction of his best and most faithful subjects. It was chiefly her desire to preserve appearances, joined to the great frugality of her temper, which made her, at this critical juncture, keep her soldiers in garrison, and restrain them from committing farther hostilities upon the enemy.² The duke of Guise, meanwhile, was aiming a mortal blow at the power of the Hugonots; and had commenced the siege of Orleans, of which Andelot was governor, and where the constable was detained prisoner. He had the prospect of speedy success in this undertaking; when he was assassinated by Poltrot, a young gentleman, whose zeal, instigated (as is pretended, though without any certain foundation,) by the admiral, and Beza, a famous preacher, led him to attempt that criminal enterprise. The death of this gallant prince was a sensible loss to the Catholic party; and, though the cardinal of Lorraine, his brother, still supported the interests of the family, the danger of their progress appeared not so imminent either to Elizabeth or to the French Protestants. The union, therefore, between these allies, which had been cemented by their common fears, began thenceforth to be less intimate; and the leaders of the Hugonots were persuaded to hearken to terms of a separate accommodation. Condé and Montmorency held conferences for settling the peace; and as they were both of them impatient to

¹ Forbes, vol. 2.² Ibid. p. 276, 277.

relieve themselves from captivity, they soon came to an agreement with regard to the conditions. The character of the queen-regent, whose ends were always violent, but who endeavoured, by subtilty and policy rather than force, to attain them, led her to embrace any plausible terms; and, in spite of the protestations of the admiral, whose sagacity could easily discover the treachery of the court, the articles of agreement were finally settled between the parties. A toleration, under some restrictions, was anew granted to the Protestants; a general amnesty was published; Condé was reinstated in his offices and governments; and after money was advanced for the payment of arrears due to the German troops, they were dismissed the kingdom.

By the agreement between Elizabeth and the prince of Condé it had been stipulated,* that neither party should conclude peace without the consent of the other; but this article was at present but little regarded by the leaders of the French Protestants. They only comprehended her so far in the treaty, as to obtain a promise, that, on her relinquishing Havre, her charges, and the money which she had advanced them, should be repaid her by the king of France, and that Calais, on the expiration of the term, should be restored to her. But she disdained to accept of these conditions; and thinking the possession of Havre a much better pledge for effecting her purpose, she sent Warwick orders to prepare himself against an attack from the now united power of the French monarchy.

The earl of Warwick, who commanded a garrison of six thousand men, besides seven hundred pioneers, had no sooner got possession of Havre, than he employed every means of putting it in a posture of defence;^b and, after expelling the French from the town, he encouraged his soldiers to make the most desperate defence against the enemy. The constable commanded the French army;

* Forbes, vol. 2. p. 79.

^b Ibid. p. 158.

the queen-regent herself and the king were present in the camp; even the prince of Condé joined the king's forces, and gave countenance to this enterprise; the admiral and Andelot alone, anxious still to preserve the friendship of Elizabeth, kept at a distance, and prudently refused to join their ancient enemies in an attack upon their allies.

Havre lost.

From the force, and dispositions, and situations, of both sides, it was expected that the siege would be attended with some memorable event: yet did France make a much easier acquisition of this important place, than was first apprehended. The plague crept in among the English soldiers; and being increased by their fatigue and bad diet (for they were but ill supplied with provisions),^c it made such ravages, that sometimes a hundred men a day died of it, and there remained not at last fifteen hundred in a condition to do duty.^d The French meeting with such feeble resistance, carried on their attacks successfully; and having made two breaches, each of them sixty feet wide, they prepared for a general assault, which must have terminated in the slaughter of the whole garrison.^e Warwick, who had frequently warned the English council of the danger, and who had loudly demanded a supply of men and provisions, found himself obliged to capitulate (July 28), and to content himself with the liberty of withdrawing his garrison. The articles were no sooner signed, than lord Clinton the admiral, who had been detained by contrary winds, appeared off the harbour with a reinforcement of three thousand men, and found the place surrendered to the enemy. To increase the misfortune, the infected army brought the plague with them into England, where it swept off great multitudes, particularly in the city of London. Above twenty thousand persons there died with it in one year.^f

^c Forbes, vol. 2. p. 377. 498.

^d Ibid. p. 450. 458.

^e Ibid. p. 498.

^f This year the council of Trent was dissolved, which had sitten from 1545.

Elizabeth, whose usual vigour and foresight had not appeared in this transaction, was now glad to compound matters; and as the queen-regent desired to obtain leisure, in order to prepare measures for the extermination of the Hugonots, she readily hearkened to any reasonable terms of accommodation with England.^c It was agreed (April 2), that the hostages which the French had given for the restitution of Calais, should be restored for two hundred and twenty thousand crowns; and that both sides should retain all their claims and pretensions.

Scotch affairs.

The peace still continued with Scotland; and even a cordial friendship seemed to have been cemented between Elizabeth and Mary. These princesses made profession of the most entire affection; wrote amicable letters every week to each other; and had adopted, in all appearance, the sentiments as well as the style of sisters. Elizabeth punished one Hales, who had published a book against Mary's title;^a and as the lord-keeper Bacon was thought to have encouraged Hales in this undertaking, he fell under her displeasure, and it was with some difficulty he was able to give her satisfaction, and recover her favour.^d The two queens had agreed in the foregoing summer to an interview at York;^e in order to remove all difficulties with regard to Mary's ratification of the treaty of Edinburgh, and to consider of the proper method for settling the succession of England; but as Elizabeth carefully avoided touching on this delicate subject, she employed

The republication of its decrees excited anew the general ferment in Europe; while the Catholics endeavoured to enforce the acceptance of them; and the Protestants rejected them. The religious controversies were too far advanced to expect that any conviction would result from the decrees of this council. It is the only general council which has been held in an age truly learned and inquisitive; and as the history of it has been written with great penetration and judgment, it has tended very much to expose clerical usurpations and intrigues, and may serve us as a specimen of more ancient councils. No one expects to see another general council till the decay of learning and the progress of ignorance shall again fit mankind for these great impostures.

^c Davila, lib. 3.

^a Keith, p. 252.

^d Ibid. p. 253.

^e Haynes, p. 388.

a pretence of the wars in France, which she said would detain her in London ; and she delayed till next year the intended interview. It is also probable, that being well acquainted with the beauty and address and accomplishments of Mary, she did not choose to stand the comparison with regard to those exterior qualities, in which she was eclipsed by her rival ; and was unwilling that a princess, who had already made great progress in the esteem and affections of the English, should have a farther opportunity of increasing the number of her partisans.

Mary's close connexions with the house of Guise, and her devoted attachment to her uncles, by whom she had been early educated and constantly protected, was the ground of just and insurmountable jealousy to Elizabeth, who regarded them as her mortal and declared enemies, and was well acquainted with their dangerous character and ambitious projects. They had made offer of their niece to Don Carlos, Philip's son ; to the king of Sweden, the king of Navarre, the archduke Charles, the duke of Ferrara, the cardinal of Bourbon, who had only taken deacon's orders, from which he might easily be freed by a dispensation ; and they were ready to marry her to any one who could strengthen their interests, or give inquietude and disturbance to Elizabeth.¹ Elizabeth on her part was equally vigilant to prevent the execution of their schemes, and was particularly anxious, lest Mary should form any powerful foreign alliance, which might tempt her to revive her pretensions to the crown, and to invade the kingdom on the side where it was weakest and lay most exposed.^m As she believed the marriage with the archduke Charles was the one most likely to have place, she used every expedient to prevent it ; and besides remonstrating against it to Mary herself, she endeavoured to draw off the archduke from that pursuit, by giving him some

¹ Forbes, vol. 2. p. 287. Strype, vol. 1. p. 400.

^m Keith, p. 247. 284.

hopes of success in his pretensions to herself, and by inviting him to a renewal of the former treaty of marriage.^a She always told the queen of Scots, that nothing would satisfy her but her espousing some English nobleman, who would remove all grounds of jealousy, and cement the union between the kingdoms; and she offered on this condition to have her title examined, and to declare her successor to the crown.^o After keeping the matter in these general terms during a twelvemonth, she at last named lord Robert Dudley, now created earl of Leicester, as the person on whom she desired that Mary's choice should fall.

The earl of Leicester, the great and powerful favourite of Elizabeth, possessed all those exterior qualities which are naturally alluring to the fair sex; a handsome person, a polite address, an insinuating behaviour; and by means of these accomplishments, he had been able to blind even the penetration of Elizabeth, and conceal from her the great defects, or rather odious vices, which attended his character. He was proud, insolent, interested, ambitious; without honour, without generosity; without humanity; and atoned not for these bad qualities, by such abilities or courage, as could fit him for that high trust and confidence, with which she always honoured him. Her constant and declared attachment to him had naturally emboldened him to aspire to her bed; and in order to make way for these nuptials, he was universally believed to have murdered, in a barbarous manner, his wife, the heiress of one Robesart. The proposal of espousing Mary was by no means agreeable to him; and he always ascribed it to the contrivance of Cecil, his enemy; who, he thought, intended by that artifice to make him lose the friendship of Mary, from the temerity of his pretensions, and that of Elizabeth from jealousy of his attachments to another woman.^p The queen herself had not any serious in-

^a Melvil, p. 41.^o Keith, p. 243. 249: 259. 265.^p Camden, p. 396.

tention of effecting this marriage; but as she was desirous that the queen of Scots should never have any husband, she named a man, who, she believed, was not likely to be accepted of; and she hoped, by that means, to gain time, and elude the project of any other alliance. The earl of Leicester was too great a favourite to be parted with; and when Mary, allured by the prospect of being declared successor to the crown, seemed at last to hearken to Elizabeth's proposal, this princess receded from her offers, and withdrew the bait which she had thrown out to her rival.^a This duplicity of conduct, joined to some appearance of an imperious superiority assumed by her, had drawn a peevish letter from Mary; and the seemingly amicable correspondence between the two queens was, during some time, interrupted. In order to make up the breach, the queen of Scots dispatched sir James Melvil to London, who has given us in his memoirs a particular account of his negotiation.

Melvil was an agreeable courtier, a man of address and conversation; and it was recommended to him by his mistress, that, besides grave reasonings concerning politics and state-affairs, he should introduce more entertaining topics of conversation, suitable to the sprightly character of Elizabeth; and should endeavour by that means to insinuate himself into her confidence. He succeeded so well, that he threw that artful princess entirely off her guard;^r and made her discover the bottom of her heart, full of all those levities and follies and ideas of rivalry which possess the youngest and most frivolous of her sex. He talked to her of his travels, and forgot not to mention the different dresses of the ladies of different countries, and the particular advantages of each, in setting off the beauties of the shape and person. The queen said, that she had dresses of

^a Keith, p. 269, 270. Appen. p. 128. Strype, vol. 1. p. 414.

^r Haynes, p. 447.

all countries; and she took care thenceforth to meet the ambassador every day apparelled in a different habit: sometimes she was dressed in the English garb, sometimes in the French, sometimes in the Italian; and she asked him which of them became her most? He answered, the Italian; a reply that, he knew, would be agreeable to her, because that mode shewed to advantage her flowing locks, which he remarked, though they were more red than yellow, she fancied to be the finest in the world. She desired to know of him what was reputed the best colour of hair; she asked whether his queen or she had the finest hair; she even inquired which of them he esteemed the fairest person: a very delicate question, and which he very prudently eluded, by saying, that her majesty was the fairest person in England, and his mistress in Scotland. She next demanded which of them was the tallest; he replied, his queen: then is she too tall, said Elizabeth; for I myself am of a just stature. Having learned from him, that his mistress sometimes recreated herself by playing on the harpsichord, an instrument on which she herself excelled, she gave orders to lord Hunsdon, that he should lead the ambassador, as it were casually, into an apartment, where he might hear her perform; and when Melvil, as if ravished with the harmony, broke into the queen's apartment, she pretended to be displeased with his intrusion; but still took care to ask him, whether he thought Mary or her the best performer on that instrument? From the whole of her behaviour, Melvil thought he might, on his return, assure his mistress, that she had no reason ever to expect any cordial friendship from Elizabeth, and that all her professions of amity were full of falsehood and dissimulation.

After two years had been spent in evasions and artifices, Mary's subjects and counsellors, and probably herself, began to think it full time that some marriage

* Melvil, p. 49, 50.

† Keith, p. 364.

were concluded; and lord Darnley, son of the earl of Lenox, was the person in whom most men's opinions and wishes centred. He was Mary's cousin-german, by the lady Margaret Douglas, niece to Harry VIII. and daughter of the earl of Angus, by Margaret queen of Scotland. He had been born and educated in England, where the earl of Lenox had constantly resided since he had been banished by the prevailing power of the house of Hamilton; and as Darnley was now in his twentieth year, and was a very comely person, tall and delicately shaped, it was hoped that he might soon render himself agreeable to the queen of Scots. He was also by his father a branch of the same family with herself; and would, in espousing her, preserve the royal dignity in the house of Stewart: he was, after her, next heir to the crown of England; and those who pretended to exclude her on account of her being a foreigner, had endeavoured to recommend his title, and give it the preference. It seemed no inconsiderable advantage, that she could, by marrying, unite both their claims; and as he was by birth an Englishman, and could not, by his power or alliances, give any ground of suspicion to Elizabeth, it was hoped that the proposal of this marriage would not be unacceptable to that jealous princess.

Elizabeth was well informed of these intentions;^{*} and was secretly not displeased with the projected marriage between Darnley and the queen of Scots.^{*} She would rather have wished that Mary had continued for ever in a single life; but finding little probability of rendering this scheme effectual, she was satisfied with a choice which freed her at once from the dread of a foreign alliance, and from the necessity of parting with Leicester, her favourite. In order to pave the way to Darnley's marriage, she secretly desired Mary to invite Lenox into Scotland, to reverse his at-

^{*} Keith, p. 261.

^{*} Ibid. p. 280. 283. Jebb, vol. 2. p. 46.

tainder, and to restore him to his honours and fortune.^a And when her request was complied with, she took care, in order to preserve the friendship of the Hamiltons and her other partisans in Scotland, to blame openly this conduct of Mary.^a Hearing that the negotiation for Darnley's marriage advanced apace, she gave that nobleman permission, on his first application, to follow his father into Scotland; but no sooner did she learn that the queen of Scots was taken with his figure and person, and that all measures were fixed for espousing him, than she exclaimed against the marriage; sent Throgmorton to order Darnley immediately, upon his allegiance, to return to England; threw the countess of Lenox and her second son into the Tower (July 28), where they suffered a rigorous confinement; seized all Lenox's English estate: and though it was impossible for her to assign one single reason for her displeasure,^a she menaced, and protested, and complained, as if she had suffered the most grievous injury in the world.

The politics of Elizabeth, though judicious, were usually full of duplicity and artifice; but never more so than in her transactions with the queen of Scots, where there entered so many little passions and narrow jealousies, that she durst not avow to the world the reasons of her conduct, scarcely to her ministers, and scarcely even to herself. But besides a womanish rivalry and envy against the marriage of this princess, she had some motives of interest for feigning a displeasure on the present occasion. It served her as a pretence for refusing to acknowledge Mary's title to the succession of England; a point to which, for good reasons, she was determined never to consent. And it was useful to her for a purpose still more unfriendly and dangerous, for encouraging the discontents and rebellion of the Scottish nobility and ecclesiastics.^b

^a Keith, p. 255. 259. 272.

^a Keith, p. 274.

^a Melvil, p. 42.

^b Ibid. p. 290.

Nothing can be more unhappy for a people than to be governed by a sovereign attached to a religion different from the established ; and it is scarcely possible that mutual confidence can ever, in such a situation, have place between the prince and his subjects. Mary's conduct had been hitherto, in every respect, unexceptionable, and even laudable ; yet had she not made such progress in acquiring popularity, as might have been expected from her gracious deportment and agreeable accomplishments. Suspensions every moment prevailed on account of her attachment to the Catholic faith, and especially to her uncles, the open and avowed promoters of the scheme for exterminating the professors of the reformed religion throughout all Europe. She still refused to ratify the acts of parliament which had established the Reformation ; she made attempts for restoring to the Catholic bishops some part of their civil jurisdiction ;^c and she wrote a letter to the council of Trent, in which, besides professing her attachment to the Catholic faith, she took notice of her title to succeed to the crown of England, and expressed her hopes of being able, in some period, to bring back all her dominions to the bosom of the church.^d The zealots among the Protestants were not wanting, in their turn, to exercise their insolence against her, which tended still more to alienate her from their faith. A law was enacted, making it capital, on the very first offence, to say mass any where, except in the queen's chapel ;^e and it was with difficulty that even this small indulgence was granted her : the general assembly importuned her anew to change her religion ; to renounce the blasphemous idolatry of the mass, with the tyranny of the Roman antichrist ; and to embrace the true religion of Christ Jesus.^f As she answered with temper, that she was not yet convinced of the falsity of her religion, or

^c Spotswood, p. 198.

^d Father Paul, lib. 7.

^e Keith, p. 268.

^f Ibid. p. 545. Knox, p. 374.

the impiety of the mass; and that her apostacy would lose her the friendship of her allies on the continent; they replied, by assuring her, that their religion was undoubtedly the same which had been revealed by Jesus Christ, which had been preached by the apostles, and which had been embraced by the faithful in the primitive ages; that neither the religion of Turks, Jews, nor Papists, was built on so solid a foundation as theirs; that they alone, of all the various species of religionists spread over the face of the earth, were so happy as to be possessed of the truth; that those who hear, or rather who gaze on the mass, allow sacrilege, pronounce blasphemy, and commit most abominable idolatry; and that the friendship of the King of kings was preferable to all the alliances in the world.^a

The Queen of Scots marries the Earl of Darnley. The marriage of the queen of Scots had kindled afresh the zeal of the reformers, because the family of Lenox was believed to adhere to the Catholic faith; and though Darnley, who now bore the name of king Henry, went often to the established church, he could not, by this exterior compliance, gain the confidence and regard of the ecclesiastics. They rather laid hold of the opportunity to insult him to his face; and Knox scrupled not to tell him from the pulpit, that God, for punishment of the offences and ingratitude of the people, was wont to commit the rule over them to boys and women.^b The populace of Edinburgh, instigated by such doctrines, began to meet and associate themselves against the government.^c But what threatened more immediate danger to Mary's authority, were the discontents which prevailed among some of the principal nobility.

The duke of Chatelrault was displeased with the restoration, and still more with the aggrandisement, of the family of Lenox, his hereditary enemies; and enter-

^a Keith, p. 550, 551.

^b Ibid. p. 546. Knox, p. 381.

^c Knox, p. 377.

tained fears lest his own eventual succession to the crown of Scotland should be excluded by his rival, who had formerly advanced some pretensions to it. The earl of Murray found his credit at court much diminished by the interest of Lenox and his son; and began to apprehend the revocation of some considerable grants, which he had obtained from Mary's bounty. The earls of Argyle, Rothes, and Glencairn, the lords Boyde and Ochiltry, Kirkaldy of Grange, Pittarow, were instigated by like motives; and as these were the persons who had most zealously promoted the reformation, they were disgusted to find that the queen's favour was entirely engrossed by a new cabal, the earls of Bothwel, Athole, Sutherland, and Huntley; men who were esteemed either lukewarm in religious controversy, or inclined to the Catholic party. The same ground of discontent, which; in other courts, is the source of intrigue, faction, and opposition, commonly produced in Scotland, either projects of assassination, or of rebellion; and besides mutual accusations of the former kind, which it is difficult to clear up,^k the malecontent lords, as soon as they saw the queen's marriage entirely resolved on, entered into a confederacy for taking arms against their sovereign. They met at Stirling; pretended an anxious concern for the security of religion; framed engagements for mutual defence; and made applications to Elizabeth for assistance and protection.^l That princess, after publishing the expressions of her displeasure against the marriage, had secretly ordered her ambassadors, Randolph and Throgmorton, to give in her name some promises of support to the malecontents; and had

^k It appears, however, from Randolph's Letters (see Keith, p. 290), that some offers had been made to that minister, of seizing Lenox and Darnley, and delivering them into queen Elizabeth's hands. Melvil confirms the same story, and says, that the design was acknowledged by the conspirators, p. 56. This serves to justify the account given by the queen's party of the Raid of Baith, as it is called. See farther, Goodall, vol. 2. p. 358. The other conspiracy, of which Murray complained, is much more uncertain, and is founded on very doubtful evidence.

^l Keith, p. 293, 294, 300. 301.

even sent them a supply of 10,000*l.* to enable them to begin an insurrection.^m

Mary was no sooner informed of the meeting at Stirling, and the movements of the lords, than she summoned them to appear in court, in order to answer for their conduct; and having levied some forces to execute the laws, she obliged the rebels to leave the Low Countries, and take shelter in Argyleshire. That she might more effectually cut off their resources, she proceeded with the king to Glasgow, and forced them from their retreat. They appeared at Paisley in the neighbourhood with about a thousand horse; and passing the queen's army, proceeded to Hamilton, thence to Edinburgh, which they entered without resistance. They expected great reinforcements in this place, from the efforts of Knox and the seditious preachers; and they beat their drums, desiring all men to enlist, and to receive wages for the defence of God's glory.ⁿ But the nation was in no disposition for rebellion: Mary was esteemed and beloved; her marriage was not generally disagreeable to the people; and the interested views of the malecontent lords were so well known, that their pretence of zeal for religion had little influence even on the ignorant populace.^o The king and queen advanced to Edinburgh at the head of their army: the rebels were obliged to retire into the south; and being pursued by a force which now amounted to eighteen thousand men,^p they found themselves under a necessity of abandoning their country, and of taking shelter in England.

Elizabeth, when she found the event so much to disappoint her expectations, thought proper to disavow all connexions with the Scottish malecontents, and to declare every where, that she had never given them any encouragement, nor any promise of countenance or assistance. She even carried farther her dissimulation

^m Knox, p. 380. Keith, Appendix, p. 164. Anderson, vol. 3. p. 194.

ⁿ Knox, p. 381.

^o Ibid. p. 380. 385.

^p Ibid. p. 386.

and hypocrisy. Murray had come to London, with the abbot of Kilwinning, agent for Chatelrault; and she seduced them, by secret assurances of protection, to declare, before the ambassadors of France and Spain, that she had nowise contributed to their insurrection. No sooner had she extorted this confession from them, than she chased them from her presence, called them unworthy traitors, declared that their detestable rebellion was of bad example to all princes; and assured them, that as she had hitherto given them no encouragement, so should they never thenceforth receive from her any assistance or protection.^a Throgmorton alone, whose honour was equal to his abilities, could not be prevailed on to conceal the part which he had acted in the enterprise of the Scottish rebels; and being well apprized of the usual character and conduct of Elizabeth, he had had the precaution to obtain an order of council to authorize the engagements which he had been obliged to make with them.^f

The banished lords, finding themselves so harshly treated by Elizabeth, had recourse to the clemency of their own sovereign; and after some solicitation and some professions of sincere repentance, the duke of Chatelrault obtained his pardon, on condition that he should retire into France. Mary was more implacable against the ungrateful earl of Murray and the other confederates, on whom she threw the chief blame of the enterprise; but as she was continually plied with applications from their friends, and as some of her most judicious partisans in England thought that nothing would more promote her interests in that kingdom, than the gentle treatment of men so celebrated for their zeal against the Catholic religion; she agreed to give way to her natural temper, which inclined not to severity, and she seemed determined to restore them to favour.^g

^a Melvil, p. 37. Knox, p. 388. Keith, p. 319. Crawford, p. 62, 63.

^f Melvil, p. 60.

^g Melvil, p. 59—63. Keith p. 322.

In this interval, Rambouillet arrived as ambassador from France, and brought her advice from her uncle, the cardinal of Lorraine, to whose opinion she always paid an extreme deference, by no means to pardon these Protestant leaders, who had been engaged in a rebellion against her.[†]

The two religions, in France, as well as in other parts of Europe, were rather irritated than tired with their acts of mutual violence; and the peace granted to the Hugonots, as had been foreseen by Coligny, was intended only to lull them asleep, and prepare the way for their final and absolute destruction. The queen-regent made a pretence of travelling through the kingdom, in order to visit the provinces; and correct all the abuses arising from the late civil war; and after having held some conferences on the frontiers with the duke of Lorraine and the duke of Savoy, she came to Bayonne, where she was met by her daughter, the queen of Spain, and the duke of Alva. Nothing appeared in the congress of these two splendid courts, but gaiety, festivity, love, and joy; but amidst these smiling appearances were secretly fabricated schemes the most bloody, and the most destructive to the repose of mankind, that had ever been thought of in any age or nation. No less than a total and universal extermination of the Protestants by fire and sword was concerted by Philip and Catherine of Medicis; and Alva, agreeably to his fierce and sanguinary disposition, advised the queen-regent to commence the execution of this project, by the immediate massacre of all the leaders of the Hugonots.[‡] But that princess, though equally hardened against every humane sentiment, would not forego this opportunity of displaying her wit and refined politics; and she purposed, rather by treachery and dissimulation, which she called address, to lead the Protestants into the snare,

[†] Keith, p. 325. Melvil, p. 63.

[‡] Davila, lib. 3.

and never to draw the sword till they were totally disabled from resistance.

Confederacy against the Protestants.

The cardinal of Lorraine, whose character bore a greater affinity to that of Alva, was a chief author of this barbarous association against the reformers; and having connected hopes of success with the aggrandizement of his niece, the queen of Scots, he took care, that her measures should correspond to those violent counsels which were embraced by the other Catholic princes. In consequence of this scheme, he turned her from the road of clemency, which she intended to have followed; and made her resolve on the total ruin of the banished lords.* A parliament was summoned at Edinburgh for attainting them; and as their guilt was palpable and avowed, no doubt was entertained but sentence would be pronounced against them. It was by a sudden and violent incident, which, in the issue, brought on the ruin of Mary herself, that they were saved from the rigour of the law.

The marriage of the queen of Scots with lord Darnley was so natural, and so inviting in all its circumstances, that it had been precipitately agreed to by that princess and her council; and while she was allured by his youth and beauty and exterior accomplishments, she had at first overlooked the qualities of his mind, which nowise corresponded to the excellence of his outward figure. Violent, yet variable in his resolutions; insolent, yet credulous and easily governed by flatterers; he was destitute of all gratitude, because he thought no favours equal to his merit; and being addicted to low pleasures, he was equally incapable of all true sentiments of love and tenderness.† The queen of Scots, in the first effusions of her fondness, had taken a pleasure in exalting him beyond measure; she had granted him the title of king; she had joined his name with her own in all public

* Melvil, p. 68. Keith's Append. p. 176.

† Keith, p. 327. 329. Append. p. 163.

acts; she intended to have procured him from the parliament a matrimonial crown; but having leisure afterward to remark his weakness and vices, she began to see the danger of her profuse liberality, and was resolved thenceforth to proceed with more reserve in the trust which she should confer upon him. His resentment against this prudent conduct served but the more to increase her disgust; and the young prince, enraged at her imagined neglects, pointed his vengeance against every one whom he deemed the cause of this change in her measures and behaviour.

Murder of Rizzio. There was in the court, one David Rizzio, who had of late obtained a very extraordinary degree of confidence and favour with the queen of Scots. He was a Piedmontese, of mean birth, son of a teacher of music, himself a musician; and finding it difficult to subsist by his art in his own country, he had followed into Scotland an ambassador, whom the duke of Savoy sent thither to pay his compliments to Mary, some time after her first arrival. He possessed a good ear and a tolerable voice; and as that princess found him useful to complete her band of music, she retained him in her service after the departure of his master. Her secretary for French dispatches having, some time after, incurred her displeasure, she promoted Rizzio to that office, which gave him frequent opportunities of approaching her person and insinuating himself into her favour. He was shrewd and sensible, as well as aspiring, much beyond his rank and education; and he made so good use of the access which fortune had procured him, that he was soon regarded as the chief confidant, and even minister of the queen. He was consulted on all occasions; no favours could be obtained but by his intercession; all suitors were obliged to gain him by presents and flattery; and the man, insolent from his new exaltation, as well as rapacious in his acquisitions, soon drew on himself the hatred of the nobility and of the whole kingdom.*

* Keith, p. 282. 302. Crawford's Memoirs, p. 5. Spotswood, p. 193.

He had at first employed his credit to promote Darnley's marriage, and a firm friendship seemed to be established between them; but on the subsequent change of the queen's sentiments, it was easy for Henry's friends to persuade him that Rizzio was the real author of her indifference, and even to rouse in his mind jealousies of a more dangerous nature. The favourite was of a disagreeable figure, but was not past his youth;^a and though the opinion of his criminal correspondence with Mary might seem of itself unreasonable, if not absurd, a suspicious husband could find no other means of accounting for that lavish and imprudent kindness with which she honoured him. The rigid austerity of the ecclesiastics, who could admit of no freedoms, contributed to spread this opinion among the people; and as Rizzio was universally believed to be a pensionary of the pope's, and to be deeply engaged in all schemes against the Protestants, any story, to his and Mary's disadvantage, received an easy credit among the zealots of that communion.

Rizzio, who had connected his interests with the Roman Catholics, was the declared enemy of the banished lords; and by promoting the violent prosecution against them, he had exposed himself to the animosity of their numerous friends and retainers. A scheme was also thought to be formed for revoking some exorbitant grants made during the queen's minority; and even the nobility who had seized the ecclesiastical benefices, began to think themselves less secure in the possession of them.^b The earl of Morton, chancellor, was effected by all these considerations, and still more by a rumour spread abroad,

^a Buchanan confesses that Rizzio was ugly; but it may be inferred, from the narration of that author, that he was young. He says, that on the return of the duke of Savoy to Turin, Rizzio was in *adolescentie vigore*, in the vigour of youth. Now that event happened only a few years before, lib. 17. cap. 44. That Bothwell was young, appears, among many other evineible proofs, from Mary's instructions to the bishop of Dumblain, her ambassador at Paris; where she says, that in 1559, only eight years before, he was *very young*. He might therefore have been about thirty when he married her. See Keith's History, p. 388. From the appendix to the *Epistolæ Regum Scotorum*, it appears, by authentic documents, that Patrick earl of Bothwel, father to James, who espoused queen Mary, was alive till near the year 1560. Buchanan, by a mistake, which has been long ago corrected, calls him James.

^b Keith, p. 326. Melvil, p. 64.

that Mary intended to appoint Rizzio chancellor in his place, and to bestow that dignity on a mean and upstart foreigner, ignorant of the laws and language of the country.^c So indiscreet had this princess been in her kindness to Rizzio, that even that strange report met with credit, and proved a great means of accelerating the ruin of the favourite. Morton, insinuating himself into Henry's confidence, employed all his art to inflame the discontent and jealousy of that prince; and he persuaded him that the only means of freeing himself from the indignities under which he laboured, was to bring the base stranger to the fate which he had so well merited, and which was so passionately desired by the whole nation. George Douglas, natural brother to the countess of Lenox, concurred in the same advice; and the lords Ruthven and Lindesey, being consulted, offered their assistance in the enterprise; nor was even the earl of Lenox, the king's father, averse to the design.^d But as these conspirators were well acquainted with Henry's levity, they engaged him to sign a paper, in which he avowed the undertaking, as tending to the glory of God and advancement of religion, and promised to protect them against every consequence which might ensue upon the assassination of Rizzio.^e All these measures being concerted, a messenger was dispatched to the banished lords, who were hovering near the borders; and they were invited by the king to return to their native country.

This design, so atrocious in itself, was rendered still more so by the circumstances which attended its execution (March 9). Mary, who was in the sixth month of her pregnancy, was supping in private, and had at table the countess of Argyle, her natural sister, with Rizzio and others of her servants. The king entered the room by a private passage, and stood at the back of Mary's chair: lord Ruthven, George Douglas, and

^c Buchanan, lib. 17. c. 60. Crawford, p. 6. Spotswood, p. 194. Knox, p. 393. Jebb, vol. 1. p. 456. ^d Crawford, p. 7. ^e Goodall, vol. 1. p. 266. Crawford, p. 7.

other conspirators, being all armed, rushed in after him ; and the queen of Scots, terrified with the appearance, demanded of them the reason of this rude intrusion. They told her, that they intended no violence against her person ; but meant only to bring that villain, pointing at Rizzio, to his deserved punishment. Rizzio, aware of his danger, ran behind his mistress, and seizing her by the waist, called aloud to her for protection ; while she interposed in his behalf, with cries, and menaces, and entreaties. The impatient assassins, regardless of her efforts, rushed upon their prey, and by overturning every thing that stood in their way, increased the horror and confusion of the scene. Douglas, seizing Henry's dagger, stuck it in the body of Rizzio, who, screaming with fear and agony, was torn from Mary by the other conspirators, and pushed into the antichamber, where he was dispatched with fifty-six wounds.^f The unhappy princess, informed of his fate, immediately dried her tears, and said, She would weep no more, she would now think of revenge. The insult, indeed, upon her person ; the stain attempted to be fixed on her honour ; the danger to which her life was exposed, on account of her pregnancy ; were injuries so atrocious and so complicated, that they scarcely left room for pardon, even from the greatest lenity and mercy.

The assassins apprehensive of Mary's resentment, detained her prisoner in the palace ; and the king dismissed all who seemed willing to attempt her rescue, by telling them that nothing was done without his orders, and that he would be careful of the queen's safety. Murray and the banished lords appeared two days after ; and Mary, whose anger was now engrossed by injuries more recent and violent, was willingly reconciled to them ; and she even received her brother with tenderness and affection. They obtained an ac-

^f Melvil, p. 64. Keith, p. 330, 331. Crawford, p. 9.

quittal from parliament, and were reinstated in their honours and fortunes. The accomplices also in Rizzio's murder applied to her for a pardon; but she artfully delayed compliance, and persuaded them that so long as she was detained in custody, and surrounded by guards, any deed which she should sign would have no validity. Meanwhile, she had gained the confidence of her husband, by her persuasion and caresses; and no sooner were the guards withdrawn, than she engaged him to escape with her in the night-time, and take shelter in Dunbar. Many of her subjects here offered her their services; and Mary having collected an army, which the conspirators had no power to resist, advanced to Edinburgh, and obliged them to fly into England, where they lived in great poverty and distress. They made applications however to the earl of Bothwel, a new favourite of Mary's; and that nobleman, desirous of strengthening his party by the accession of their interest, was able to pacify her resentment; and he soon after procured them liberty to return into their own country.^a

The vengeance of the queen of Scots was implacable against her husband alone, whose person was before disagreeable to her, and who, by his violation of every tie of gratitude and duty, had now drawn on him her highest resentment. She engaged him to disown all connexion with the assassins, to deny any concurrence in their crime, even to publish a proclamation containing a falsehood so notorious to the whole world;^b and having thus made him expose himself to universal contempt, and rendered it impracticable for him ever to acquire the confidence of any party, she threw him off with disdain and indignation.^c As if she had been making an escape from him, she suddenly withdrew to Alloa, a seat of the earl of Marre's; and when Henry

^a Melvil, p. 75, 76. Keith, p. 334. Knox, p. 398.

^b Goodall, vol. 1. p. 286. Keith, Append. p. 167.

^c Melvil, p. 66, 67.

followed her thither, she suddenly returned to Edinburgh; and gave him every where the strongest proofs of displeasure, and even of antipathy. She encouraged her courtiers in their neglect of him; and she was pleased that his mean equipage and small train of attendants should draw on him the contempt of the very populace. He was permitted, however, to have apartments in the castle of Edinburgh, which Mary had chosen for the place of her delivery. She there brought forth a son (June 19); and as this was very important news to England as well as to Scotland, she immediately dispatched sir James Melvil to carry intelligence of the happy event to Elizabeth. Melvil tells us, that this princess, the evening of his arrival in London, had given a ball to her court at Greenwich, and was displaying all that spirit and alacrity, which usually attended her on these occasions: but when news arrived of the prince of Scotland's birth, all her joy was damped; she sunk into melancholy; she reclined her head upon her arm; and complained to some of her attendants, that the queen of Scots was mother of a fair son, while she herself was but a barren stock. Next day, however, at the reception of the ambassador, she resumed her former dissimulation, put on a joyful countenance, gave Melvil thanks for the haste he had made in conveying to her the agreeable intelligence, and expressed the utmost cordiality and friendship to her sister.¹ Some time after, she dispatched the earl of Bedford, with her kinsman George Cary, son of lord Hunsdon, in order to officiate at the baptism of the young prince; and she sent by them some magnificent presents to the queen of Scots.

The birth of a son gave additional zeal to Mary's partisans in England;¹ and even men of the most opposite parties began to cry aloud for some settlement of the succession. These humours

A parliament.
Sept. 30.

¹ Melvil, p. 69, 70.

¹ Camden, p. 397.

broke out with great vehemence in a new session of parliament held after six prorogations. The house of peers, which had hitherto forbore to touch on this delicate point, here took the lead; and the house of commons soon after imitated the zeal of the lords. Molineux opened the matter in the lower house, and proposed that the question of the succession and that of supply should go hand in hand; as if it were intended to constrain the queen to a compliance with the request of her parliament.^m The courtiers endeavoured to elude the debate: sir Ralph Sadler told the house, that he had heard the queen positively affirm, that, for the good of her people, she was determined to marry. Secretary Cecil and sir Francis Knollys gave their testimony to the same purpose; as did also sir Ambrose Cave, chancellor of the duchy, and sir Edward Rogers, comptroller of the household.ⁿ Elizabeth's ambitious and masculine character was so well known, that few members gave any credit to this intelligence; and it was considered merely as an artifice, by which she endeavoured to retract that positive declaration, which she had made in the beginning of her reign, that she meant to live and die a virgin. The ministers, therefore, gained nothing farther by this piece of policy, than only to engage the house, for the sake of decency, to join the question of the queen's marriage with that of a settlement of the crown; and the commons were proceeding with great earnestness in the debate, and had even appointed a committee to confer with the lords, when express orders were brought them from Elizabeth not to proceed farther in the matter. Cecil told them, that she pledged to the house the word of a queen for her sincerity in her intentions to marry; that the appointment of a successor would be attended with great danger to her person; that she herself had had experience, during the reign of her sister, how much court

^m D'Ewes, p. 129.ⁿ Ibid, p. 124.

was usually paid to the next heir, and what dangerous sacrifices men were commonly disposed to make of their present duty to their future prospects; and that she was therefore determined to delay, till a more proper opportunity, the decision of that important question.^o The house was not satisfied with these reasons, and still less with the command, prohibiting them all debate on the subject. Paul Wentworth, a spirited member, went so far as to question whether such a prohibition were not an infringement of the liberties and privileges of the house.^p Some even ventured to violate that profound respect which had hitherto been preserved to the queen; and they affirmed that she was bound in duty, not only to provide for the happiness of her subjects during her own life, but also to pay regard to their future security, by fixing a successor; that, by an opposite conduct, she shewed herself the stepmother, not the natural parent, of her people, and would seem desirous, that England should no longer subsist than she should enjoy the glory and satisfaction of governing it; that none but timorous princes, or tyrants, or faint-hearted women, ever stood in fear of their successors; and that the affections of the people were a firm and impregnable rampart to every sovereign, who, laying aside all artifice or by-ends, had courage and magnanimity to put his whole trust in that honourable and sure defence.^q The queen, hearing of these debates, sent for the speaker, and after reiterating her former prohibition, she bade him inform the house, that if any member remained still unsatisfied, he might appear before the privy-council, and there give his reasons.^r As the members shewed a disposition, notwithstanding these peremptory orders, still to proceed upon the question, Elizabeth thought proper, by a message to revoke them, and to allow the house liberty of debate.^s They were so

^o D'Ewes, p. 127, 128.

^p Ibid. p. 128.

^q Camden, p. 400.

^r D'Ewes, p. 128.

^s Ibid. p. 130.

mollified by this gracious condescension, that they thenceforth conducted the matter with more calmness and temper; and they even voted her a supply, to be levied at three payments, of a subsidy and a fifteenth, without annexing any condition to it. The queen soon after dissolved the parliament (Jan. 2), and told them, with some sharpness in the conclusion, that their proceedings had contained much dissimulation and artifice; that, under the plausible pretences of marriage and succession, many of them covered very malevolent intentions towards her; but that, however, she reaped this advantage from the attempts of these men, that she could now distinguish her friends from her enemies. "But do you think (added she), that I am unmindful of your future security, or will be negligent in settling the succession? That is the chief object of my concern; as I know myself to be liable to mortality. Or do you apprehend that I meant to encroach on your liberties? No: it was never my meaning; I only intended to stop you before you approached the precipice. All things have their time; and though you may be blessed with a sovereign more wise or more learned than I, yet I assure you, that no one will ever rule over you, who shall be more careful of your safety. And therefore, henceforward, whether I live to see the like assembly or no, or whoever holds the reins of government, let me warn you to beware of provoking your sovereign's patience, so far as you have done mine. But I shall now conclude, that notwithstanding the disgusts I have received (for I mean not to part with you in anger), the greater part of you may assure themselves that they go home in their prince's good graces."

Elizabeth carried farther her dignity on this occasion. She had received the subsidy without any condition; but as it was believed that the commons had given her that gratuity with a view of engaging her to yield to their

requests, she thought proper, on her refusal, voluntarily to remit the third payment; and she said, that money in her subjects' purses was as good to her as in her own exchequer.*

But though the queen was able to elude, for the present, the applications of parliament, the friends of the queen of Scots multiplied every day in England; and besides the Catholics, many of whom kept a treasonable correspondence with her, and were ready to rise at her command,† the court itself of Elizabeth was full of her avowed partisans. The duke of Norfolk, the earls of Leicester, Pembroke, Bedford, Northumberland, sir Nicholas Throgmorton, and most of the considerable men in England, except Cecil, seemed convinced of the necessity of declaring her the successor. None but the more zealous Protestants adhered either to the countess of Hertford, or to her aunt, Eleanor countess of Cumberland; and as the marriage of the former seemed liable to some objections, and had been declared invalid, men were alarmed, even on that side, with the prospect of new disputes concerning the succession. Mary's behaviour also, so moderate towards the Protestants, and so gracious towards all men, had procured her universal respect;‡ and the public was willing to ascribe any imprudences, into which she had fallen, to her youth and inexperience. But all these flattering prospects were blasted by the subsequent incidents; where her egregious indiscretions, shall I say, or atrocious crimes, threw her from the height of her prosperity, and involved her in infamy and in ruin.

Murder of Darnley. The earl of Bothwel was of a considerable family and power in Scotland: and though not distinguished by any talents either of a civil or military nature, he had made a figure in that party, which opposed the greatness of the earl of Murray, and the more rigid reformers. He was a man of profligate manners;

* Camben, p. 400.

† Haynes, p. 446. 448.

‡ Melvil, p. 53. 61. 74.

had involved his opulent fortune in great debts; and even reduced himself to beggary by his profuse expenses;^a and seemed to have no resource but in desperate councils and enterprises. He had been accused more than once of an attempt to assassinate Murray; and though the frequency of these accusations on all sides diminish somewhat the credit due to any particular imputation, they prove sufficiently the prevalence of that detestable practice in Scotland, and may in that view serve to render such rumours the more credible. This man had of late acquired the favour and entire confidence of Mary; and all her measures were directed by his advice and authority. Reports were spread of more particular intimacies between them; and these reports gained ground from the continuance or rather increase of her hatred towards her husband.^a That young prince was reduced to such a state of desperation, by the neglects which he underwent from his queen and the courtiers, that he had once resolved to fly secretly into France or Spain, and had even provided a vessel for that purpose.^b Some of the most considerable nobility, on the other hand, observing her rooted aversion to him, had proposed some expedients for a divorce; and though Mary is said to have spoken honourably on the occasion, and to have embraced the proposal no farther than it should be found consistent with her own honour and her son's legitimacy,^c men were inclined to believe that the difficulty of finding proper means for effecting that purpose, was the real cause of laying aside all farther thoughts of it. So far were the suspicions against her carried, that when Henry, discouraged with the continual proofs of her hatred, left the court and retired to Glasgow, an illness of an extraordinary nature, with which he was seized immediately on his arrival in that place, was universally

^a Keith, p. 240.^a Melvil, p. 66. 77.^b Keith, p. 345. 348.^c Camden, p. 404. Goodall's Queen Mary, vol. 2. p. 317.

ascribed by her enemies to a dose of poison, which, it was pretended, she had administered to him.

While affairs were in this situation, all those who wished well to her character, or to public tranquillity, were extremely pleased, and somewhat surprised, to hear, that a friendship was again conciliated between them, that she had taken a journey to Glasgow on purpose to visit him during his sickness, that she behaved towards him with great tenderness, that she had brought him along with her, and that she appeared thenceforth determined to live with him on a footing more suitable to the connexions between them. Henry, naturally uxorious, and not distrusting this sudden reconciliation, put himself implicitly into her hands, and attended her to Edinburgh. She lived in the palace of Holyrood-house; but as the situation of the place was low, and the concourse of people about the court was necessarily attended with noise, which might disturb him in his present infirm state of health, these reasons were assigned for fitting up an apartment for him in a solitary house, at some distance, called the Kirk of Field. Mary here gave him marks of kindness and attachment; she conversed cordially with him; and she lay some nights in a room below his; but on the 9th of February, she told him, that she would pass that night in the palace, because the marriage of one of her servants was there to be celebrated in her presence. About two o'clock in the morning the whole town was much alarmed at hearing a great noise; and was still more astonished, when it was discovered that the noise came from the king's house, which was blown up by gunpowder; that his dead body was found at some distance in a neighbouring field; and that no marks either of fire, contusion, or violence, appeared upon it.^d

^d It was imagined that Henry had been strangled before the house was blown up. But this supposition is contradicted by the confession of the criminals; and there is no necessity to admit it in order to account for the condition of his body. There are many instances that men's lives have been saved who had been blown up in ships. Had Henry fallen on water, he had not probably been killed.

No doubt could be entertained but Henry was murdered; and general conjecture soon pointed towards the earl of Bothwel as the author of the crime.^c But as his favour with Mary was visible, and his power great, no one ventured to declare openly his sentiments; and all men remained in silence and mute astonishment. Voices, however, were heard in the streets, during the darkness of the night, proclaiming Bothwel, and even Mary herself, to be murderers of the king; bills were secretly affixed on the walls to the same purpose; offers were made that, upon giving proper securities, his guilt should be openly proved. But after one proclamation from the court, offering a reward and indemnity to any one that would discover the author of that villany, greater vigilance was employed in searching out the spreaders of the libels and reports against Bothwel and the queen, than in tracing the contrivers of the king's assassination, or detecting the regicides.^f

The earl of Lenox, who lived at a distance from court, in poverty and contempt, was roused by the report of his son's murder, and wrote to the queen, imploring speedy justice against the assassins; among whom he named the earl of Bothwel, sir James Balfour, and Gilbert Balfour his brother, David Chalmers, and four others of the queen's household; all of them persons who had been mentioned in the bills affixed to the walls at Edinburgh.^g Mary took his demand of speedy justice in a very literal sense; and allowing only fifteen days for the examination of this important affair, she sent a citation to Lenox, requiring him to appear in court, and prove his charge against Bothwel.^h This nobleman, meanwhile, and all the other persons accused by Lenox, enjoyed their full liberty;ⁱ Bothwel himself was continually surrounded with armed men;^k took his

^c Melvil, p. 78. Cabala, p. 136. ^f Anderson's Collections, vol. 2. p. 38. vol. 4. p. 167, 168. Spotswood, p. 200. Keith, p. 374.

^g Keith, p. 372. Anderson, vol. 2. p. 3.

^h Keith, p. 373.

ⁱ Keith, p. 374, 375.

^k Ibid. p. 405.

place in council;¹ lived during some time in the house with Mary;^m and seemed to possess all his wonted confidence and familiarity with her. Even the castle of Edinburgh, a place of great consequence in this critical time, was intrusted to him, and under him, to his creature, sir James Balfour, who had himself been publicly charged as an accomplice in the king's murder.ⁿ Lenox, who had come as far as Stirling, with a view of appearing at the trial, was informed of all these circumstances; and reflecting on the small train which attended him, he began to entertain very just apprehensions from the power, insolence, and temerity of his enemy. He wrote to Mary, desiring that the day of trial might be prorogued; and conjured her, by all the regard which she bore to her own honour, to employ more leisure and deliberation in determining a question of such extreme moment.^o No regard was paid to his application: the jury was enclosed, of which the earl of Caithness was chancellor; and though Lenox, foreseeing this precipitation, had ordered Cunningham, one of his retinue, to appear in court, and protest, in his name, against the acquittal of the criminal, the jury proceeded to a verdict.^p The verdict was such as it behoved them to give, where neither accuser nor witness appeared; and Bothwel was absolved from the king's murder (April 12). The jury, however, apprehensive that their verdict would give great scandal, and perhaps expose them afterward to some danger, entered a protest, in which they represented the necessity of their proceedings.^q It is remarkable, that the indictment was laid against Bothwel for committing the crime on the 9th of February, not the 10th, the real day on which Henry was assassinated.^r The interpre-

¹ Anderson, vol. 1. p. 38. 40. 50. 52.

^m Ibid. vol. 2. p. 274.

ⁿ Spotswood, p. 201.

^o Keith, p. 375. Anderson, vol. 1. p. 52.

^p Keith, p. 376. Anderson, vol. 2. p. 106. Spotswood, p. 201.

^q Spotswood, p. 201. Anderson, vol. 1. p. 113.

^r Keith, p. 375. Anderson, vol. 2. p. 93. Spotswood, p. 201.

tation generally put upon this error, too gross it was thought to have proceeded from mistake, was, that the secret council, by whom Mary was governed, not trusting entirely to precipitation, violence, and authority, had provided this plea, by which they ensured, at all adventures, a plausible pretence for acquitting Bothwel.

Two days after this extraordinary transaction, a parliament was held; and though the verdict in favour of Bothwel was attended with such circumstances as strongly confirmed, rather than diminished, the general opinion of his guilt, he was the person chosen to carry the royal sceptre on the first meeting of the national assembly.^a In this parliament, a rigorous act was made against those who set up defamatory bills; but no notice was taken of the king's murder.^b The favour which Mary openly bore to Bothwel kept every one in awe; and the effects of this terror appeared more plainly in another transaction, which ensued immediately upon the dissolution of the parliament. A bond or association was framed; in which the subscribers, after relating the acquittal of Bothwel by a legal trial, and mentioning a farther offer which he had made to prove his innocence by single combat, oblige themselves, in case any person should afterward impute to him the king's murder, to defend him with their whole power against such calumniators. After this promise, which implied no great assurance in Bothwel of his own innocence, the subscribers mentioned the necessity of their queen's marriage, in order to support the government; and they recommended Bothwel to her as a husband.^c This paper was subscribed (April 14) by all the considerable nobility there present. In a country divided by violent factions, such a concurrence in favour of one nobleman, nowise distinguished above the rest, except by his flagitious conduct, could never have been obtained, had not every one been certain, at

^a Keith, p. 78. Crawford, p. 14.

^b Keith, p. 380.

^c Ibid. p. 381.

least firmly persuaded, that Mary was fully determined on this measure.* Nor would such a motive have sufficed to influence men, commonly so stubborn and intractable, had they not been taken by surprise, been ignorant of each other's sentiments, and overawed by the present power of the court, and by the apprehensions of farther violence, from persons so little governed by any principles of honour and humanity. Even with all these circumstances, the subscription to this paper may justly be regarded as a reproach to the nation.

The subsequent measures of Bothwel were equally precipitate and audacious. Mary having gone to Stirling to pay a visit to her son, he assembled a body of eight hundred horse, on pretence of pursuing some robbers on the borders, and having waylaid her on her return, he seized her person near Edinburgh (April 24), and carried her to Dunbar, with an avowed design of forcing her to yield to his purpose. Sir James Melvil, one of her retinue, was carried along with her, and says not, that he saw any signs of reluctance or constraint: he was even informed, as he tells us, by Bothwel's officers, that the whole transaction was managed in concert with her.† A woman, indeed, of that spirit and resolution which is acknowledged to belong to Mary, does not usually, on these occasions, give such marks of opposition to *real* violence, as can appear anywhere doubtful or ambiguous. Some of the nobility, however, in order to put matters to farther trial, sent her a private message; in which they told her, that if, in reality, she lay under force, they would use all their efforts to rescue her. Her answer was, that she had indeed been carried to

* Mary herself confessed, in her instructions to the ambassadors whom she sent to France, and Bothwel persuaded all the noblemen, that their application in favour of his marriage was agreeable to her. Keith, p. 389. Anderson, vol. 1. p. 94. Murray afterward produced to queen Elizabeth's commissioners a paper signed by Mary, by which she permitted them to make this application to her. This permission was a sufficient declaration of her intentions, and was esteemed equivalent to a command. Anderson, vol. 4. p. 59. They even asserted, that the house in which they met was surrounded with armed men. Goodall, vol. 2. p. 141.

† Melvil, p. 80.

Dunbar by violence, but ever since her arrival had been so well treated, that she willingly remained with Bothwel.* No one gave himself thenceforth any concern to relieve her from a captivity which was believed to proceed entirely from her own approbation and connivance.

This unusual conduct was at first ascribed to Mary's sense of the infamy attending her proposed marriage; and her desire of finding some colour to gloss over the irregularity of her conduct. But a pardon given to Bothwel a few days after, made the public carry their conjectures somewhat farther. In this deed, Bothwel received a pardon for the violence committed on the queen's person; and for *all other crimes*; a clause, by which the murder of the king was indirectly forgiven. The rape was then conjectured to have been only a contrivance, in order to afford a pretence for indirectly remitting a crime of which it would have appeared scandalous to make openly any mention.†

These events passed with such rapidity, that men had no leisure to admire sufficiently one incident, when they were surprised with a new one equally rare and uncommon. There still however remained one difficulty, which it was not easy to foresee how the queen and Bothwel, determined as they were to execute their shameful purpose, could find expedients to overcome. The man who had procured the subscription of the nobility, recommending him as a husband to the queen, and who had acted this seeming violence on her person in order to force her consent, had been married two years before to another woman; to a woman of merit, of a noble family, sister to the earl of Huntley. But persons blinded by passion, and infatuated with crimes, soon shake off all appearances of decency. A suit was commenced for a divorce between Bothwel and his wife; and this suit was opened at the same instant in two different, or rather opposite, courts; in the court of the archbishop of St.

* Spotswood, p. 202.

† Anderson, vol. 4. part 2. p. 61.

Andrew's, which was Popish, and governed itself by the canon law; and in the new consistorial or commissariot court, which was Protestant, and was regulated by the principles of the reformed teachers. The plea, advanced in each court, was so calculated as to suit the principles which there prevailed: in the archbishop's court, the pretence of consanguinity was employed, because Bothwel was related to his wife in the fourth degree; in the commissariot court, the accusation of adultery was made use of against him. The parties too, who applied for the divorce, were different in the different courts: Bothwel was the person who sued in the former; his wife in the latter. And the suit to both courts was opened, pleaded, examined, and decided, with the utmost precipitation; and a sentence of divorce was pronounced in four days.^b

The divorce being thus obtained, it was thought proper that Mary should be conducted to Edinburgh, and should there appear before the courts of judicature, and should acknowledge herself restored to entire freedom. This was understood to be contrived in a view of obviating all doubts with regard to the validity of her marriage. Orders were then given to publish in the church the banns between the queen and the duke of Orkney; for that was the title which he now bore; and Craig, a minister of Edinburgh, was applied to for that purpose. This clergyman, not content with having refused compliance, publicly in his sermons condemned the marriage, and exhorted all who had access to the queen, to give her their advice against so scandalous an alliance. Being called before the council to answer for this liberty, he shewed a courage which might cover all the nobles with shame on account of their tameness and servility. He said that, by the rules of the church, the earl of Bothwel, being convicted of adultery, could not be permitted to marry; that the

^b Anderson, vol. 2. p. 280.

divorce between him and his former wife was plainly procured by collusion, as appeared by the precipitation of the sentence, and the sudden conclusion of the marriage with the queen; and that all the suspicions which prevailed, with regard to the king's murder, and the queen's concurrence in the former rape, would thence receive undoubted confirmation. He therefore exhorted Bothwel, who was present, no longer to persevere in his present criminal enterprises; and turning his discourse to the other counsellors, he charged them to employ all their influence with the queen, in order to divert her from a measure which would load her with eternal infamy and dishonour. Not satisfied even with this admonition, he took the first opportunity of informing the public, from the pulpit, of the whole transaction, and expressed to them his fears, that notwithstanding all remonstrances, their sovereign was still obstinately bent on her fatal purpose: "For himself (he said), he had already discharged his conscience, and yet again would take heaven and earth to witness, that he abhorred and detested that marriage, as scandalous and hateful in the sight of mankind; but since the great, as he perceived, either by their flattery or silence, gave countenance to the measure, he besought the faithful to pray fervently to the Almighty, that a resolution, taken contrary to all law, reason, and good conscience, might, by the divine blessing, be turned to the comfort and benefit of the church and kingdom." These speeches offended the court extremely; and Craig was anew summoned before the council, to answer for his temerity in thus passing the bounds of his commission. But he told them that the bounds of his commission were, the word of God, good laws, and natural reason; and, were the queen's marriage tried by any of these standards, it would appear infamous and dishonourable, and would be so esteemed by the whole world. The council were so overawed by this heroic behaviour in a private clergyman, that

they dismissed him without farther censure or punishment.^c

Queen of
Scots mar-
ries Both-
wel.

But though this transaction might have recalled Bothwel and the queen of Scots from their infatuation, and might have instructed them in the dispositions of the people, as well as in their own inability to oppose them; they were still resolute to rush forward to their own manifest destruction. The marriage was solemnized by the bishop of Orkney (May 15), a Protestant, who was afterward deposed by the church for this scandalous compliance. Few of the nobility appeared at the ceremony; they had most of them, either from shame or fear, retired to their own houses. The French ambassador, Le Croc, an aged gentleman of honour and character, could not be prevailed on, though a dependant of the house of Guise, to countenance the marriage by his presence.^d Elizabeth remonstrated, by friendly letters and messages, against the marriage:^e the court of France made like opposition; but Mary, though on all other occasions she was extremely obsequious to the advice of her relations in that country, was here determined to pay no regard to their opinion.

The news of these transactions being carried to foreign countries filled Europe with amazement, and threw infamy not only on the principal actors in them, but also on the whole nation, who seemed by their submission and silence, and even by their declared approbation, to give their sanction to these scandalous practices.^f The Scots, who resided abroad, met with such reproaches, that they durst nowhere appear in public; and they earnestly exhorted their countrymen at home to free them from the public odium, by bringing to condign punishment the authors of such atrocious crimes. This intelligence, with a little more leisure for reflection,

^c Spotswood, p. 203. Anderson, vol. 2. p. 280.

^d Spotswood, p. 203. Melvil, p. 82. ^e Keith, p. 392. Digges, p. 14.

^f Melvil, p. 82. Keith, p. 402. Anderson, vol. 1. p. 128. 134.

roused men from their lethargy; and the rumours which, from the very beginning,^s had been spread against Mary, as if she had concurred in the king's murder, seemed now, by the subsequent transactions, to have received a strong confirmation and authority. It was every where said, that even though no particular and direct proofs had as yet been pronounced of the queen's guilt, the whole tenor of her late conduct was sufficient, not only to beget suspicion, but to produce entire conviction against her: that her sudden resolution of being reconciled to her husband, whom before she had long and justly hated; her bringing him to court, from which she had banished him by neglects and rigours; her fitting up separate apartments for him; were all of them circumstances which, though trivial in themselves, yet, being compared with the subsequent events, bore a very unfavourable aspect for her: that the least which, after the king's murder, might have been expected in her situation, was a more than usual caution in her measures, and an extreme anxiety to punish the real assassins, in order to free herself from all reproach and suspicion: that no woman, who had any regard to her character, would allow a man, publicly accused of her husband's murder, so much as to approach her presence, far less give him a share in her councils, and endow him with favour and authority: that an acquittal, merely in the absence of accusers, was very ill fitted to satisfy the public; especially if that absence proceeded from a designed precipitation of the sentence, and from the terror which her known friendship for the criminal had infused into every one: that the very mention of her marriage to such a person, in such circumstances, was horrible; and the contrivances of extorting a consent from the nobility, and of concerting a rape, were gross artifices, more proper to discover her guilt than prove her innocence: that where a woman shews a consciousness of merited re-

^s Crawford, p. 11. Keith, pref. p. 9.

proach, and instead of correcting, provides only thin glosses to cover her exceptionable conduct, she betrays a neglect of fame, which must either be the effect or the cause of the most shameful enormities: that to espouse a man, who had, a few days before, been so scandalously divorced from his wife; who, to say the least, was believed to have, a few months before, assassinated her husband; was so contrary to the plainest rules of behaviour, that no pretence of indiscretion or imprudence could account for such a conduct: that a woman, who, so soon after her husband's death, though not attended with any extraordinary circumstances, contracts a marriage, which might in itself be the most blameless, cannot escape severe censure; but one who overlooks, for her pleasure, so many other weighty considerations, was equally capable, in gratifying her appetites, to neglect every regard to honour and to humanity: that Mary was not ignorant of the prevailing opinion of the public, with regard to her own guilt, and of the inferences which would every where be drawn from her conduct; and therefore, if she still continued to pursue measures which gave such just offence, she ratified, by her actions, as much as she could by the most formal confession, all the surmises and imputations of her enemies: that a prince was here murdered in the face of the world; Bothwel alone was suspected and accused; if he were innocent, nothing could absolve him, either in Mary's eyes or those of the public, but the detection and conviction of the real assassin; yet no inquiry was made to that purpose, though a parliament had been assembled; the sovereign and wife were here plainly silent from guilt, the people from terror. That the only circumstance which opposed all these presumptions, or rather proofs, was, the benignity and goodness of her preceding behaviour, which seemed to remove her from all suspicions of such atrocious inhumanity; but that the characters of men were extremely variable, and persons guilty of the

worst actions were not always of the worst and most criminal dispositions: that a woman who, in a critical and dangerous moment, had sacrificed her honour to a man of abandoned principle, might thenceforth be led blindfold by him to the commission of the most enormous crimes, and was in reality no longer at her own disposal; and that, though one supposition was still left to alleviate her blame, namely, that Bothwel, presuming on her affection towards him, had of himself committed the crime, and had never communicated it to her, yet such a sudden and passionate love to a man, whom she had long known, could not easily be accounted for, without supposing some degree of preceding guilt; and as it appeared that she was not afterward restrained, either by shame or prudence, from incurring the highest reproach and danger, it was not likely that a sense of duty or humanity would have a more powerful influence over her.

These were the sentiments which prevailed throughout Scotland; and as the Protestant teachers, who had great authority, had long borne an animosity to Mary, the opinion of her guilt was, by that means, the more widely diffused, and made the deeper impression on the people. Some attempts made by Bothwel, and, as is pretended, with her consent, to get the young prince into his power, excited the most serious attention; and the principal nobility, even many of those who had formerly been constrained to sign the application in favour of Bothwel's marriage, met at Stirling, and formed an association for protecting the prince, and punishing the king's murderers.^b The earl of Athole himself, a known Catholic, was the first author of this confederacy; the earls of Argyre, Morton, Marre, Glencairne, the lords Boyd, Lindsey, Hume, Semple, Kirkaldy of Grange, Tulibardine, and secretary Lidington, entered zealously into it. The earl of Murray, foreseeing such turbulent

^b Keith, p. 394.

times, and being desirous to keep free of these dangerous factions, had, some time before, desired and obtained Mary's permission to retire into France.

Lord Hume was first in arms; and, leading a body of eight hundred horse, suddenly environed the queen of Scots and Bothwel in the castle of Borthwick. They found means of making their escape to Dunbar; while the confederate lords were assembling their troops at Edinburgh, and taking measures to effect their purpose. Had Bothwel been so prudent as to keep within the fortress of Dunbar, his enemies must have dispersed for want of pay and subsistence; but hearing that the associated lords were fallen into distress, he was so rash as to take the field (June 15), and advance towards them. The armies met at Carberry-hill, about six miles from Edinburgh; and Mary soon became sensible that her own troops disapproved of her cause, and were averse to spill their blood in her quarrel.ⁱ After some bravadoes of Bothwel, where he discovered very little courage, she saw no resource but that of holding a conference with Kirkaldy of Grange, and of putting herself, upon some general promises, into the hands of the confederates. She was conducted to Edinburgh, amidst the insults of the populace; who reproached her with her crimes; and even held before her eyes, which way soever she turned, a banner, on which were painted the murder of her husband, and the distress of her infant son.^k Mary, overwhelmed with her calamities, had recourse to tears and lamentations. Meanwhile Bothwel, during her conference with Grange, fled unattended to Dunbar; and fitting out a few small ships, set sail for the Orkneys, where he subsisted during some time by piracy. He was pursued thither by Grange, and his ship was taken, with several of his servants, who afterward discovered all the circumstances of the king's murder, and were

Insurrec-
tions in
Scotland.

ⁱ Keith, p. 402. Spotswood, p. 207.

^k Melvil, p. 83. 84.

punished for the crime.¹ Bothwel himself escaped in a boat, and found means to get a passage to Denmark, where he was thrown into prison, lost his senses, and died miserably about ten years after; an end worthy of his flagitious conduct and behaviour.

The queen of Scots, now in the hands of an Imprisonment of Mary. enraged faction, met with such treatment as a sovereign may naturally expect from subjects who have their future security to provide for, as well as their present animosity to gratify. It is pretended, that she behaved with a spirit very little suitable to her condition, avowed her inviolable attachment to Bothwel,^m and even wrote him a letter, which the lords intercepted, wherein she declared, that she would endure any extremity, nay resign her dignity and crown itself, rather than relinquish his affections.ⁿ The malecontents, finding the danger to which they were exposed, in case Mary should finally prevail, thought themselves obliged to proceed with rigour against her; and they sent her next day under a guard to the castle of Lochleven, situated in a lake of that name. The mistress of the house was mother to the earl of Murray; and as she pretended to have been lawfully married to the late king of Scots, she naturally bore an animosity to Mary, and treated her with the utmost harshness and severity.

Elizabeth, who was fully informed of all these incidents, seemed touched with compassion towards the unfortunate queen; and all her fears and jealousies being now laid asleep, by the consideration of that ruin and infamy in which Mary's conduct had involved her, she began to reflect on the instability of human affairs, the precarious state of royal grandeur, the danger of encouraging rebellious subjects; and she resolved to

¹ Anderson, vol. 2. p. 165, &c.

^m Keith, p. 419.

ⁿ Melvil, p. 84. The reality of this letter appears somewhat disputable; chiefly because Murray and his associates never mentioned it in their accusation of her before queen Elizabeth's commissioners.

employ her authority for alleviating the calamities of her unhappy kinswoman. She sent sir Nicholas Throgmorton ambassador to Scotland, in order to remonstrate both with Mary and the associated lords ; and she gave him instructions, which, though mixed with some lofty pretensions, were full of that good sense which was so natural to her, and of that generosity which the present interesting conjuncture had called forth. She empowered him to declare in her name to Mary, that the late conduct of that princess, so enormous and in every respect so unjustifiable, had given her the highest offence ; and though she felt the movements of pity towards her, she had once determined never to interpose in her affairs, either by advice or assistance, but to abandon her entirely, as a person whose condition was totally desperate, and honour irretrievable : that she was well assured that other foreign princes, Mary's near relations, had embraced the same resolution ; but for her part, the late events had touched her heart with more tender sympathy, and had made her adopt measures more favourable to the liberty and interests of the unhappy queen : that she was determined not to see her oppressed by her rebellious subjects, but would employ all her good offices, and even her power, to redeem her from captivity, and place her in such a condition as would at once be compatible with her dignity, and the safety of her subjects : that she conjured her to lay aside all thoughts of revenge, except against the murderers of her husband ; and as she herself was his near relation, she was better entitled than the subjects of Mary to interpose her authority on that head ; and she therefore besought that princess, if she had any regard to her own honour and safety, not to oppose so just and reasonable a demand : that after those two points were provided for, her own liberty, and the punishment of her husband's assassins, the safety of her infant son was next to be considered ; and there seemed no expedient more

proper for that purpose, than sending him to be educated in England : and that, besides the security which would attend his removal from a scene of faction and convulsions, there were many other beneficial consequences, which it was easy to foresee, as the result of his education in that country.^o

The remonstrances which Throgmorton was instructed to make to the associated lords, were entirely conformable to these sentiments which Elizabeth entertained in Mary's favour. She empowered him to tell them, that whatever blame she might throw on Mary's conduct, any opposition to their sovereign was totally unjustifiable, and incompatible with all order and good government: that it belonged not to them to reform, much less to punish, the maleadministration of their prince ; and the only arms which subjects could in any case lawfully employ against the supreme authority, were, entreaties, counsels, and representations: that if these expedients failed, they were next to appeal by their prayers to Heaven ; and to wait with patience till the Almighty, in whose hands are the hearts of princes, should be pleased to turn them to justice and to mercy ; that she inculcated not this doctrine, because she herself was interested in its observance ; but because it was universally received in all well-governed states, and was essential to the preservation of civil society ; that she required them to restore their queen to liberty ; and promised, in that case, to concur with them in all proper expedients for regulating the government, for punishing the king's murderers, and for guarding the life and liberty of the infant prince : and that if the services which she had lately rendered the Scottish nation, in protecting them from foreign usurpation, were duly considered by them, they would repose confidence in her good offices, and would esteem themselves blameworthy in having hitherto made no application to her.^p

^o Keith, p. 411, &c.

^p Ibid. p. 414, 415. 429.

Elizabeth, besides these remonstrances, sent, by Throgmorton, some articles of accommodation, which he was to propose to both parties, as expedients for the settlement of public affairs; and though these articles contained some important restraints on the sovereign power, they were in the main calculated for Mary's advantage, and were sufficiently indulgent to her.^a The associated lords, who determined to proceed with greater severity, were apprehensive of Elizabeth's partiality; and being sensible that Mary would take courage from the protection of that powerful princess,^r they thought proper, after several affected delays, to refuse the English ambassador all access to her. There were four different schemes proposed in Scotland for the treatment of the captive queen: one, that she should be restored to her authority under very strict limitations: the second, that she should be obliged to resign her crown to the prince, be banished the kingdom, and be confined either to France or England; with assurances from the sovereign in whose dominions she should reside, that she should make no attempts to the disturbance of the established government: the third, that she should be publicly tried for her crimes, of which her enemies pretended to have undoubted proof, and be sentenced to perpetual imprisonment: the fourth was still more severe, and required, that, after her trial and condemnation, capital punishment should be inflicted upon her.^s Throgmorton supported the mildest proposal; but though he promised his mistress's guarantee for the performance of articles, threatened the ruling party with immediate vengeance, in case of refusal,^t and warned them not to draw on themselves, by their violence, the public reproach, which now lay upon their queen; he found that, excepting secretary Lidington, he had not the good fortune to convince any of the leaders. All counsels seemed to tend towards the more severe expedients; and the preachers, in par-

^a Keith, p. 416.^r Ibid. p. 427.^s Ibid. p. 420.^t Ibid. p. 428.

ticular, drawing their examples from the rigorous maxims of the Old Testament, which can only be warranted by particular revelations, inflamed the minds of the people against their unhappy sovereign."

There were several pretenders to the regency of the young prince after the intended deposition of Mary. The earl of Lenox claimed that authority as grandfather to the prince: the duke of Chatelrault, who was absent in France, had pretensions as next heir to the crown: but the greatest number of the associated lords inclined to the earl of Murray, in whose capacity they had entire trust, and who possessed the confidence of the preachers, and more zealous reformers. All measures being therefore concerted, three instruments were sent to Mary, by the hands of lord Lindesey and sir Robert Melvil; by one of which she was to resign the crown in favour of her son, by another to appoint Murray regent, by the third to make a council which should administer the government until his arrival in Scotland. The queen of Scots, seeing no prospect of relief, lying justly under apprehensions for her life, and believing that no deed which she executed during her captivity could be valid, was prevailed on, after a plentiful effusion of tears, to sign these three instruments; and she took not the trouble of inspecting any one of them.* In consequence of this forced resignation, the young prince was proclaimed king (July 29), by the name of James VI. He was soon after crowned at Stirling, and the earl of Morton took in his name the coronation-oath; in which a promise to extirpate heresy was not forgotten. Some republican pretensions in favour of the people's power were countenanced in this ceremony;† and a coin was soon after struck, on which the famous saying of Trajan was inscribed, *Pro me; si merear, in me*: For me; if I deserve it, against me.‡ Throgmorton had orders

* Keith, p. 422. 426. † Melvil, p. 85. Spotswood, p. 211. Anderson, vol. 3. p. 19.

‡ Keith, p. 439, 440. † Ibid. p. 440. Append. p. 150.

from his mistress not to assist at the coronation of the king of Scots.^a

The council of regency had not long occasion to exercise their authority. The earl of Murray arrived from France, and took possession of his high office. He paid a visit to the captive queen; and spoke to her in a manner which better suited her past conduct than her present condition. This harsh treatment quite extinguished in her breast any remains of affection towards him.^b Murray proceeded afterward to break, in a more public manner, all terms of decency with her. He summoned a parliament (Dec. 15); and that assembly, after voting that she was undoubtedly an accomplice in her husband's murder, condemned her to imprisonment, ratified her demission of the crown, and acknowledged her son for king and Murray for regent.^c The regent, a man of vigour and abilities, employed himself successfully in reducing the kingdom. He bribed sir James Balfour to surrender the castle of Edinburgh: he constrained the garrison of Dunbar to open their gates; and he demolished that fortress.

But though every thing thus bore a favourable aspect to the new government, and all men seemed to acquiesce in Murray's authority; a violent revolution, however necessary, can never be effected without great discontents; and it was not likely that, in a country where the government in its most settled state possessed a very disjointed authority, a new establishment should meet with no interruption or disturbance. Few considerable men of the nation seemed willing to support Mary, so long as Bothwel was present; but the removal of that obnoxious nobleman had altered the sentiments of many. The duke of Chatelrault being disappointed of the regency, bore no good-will to Murray; and the same sentiments were embraced by all his numerous retainers. Several of the nobility, finding that others had taken the

^a Keith, p. 430. ^b Melvil, p. 87. Keith, p. 445. ^c Anderson, vol. 2. p. 206, et seq.

lead among the associators, formed a faction apart, and opposed the prevailing power; and besides their being moved by some remains of duty and affection towards Mary, the malecontent lords, observing every thing carried to extremity against her, were naturally led to embrace her cause, and shelter themselves under her authority. All who retained any propensity to the Catholic religion, were induced to join this party; and even the people in general, though they had formerly either detested Mary's crimes, or blamed her imprudence, were now inclined to compassionate her present situation, and lamented that a person possessed of so many amiable accomplishments, joined to such high dignity, should be treated with such extreme severity.^d Animated by all these motives, many of the principal nobility, now adherents to the queen of Scots, met at Hamilton, and concerted measures for supporting the cause of that princess.

While these humours were in fermentation, Mary was employed in contrivances for effecting her escape; and she engaged, by her charms and caresses, a young gentleman, George Douglas, brother to the laird of Lochlevin, to assist her in that enterprise. She even went so far as to give him hopes of espousing her, after her marriage with Bothwel should be dissolved on the plea of force; and she proposed this expedient to the regent, who rejected it. Douglas, however, persevered in his endeavours to free her from captivity; and having all opportunities of access to the house, he was at last successful in the undertaking. He conveyed her in disguise into a small boat (May 2), and himself rowed her ashore. She hastened to Hamilton; and the news of her arrival in that place being immediately spread abroad, many of the nobility flocked to her with their forces. A bond of association for her defence was signed by the earls of Argyle, Huntley, Eglinton, Crawford, Cassilis,

^d Buchanan, lib. 18. c. 53.

Roths, Montrose, Sutherland, Errol, nine bishops, and nine barons, besides many of the most considerable gentry.^e And in a few days an army, to the number of six thousand men, was assembled under her standard.

Elizabeth was no sooner informed of Mary's escape, than she discovered her resolution of persevering in the same generous and friendly measures which she had hitherto pursued. If she had not employed force against the regent, during the imprisonment of that princess, she had been chiefly withheld by the fear of pushing him to greater extremities against her;^f but she had proposed to the court of France an expedient, which though less violent, would have been no less effectual for her service: she desired that France and England should by concert cut off all commerce with the Scots, till they should do justice to their injured sovereign.^g She now dispatched Leighton into Scotland to offer both her good offices, and the assistance of her forces, to Mary; but as she apprehended the entrance of French troops into the kingdom, she desired that the controversy between the queen of Scots and her subjects might by that princess be referred entirely to her arbitration, and that no foreign succours should be introduced into Scotland.^h

Mary flies
into Eng-
land.

But Elizabeth had not leisure to exert fully her efforts in favour of Mary. The regent made haste to assemble forces; and notwithstanding that his army was inferior in number to that of the queen of Scots, he took the field against her. A battle was fought at Langside (May 15), near Glasgow, which was entirely decisive in favour of the regent; and though Murray, after his victory, stopped the bloodshed, yet was the action followed by a total dispersion of the queen's party. That unhappy princess fled southwards from the field of battle with great precipitation, and

^e Keith, p. 475.

^f Ibid. p. 463. Cabala, p. 141.

^g Ibid. p. 462.

^h Ibid. p. 473, in the note. Anderson, vol. 4. p. 26.

came, with a few attendants, to the borders of England. She here deliberated concerning her next measures, which would probably prove so important to her future happiness or misery. She found it impossible to remain in her own kingdom; she had an aversion in her present wretched condition to return into France, where she had formerly appeared with so much splendour; and she was not, besides, provided with a vessel which could safely convey her thither: the late generous behaviour of Elizabeth made her hope for protection, and even assistance, from that quarter;ⁱ and as the present fears from her domestic enemies were the most urgent, she overlooked all other considerations, and embraced the resolution of taking shelter in England. She embarked on board a fishing-boat, in Galloway, and landed the same day at Workington in Cumberland, about thirty miles from Carlisle; whence she immediately dispatched a messenger to London; notifying her arrival, desiring leave to visit Elizabeth, and craving her protection, in consequence of former professions of friendship made her by that princess.

Elizabeth now found herself in a situation when it was become necessary to take some decisive resolution with regard to her treatment of the queen of Scots; and as she had hitherto, contrary to the opinion of Cecil, attended more to the motives of generosity than of policy,^k she was engaged by that prudent minister to weigh anew all the considerations which occurred in this critical conjuncture: He represented, that the party which had dethroned Mary, and had at present assumed the government of Scotland, was always attached to the English alliance, and was engaged, by all the motives of religion and of interest, to persevere in their connexion with Elizabeth: that though Murray and his friends might complain of some unkind usage during their banishment in England, they would easily forget

ⁱ Jebb's Collection, vol. 1. p. 420.

^k Cabala, p. 140.

these grounds of quarrel, when they reflected that Elizabeth was the only ally on whom they could safely rely, and that their own queen, by her attachment to the Catholic faith, and by her other connexions, excluded them entirely from the friendship of France, and even from that of Spain : that Mary, on the other hand, even before her violent breach with her Protestant subjects, was in secret entirely governed by the counsels of the house of Guise ; much more would she implicitly comply with their views, when, by her own ill conduct, the power of that family and of the zealous Catholics was become her sole resource and security : that her pretensions to the English crown would render her a dangerous instrument in their hands ; and, were she once able to suppress the Protestants in her own kingdom, she would unite the Scottish and English Catholics, with those of all foreign states, in a confederacy against the religion and government of England : that it behoved Elizabeth, therefore, to proceed with caution in the design of restoring her rival to the throne ; and to take care, both that this enterprise, if undertaken, should be effected by English forces alone, and that full securities should beforehand be provided for the reformers and the reformation in Scotland ; that, above all, it was necessary to guard carefully the person of that princess ; lest, finding this unexpected reserve in the English friendship, she should suddenly take the resolution of flying into France, and should attempt, by foreign force, to recover possession of her authority : that her desperate fortunes and broken reputation fitted her for any attempt ; and her resentment, when she should find herself thus deserted by the queen, would concur with her ambition and her bigotry, and render her an unrelenting, as well as powerful, enemy to the English government : that if she were once abroad, in the hands of enterprising Catholics, the attack on England would appear to her as easy as that on Scotland ;

and the only method, she must imagine, of recovering her native kingdom, would be to acquire that crown to which she would deem herself equally entitled; that a neutrality in such interesting situations, though it might be pretended, could never, without the most extreme danger, be upheld by the queen; and the detention of Mary was equally requisite, whether the power of England were to be employed in her favour, or against her; that nothing, indeed, was more becoming a great prince than generosity; yet the suggestions of this noble principle could never, without imprudence, be consulted in such delicate circumstances as those in which the queen was at present placed; where her own safety and the interests of her people were intimately concerned in every resolution which she embraced; that though the example of successful rebellion, especially in a neighbouring country, could nowise be agreeable to any sovereign, yet Mary's imprudence had been so great, perhaps her crimes so enormous, that the insurrection of subjects, after such provocation, could no longer be regarded as a precedent against other princes; that it was first necessary for Elizabeth to ascertain, in a regular and satisfactory manner, the extent of Mary's guilt, and thence to determine the degree of protection which she ought to afford her against her discontented subjects; that as no glory could surpass that of defending oppressed innocence, it was equally infamous to patronise vice and murder on the throne; and the contagion of such dishonour would extend itself to all who countenanced or supported it; and that, if the crimes of the Scottish princess should, on inquiry, appear as great and certain as was affirmed and believed, every measure against her, which policy should dictate, would thence be justified; or if she should be found innocent, every enterprise, which friendship should inspire, would be acknowledged laudable and glorious.

Agreeably to these views, Elizabeth resolved to pro-

ceed in a seemingly generous, but really cautious, manner with the queen of Scots; and she immediately sent orders to lady Scrope, sister to the duke of Norfolk, a lady who lived in the neighbourhood, to attend on that princess. Soon after, she dispatched to her lord Scrope himself, warden of the marches, and sir Francis Knolles, vice-chamberlain. They found Mary already lodged in the castle of Carlisle; and, after expressing the queen's sympathy with her in her late misfortunes, they told her, that her request of being allowed to visit their sovereign, and of being admitted to her presence, could not at present be complied with; till she had cleared herself of her husband's murder, of which she was so strongly accused, Elizabeth could not, without dishonour, shew her any countenance, or appear indifferent to the assassination of so near a kinsman.¹ So unexpected a check threw Mary into tears; and the necessity of her situation extorted from her a declaration, that she would willingly justify herself to her sister from all imputations, and would submit her cause to the arbitration of so good a friend.^m Two days after she sent lord Herries to London with a letter to the same purpose.

This concession, which Mary could scarcely avoid without an acknowledgment of guilt, was the point expected and desired by Elizabeth: she immediately dispatched Midlemore to the regent of Scotland; requiring him both to desist from the farther prosecution of his queen's party, and send some persons to London to justify his conduct with regard to her. Murray might justly be startled at receiving a message so violent and imperious; but as his domestic enemies were numerous and powerful, and England was the sole ally which he could expect among foreign nations, he was resolved rather to digest the affront, than provoke Elizabeth by a refusal. He also considered, that though that queen

¹ Ander. vol. 4. p. 54. 66. 82, 83. 86.

^m Ibid. p. 10. 55. 87.

had hitherto appeared partial to Mary, many political motives evidently engaged her to support the king's cause in Scotland; and it was not to be doubted but so penetrating a princess would in the end discover this interest, and would at least afford him a patient and equitable hearing. He therefore replied, that he would himself take a journey to England, attended by other commissioners; and would willingly submit the determination of his cause to Elizabeth.^a

Lord Herries now perceived that his mistress had advanced too far in her concessions; he endeavoured to maintain, that Mary could not, without diminution of her royal dignity, submit to a contest with her rebellious subjects before a foreign prince; and he required either present aid from England, or liberty for his queen to pass over into France. Being pressed, however, with the former agreement before the English council, he again renewed his consent; but in a few days he began anew to recoil; and it was with some difficulty that he was brought to acquiesce in the first determination.^o These fluctuations, which were incessantly renewed, shewed his visible reluctance to the measures pursued by the court of England.

The queen of Scots discovered no less aversion to the trial proposed; and it required all the artifice and prudence of Elizabeth to make her persevere in the agreement to which she at first consented. This latter princess still said to her, that she desired not, without Mary's consent or approbation, to enter into the question, and pretended only, as a friend, to hear her justification: that she was confident there would be found no difficulty in refuting all the calumnies of her enemies; and even if her apology should fall short of full conviction, Elizabeth was determined to support her cause, and procure her some reasonable terms of accommodation; and that it was never meant, that she

^a Anderson, vol. 4. p. 13—16.

^o Ibid. p. 16—20.

should be cited to a trial on the accusation of her rebellious subjects; but, on the contrary, that they should be summoned to appear, and to justify themselves for their conduct towards her.^p Allured by these plausible professions, the queen of Scots agreed to vindicate herself by her own commissioners before commissioners appointed by Elizabeth.

During these transactions, lord Scrope and sir Francis Knolles, who resided with Mary at Carlisle, had leisure to study her character, and make report of it to Elizabeth. Unbroken by her misfortunes, resolute in her purpose, active in her enterprises, she aspired to nothing but victory; and was determined to endure any extremity, to undergo any difficulty, and to try every fortune, rather than abandon her cause, or yield the superiority to her enemies. Eloquent, insinuating, affable; she had already convinced all those who approached her, of the innocence of her past conduct; and as she declared her fixed purpose to require aid of her friends all over Europe, and even to have recourse to infidels and barbarians, rather than fail of vengeance against her persecutors, it was easy to foresee the danger to which her charms, her spirit, her address, if allowed to operate with their full force, would expose them.^q The court of England, therefore, who, under pretence of guarding her, had already, in effect, detained her prisoner, were determined to watch her with greater vigilance. As Carlisle, by its situation on the borders, afforded her great opportunities of contriving her escape, they removed her to Bolton, a seat of lord Scrope's in Yorkshire; and the issue of the controversy between her and the Scottish nation was regarded as a subject more momentous to Elizabeth's security and interests than it had hitherto been apprehended.

The commissioners appointed by the English court

^p Anderson, vol. 4. p. 11—13. 109, 110.

^q Ibid. p. 54. 71, 72. 74. 78. 92.

Confer-
ences at
York and
Hampton
Court. Oc-
tober 4. for the examination of this great cause, were the duke of Norfolk, the earl of Sussex, and sir Ralph Sadler; and York was named as the place of conference. Lesley, bishop of Ross, the lords Herries, Levingstone, and Boyde, with three persons more, appeared as commissioners from the queen of Scots. The earl of Murray, regent, the earl of Morton, the bishop of Orkney, Lord Lindesey, and the abbot of Dunfermling, were appointed commissioners from the king and kingdom of Scotland. Secretary Lidington, George Buchanan, the famous poet and historian, with some others, were named as their assistants.

It was a great circumstance in Elizabeth's glory, that she was thus chosen umpire between the factions of a neighbouring kingdom, which had, during many centuries, entertained the most violent jealousy and animosity against England; and her felicity was equally rare, in having the fortunes and fame of so dangerous a rival, who had long given her the greatest inquietude, now entirely at her disposal. Some circumstances of her late conduct had discovered a bias towards the side of Mary: her prevailing interests led her to favour the enemies of that princess: the professions of impartiality, which she had made, were open and frequent; and she had so far succeeded, that each side accused her commissioners of partiality towards their adversaries. She herself appears, by the instructions given them, to have fixed no plan for their decision; but she knew the advantages which she should reap, must be great, whatever issue the cause might take. If Mary's crimes could be ascertained by undoubted proof, she could for ever blast the reputation of that princess, and might justifiably detain her for ever a prisoner in England: if the evidence fell short of conviction, it was intended to restore her to the throne, but with such strict limitations as would leave Elizabeth perpetual arbiter of all differ-

ences between the parties in Scotland, and render her in effect absolute mistress of the kingdom.*

Mary's commissioners, before they gave in their complaints against her enemies in Scotland, entered a protest, that their appearance in the cause should nowise affect the independence of her crown, or be construed as a mark of subordination to England: the English commissioners received this protest, but with a reserve to the claim of England. The complaint of that princess was next read, and contained a detail of the injuries which she had suffered since her marriage with Bothwell: that her subjects had taken arms against her, on pretence of freeing her from captivity; and when she put herself into their hands, they had committed her to custody in Lochleven; had placed her son, an infant, on the throne; had taken arms against her after her deliverance from prison; had rejected all her proposals for accommodation; had given battle to her troops; and had obliged her, for the safety of her person, to take shelter in England.† The earl of Murray, in answer to this complaint, gave a summary and imperfect account of the late transactions: that the earl of Bothwell, the known murderer of the late king, had, a little after committing that crime, seized the person of the queen, and led her to Dunbar; that he acquired such influence over her, as to gain her consent to marry him, and he had accordingly procured a divorce from his former wife, and had pretended to celebrate his nuptials with the queen; that the scandal of this transaction, the dishonour which it brought on the nation, the danger to which the infant prince was exposed from the attempts of that audacious man, had obliged the nobility to take arms, and expose his criminal enterprises; that after Mary, in order to save him, had thrown herself into their hands, she still discovered such a violent attachment to him, that

* Anderson, vol. 4. part 2. p. 14, &c. Goodall, vol. 2. p. 110.

† Anderson, vol. 4. part 2. p. 52. Goodall, vol. 2. p. 128. Haynes, p. 478.

they found it necessary, for their own and the public safety, to confine her person, during a season, till Bothwel and the other murderers of her husband could be tried and punished for their crimes: and that, during this confinement, she had voluntarily, without compulsion or violence, merely from disgust at the inquietude and vexations attending power, resigned her crown to her only son, and had appointed the earl of Murray regent during the minority." The queen's answer to this apology was obvious; that she did not know, and never could suspect, that Bothwel, who had been acquitted by a jury, and recommended to her by all the nobility for her husband, was the murderer of the king; that she ever was, and still continues, desirous that if he be guilty he may be brought to condign punishment; that her resignation of the crown was extorted from her by the well-grounded fears of her life, and even by direct menaces of violence; and that Throgmorton, the English ambassador, as well as others of her friends, had advised her to sign that paper, as the only means of saving herself from the last extremity, and had assured her that a consent given under these circumstances, could never have any validity.*

So far had the queen of Scots seemed plainly to have the advantage in the contest; and the English commissioners might have been surprised that Murray had made so weak a defence, and had suppressed all the material imputations against that prince, on which his party had ever so strenuously insisted; had not some private conferences previously informed them of the secret. Mary's commissioners had boasted that Elizabeth, from regard to her kinswoman, and from her desire of maintaining the rights of sovereigns, was determined, how criminal soever the conduct of that princess might appear, to restore her to the throne;† and Murray, reflecting

* Anderson, vol. 4. part 2. p. 64, et seq. Goodall, vol. 2. p. 144.

† Anderson, vol. 4. part 2. p. 60, et seq. Goodall, vol. 2. p. 162.

‡ Anderson, vol. 4. part 2. p. 45. Goodall, vol. 2. p. 127.

on some past measures of the English court, began to apprehend that there were but too just grounds for these expectations. He believed that Mary, if he would agree to conceal the most violent part of the accusation against her, would submit to any reasonable terms of accommodation; but if he once proceeded so far as to charge her with the whole of her guilt, no composition could afterward take place; and should she ever be restored, either by the power of Elizabeth, or the assistance of her other friends, he and his party must be exposed to her severe and implacable vengeance.^a He resolved, therefore, not to venture too rashly on a measure which it would be impossible for him ever to recall; and he privately paid a visit to Norfolk and the other English commissioners, confessed his scruples, laid before them the evidence of the queen's guilt, and desired to have some security for Elizabeth's protection, in case that evidence should, upon examination, appear entirely satisfactory. Norfolk was not secretly displeased with these scruples of the regent.^a He had ever been a partisan of the queen of Scots: secretary Lidington, who began also to incline to the party, and was a man of singular address and capacity, had engaged him to embrace farther views in her favour, and even to think of espousing her: and though that duke confessed,^b that the proofs against Mary seemed to be unquestionable, he encouraged Murray in his present resolution, not to produce them publicly in the conferences before the English commissioners.^c

Norfolk, however, was obliged to transmit to court the queries proposed by the regent. These queries consisted of four particulars. Whether the English commissioners had authority from their sovereign to pronounce sentence against Mary, in case her guilt should be fully proved before them? Whether they

^a Anderson, vol. 4. part 2. p. 47, 48. Goodall, vol. 2. p. 159.

^b Crawford, p. 92. Melvil, p. 94, 95. Haynes, p. 574.

^c Anderson, vol. 4. part 2. p. 77. ^e Ibid. p. 57. 77. State Trials, vol. 1. p. 76.

would promise to exercise that authority, and proceed to an actual sentence? Whether the queen of Scots, if she were found guilty, should be delivered into the hands of the regent, or, at least, be so secured in England, that she never should be able to disturb the tranquillity of Scotland? and, Whether Elizabeth would also, in that case, promise to acknowledge the young king, and protect the regent in his authority?^d

Elizabeth, when these queries, with the other transactions, were laid before her, began to think that they pointed towards a conclusion more decisive and more advantageous than she had hitherto expected. She determined, therefore, to bring the matter into full light; and under pretext that the distance from her person retarded the proceedings of her commissioners, she ordered them to come to London, and there continue the conferences. On their appearance, she immediately joined in commission with them some of the most considerable of her council; sir Nicholas Bacon, lord-keeper, the earls of Arundel and Leicester, lord Clinton, admiral, and sir William Cecil, secretary.* The queen of Scots, who knew nothing of these secret motives, and who expected that fear or decency would still restrain Murray from proceeding to any violent accusation against her, expressed an entire satisfaction in this adjournment; and declared that the affair, being under the immediate inspection of Elizabeth, was now in the hands where she most desired to rest it.^e The conferences were accordingly continued at Hampton-court; and Mary's commissioners, as before, made no scruple to be present at them.

The queen, meanwhile, gave a satisfactory answer to all Murray's demands, and declared, that though she wished and hoped, from the present inquiry, to be en-

^d Anderson, vol. 4. part 2. p. 55. Goodall, vol. 2. p. 130.

^e Anderson, vol. 4. part 2. p. 99.

^f Anderson, vol. 4. part 2. p. 95. Goodall, vol. 2. p. 177. 179.

tirely convinced of Mary's innocence, yet, if the event should prove contrary, and that princess should appear guilty of her husband's murder, she should, for her own part, deem her ever after unworthy of a throne.^a The regent, encouraged by this declaration, opened more fully his charge against the queen of Scots, and, after expressing his reluctance to proceed to that extremity, and protesting that nothing but the necessity of self-defence, which must not be abandoned for any delicacy, could have engaged him in such a measure, he proceeded to accuse her in plain terms of participation and consent in the assassination of the king.^b The earl of Lenox too appeared before the English commissioners; and, imploring vengeance for the murder of his son, accused Mary as an accomplice with Bothwel in that enormity.^c

When this charge was so unexpectedly given in, and copies of it were transmitted to the bishop of Ross, lord Herries, and the other commissioners of Mary, they absolutely refused to return an answer; and they grounded their silence on very extraordinary reasons; they had orders, they said, from their mistress, if any thing were advanced that might touch her honour, not to make any defence, as she was a sovereign princess, and could not be subject to any tribunal; and they required that she should previously be admitted to Elizabeth's presence, to whom, and to whom alone, she was determined to justify her innocence.^d They forgot that the conferences were at first begun, and were still continued, with no other view than to clear her from the accusations of her enemies; that Elizabeth had ever pretended to enter into them only as her friend, by her own consent and approbation, not as assuming any jurisdiction over her; that this princess had, from the beginning, refused to

^a Goodall, vol. 2. p. 199.

^b Anderson, vol. 4. part 2. p. 115, et seq. Goodall, vol. 2. p. 206.

^c Anderson, vol. 4. part 2. p. 123. Goodall, vol. 2. p. 208.

^d Anderson, vol. 4. part 2. p. 125, et seq. Goodall, vol. 2. p. 182. 211. 217.

admit her to her presence, till she should vindicate herself from the crimes imputed to her; that she had therefore discovered no new signs of partiality by her perseverance in that resolution; and that though she had granted an audience to the earl of Murray and his colleagues, she had previously conferred the same honour on Mary's commissioners;¹ and her conduct was so far entirely equal to both parties.^m

As the commissioners of the queen of Scots refused to give in any answer to Murray's charge, the necessary consequence seemed to be, that there could be no farther proceedings in the conference. But though this silence might be interpreted as a presumption against her, it did not fully answer the purpose of those English ministers who were enemies to that princess. They still desired to have in their hands the proofs of her guilt; and in order to draw them with decency from the regent, a judicious artifice was employed by Elizabeth. Murray was called before the English commissioners; and reproved by them, in the queen's name, for the atrocious imputations which he had the temerity to throw upon his sovereign: but though the earl of Murray, they added, and the other commissioners, had so far forgotten the duty of allegiance to their prince, the queen never would overlook what she owed to her friend, her neighbour, and her kinswoman; and she therefore desired to know what they could say in their own justification.* Murray, thus urged, made no difficulty in producing the proofs of his charge against the queen of Scots; and

¹ Lesley's *Negotiations* in Anderson, vol. 3. p. 25. Haynes, p. 487.

* Mary's complaint of the queen's partiality in admitting Murray to a conference, was a mere pretext in order to break off the conference. She indeed employs that reason in her order for that purpose: (see Goodall, vol. 2. p. 184.) but in her private letter, her commissioners are directed to make use of that order to prevent her honour from being attacked. Goodall, vol. 2. p. 183. It was therefore the accusation only she was afraid of. Murray was the least obnoxious of all her enemies. He was abroad when her subjects rebelled, and reduced her to captivity; he had only accepted of the regency when voluntarily proffered him by the nation. His being admitted to queen Elizabeth's presence was therefore a very bad foundation for a quarrel, or for breaking off the conference; and was plainly a mere pretence. ^m Anderson, vol. 4. part 2. p. 147. Goodall, vol. 2. p. 233.

among the rest, some love-letters and sonnets of her's to Bothwel, written all in her own hand, and two other papers, one written in her own hand, another subscribed by her, and written by the earl of Huntley; each of which contained a promise of marriage with Bothwel, made before the trial and acquittal of that nobleman.

All these important papers had been kept by Bothwel in a silver box or casket, which had been given him by Mary, and which had belonged to her first husband, Francis; and though the princess had enjoined him to burn the letters as soon as he had read them, he had thought proper carefully to preserve them as pledges of her fidelity, and had committed them to the custody of sir James Balfour, deputy-governor of the castle of Edinburgh. When that fortress was besieged by the associated lords, Bothwel sent a servant to receive the casket from the hands of the deputy-governor. Balfour delivered it to the messenger; but as he had at that time received some disgust from Bothwel, and was secretly negotiating an agreement with the ruling party, he took care, by conveying private intelligence to the earl of Morton, to make the papers be intercepted by him. They contained incontestable proofs of Mary's criminal correspondence with Bothwel, of her consent to the king's murder, and of her concurrence in the violence which Bothwel pretended to commit upon her.^o Murray fortified this evidence by some testimonies of corresponding facts;^p and he added, some time after, the dying confession of one Hubert, or French Paris, as he was called, a servant of Bothwel's, who had been executed for the king's murder, and who directly charged the queen with her being accessory to that criminal enterprise.^q

Mary's commissioners had used every expedient to

^o Anderson, vol. 2. p. 115. Goodall, vol. 2. p. 1.

^p Ibid. vol. 2. part 2. p. 165, &c. Goodall, vol. 2. p. 243.

^q Ibid. vol. 2. p. 192. Goodall, vol. 2. p. 76.

ward this blow which they saw coming upon them, and against which, it appears, they were not provided with any proper defence. As soon as Murray opened his charge, they endeavoured to turn the conference from an inquiry into a negotiation; and though informed by the English commissioners that nothing could be more dishonourable for their mistress, than to enter into a treaty with such undutiful subjects, before she had justified herself from those enormous imputations which had been thrown upon her, they still insisted that Elizabeth should settle terms of accommodation between Mary and her enemies in Scotland.^r They maintained that, till their mistress had given in her answer to Murray's charge, his proofs could neither be called for nor produced:^s and finding that the English commissioners were still determined to proceed in the method which had been projected, they finally broke off the conferences, and never would make any reply. These papers, at least translations of them, have since been published. The objections made to their authenticity are, in general, of small force: but were they ever so specious, they cannot now be hearkened to; since Mary, at the time when the truth could have been fully cleared, did, in effect, ratify the evidence against her, by recoiling from the inquiry at the very critical moment, and refusing to give an answer to the accusation of her enemies.^t

^r Anderson, vol. 4, part 2, p. 135. 139. Goodall, vol. 2, p. 224.

^s Ibid. vol. 4, part 2, p. 139. 145. Goodall, vol. 2, p. 228.

^t We shall not enter into a long discussion concerning the authenticity of these letters. We shall only remark in general, that the chief objections against them are, that they are supposed to have passed through the earl of Morton's hands, the least scrupulous of all Mary's enemies; and that they are to the last degree indecent, and even somewhat inelegant, such as it is not likely she would write. But to these presumptions we may oppose the following considerations. (1.) Though it be not difficult to counterfeit a subscription, it is very difficult, and almost impossible, to counterfeit several pages, so as to resemble exactly the hand-writing of any person. These letters were examined and compared with Mary's hand-writing, by the English privy-council, and by a great many of the nobility, among whom were several partisans of that princess. They might have been examined by the bishop of Ross, Herries, and others of Mary's commissioners. The regent must have expected that they would be very critically examined by them; and had they not been able to stand that test, he was only preparing a scene of confusion to himself. Bishop Lesly expressly declines the comparing of the

But Elizabeth, though she had seen enough for her own satisfaction, was determined that the most eminent persons of her court should also be acquainted with these

hands, which he calls no legal proof. Goodall, vol. 2. p. 389. (2.) The letters are very long, much longer than they needed to have been, in order to serve the purposes of Mary's enemies; a circumstance which increased the difficulty, and exposed any forgery the more to the risk of a detection. (3.) They are not so gross and palpable as forgeries commonly are, for they still left a pretext for Mary's friends to assert, that their meaning was strained to make them appear criminal. See Goodall, vol. 2. p. 361. (4.) There is a long contract of marriage, said to be written by the earl of Huntley, and signed by the queen, before Bothwell's acquittal. Would Morton, without any necessity, have thus doubled the difficulties of the forgery and the danger of detection? (5.) The letters are indiscreet; but such was apparently Mary's conduct at that time: they are inelegant; but they have a careless, natural air, like letters hastily written between familiar friends. (6.) They contain such a variety of particular circumstances as nobody could have thought of inventing, especially as they must necessarily have afforded her many means of detection. (7.) We have not the originals of the letters, which were in French: we have only a Scotch and Latin translation from the original, and a French translation professedly done from the Latin. Now it is remarkable the Scotch translation is full of Gallicisms, and is clearly a translation from a French original; such as *make fault, faire des fautes; make it seem that I believe, faire semblant de le croire; make brek, fair breche; this is my first journey, c'est ma-premiere journee; have you not desire to laugh, n'avez vous pas envie de rire? the place will hold unto the death, la place tiendra jusqu'à la mort; he may not come forth of the house this long time, il ne peut pas sortir du logis de long tems; to make me advertisement, faire m'avertir; put order to it, mettre ordre à cela; discharge your heart, decharger votre cœur; make gud watch, faites bonne garde, &c.* (8.) There is a conversation which she mentions between herself and the king one evening: but Murray produced before the English commissioners the testimony of one Crawford, a gentleman of the earl of Lenox, who swore that the king, on her departure from him, gave him an account of the same conversation. (9.) There seems very little reason why Murray and his associates should run the risk of such a dangerous forgery, which must have rendered them infamous, if detected; since their cause, from Mary's known conduct, even without these letters, was sufficiently good and justifiable. (10.) Murray exposed these letters to the examination of persons qualified to judge of them: the Scotch council, the Scotch parliament, queen Elizabeth and her council, who were possessed of a great number of Mary's genuine letters. (11.) He gave Mary herself an opportunity of refuting and exposing him, if she had chosen to lay hold of it. (12.) The letters tally so well with all the other parts of her conduct during that transaction, that these proofs throw the strongest light on each other. (13.) The duke of Norfolk, who had examined these papers, and who favoured so much the queen of Scots that he intended to marry her, and in the end lost his life in her cause, yet believed them authentic, and was fully convinced of her guilt. This appears not only from his letters above mentioned to queen Elizabeth and her ministers, but by his secret acknowledgment to Bannister, his most trusty confidant. See State Trials, vol. 1. p. 81. In the conferences between the duke, secretary Lidington, and the bishop of Ross, all of them zealous partisans of that princess, the same thing is always taken for granted. Ibid. p. 74. 75. See farther MS. in the Advocates' library, A. 3. 28. p. 314, from Cott. lib. Calig. c. 9. Indeed the duke's full persuasion of Mary's guilt, without the least doubt or hesitation, could not have had place, if he had found Lidington or the bishop of Ross of a different opinion, or if they had ever told him that these letters were forged. It is to be remarked, that Lidington, being one of the accomplices, knew the whole bottom of the conspiracy against king Henry, and was besides a man of such penetration, that nothing could escape him in such interesting events. (14.) I need not repeat the presumption drawn from Mary's refusal to answer. The only excuse for her silence is, that she suspected Elizabeth to be a partial judge: it was not indeed the interest of that princess to acquit and justify her rival and competitor; and we accordingly find that Lidington, from the secret information of the duke of Norfolk, informed

transactions, and should be convinced of the equity of her proceedings. She ordered her privy-council to be assembled, and, that she might render the matter more

Mary, by the bishop of Ross, that the queen of England never meant to come to a decision; but only to get into her hands the proofs of Mary's guilt, in order to blast her character. See *State Trials*, vol. 1. p. 77. But this was a better reason for declining the conference altogether, than for breaking it off on frivolous pretences, the very moment the chief accusation was unexpectedly opened against her. Though she could not expect Elizabeth's final decision in her favour, it was of importance to give a satisfactory answer; if she had any, to the accusation of the Scotch commissioners. That answer could have been dispersed for the satisfaction of the public, of foreign nations, and of posterity. And surely, after the accusation and proofs were in queen Elizabeth's hands, it could do no harm to give in the answers. Mary's information, that the queen never intended to come to a decision, could be no obstacle to her justification. (15.) The very disappearance of these letters is a presumption of their authenticity. That event can be accounted for no way but from the care of king James's friends, who were desirous to destroy every proof of his mother's crimes. The disappearance of Morton's narrative, and of Crawford's evidence, from the Cotton library, Calig. c. 1. must have proceeded from the like cause. See *MS. in the Advocates' library*, A. 3. 29. p. 88.

I find an objection made to the authenticity of the letters, drawn from the vote of the Scotch privy-council, which affirms the letters to be written and subscribed by queen Mary's own hand; whereas the copies given in to the parliament a few days after, were only written, not subscribed. See *Goodall*, vol. 2. p. 64. 67. But it is not considered that this circumstance is of no manner of force: there were certainly letters, true or false, laid before the council; and whether the letters were true or false, this mistake proceeds equally from the inaccuracy or blunder of the clerk. The mistake may be accounted for; the letters were only written by her; the second contract with Bothwell was only subscribed. A proper accurate distinction was not made; and they are all said to be written and subscribed. A late writer, Mr. Goodall, has endeavoured to prove that these letters clash with chronology, and that the queen was not in the places mentioned in the letters on the days there assigned. To confirm this, he produces charters and other deeds signed by the queen, where the date and place do not agree with the letters. But it is well known that the date of charters, and such-like grants, is no proof of the real day on which they were signed by the sovereign. Papers of that kind commonly pass through different offices: the date is affixed by the first office, and may precede very long the day of the signature.

The account given by Morton of the manner in which the papers came into his hands is very natural. When he gave it to the English commissioners, he had reason to think it would be canvassed with all the severity of able adversaries, interested in the highest degree to refute it. It is probable that he could have confirmed it by many circumstances and testimonies, since they declined the contest.

The sonnets are inelegant; inasmuch that both Brantome and Ronsard, who knew queen Mary's style, were assured, when they saw them, that they could not be of her composition. *Jebb*, vol. 2. p. 478. But no person is equal in his productions, especially one whose style is so little formed as Mary's must be supposed to be. Not to mention that such dangerous and criminal enterprises leave little tranquillity of mind for elegant poetical compositions.

In a word, queen Mary might easily have conducted the whole conspiracy against her husband, without opening her mind to any one person except Bothwell, and without writing a scrap of paper about it; but it was very difficult to have conducted it so that her conduct should not betray her to men of discernment. In the present case her conduct was so gross, as to betray her to every body; and fortune threw into her enemies' hands papers by which they could convict her. The same infatuation and imprudence, which happily is the usual attendant of great crimes, will account for both. It is proper to observe, that there is not one circumstance of the foregoing narrative, contained in the history, that is taken from Knox, Buchanan, or even Thuanus, or indeed from any suspected authority.

solemn and authentic, she summoned, along with them, the earls of Northumberland, Westmoreland, Shrewsbury, Worcester, Huntingdon, and Warwick. All the proceedings of the English commissioners were read to them: the evidences produced by Murray were perused: a great number of letters written by Mary to Elizabeth were laid before them, and the hand-writing compared with that of the letters delivered in by the regent: the refusal of the queen of Scots' commissioners to make any reply, was related: and on the whole Elizabeth told them, that as she had from the first thought it improper that Mary, after such horrid crimes were imputed to her, should be admitted to her presence before she had, in some measure, justified herself from the charge; so now, when her guilt was confirmed by so many evidences, and all answer refused, she must, for her part, persevere more steadily in that resolution." Elizabeth next called in the queen of Scots' commissioners, and after observing that she deemed it much more decent for their mistress to continue the conferences, than to require the liberty of justifying herself in person, she told them, that Mary might either send her reply by a person whom she trusted, or deliver it herself to some English nobleman, whom Elizabeth should appoint to wait upon her: but as to her resolution of making no reply at all, she must regard it as the strongest confession of guilt; nor could they ever be deemed her friends who advised her to that method of proceeding.* These topics she enforced still more strongly in a letter which she wrote to Mary herself.†

The queen of Scots had no other subterfuge from these pressing remonstrances, than still to demand a personal interview with Elizabeth: a concession which, she was sensible, would never be granted;‡ because Elizabeth knew that this expedient could decide nothing;

† Anderson, vol. 4. part. 2. p. 170, &c. Goodall, vol. 2. p. 254.

* Ibid. p. 179, &c. Goodall, vol. 2. p. 268.

‡ Anderson, vol. 4. part 2. p. 183. Goodall, vol. 2. p. 269. * Cabala, p. 157.

because it brought matters to extremity which that princess desired to avoid; and because it had been refused from the beginning, even before the commencement of the conferences. In order to keep herself better in countenance, Mary thought of another device. Though the conferences were broken off, she ordered her commissioners to accuse the earl of Murray and his associates as the murderers of the king:^a but this accusation, coming so late, being extorted merely by a complaint of Murray's, and being unsupported by any proof, could only be regarded as an angry recrimination upon her enemy.^b She also desired to have copies of the papers given in by the regent; but as she still persisted in her resolution to make no reply before the

^a Goodall, vol. 2. p. 280.

^b Unless we take this angry accusation, advanced by queen Mary, to be an argument of Murray's guilt, there remains not the least presumption which should lead us to suspect him to have been any wise an accomplice in the king's murder. The queen never pretended to give any proof of the charge; and her commissioners affirmed at the time, that they themselves knew of none, though they were ready to maintain its truth by their mistress's orders, and would produce such proof as she should send them. It is remarkable that, at that time, it was impossible for either her or them to produce any proof; because the conferences before the English commissioners were previously broken off.

It is true, the bishop of Ross, in an angry pamphlet, written by him under a borrowed name (where it is easy to say anything), affirms that lord Herries, a few days after the king's death, charged Murray with the guilt openly to his face at his own table. This latter nobleman, as Lesly relates the matter, affirmed, that Murray riding in Fife with one of his servants, the evening before the commission of that crime, said to him among other talk, *This night ere morning the lord Darnley shall lose his life*. See Anderson, vol. 1. p. 75. But this is only a hearsay of Lesly's concerning a hearsay of Herries's, and contains a very improbable fact. Would Murray, without any use or necessity, communicate to a servant such a dangerous and important secret, merely by way of conversation? We may also observe, that lord Herries himself was one of queen Mary's commissioners who accused Murray. Had he ever heard this story, or given credit to it, was not that the time to have produced it? and not have affirmed, as he did, that he for his part knew nothing of Murray's guilt. See Goodall, vol. 2. p. 307.

The earls of Huntley and Argyle accuse Murray of this crime; but the reason which they assign is ridiculous. He had given his consent to Mary's divorce from the king; therefore he was the king's murderer. See Anderson, vol. 4. part. 2. p. 192. It is a sure argument that these earls knew no better proof against Murray, otherwise they would have produced it, and not have insisted on so absurd a presumption. Was not this also the time for Huntley to deny his writing Mary's contract with Bothwell, if that paper had been a forgery?

Murray could have no motive to commit that crime. The king, indeed, bore him some ill-will; but the king himself was become so despicable, both from his own ill-conduct and the queen's aversion to him, that he could neither do good nor harm to any body. To judge by the event in any case is always absurd, especially in the present. The king's murder, indeed, procured Murray the regency; but much more Mary's ill-conduct and imprudence, which he could not possibly foresee, and which never would have happened had she been entirely innocent.

English commissioners, this demand was finally refused her.^c

As Mary had thus put an end to the conferences, the regent expressed great impatience to return into Scotland; and he complained, that his enemies had taken advantage of his absence, and had thrown the whole government into confusion. Elizabeth therefore dismissed him; and granted him a loan of 5000*l.* to bear the charges of his journey.^d During the conferences at York, the duke of Chatelrault arrived at London, in passing from France; and as the queen knew that he was engaged in Mary's party, and had very plausible pretensions to the regency of the king of Scots, she thought proper to detain him till after Murray's departure. But notwithstanding these marks of favour, and some other assistance which she secretly gave this latter nobleman,^e she still declined acknowledging

^c Goodall, vol. 2. p. 253. 283. 289. 310, 311. Haynes, vol. 1. p. 492. I believe there is no reader of common sense who does not see from the narrative in the text, that the author means to say, that queen Mary refuses constantly to answer before the English commissioners, but offers only to answer in person before queen Elizabeth in person, contrary to her practice during the whole course of the conference, till the moment the evidence of her being an accomplice in her husband's murder is unexpectedly produced. It is true, the author having repeated four or five times an account of this demand of being admitted to Elizabeth's presence, and having expressed his opinion that, as it had been refused from the beginning, even before the commencement of the conferences, she did not expect it would now be complied with; thought it impossible his meaning could be misunderstood (as indeed it was impossible), and not being willing to tire his reader with continual repetitions, he mentions in a passage or two, simply, that she had refused to make any answer. I believe also, there is no reader of common sense who peruses Anderson or Goodall's collections, and does not see that, agreeably to this narrative, queen Mary insists unalterably and strenuously on not continuing to answer before the English commissioners, but insists to be heard in person, by queen Elizabeth in person; though once or twice, by way of bravado, she says simply, that she never will answer and refute her enemies, without inserting this condition, which still is understood. But there is a person that has writ an *inquiry historical and critical into the evidence against Mary queen of Scots*; and has attempted to refute the foregoing narrative. He quotes a single passage of the narrative, in which Mary is said simply to refuse answering; and then a single passage from Goodall, in which she boasts simply that she will answer; and he, very civilly, and almost directly, calls the author a liar, on account of his pretended contradiction. That whole inquiry, from beginning to end, is composed of such scandalous artifices; and from this instance the reader may judge of the candour, fair dealing, veracity, and good manners, of the inquirer. There are, indeed, three events in our history, which may be regarded as touchstones of party-men. An English whig, who asserts the reality of the Popish-plot, an Irish Catholic, who denies the massacre in 1641, and a Scotch jacobite, who maintains the innocence of queen Mary, must be considered as men beyond the reach of argument or reason, and must be left to their prejudices.

^d Rymer, tom. 15. p. 677. ^e MS. in the Advocates' library, A. S. 29. p. 128--130, from Cott. Lib. Cal. c. 1.

the young king, or treating with Murray as regent of Scotland.

Orders were given for removing the queen of Scots from Bolton, a place surrounded with Catholics, to Tutbury in the county of Stafford, where she was put under the custody of the earl of Shrewsbury. Elizabeth entertained hopes that this princess, discouraged by her misfortunes, and confounded by the late transactions, would be glad to secure a safe retreat from all the tempests with which she had been agitated; and she promised to bury every thing in oblivion, provided Mary would agree, either voluntarily to resign her crown, or to associate her son with her in the government; and the administration to remain, during his minority, in the hands of the earl of Murray.^f But that high-spirited princess refused all treaty upon such terms, and declared that her last words should be those of a queen of Scotland. Besides many other reasons, she said, which fixed her in that resolution, she knew, that if, in the present emergence, she made such concessions, her submission would be universally deemed an acknowledgment of guilt, and would ratify all the calumnies of her enemies.^g

Mary still insisted upon this alternative; either that Elizabeth should assist her in recovering her authority, or should give her liberty to retire into France, and make trial of the friendship of other princes: and as she asserted that she had come voluntarily into England, invited by many former professions of amity, she thought that one or other of these requests could not, without the most extreme injustice, be refused her. But Elizabeth, sensible of the danger which attended both these proposals, was secretly resolved to detain her still a captive; and as her retreat into England had been little voluntary, her claim upon the queen's generosity appeared much less urgent than she was willing

^f Goodall, vol. 2. p. 295.

^g Ibid. p. 301.

to pretend. Necessity, it was thought, would, to the prudent, justify her detention: her past misconduct would apologize for it to the equitable: and though it was foreseen, that compassion for Mary's situation, joined to her intrigues and insinuating behaviour, would, while she remained in England, excite the zeal of her friends, especially of the Catholics, these inconveniences were deemed much inferior to those which attended any other expedient. Elizabeth trusted also to her own address for eluding all these difficulties: she purposed to avoid breaking absolutely with the queen of Scots, to keep her always in hopes of an accommodation, to negotiate perpetually with her, and still to throw the blame of not coming to any conclusion, either on unforeseen accidents, or on the obstinacy and perverseness of others.

We come now to mention some English affairs which we left behind us, that we might not interrupt our narrative of the events in Scotland, which form so material a part of the present reign. The term fixed by the treaty of Cateau-Cambresis for the restitution of Calais, expired in 1567; and Elizabeth, after making her demand at the gates of that city, sent sir Thomas Smith to Paris; and that minister, in conjunction with sir Henry Norris, her resident ambassador, enforced her pretensions. Conferences were held on that head, without coming to any conclusion satisfactory to the English. The chancellor, De l'Hospital, told the English ambassadors, that though France, by an article of the treaty, was obliged to restore Calais on the expiration of eight years, there was another article of the same treaty, which now deprived Elizabeth of any right that could accrue to her by that engagement: that it was agreed, if the English should, during the interval, commit hostilities upon France, they should instantly forfeit all claim to Calais; and the taking possession of Havre and Dieppe, with whatever pretences that measure

might be covered, was a plain violation of the peace between the nations: that though these places were not entered by force, but put into Elizabeth's hands by the governors, these governors were rebels; and a correspondence with such traitors was the most flagrant injury that could be committed on any sovereign; that in the treaty which ensued upon the expulsion of the English from Normandy, the French ministers had absolutely refused to make any mention of Calais, and had thereby declared their intention to take advantage of the title which had accrued to the crown of France: and that though a general clause had been inserted, implying a reservation of all claims, this concession could not avail the English, who at that time possessed no just claim to Calais, and had previously forfeited all right to that fortress.^a The queen was nowise surprised at hearing these allegations; and as she knew that the French court intended not from the first to make restitution, much less after they could justify their refusal by such plausible reasons, she thought it better for the present to acquiesce in the loss, than to pursue a doubtful title by a war both dangerous and expensive, as well as unseasonable.¹

Elizabeth entered anew into negotiations for espousing the archduke Charles; and she seems, at this time, to have had no great motive of policy, which might induce her to make this fallacious offer: but as she was very rigorous in the terms insisted on, and would not agree that the archduke, if he espoused her, should enjoy any power or title in England, and even refused him the exercise of his religion, the treaty came to nothing; and that prince, despairing of success in his addresses, married the daughter of Albert duke of Bavaria.^k

^a Haynes, p. 587.

¹ Camden, p. 406.

^k Ibid. p. 407, 308.

CHAP. XL.

Character of the Puritans—Duke of Norfolk's conspiracy—Insurrection in the north—Assassination of the earl of Murray—a parliament—Civil wars of France—Affairs of the Low Countries—New conspiracy of the duke of Norfolk—Trial of Norfolk—His execution—Scotch affairs—French affairs—Massacre of Paris—French Affairs—Civil wars of the Low Countries—A parliament.

Character
of the Pu-
ritans.

OF all the European churches which shook off the yoke of the Papal authority, no one proceeded with so much reason and moderation as the church of England; an advantage which had been derived partly from the interposition of the civil magistrate in this innovation, partly from the gradual and slow steps by which the reformation was conducted in that kingdom. Rage and animosity against the Catholic religion was as little indulged as could be supposed in such a revolution: the fabric of the secular hierarchy was maintained entire: the ancient liturgy was preserved, so far as was thought consistent with the new principles: many ceremonies, become venerable from age and preceding use, were retained: the splendour of the Romish worship, though removed, had at least given place to order and decency: the distinctive habits of the clergy, according to their different ranks, were continued: no innovation was admitted, merely from spite and opposition to former usage: and the new religion, by mitigating the genius of the ancient superstition, and rendering it more compatible with the peace and interests of society, had preserved itself in that happy medium which wise men have always sought, and which the people have so seldom been able to maintain.

But though such, in general, was the spirit of the reformation in that country, many of the English reformers, being men of more warm complexions and

more obstinate tempers, endeavoured to push matters to extremities against the church of Rome, and indulged themselves in the most violent contrariety and antipathy to all former practices. Among these, Hooper, who afterward suffered for his religion with such extraordinary constancy, was chiefly distinguished. This man was appointed, during the reign of Edward, to the see of Gloucester, and made no scruple of accepting the episcopal office; but he refused to be consecrated in the episcopal habit, the cymarre and rochette, which had formerly, he said, been abused by superstition, and which were thereby rendered unbecoming a true Christian. Cranmer and Ridley were surprised at this objection, which opposed the received practice, and even the established laws; and though young Edward, desirous of promoting a man so celebrated for his eloquence, his zeal, and his morals, enjoined them to dispense with this ceremony, they were still determined to retain it. Hooper then embraced the resolution, rather to refuse the bishoprick than clothe himself in those hated garments; but it was deemed requisite, that for the sake of the example, he should not escape so easily. He was confined to Cranmer's house, then thrown into prison till he should consent to be a bishop on the terms proposed: he was plied with conferences, and reprimands, and arguments: Bucer and Peter Martyr, and the most celebrated foreign reformers, were consulted on this important question: and a compromise, with great difficulty, was at last made, that Hooper should not be obliged to wear commonly the obnoxious robes, but should agree to be consecrated in them, and to use them during cathedral service: a condescension not a little extraordinary in a man of so inflexible a spirit as this reformer.

The same objection which had arisen with regard to the episcopal habit, had been moved against the raiment

of the inferior clergy; and the surplice, in particular, with the tippet and corner cap, was a great object of abhorrence to many of the popular zealots.^m In vain was it urged that particular habits, as well as postures and ceremonies, having been constantly used by the clergy, and employed in religious service, acquire a veneration in the eyes of the people, appear sacred in their apprehensions, excite their devotion, and contract a kind of mysterious virtue, which attaches the affections of men to the national and established worship: that in order to produce this effect, a uniformity in these particulars is requisite, and even a perseverance, as far as possible, in the former practice: and that the nation would be happy, if, by retaining these inoffensive observances, the reformers could engage the people to renounce willingly what was absurd or pernicious in the ancient superstition. These arguments, which had influence with wise men, were the very reasons which engaged the violent Protestants to reject the habits. They pushed matters to a total opposition with the church of Rome: every compliance, they said, was a symbolizing with antichrist.ⁿ And this spirit was carried so far by some reformers, that in a national remonstrance made afterward by the church of Scotland against these habits, it was asked, "What has Christ Jesus to do with Belial? What has darkness to do with light? If surplices, corner caps, and tippets, have been badges of idolaters in the very act of their idolatry; why should the preacher of Christian liberty, and the open rebuker of all superstition, partake with the dregs of the Romish beast? Yes, who is there that ought not rather to be afraid of taking in his hand, or on his forehead, the print and mark of that odious beast?"^o But this application was rejected by the English church.

There was only one instance in which the spirit of contradiction to the Romanists took place universally in

^m Strype, vol. 1. p. 416. ⁿ Strype, vol. 1. p. 416. ^o Keith, p. 563. Knox, p. 402.

England; the altar was removed from the wall, was placed in the middle of the church, and was thenceforth denominated the communion-table. The reason why this innovation met with such general reception was, that the nobility and gentry got thereby a pretence for making spoil of the plate, vestures, and rich ornaments, which belonged to the altars.^p

These disputes, which had been started during the reign of Edward, were carried abroad by the Protestants, who fled from the persecutions of Mary; and as the zeal of these men had received an increase from the furious cruelty of their enemies, they were generally inclined to carry their opposition to the utmost extremity against the practice of the church of Rome. Their communication with Calvin and the other reformers, who followed the discipline and worship of Geneva, confirmed them in this obstinate reluctance; and though some of the refugees, particularly those who were established at Frankfort, still adhered to king Edward's liturgy, the prevailing spirit carried these confessors to seek a still farther reformation. On the accession of Elizabeth, they returned to their native country; and being regarded with general veneration, on account of their zeal and past sufferings, they ventured to insist on the establishment of their projected model; nor did they want countenance from many considerable persons in the queen's council. But the princess herself, so far from being willing to despoil religion of the few ornaments and ceremonies which remained in it, was rather inclined to bring the public worship still nearer to the Romish ritual;^q and she thought that the reformation had already

^p Heylin, preface, p. 3. Hist. p. 106.

^q When Nowel, one of her chaplains, had spoken less reverently in a sermon, preached before her, of the sign of the cross, she called aloud to him from her closet window, commanding him to retire from that ungodly digression, and to return unto his text. And on the other side, when one of her divines had preached a sermon in defence of the real presence, she openly gave him thanks for his pains and piety.—Heylin, p. 124. She absolutely would have forbidden the marriage of the clergy, if Cecil had not interposed: Strype's Life of Parker, p. 107—109. She was an enemy to sermons, and usually said that she thought two or three preachers were sufficient for a whole

gone too far in shaking off these forms and observances, which, without distracting men of more refined apprehensions, tend, in a very innocent manner, to allure, and amuse, and engage, the vulgar. She took care to have a law for uniformity strictly enacted: she was empowered by the parliament to add any new ceremonies which she thought proper; and though she was sparing in the exercise of this prerogative, she continued rigid in exacting an observance of the established laws, and in punishing all nonconformity. The zealots, therefore, who harboured a great antipathy to the episcopal order, and to the whole liturgy, were obliged, in a great measure, to conceal these sentiments, which would have been regarded as highly audacious and criminal; and they confined their avowed objections to the surplice, the confirmation of children, the sign of the cross in baptism, the ring in marriage, kneeling at the sacrament, and bowing at the name of Jesus. So fruitless is it for sovereigns to watch with a rigid care over orthodoxy, and to employ the sword in religious controversy, that the work, perpetually renewed, is perpetually to begin; and a garb, a gesture, nay a metaphysical or grammatical distinction, when rendered important by the disputes of theologians, and the zeal of the magistrate, is sufficient to destroy the unity of the church, and even the peace of society. These controversies had already excited such ferment among the people, that in some places they refused to frequent the churches where the habits and ceremonies were used; would not salute the conforming clergy; and proceeded so far as to revile them in the streets, to spit in their faces, and to use them with all manner of contumely. And while the sovereign authority checked these excesses, the flame was confined, not extinguished; and burning fiercer

county. It was probably for these reasons that one Doring told her to her face from the pulpit, that she was like an untamed heifer that would not be ruled by God's people, but obstructed his discipline. See *Life of Hooker*, prefixed to his *Works*.

* *Strype's Life of Whitgift*, p. 460.

from confinement, it burst out in the succeeding reigns to the destruction of the church and monarchy.

All enthusiasts, indulging themselves in rapturous flights, ecstasies, visions, inspirations, have a natural aversion to episcopal authority, to ceremonies, rites, and forms, which they denominate superstition, or beggarly elements, and which seem to restrain the liberal effusions of their zeal and devotion : but there was another set of opinions adopted by these innovators, which rendered them in a peculiar manner the object of Elizabeth's aversion. The same bold and daring spirit, which accompanied them in their addresses to the Divinity, appeared in their political speculations ; and the principles of civil liberty, which, during some reigns, had been little avowed in the nation, and which were totally incompatible with the present exorbitant prerogative, had been strongly adopted by this new sect. Scarcely any sovereign before Elizabeth, and none after her, carried higher, both in speculation and practice, the authority of the crown ; and the Puritans (so these sectaries were called, on account of their pretending to a superior purity of worship and discipline) could not recommend themselves worse to her favour, than by inculcating the doctrine of resisting or restraining princes. From all these motives, the queen neglected no opportunity of depressing those zealous innovators ; and while they were secretly countenanced by some of her most favoured ministers, Cecil, Leicester, Knolles, Bedford, Walsingham, she never was, to the end of her life, reconciled to their principles and practices.

We have thought proper to insert in this place an account of the rise and genius of the Puritans ; because Camden marks the present year as the period when they began to make themselves considerable in England. We now return to our narration.

Duke of
Norfolk's
conspiracy.
1569.

The duke of Norfolk was the only peer that enjoyed the highest title of nobility ; and as there was at present no princes of the blood,

the splendour of his family, the opulence of his fortune, and the extent of his influence, had rendered him without comparison the first subject in England. The qualities of his mind corresponded to his high station: beneficent, affable, generous, he had acquired the affections of the people; prudent, moderate, obsequious, he possessed, without giving her any jealousy, the good graces of his sovereign. His grandfather and father had long been regarded as the leaders of the Catholics; and this hereditary attachment, joined to the alliance of blood, had procured him the friendship of the most considerable men of that party: but as he had been educated among the reformers, he was sincerely devoted to their principles, and maintained a strict decorum and regularity of life, by which the Protestants were at that time distinguished; he thereby enjoyed the rare felicity of being popular even with the most opposite factions. The height of his prosperity alone was the source of his misfortunes, and engaged him in attempts from which his virtue and prudence would naturally have for ever kept him at a distance.

Norfolk was at this time a widower; and being of a suitable age, his marriage with the queen of Scots had appeared so natural, that it had occurred to several of his friends and those of that princess: but the first person who, after secretary Lidington, opened the scheme to the duke, is said to have been the earl of Murray, before his departure for Scotland.* That nobleman set before Norfolk both the advantage of composing the dissensions in Scotland by an alliance which would be so generally acceptable; and the prospect of reaping the succession of England; and in order to bind Norfolk's interest the faster with Mary's, he proposed that the duke's daughter should also espouse the young king of Scotland. The previously obtaining of Elizabeth's consent, was regarded, both by Murray and Norfolk, as a circumstance essential to the success of their pro-

* Leakey, p. 36, 37.

ject; and all terms being adjusted between them, Murray took care, by means of sir Robert Melvil, to have the design communicated to the queen of Scots. This princess replied, that the vexations which she had met with in her two last marriages, had made her more inclined to lead a single life; but she was determined to sacrifice her own inclinations to the public welfare: and therefore, as soon as she should be legally divorced from Bothwel, she would be determined by the opinion of her nobility and people in the choice of another husband.^p

It is probable that Murray was not sincere in this proposal. He had two motives to engage him to dissimulation. He knew the danger which he must run in his return through the north of England, from the power of the earls of Northumberland and Westmoreland, Mary's partisans in that country; and he dreaded an insurrection in Scotland from the duke of Chatelrault and the earls of Argyle and Huntley, whom she had appointed her lieutenants during her absence. By these feigned appearances of friendship, he both engaged Norfolk to write in his favour to the northern noblemen;^q and he persuaded the queen of Scots to give her lieutenants permission, and even advice, to conclude a cessation of hostilities with the regent's party.^r

The duke of Norfolk, though he had agreed that Elizabeth's consent should be previously obtained before the completion of his marriage, had reason to apprehend that he never should prevail with her voluntarily to make that concession. He knew her perpetual and unrelenting jealousy against her heir and rival; he was acquainted with her former reluctance to all proposals of marriage with the queen of Scots; he foresaw that this princess's espousing a person of his power and character and interest, would give the greatest um-

^p Lesley, p. 40, 41.

^q State Trials, p. 76. 78.

^r Lesley, p. 41.

brage; and as it would then become necessary to re-instate her in possession of her throne on some tolerable terms, and even to endeavour the re-establishing of her character, he dreaded lest Elizabeth, whose politics had now taken a different turn, would never agree to such indulgent and generous conditions. He therefore attempted previously to gain the consent and approbation of several of the most considerable nobility; and he was successful with the earls of Pembroke, Arundel, Derby, Bedford, Shrewsbury, Southampton, Northumberland, Westmoreland; Sussex.* Lord Lumley and sir Nicholas Throgmorton cordially embraced the proposal: even the earl of Leicester, Elizabeth's declared favourite, who had formerly entertained some views of espousing Mary, willingly resigned all his pretensions, and seemed to enter zealously into Norfolk's interests.† There were other motives besides affection to the duke, which produced this general combination of the nobility.

Sir William Cecil, secretary of state, was the most vigilant, active, and prudent minister ever known in England; and as he was governed by no views but the interests of his sovereign, which he had inflexibly pursued, his authority over her became every day more predominant. Ever cool himself, and uninfluenced by prejudice or affection, he checked those sallies of passion, and sometimes of caprice, to which she was subject; and if he failed of persuading her in the first movement, his perseverance, and remonstrances, and arguments; were sure at last to recommend themselves to her sound discernment. The more credit he gained with his mistress, the more was he exposed to the envy of her other counsellors; and as he had been supposed to adopt the interests of the house of Suffolk, whose claim seemed to carry with it no danger to the present establishment, his enemies, in opposition to him, were naturally led to attach themselves to the queen of Scots.

* Leasley, p. 58. Camden, p. 412. Spotswood, p. 230.

† Haynes, p. 535.

Elizabeth saw, without uneasiness, this emulation among her courtiers, which served to augment her own authority; and though she supported Cecil, whenever matters came to extremities, and dissipated every conspiracy against him, particularly one laid about this time for having him thrown into the Tower on some pretence or other," she never gave him such unlimited confidence as might enable him entirely to crush his adversaries.

Norfolk, sensible of the difficulty which he must meet with in controlling Cecil's counsels, especially where they concurred with the inclination as well as interest of the queen, durst not open to her his intentions of marrying the queen of Scots; but proceeded still in the same course, of increasing his interest in the kingdom, and engaging more of the nobility to take part in his measures. A letter was written to Mary by Leicester, and signed by several of the first rank, recommending Norfolk for her husband, and stipulating conditions for the advantage of both kingdoms: particularly, that she should give sufficient surety to Elizabeth, and the heirs of her body, for the free enjoyment of the crown of England; that a perpetual league, offensive and defensive, should be made between their realms and subjects; that the Protestant religion should be established by law in Scotland; and that she should grant amnesty to her rebels in that kingdom.* When Mary returned a favourable answer to this application, Norfolk employed himself with new ardour in the execution of his project; and besides securing the interests of many of the considerable gentry and nobility who resided at court, he wrote letters to such as lived at their country-seats, and possessed the greatest authority in the several counties.[†] The kings of France and Spain, who interested themselves extremely in Mary's cause, were secretly consulted, and expressed

* Camden, p. 417.

* Lesley, p. 50. Camden, p. 420. Haynes, p. 535. 539.

† Lesley, p. 62.

their approbation of these measures.^d And though Elizabeth's consent was always supposed as a previous condition to the finishing of this alliance, it was apparently Norfolk's intention, when he proceeded such lengths without consulting her, to render his party so strong, that it should no longer be in her power to refuse it.^e

It was impossible that so extensive a conspiracy could entirely escape the queen's vigilance and that of Cecil. She dropped several intimations to the duke, by which he might learn that she was acquainted with his designs; and she frequently warned him to beware on what pillow he reposed his head:^f but he never had the prudence or the courage to open to her his full intentions. Certain intelligence of this dangerous combination was given her first by Leicester, then by Murray,^g who, if ever he was sincere in promoting Norfolk's marriage, which is much to be doubted, had at least intended, for his own safety, and that of his party, that Elizabeth should, in reality, as in appearance, be entire arbiter of the conditions, and should not have her consent extorted by any confederacy of her own subjects. This information gave great alarm to the court of England; and the more so, as those intrigues were attended with other circumstances, of which, it is probable, Elizabeth was not wholly ignorant.

Among the nobility and gentry that seemed to enter into Norfolk's views, there were many who were zealously attached to the Catholic religion, who had no other design than that of restoring Mary to her liberty, and who would gladly by a combination with foreign powers, or even at the expense of a civil war, have placed her on the throne of England. The earls of Northumberland and Westmoreland, who possessed great power

^d Lesley, p. 63.

^e State Trials, vol. 1. p. 82.

^f Camden, p. 420. Spotswood, p. 231.

^g Lesley, p. 71. It appears by Haynes, p. 521. 525, that Elizabeth had heard rumours of Norfolk's dealing with Murray; and charged the latter to inform her of the whole truth, which he accordingly did. See also the earl of Murray's letter produced on Norfolk's trial.

in the north, were leaders of this party; and the former nobleman made offer to the queen of Scots, by Leonard Dacres, brother to lord Dacres, that he would free her from confinement, and convey her to Scotland, or any other place to which she should think proper to retire.^b Sir Thomas and sir Edward Stanley, sons of the earl of Derby, sir Thomas Gerrard Rolstone, and other gentlemen, whose interest lay in the neighbourhood of the place where Mary resided, concurred in the same views; and required that, in order to facilitate the execution of the scheme, a diversion should, in the mean time, be made from the side of Flanders.ⁱ Norfolk discouraged, and even in appearance suppressed, these conspiracies; both because his duty to Elizabeth would not allow him to think of effecting his purpose by rebellion, and because he foresaw that, if the queen of Scots came into the possession of these men, they would rather choose for her husband the king of Spain, or some foreign prince, who had power as well as inclination, to re-establish the Catholic religion.^k

When men of honour and good principles, like the duke of Norfolk, engage in dangerous enterprises, they are commonly so unfortunate as to be criminal by halves; and while they balance between the execution of their designs and their remorses, their fear of punishment and their hope of pardon, they render themselves an easy prey to their enemies. The duke, in order to repress the surmises spread against him, spoke contemptuously to Elizabeth of the Scottish alliance; affirmed that his estate in England was more valuable than the revenue of a kingdom wasted by civil wars and factions; and declared that, when he amused himself in his own tennis-court at Norwich, amidst his friends and vassals, he deemed himself at least a petty prince, and was fully satisfied with his condition.^l Finding that he did not convince her by these asseverations, and that he was

^b Lesley, p. 76.ⁱ Ibid. p. 98.^k Ibid. p. 77.^l Camden, p. 420.

looked on with a jealous eye by the ministers, he retired to his country-seat without taking leave.^m He soon after repented of this measure, and set out on his return to court, with a view of using every expedient to regain the queen's good graces; but he was met at St. Alban's by Fitz-Garret, lieutenant of the band of pensioners, by whom he was conveyed to Burnham, three miles from Windsor, where the court then resided.ⁿ He was soon after committed to the Tower, under the custody of sir Henry Nevil.^o Lesley, bishop of Ross, the queen of Scots' ambassador, was examined, and confronted with Norfolk before the council.^p The earl of Pembroke was confined to his own house. Arundel, Lumley, and Throgmorton, were taken into custody. The queen of Scots herself was removed to Coventry; all access to her was, during some time, more strictly prohibited; and viscount Hereford was joined to the earls of Shrewsbury and Huntingdon in the office of guarding her.

Insurrec-
tions in the
north.

A rumour had been diffused in the north of an intended rebellion; and the earl of Sussex, president of York, alarmed with the danger, sent for Northumberland and Westmoreland, in order to examine them; but not finding any proof against them, he allowed them to depart. The report meanwhile gained ground daily; and many appearances of its reality being discovered, orders were dispatched by Elizabeth to these two noblemen to appear at court, and answer for their conduct.^q They had already proceeded so far in their criminal designs, that they dared not to trust themselves in her hands; they had prepared measures for a rebellion; had communicated their design to Mary and her ministers; had entered into a correspondence with the duke of Alva, governor of the Low Countries; had obtained his promise of a

^m Haynes, p. 528.

ⁿ Haynes, p. 339.

^o Camden, p. 421. Haynes, p. 540.

^p Lesley, p. 80.

^q Haynes, p. 552.

^r Ibid. p. 595. Strype, vol. 2. Append. p. 30. MS. in the Advocates' Library, from Cott. Lib. Cal. c. 9.

reinforcement of troops, and of a supply of arms and ammunition; and had prevailed on him to send over to London Chiapino Vitelli, one of his most famous captains, on pretence of adjusting some differences with the queen; but in reality with a view of putting him at the head of the northern rebels. The summons, sent to the two earls, precipitated the rising before they were fully prepared; and Northumberland remained in suspense between opposite dangers, when he was informed that some of his enemies were on the way with a commission to arrest him. He took horse instantly, and hastened to his associate Westmoreland, whom he found surrounded with his friends and vassals, and deliberating with regard to the measures which he should follow in the present emergence. They determined to begin the insurrection without delay; and the great credit of these two noblemen, with that zeal for the Catholic religion which still prevailed in the neighbourhood, soon drew together multitudes of the common people. They published a manifesto, in which they declared, that they intended to attempt nothing against the queen, to whom they avowed unshaken allegiance; and that their sole aim, was to re-establish the religion of their ancestors, to remove evil counsellors, and to restore the duke of Norfolk and other faithful peers to their liberty and to the queen's favour.* The numbers of the malecontents amounted to four thousand foot and sixteen hundred horse; and they expected the concurrence of all the Catholics in England.†

The queen was not negligent in her own defence, and she had beforehand, from her prudent and wise conduct, acquired the general good-will of her people, the best security of a sovereign; insomuch that even the Catholics, in most counties expressed an affection for her service;‡ and the duke of Norfolk himself, though

* Cabala, p. 169. Strype, vol. 1. p. 547.

† Stowe, p. 665.

‡ Cabala, p. 170. Digges, p. 4.

he had lost her favour, and lay in confinement, was not wanting, as far as his situation permitted, to promote the levies among his friends and retainers. Sussex, attended by the earls of Rutland, the lords Hunsdon, Evers, and Willoughby of Parham, marched against the rebels at the head of seven thousand men, and found them already advanced to the bishoprick of Durham, of which they had taken possession. They retired before him to Hexham; and hearing that the earl of Warwick and lord Clinton were advancing against them with a greater body, they found no other resource than to disperse themselves without striking a blow. The common people retired to their houses: the leaders fled into Scotland. Northumberland was found skulking in that country, and was confined by Murray in the castle of Lochleven. Westmoreland received shelter from the chieftains of the Kers and Scots, partisans of Mary; and persuaded them to make an inroad into England, with a view of exciting a quarrel between the two kingdoms. After they had committed great ravages, they retreated to their own country. This sudden and precipitate rebellion was followed soon after by another still more imprudent, raised by Leonard Dacres. Lord Hunsdon, at the head of the garrison of Berwick, was able, without any other assistance, to quell these rebels. Great severity was exercised against such as had taken part in these rash enterprises. Sixty-six petty constables were hanged; and no less than eight hundred persons are said, on the whole, to have suffered by the hands of the executioner.* But the queen was so well pleased with Norfolk's behaviour, that she released him from the Tower; allowed him to live, though under some show of confinement, in his own house; and only exacted a promise from him not to proceed any farther in his negotiations with the queen of Scots.†

Elizabeth now found that the detention of Mary was

* Camden, p. 423. * Leakey, p. 82. † Ibid. p. 98. Camden, p. 429. Haynes, p. 597.

attended with all the ill consequences which she had foreseen when she first embraced that measure. This latter princess, recovering by means of her misfortunes and her own natural good sense, from that delirium into which she seems to have been thrown during her attachment to Bothwell, had behaved with such modesty and judgment, and even dignity, that every one who approached her was charmed with her demeanour; and her friends were enabled, on some plausible grounds, to deny the reality of all those crimes which had been imputed to her.² Compassion for her situation, and the necessity of procuring her liberty, proved an incitement among all the partisans to be active in promoting her cause; and, as her deliverance from captivity, it was thought, could nowise be effected but by attempts dangerous to the established government, Elizabeth had reason to expect little tranquillity so long as the Scottish queen remained a prisoner in her hands. But as this inconvenience had been preferred to the danger of allowing that princess to enjoy her liberty, and to seek relief in all the Catholic courts of Europe, it behoved the queen to support the measure which she had adopted, and to guard, by every prudent expedient, against the mischiefs to which it was exposed. She still flattered Mary with hopes of her protection, maintained an ambiguous conduct between that queen and her enemies in Scotland, negotiated perpetually concerning the terms of her restoration, made constant professions of friendship to her; and by these artifices endeavoured both to prevent her from making any desperate efforts for her deliverance, and to satisfy the French and Spanish ambassadors, who never intermitted their solicitations, sometimes accompanied with menaces, in her behalf. This deceit was received with the same deceit by the queen of Scots: professions of confidence were returned by professions equally insincere: and while an appear-

² Lesley, p. 232. Haynes, p. 511, 548.

ance of friendship was maintained on both sides, the animosity and jealousy, which had long prevailed between them, became every day more inveterate and incurable. These two princesses in address, capacity, activity, and spirit, were nearly a match for each other; but unhappily, Mary, besides her present forlorn condition, was always inferior, in personal conduct and discretion, as well as in power, to her illustrious rival.

Elizabeth and Mary wrote at the same time letters to the regent. The queen of Scots desired that her marriage with Bothwel might be examined, and a divorce be legally pronounced between them. The queen of England gave Murray the choice of three conditions; that Mary should be restored to her dignity on certain terms; that she should be associated with her son, and the administration remain in the regent's hands, till the young prince should come to years of discretion; or that she should be allowed to live at liberty as a private person in Scotland, and have an honourable settlement made in her favour.* Murray summoned a convention of states, in order to deliberate on these proposals of the two queens: no answer was made by them to Mary's letter, on pretence that she had there employed the style of a sovereign, addressing herself to her subjects; but in reality, because they saw that her request was calculated to prepare the way for a marriage with Norfolk, or some powerful prince, who could support her cause, and restore her to the throne. They replied to Elizabeth, that the two former conditions were so derogatory to the royal authority of their prince, that they could not so much as deliberate concerning them: the third alone could be the subject of treaty. It was evident that Elizabeth, in proposing conditions so unequal in their importance, invited the Scots to a refusal of those which were most advantageous to Mary; and as it was difficult, if not impossible, to adjust all the terms of the third, so

* MBS. in the Advocates' Library, A. 399. p. 137. from Cot. Lib. catal. c. 1.

as to render it secure and eligible to all parties, it was concluded that she was not sincere in any of them.^b

Assassination of the earl of Murray. 1570. It is pretended that Murray had entered into a private negotiation with the queen, to get Mary delivered into his hands;^c and as Elizabeth found the detention of her in England so dangerous, it is probable that she would have been pleased, on any honourable or safe terms, to rid herself of a prisoner who gave her so much inquietude.^d But all these projects vanished by the sudden death of the regent, who was assassinated (Jan. 23), in revenge of a private injury, by a gentleman of the name of Hamilton. Murray was a person of considerable vigour, abilities, and constancy; but, though he was not unsuccessful, during his regency, in composing the dissensions in Scotland, his talents shone out more eminently in the beginning than in the end of his life. His manners were rough and austere, and he possessed not that perfect integrity, which frequently accompanies, and can alone atone for, that unamiable character.

By the death of the regent, Scotland relapsed into anarchy. Mary's party assembled together, and made themselves masters of Edinburgh. The castle, commanded by Kirkaldy of Grange, seemed to favour her cause; and, as many of the principal nobility had embraced that party, it became probable, though the people were in general averse to her, that her authority might again acquire the ascendant. To check its progress, Elizabeth dispatched Sussex with an army to the north, under colour of chastising the ravages committed by the borderers. He entered Scotland, and laid waste the lands of the Kers and Scots, seized the castle of

^b Spotswood, p. 230, 231. Lealey, p. 71. ^c Camden, p. 425. Lealey, p. 83.

^d By Murden's State Papers, published after the writing of this history, it appears, that an agreement had been made between Elizabeth and the regent for the delivering up of Mary to him. The queen afterward sent down Killigrew to the earl of Marre when regent, offering to put Mary into his hands. Killigrew was instructed to take good security from the regent, that that queen should be tried for her crimes, and that the sentence should be executed upon her. It appears that Marre rejected the offer, because we hear no more of it.

Hume, and committed hostilities on all Mary's partisans, who, he said, had offended his mistress by harbouring the English rebels. Sir William Drury was afterward sent with a body of troops, and he threw down the houses of the Hamiltons, who were engaged in the same faction. The English armies were afterward recalled by agreement with the queen of Scots, who promised, in return, that no French troops should be introduced into Scotland, and that the English rebels should be delivered up to the queen by her partisans.^e

But though the queen, covering herself with the pretence of revenging her own quarrel, so far contributed to support the party of the young king of Scots, she was cautious not to declare openly against Mary; and she even sent a request, which was equivalent to a command, to the enemies of that princess, not to elect, during some time, a regent in the place of Murray.^f Lenox, the king's grandfather, was therefore chosen temporary governor, under the title of lieutenant. Hearing afterward that Mary's partisans, instead of delivering up Westmoreland, and the other fugitives, as they had promised, had allowed them to escape into Flanders; she permitted the king's party to give Lenox the title of regent,^g and she sent Randolph, as her resident, to maintain a correspondence with him. But notwithstanding this step, taken in favour of Mary's enemies, she never laid aside her ambiguous conduct, nor quit-
ted the appearance of amity to that princess. Being importuned by the bishop of Ross, and her other agents, as well as by foreign ambassadors, she twice procured a suspension of arms between the Scottish factions, and by that means stopped the hands of the regent, who was likely to obtain advantages over the opposite party.^h By these seeming contrarieties she kept alive the fac-

^e Lesley, p. 91.^f Spotswood, p. 240.^g Ibid. p. 241.^h Ibid. p. 243.

tions in Scotland, increased their mutual animosity, and rendered the whole country a scene of devastation and of misery.^k She had no intention to conquer the kingdom, and consequently no interest or design to instigate the parties against each other; but this consequence was an accidental effect of her cautious politics, by which she was engaged, as far as possible, to keep on good terms with the queen of Scots, and never to violate the appearances of friendship with her, at least those of neutrality.^k

The better to amuse Mary with the prospect of an accommodation, Cecil and sir Walter Mildmay were sent to her with proposals from Elizabeth. The terms were somewhat rigorous, such as a captive queen might expect from a jealous rival; and they thereby bore the greater appearances of sincerity on the part of the English court. It was required that the queen of Scots, besides renouncing all title to the crown of England during the lifetime of Elizabeth, should make a perpetual league, offensive and defensive, between the kingdoms; that she should marry no Englishman without Elizabeth's consent, nor any other person without the consent of the states of Scotland; that compensation should be made for the late ravages committed in England; that justice should be executed on the murderers of king Henry; that the young prince should be sent into England, to be educated there; and that six hostages, all of them noblemen, should be delivered to the queen of England, with the castle of Hume, and some other fortress, for the security of performance.^l Such were the conditions upon which Elizabeth promised to

^k Crawford, p. 136.

^k Sir James Melvil, p. 108, 109, ascribes to Elizabeth a positive design of animating the Scotch factions against each other; but his evidence is too inconsiderable to counterbalance many other authorities, and is, indeed, contrary to her subsequent conduct, as well as her interest, and the necessity of her situation. It was plainly her interest that the king's party should prevail, and nothing could have engaged her to stop their progress, or even forbear openly assisting them, but her intention of still amusing the queen of Scots, by the hopes of being peaceably restored to her throne. See farther, Strype, vol. 2. Append. p. 20.

^l Spotswood, p. 245. Lesley, p. 101.

contribute her endeavours towards the restoration of the deposed queen. The necessity of Mary's affairs obliged her to consent to them; and the kings of France and Spain, as well as the pope, when consulted by her, approved of her conduct; chiefly on account of the civil wars, by which all Europe was at that time agitated, and which incapacitated the Catholic princes from giving her any assistance.^m

Elizabeth's commissioners proposed also to Mary a plan of accommodation with her subjects in Scotland; and after some reasoning on that head, it was agreed that the queen should require Lenox, the regent, to send commissioners, in order to treat of conditions under her mediation. The partisans of Mary boasted, that all terms were fully settled with the court of England, and that the Scottish rebels would soon be constrained to submit to the authority of their sovereign: but Elizabeth took care that these rumours should meet with no credit, and that the king's party should not be discouraged, nor sink too low in their demands. Cecil wrote to inform the regent, that all the queen of England's proposals, so far from being fixed and irrevocable, were to be discussed anew in the conference; and desired him to send commissioners who should be constant in the king's cause, and cautious not to make concessions which might be prejudicial to their party.ⁿ Sussex also, in his letters, dropped hints to the same purpose; and Elizabeth herself said to the abbot of Dunfermling, whom Lenox had sent to the court of England, that she would not insist on Mary's restoration, provided the Scots could make the justice of their cause appear to her satisfaction; and that, even if their reasons should fall short of full conviction, she would take effectual care to provide for their future security.^o

The parliament of Scotland March (1) appointed the earl of Morton and sir James Macgill, together with the

^m = Lesley, p. 109, &c.

ⁿ Spotswood, p. 245.

^o Ibid. p. 247, 248.

abbot of Dunfermling, to manage the treaty. These commissioners presented memorials, containing reasons for the deposition of their queen; and they seconded their arguments with examples drawn from the Scottish history, with the authority of laws, and with the sentiments of many famous divines. The lofty ideas which Elizabeth had entertained, of the absolute, indefeasible right of sovereigns, made her be shocked with these republican topics; and she told the Scottish commissioners, that she was nowise satisfied with their reasons for justifying the conduct of their countrymen; and that they might therefore, without attempting any apology, proceed to open the conditions which they required for their security.^p They replied, that their commission did not empower them to treat of any terms which might infringe the title and sovereignty of their young king, but they would gladly hear whatever proposals should be made them by her majesty. The conditions recommended by the queen were not disadvantageous to Mary; but as the commissioners still insisted, that they were not authorized to treat in any manner concerning the restoration of that princess,^q the conferences were necessarily at an end; and Elizabeth dismissed the Scottish commissioners with injunctions, that they should return, after having procured more ample powers from their parliament.^r The bishop of Ross openly complained to the English council, that they had abused his mistress by fair promises and professions; and Mary herself was no longer at a loss to judge of Elizabeth's insincerity. By reason of these disappointments, matters came still nearer to extremities between the two princesses; and the queen of Scots, finding all her hopes eluded, was more strongly incited to make, at all hazards, every possible attempt for her liberty and security.

^p Spotswood, p. 248, 249.

^q Haynes, p. 623.

^r Spotswood, p. 249, &c. Lesley, p. 133, 136. Camden, p. 431, 432.

An incident also happened about this time, which tended to widen the breach between Mary and Elizabeth, and to increase the vigilance and jealousy of the latter princess. Pope Pius V. who had succeeded Paul, after having endeavoured in vain to conciliate by gentle means the friendship of Elizabeth, whom his predecessor's violence had irritated, issued at last a bull of excommunication against her, deprived her of all title to the crown, and absolved her subjects from their oaths of allegiance.* It seems probable, that this attack on the queen's authority was made in concert with Mary, who intended by that means to forward the northern rebellion; a measure which was at that time in agitation.[†] John Felton affixed this bull to the gates of the bishop of London's palace; and scorning either to fly or to deny the fact, he was seized and condemned, and received the crown of martyrdom, for which he seems to have entertained so violent an ambition."

A parliament.

A new parliament, after five years' interval, was assembled at Westminster (April 2); and as the queen, by the rage of the pope against her, was become still more the head of the ruling party, it might be expected, both from this incident and from her own prudent and vigorous conduct, that her authority over the two houses would be absolutely uncontrollable. It was in so fact; yet it is remarkable, that it prevailed not without some small opposition; and that too arising chiefly from the height of zeal for Protestantism; a disposition of the English, which in general contributed extremely to increase the queen's popularity. We shall be somewhat particular in relating the transactions of this session, because they shew, as well the extent of the royal power during that age, as the character of Elizabeth, and the genius of her government. It will be curious also to observe the faint dawn of the spirit

* Camden, p. 427.

† Ibid. p. 441, from Cajetan's Life of Pius V.

‡ Camden, p. 428.

of liberty among the English, the jealousy with which that spirit was repressed by the sovereign, the imperious conduct which was maintained in opposition to it, and the ease with which it was subdued by this arbitrary princess.

The lord-keeper Bacon, after the speaker of the commons was elected, told the parliament, in the queen's name, that she enjoined them not to meddle with any matters of state.^v Such was his expression; by which he probably meant, the questions of the queen's marriage and the succession, about which they had before given her some uneasiness: for as to the other great points of government, alliances, peace and war, or foreign negotiations, no parliament in that age ever presumed to take them under consideration; or question; in these particulars, the conduct of their sovereign, or of his ministers.

In the former parliament, the Puritans had introduced seven bills for a farther reformation in religion; but they had not been able to prevail in any one of them.^w This house of commons had sitten a very few days, when Stricland, a member, revived one of the bills, that for the amendment of the liturgy.^x The chief objection, which he mentioned, was the sign of the cross in baptism. Another member added the kneeling at the sacrament; and remarked that, if a posture of humiliation were requisite in that act of devotion, it were better that the communicants should throw themselves prostrate on the ground, in order to keep at the widest distance from former superstition.^y

Religion was a point, of which Elizabeth was, if possible, still more jealous than of matters of state. She pretended that, in quality of supreme head or governor of the church, she was fully empowered, by her prerogative alone, to decide all questions which might arise with regard to doctrine, discipline, or worship; and she

^v D'Ewes, p. 141. ^w Ibid. p. 185. ^x Ibid. p. 156, 157. ^y Ibid. p. 167.

never would allow her parliaments so much as to take these points into consideration.* The courtiers did not forget to insist on this topic: the treasurer of the household, though he allowed that any heresy might be repressed by parliament (a concession which seems to have been rash and unguarded; since the act, investing the crown with the supremacy, or rather recognising that prerogative, gave the sovereign full power to reform all heresies), yet he affirmed, that it belonged to the queen alone, as head of the church, to regulate every question of ceremony in worship.^f The comptroller seconded this argument; insisted on the extent of the queen's prerogative; and said, that the house might, from former examples, have taken warning not to meddle with such matters. One Pistor opposed these remonstrances of the courtiers. He was scandalized, he said, that affairs of such infinite consequence (namely, kneeling and making the sign of the cross) should be passed over so slightly. These questions, he added, concern the salvation of souls, and interest every one more deeply than the monarchy of the whole world. This cause he shewed to be the cause of God; the rest were all but terrene; yea trifles in comparison, call them ever so great: subsidies, crowns, kingdoms, he knew not what weight they had when laid in the balance with subjects of such unspeakable importance.^g—Though the zeal of this member seems to have been approved of, the house, overawed by the prerogative, voted upon the question; that a petition should be presented to her majesty, for her licence to proceed farther in this bill; and, in the mean time, that they should stop all debate or reasoning concerning it.^h

Matters would probably have rested here, had not the queen been so highly offended with Strickland's presumption, in moving the bill for reformation of the liturgy, that she summoned him before the council, and

* D' Ewes, p. 158.

^f Ibid. p. 166.

^g Ibid.

^h Ibid. p. 167.

prohibited him thenceforth from appearing in the house of commons.¹ This act of power was too violent even for the submissive parliament to endure. Carleton took notice of the matter; complained that the liberties of the house were invaded; observed that Strickland was not a private man, but represented a multitude; and moved that he might be sent for, and, if he were guilty of any offence, might answer for it at the bar of the house, which he insinuated to be the only competent tribunal.² Yelverton enforced the principles of liberty with still greater boldness. He said, that the precedent was dangerous: and though in this happy time of lenity, among so many good and honourable personages, as were at present invested with authority, nothing of extremity or injury was to be apprehended; yet the times might alter; what now is permitted, might hereafter be construed as a duty; and might be enforced even on the ground of the present permission. He added, that all matters not treasonable, or which implied not *too much* derogation of the imperial crown, might, without offence, be introduced into parliament; where every question that concerned the community must be considered, and where even the right of the crown itself must finally be determined. He remarked, that men sat not in that house in their private capacities, but, as, elected by their country; and though it was proper that the prince should retain his prerogative, yet was that prerogative limited by law: as the sovereign could not of himself make laws, neither could he break them, merely from his own authority.³

These principles were popular, and noble, and generous; but the open assertion of them was, at this time, somewhat new in England: and the courtiers were more warranted by present practice, when they advanced a contrary doctrine. The treasurer warned the house to be cautious in their proceedings; neither to venture

¹ D'Ewes, p. 175.² Ibid.³ Ibid. p. 175, 176.

farther than their assured warrant might extend, nor hazard their good opinion with her majesty in any doubtful cause. The member, he said, whose attendance they required, was not restrained on account of any liberty of speech, but for his exhibiting a bill in the house against the prerogative of the queen; a temerity which was not to be tolerated. And he concluded with observing, that even speeches, made in that house, had been questioned and examined by the sovereign.^c Cleere, another member, remarked, that the sovereign's prerogative is not so much as disputable, and that the safety of the queen is the safety of the subject. He added, that, in questions of divinity, every man was for his instructions to repair to his ordinary; and he seems to insinuate, that the bishops themselves, for their instruction, must repair to the queen.^b Fleetwood observed, that, in his memory, he knew a man, who, in the fifth of the present queen, had been called to account for a speech in the house. But lest this example should be deemed too recent, he would inform them, from the parliament-rolls, that in the reign of Henry V. a bishop was committed to prison by the king's command, on account of his freedom of speech; and the parliament presumed not to go farther than to be humble suitors for him. In the subsequent reign the speaker himself was committed with another member; and the house found no other remedy than a like submissive application. He advised the house to have recourse to the same expedient; and not to presume either to send for their member, or demand him as of right.^d During this speech, those members of the privy-council who sat in the house whispered together; upon which the speaker moved, that the house should make stay of all farther proceeding; a motion which was immediately complied with. The queen, finding that the experiment which she had made was likely to excite a great

^c D'Ewes, p. 175. ^b Idem. *ibid.* ^d *Ibid.* p. 176.

ferment, saved her honour by this silence of the house; and lest the question might be resumed, she sent next day to Strickland her permission to give his attendance in parliament.^k

Notwithstanding this rebuke from the throne, the zeal of the commons still engaged them to continue the discussion of those other bills which regarded religion; but they were interrupted by a still more arbitrary proceeding of the queen, in which the lords condescended to be her instruments. This house sent a message to the commons, desiring that a committee might attend them. Some members were appointed for that purpose; and the upper house acquainted them, that the queen's majesty being informed of the articles of reformation which they had canvassed, approved of them, intended to publish them, and to make the bishops execute them, by virtue of her royal authority, as supreme head of the church of England; but that she would not permit them to be treated of in parliament.^l The house, though they did not entirely stop proceedings on account of this injunction, seem to have been nowise offended at such haughty treatment; and in the issue all the bills came to nothing.

A motion made by Robert Bell, a Puritan, against an exclusive patent granted to a company of merchants in Bristol,^m gave also occasion to several remarkable incidents. The queen, some days after the motion was made, sent orders by the mouth of the speaker, commanding the house to spend little time in motions, and to avoid long speeches. All the members understood that she had been offended, because a matter had been moved which seemed to touch her prerogative.ⁿ Fleetwood accordingly spoke of this delicate subject. He observed, that the queen had a prerogative of granting patents; that to question the validity of any patent, was to invade the royal prerogative; that all foreign trade

^k D'Ewes, 176.^l Idem, p. 180. 185.^m Ibid. p. 185.ⁿ Ibid. p. 159.

was entirely subject to the pleasure of the sovereign; that even the statute which gave liberty of commerce, admitted of all prohibitions from the crown; and that the prince, when he granted an exclusive patent, only employed the power vested in him, and prohibited all others from dealing in any particular branch of commerce. He quoted the clerk of the parliament's book, to prove that no man might speak in parliament of the statute of wills, unless the king first gave licence; because the royal prerogative in the wards was thereby touched. He shewed likewise the statutes of Edward I. Edward III. and Henry IV. with a saving of the prerogative. And in Edward VI.'s time, the protector was applied to, for his allowance to mention matters of prerogative.*

Sir Humphrey Gilbert, the gallant and renowned sea-adventurer, carried these topics still farther. He endeavoured to prove the motion made by Bell to be a vain device, and perilous to be treated of; since it tended to the derogation of the prerogative imperial, which whoever should attempt so much as in fancy, could not, he said, be otherwise accounted than an open enemy. For what difference is there between saying that the queen is not to use the privilege of the crown, and saying that she is not queen? And though experience has shewn so much clemency in her majesty, as might, perhaps, make subjects forget their duty; it is not good to sport or venture too much with princes. He reminded them of the fable of the hare, who, upon the proclamation that all horned beasts should depart the court, immediately fled, lest his ears should be construed to be horns; and by this apologue he seems to insinuate, that even those who heard or permitted such dangerous speeches, would not themselves be entirely free from danger. He desired them to beware, lest, if they meddled farther with these matters, the queen might look to her own power; and

* D'Ewes, p. 160.

finding herself able to suppress their challenged liberty, and to exert an arbitrary authority, might imitate the example of Lewis XI. of France, who, as he termed it, delivered the crown from wardship.^p

Though this speech gave some disgust, nobody, at the time, replied any thing, but that sir Humphrey mistook the meaning of the house, and of the member who made the motion: they never had any other purpose, than to represent their grievances, in due and seemly form, unto her majesty. But, in a subsequent debate, Peter Wentworth, a man of a superior free spirit, called that speech an insult on the house; noted sir Humphrey's disposition to flatter and fawn on the prince; compared him to the chameleon, which can change itself into all colours, except white; and recommended to the house a due care of liberty of speech, and of the privileges of parliament.^q It appears, on the whole, that the motion against the exclusive patent had no effect. Bell, the member who first introduced it, was sent for by the council, and was severely reprimanded for his temerity. He returned to the house with such an amazed countenance, that all the members, well informed of the reason, were struck with terror; and during some time no one durst rise to speak of any matter of importance, for fear of giving offence to the queen and the council. Even after the fears of the commons were somewhat abated, the members spoke with extreme precaution; and by employing most of their discourse in preambles and apologies, they shewed their conscious terror of the rod which hung over them. Wherever any delicate point was touched, though ever so gently; nay seemed to be approached, though at ever so great a distance, the whisper ran about the house, "The queen will be offended; the council will be extremely displeased:" and by these surmises men were warned of the danger to which they exposed themselves. It is remarkable,

^p D'Ewes, p. 168.

^q Ibid. p. 175.

that the patent, which the queen defended with such imperious violence, was contrived for the profit of four courtiers, and was attended with the utter ruin of seven or eight thousands of her industrious subjects.*

Thus every thing which passed the two houses was extremely respectful and submissive; yet did the queen think it incumbent on her, at the conclusion of the session (May 29), to check, and that with great severity, those feeble efforts of liberty, which had appeared in the motions and speeches of some members. The lord-keeper told the commons, in her majesty's name, that, though the majority of the lower house had shewn themselves in their proceedings discreet and dutiful, yet a few of them had discovered a contrary character, and had justly merited the reproach of audacious, arrogant, and presumptuous: contrary to their duty both as subjects and parliament-men, nay, contrary to the express injunctions given them from the throne at the beginning of the session, injunctions which it might well become them to have better attended to, they had presumed to call in question her majesty's grants and prerogatives. But her majesty warns them, that since they thus wilfully forget themselves, they are otherwise to be admonished: some other species of correction must be found for them; since neither the commands of her majesty, nor the example of their wiser brethren, can reclaim their audacious, arrogant, and presumptuous folly, by which they are thus led to meddle with what nowise belongs to them, and what lies beyond the compass of their understanding.*

In all these transactions appears clearly the opinion which Elizabeth had entertained of the duty and authority of parliaments. They were not to canvass any matters of state; still less were they to meddle with the church. Questions of either kind were far above their reach, and were appropriated to the prince alone, or to

* D'Ewes, p. 242.

* Ibid. p. 151.

those councils and ministers with whom he was pleased to intrust them. What then was the office of parliaments? They might give directions for the due tanning of leather, or milling of cloth; for the preservation of pheasants and partridges; for the reparation of bridges and highways; for the punishment of vagabonds or common beggars. Regulations concerning the police of the country came properly under their inspection; and the laws of this kind which they prescribed had, if not a greater, yet a more durable authority, than those which were derived solely from the proclamations of the sovereign. Precedents or reports could fix a rule for decisions in private property, or the punishment of crimes; but no alteration or innovation in the municipal law could proceed from any other source than the parliament; nor would the courts of justice be induced to change their established practice by an order in council. But the most acceptable part of parliamentary proceedings was the granting of subsidies; the attaining and punishing of the obnoxious nobility, or any minister of state after his fall; the countenancing of such great efforts of power, as might be deemed somewhat exceptionable, when they proceeded entirely from the sovereign. The redress of grievances was sometimes promised to the people; but seldom could have place, while it was an established rule, that the prerogatives of the crown must not be abridged, nor so much as questioned and examined in parliament. Even though monopolies and exclusive companies had already reached an enormous height, and were every day increasing, to the destruction of all liberty and extinction of all industry; it was criminal in a member to propose, in the most dutiful and regular manner, a parliamentary application against any of them.

These maxims of government were not kept secret by Elizabeth, nor smoothed over by any fair appearances or plausible pretences. They were openly avowed in

her speeches and messages to parliament; and were accompanied with all the haughtiness, nay sometimes bitterness, of expression, which the meanest servant could look for from his offended master. Yet notwithstanding this conduct, Elizabeth continued to be the most popular sovereign that ever swayed the sceptre of England; because the maxims of her reign were conformable to the principles of the times, and to the opinion generally entertained with regard to the constitution. The continued encroachments of popular assemblies on Elizabeth's successors have so changed our ideas in these matters, that the passages above mentioned appear to us extremely curious, and even at first surprising; but they were so little remarked during the time, that neither Camden, though a contemporary writer, nor any other historian, has taken any notice of them. So absolute indeed was the authority of the crown, that the precious spark of liberty had been kindled, and was preserved by the Puritans alone; and it was to this sect, whose principles appear so frivolous and habits so ridiculous, that the English owe the whole freedom of their constitution. Actuated by that zeal which belongs to innovators, and by the courage which enthusiasm inspires, they hazarded the utmost indignation of their sovereign; and employing all their industry to be elected into parliament, a matter not difficult while a seat was rather regarded as a burden than an advantage,¹ they first acquired a majority in that assembly, and then obtained an ascendant over the church and monarchy.

The following were the principal laws enacted this session. It was declared treason, during the lifetime of the queen, to affirm, that she was not the lawful sovereign, or that any other possessed a preferable title, or that she was a heretic, schismatic, or infidel, or that the laws and statutes cannot limit and determine the

¹ It appeared this session, that a bribe of four pounds had been given to a mayor for a seat in parliament. D'Ewes, p. 181. It is probable that the member had no other view than the privilege of being free from arrests.

right of the crown and the successor thereof: to maintain in writing or printing, that any person except the *natural issue* of her body, is or ought to be the queen's heir or successor, subjected the person and all his abettors, for the first offence, to imprisonment during a year, and to the forfeiture of half their goods: the second offence subjected them to the penalty of a premunire." This law was plainly levelled against the queen of Scots and her partisans; and implied an avowal, that Elizabeth never intended to declare her successor. It may be noted, that the usual phrase of *lawful issue*, which the parliament thought indecent towards the queen, as if she could be supposed to have any other, was changed into that of *natural issue*. But this alteration was the source of pleasantry during the time; and some suspected a deeper design, as if Leicester intended, in case of the queen's demise, to produce some bastard of his own, and affirm that he was her offspring.*

It was also enacted, that whosoever by bulls should publish absolutions or other rescripts of the pope, or should by means of them, reconcile any man to the church of Rome, such offenders as well as those who were so reconciled, should be guilty of treason. The penalty of a premunire was imposed on every one who imported any *Agnus Dei*, crucifix, or such other implement of superstition, consecrated by the pope." The former laws against usury were enforced by a new statute.* A supply of one subsidy and two fifteenths were granted by parliament. The queen, as she was determined to yield to them none of her power, was very cautious in asking them for any supply. She endeavoured, either by a rigid frugality to make her ordinary revenues suffice for the necessities of the crown, or she employed her prerogative, and procured money by the granting of patents, monopolies, or by some such ruinous expedient.

Though Elizabeth possessed such uncontrolled autho-

* 13 Eliz. c. 1.

† Camden, p. 436.

• 13 Eliz. c. 2.

• Ibid. c. 8.

rity over her parliaments, and such extensive influence over her people; though during a course of thirteen years she had maintained the public tranquillity, which was only interrupted by the hasty and ill-concerted insurrection in the north; she was still kept in great anxiety, and felt her throne perpetually totter under her. The violent commotions excited in France and the Low Countries, as well as in Scotland, seemed in one view to secure her against any disturbance; but they served, on more reflection, to instruct her in the danger of her situation, when she remarked that England, no less than these neighbouring countries, contained the seeds of intestine discord, the differences of religious opinion, and the furious intolerance and animosity of the opposite sectaries.

*Civil wars
of France.*

The league formed at Bayonne in 1566 for the extermination of the Protestants, had not been concluded so secretly but intelligence of it had reached Condé, Coligni, and the other leaders of the Hugonots; and finding that the measures of the court agreed with their suspicions, they determined to prevent the cruel perfidy of their enemies, and to strike a blow before the Catholics were aware of the danger. The Hugonots, though dispersed over the whole kingdom, formed a kind of separate empire; and being closely united, as well by their religious zeal as by the dangers to which they were perpetually exposed, they obeyed, with entire submission, the orders of their leaders, who were ready on every signal to fly to arms. The king and the queen-mother were living in great security at Montceaux in Brie, when they found themselves surrounded by Protestant troops, which had secretly marched thither from all quarters; and had not a body of Swiss come speedily to their relief, and conducted them with great intrepidity to Paris, they must have fallen, without resistance, into the hands of the malecontents. A battle was afterward fought in the plains

of St. Dennis; where, though the old constable Montmorency, the general of the Catholics, was killed, combating bravely at the head of his troops, the Hugonots were finally defeated. Condé, collecting his broken forces, and receiving a strong reinforcement from the German Protestants, appeared again in the field; and laying siege to Chartres, a place of great importance, obliged the court to agree to a new accommodation.

So great was the mutual animosity of those religionists, that even had the leaders on both sides been ever so sincere in their intentions for peace, and reposed ever so much confidence in each other, it would have been difficult to retain the people in tranquillity; much more, where such extreme jealousy prevailed, and where the court employed every pacification as a snare for their enemies. A plan was laid for seizing the person of the prince and admiral; who narrowly escaped to Rochelle, and summoned their partisans to their assistance.⁷ The civil wars were renewed with greater fury than ever, and the parties became still more exasperated against each other. The young duke of Anjou, brother to the king, commanded the forces of the Catholics; and fought, in 1569, a great battle at Jarnac with the Hugonots, where the prince of Condé was killed and his army defeated. This discomfiture, with the loss of so great a leader, reduced not the Hugonots to despair. The admiral still supported the cause; and having placed at the head of the Protestants the prince of Navarre, then sixteen years of age, and the young prince of Condé, he encouraged the party rather to perish bravely in the field, than ignominiously by the hands of the executioner. He collected such numbers so determined to endure every extremity, that he was enabled to make head against the duke of Anjou; and being strengthened by a new reinforcement of Germans, he obliged that prince to retreat, and to divide his forces.

⁷ Davila, lib. 4.

Coligni then laid siege to Poitiers ; and as the eyes of all France were fixed on this enterprise, the duke of Guise, emulous of the renown which his father had acquired by the defence of Metz, threw himself into the place, and so animated the garrison by his valour and conduct, that the admiral was obliged to raise the siege. Such was the commencement of that unrivalled fame and grandeur afterward attained by this duke of Guise. The attachment which all the Catholics had borne to his father was immediately transferred to the son ; and men pleased themselves in comparing all the great and shining qualities which seemed in a manner hereditary in that family. Equal in affability, in munificence, in address, in eloquence, and in every quality which engages the affections of men ; equal also in valour, in conduct, in enterprise, in capacity ; there seemed only this difference between them, that the son, educated in more turbulent times, and finding a greater dissolution of all law and order, exceeded the father in ambition and temerity, and was engaged in enterprises still more destructive to the authority of his sovereign, and to the repose of his native country.

Elizabeth, who kept her attention fixed on the civil commotions of France, was nowise pleased with this new rise of her enemies the Guises ; and being anxious for the fate of the Protestants, whose interests were connected with her own,* she was engaged, notwithstanding her aversion from all rebellion, and from all opposition to the will of the sovereign, to give them secretly some assistance. Besides employing her authority with the German princes, she lent money to the queen of Navarre, and received some jewels as pledges for the loan. And she permitted Henry Champernon to levy, and transport over into France, a regiment of a hundred gentlemen volunteers ; among whom Walter Raleigh, then a young man, began to distinguish himself in that great school

* Haynes, p. 471.

of military valour.* The admiral, constrained by the impatience of his troops, and by the difficulty of subsisting them, fought with the duke of Anjou the battle of Moncontour in Poictou, where he was wounded and defeated. The court of France, notwithstanding their frequent experience of the obstinacy of the Hugonots, and the vigour of Coligni, vainly flattered themselves that the force of the rebels was at last finally annihilated; and they neglected farther preparations against a foe, who, they thought, could never more become dangerous. They were surprised to hear that this leader had appeared, without dismay, in another quarter of the kingdom; had encouraged the young princes, whom he governed, to like constancy; had assembled an army; had taken the field, and was even strong enough to threaten Paris. The public finances, diminished by the continued disorders of the kingdom, and wasted by so many fruitless military enterprises, could no longer bear the charge of a new armament; and the king, notwithstanding his extreme animosity against the Hugonots, was obliged, in 1570, to conclude an accommodation with them, to grant them a pardon for all past offences, and to renew the edicts for liberty of conscience.

Though a pacification was seemingly concluded, the mind of Charles was nowise reconciled to his rebellious subjects; and this accommodation, like all the foregoing, was nothing but a snare by which the perfidious court had projected to destroy at once, without danger, all its formidable enemies. As the two young princes, the admiral, and the other leaders of the Hugonots, instructed by past experience, discovered an extreme distrust of the king's intentions, and kept themselves in security at a distance, all possible artifices were employed to remove their apprehensions, and to convince them of the sincerity of the new counsels which seemed to be embraced. The terms of the peace were reli-

* Camden, p. 423.

giously observed to them; the toleration was strictly maintained; all attempts made by the zealous Catholics to infringe it were punished with severity; offices, and favours, and honours, were bestowed on the principal nobility among the Protestants; and the king and council every where declared, that, tired of civil disorders, and convinced of the impossibility of forcing men's consciences, they were thenceforth determined to allow every one the free exercise of his religion.

Among the other artifices employed to lull the Protestants into a fatal security, Charles affected to enter into close connexion with Elizabeth; and as it seemed not the interest of France to forward the union of the two kingdoms of Great Britain, that princess the more easily flattered herself that the French monarch would prefer her friendship to that of the queen of Scots. The better to deceive her, proposals of marriage were made her with the duke of Anjou; a prince whose youth, beauty, and reputation for valour, might naturally be supposed to recommend him to a woman who had appeared not altogether insensible to these endowments. The queen immediately founded on this offer the project of deceiving the court of France; and being intent on that artifice, she laid herself the more open to be deceived. Negotiations were entered into with regard to the marriage; terms of the contract were proposed; difficulties started and removed; and the two courts, equally insincere, though not equally culpable, seemed to approach every day nearer to each other in their demands and concessions. The great obstacle seemed to lie in adjusting the difference of religion; because Elizabeth, who recommended toleration to Charles, was determined not to grant it in her own dominions, not even to her husband; and the duke of Anjou seemed unwilling to submit for the sake of interest, to the dishonour of an apostacy.*

* Camden, p. 433. Davila, lib. 5. Digges's Complete Ambassador, p. 84. 110, 111.

The artificial politics of Elizabeth never triumphed so much in any contrivances as in those which were conjoined with her coquetry; and as her character in this particular was generally known, the court of France thought that they might, without danger of forming any final conclusion, venture the farther in their concessions and offers to her. The queen also had other motives for dissimulation. Besides the advantage of discouraging Mary's partisans, by the prospect of an alliance between France and England, her situation with Philip demanded her utmost vigilance and attention; and the violent authority established in the Low Countries, made her desirous of fortifying herself even with the bare appearance of a new confederacy.

Affairs of
the Low
Countries.

The theological controversies which had long agitated Europe had, from the beginning, penetrated into the Low Countries; and as these provinces maintained an extensive commerce, they had early received from every kingdom with which they corresponded, a tincture of religious innovation. An opinion at that time prevailed, which had been zealously propagated by priests, and implicitly received by sovereigns, that heresy was closely connected with rebellion, and that every great or violent alteration in the church involved a like revolution in the civil government. The forward zeal of the reformers would seldom allow them to wait the consent of the magistrate to their innovations: they became less dutiful when opposed and punished: and though their pretended spirit of reasoning and inquiry was, in reality, nothing but a new species of implicit faith, the prince took the alarm, as if no institutions could be secure from the temerity of their researches. The emperor Charles, who proposed to augment his authority, under pretence of defending the Catholic faith, easily adopted these political principles; and notwithstanding the limited prerogative which he possessed in the Netherlands, he

published the most arbitrary, severe, and tyrannical edicts against the Protestants; and he took care that the execution of them should be no less violent and sanguinary. He was neither cruel nor bigoted in his natural disposition; yet an historian, celebrated for moderation and caution, has computed that, in the several persecutions promoted by that monarch, no less than a hundred thousand persons perished by the hands of the executioner.^b But these severe remedies, far from answering the purposes intended, had rather served to augment the numbers as well as zeal of the reformers; and the magistrates of the several towns, seeing no end of those barbarous executions, felt their humanity rebel against their principles, and declined any farther persecution of the new doctrines.

When Philip succeeded to his father's dominions, the Flemings were justly alarmed with new apprehensions; lest their prince, observing the lenity of the magistrates, should take the execution of the edicts from such remiss hands, and should establish the inquisition in the Low Countries, accompanied with all the iniquities and barbarities which attended it in Spain. The severe and unrelenting character of the man, his professed attachment to Spanish manners, the inflexible bigotry of his principles: all these circumstances increased their terror: and when he departed the Netherlands, with a known intention never to return, the disgust of the inhabitants was extremely augmented, and their dread of those tyrannical orders which their sovereign, surrounded with Spanish ministers, would issue from his cabinet at Madrid. He left the dutchess of Parma governess of the Low Countries; and the plain good sense and good temper of that princess, had she been intrusted with the sole power, would have preserved the submission of those opulent provinces, which were lost from that refinement

^b Groti Anal. lib. 1. Father Paul, another great authority, computes in a passage above cited, that fifty thousand persons were put to death in the Low Countries alone.

of treacherous and barbarous politics on which Philip so highly valued himself. The Flemings found, that the name alone of regent remained with the dutchess; that cardinal Granville entirely possessed the king's confidence; that attempts were every day made on their liberties; that a resolution was taken never more to assemble the states; that new bishopricks were arbitrarily erected, in order to enforce the execution of the persecuting edicts; and that, on the whole, they must expect to be reduced to the condition of a province under the Spanish monarchy. The discontents of the nobility gave countenance to the complaints of the gentry, which encouraged the mutiny of the populace; and all orders of men shewed a strong disposition to revolt. Associations were formed, tumultuary petitions presented, names of distinction assumed, badges of party displayed; and the current of the people, impelled by religious zeal and irritated by feeble resistance, rose to such a height, that in several towns, particularly in Antwerp, they made an open invasion on the established worship, pillaged the churches and monasteries, broke the images, and committed the most unwarrantable disorders.

The wiser part of the nobility, particularly the prince of Orange, and the counts Egmont and Horn, were alarmed at these excesses, to which their own discontents had at first given countenance; and seconding the wisdom of the governess, they suppressed the dangerous insurrections, punished the ringleaders, and reduced all the provinces to a state of order and submission. But Philip was not contented with the re-establishment of his ancient authority: he considered, that provinces so remote from the seat of government could not be ruled by a limited prerogative; and that a prince, who must entreat rather than command, would necessarily, when he resided not among the people, feel every day a diminution of his power and influence. He determined, therefore, to lay hold of the late popular

disorders, as a pretence for entirely abolishing the privileges of the Low-Country provinces; and for ruling them thenceforth with a military and arbitrary authority.

In the execution of this violent design, he employed a man, who was a proper instrument in the hands of such a tyrant. Ferdinand of Toledo, duke of Alva, had been educated amidst arms; and having attained a consummate knowledge in the military art, his habits led him to transfer into all government the severe discipline of a camp, and to conceive no measures between prince and subject, but those of rigid command and implicit obedience. This general, in 1568, conducted from Italy to the Low Countries a powerful body of veteran Spaniards: and his avowed animosity to the Flemings, with his known character, struck that whole people with terror and consternation. It belongs not to our subject to relate at length those violences which Alva's natural barbarity, steeled by reflection, and aggravated by insolence, exercised on those flourishing provinces. It suffices to say, that all their privileges, the gift of so many princes, and the inheritance of so many ages, were openly and expressly abolished by edict; arbitrary and sanguinary tribunals erected; the counts Egmont and Horn, in spite of their great merits and past services, brought to the scaffold; multitudes of all ranks thrown into confinement, and thence delivered over to the executioner: and notwithstanding the peaceable submission of all men, nothing was heard of but confiscation, imprisonment, exile, torture, and death.

Elizabeth was equally displeased to see the progress of that scheme laid for the extermination of the Protestants, and to observe the erection of so great a military power, in a state situated in so near a neighbourhood. She gave protection to all the Flemish exiles who took shelter in her dominions; and as many of these were the most industrious inhabitants of the Ne-

therlands, and had rendered that country celebrated for its arts, she reaped the advantage of introducing into England some useful manufactures, which were formerly unknown in that kingdom. Foreseeing that the violent government of Alva could not long subsist without exciting some commotion, she ventured to commit an insult upon him, which she would have been cautious not to hazard against a more established authority. Some Genoese merchants had engaged, by contract with Philip, to transport into Flanders the sum of four hundred thousand crowns; and the vessels, on which this money was embarked, had been attacked in the Channel by some privateers equipped by the French Hugonots, and had taken shelter in Plymouth and Southampton. The commanders of the ships pretended that the money belonged to the king of Spain; but the queen, finding upon inquiry that it was the property of Genoese merchants, took possession of it as a loan; and by that means deprived the duke of Alva of this resource in the time of his greatest necessity. Alva, in revenge, seized all the English merchants in the Low Countries, threw them into prison, and confiscated their effects. The queen retaliated by a like violence on the Flemish and Spanish merchants; and gave all the English liberty to make reprisals on the subjects of Philip.

These differences were afterward accommodated by treaty, and mutual reparations were made to the merchants: but nothing could repair the loss which so well-timed a blow inflicted on the Spanish government in the Low Countries. Alva, in want of money, and dreading the immediate mutiny of his troops, to whom great arrears were due, imposed by his arbitrary will the most ruinous taxes on the people. He not only required the hundredth penny, and the twentieth of all the immoveable goods: he also demanded the tenth of all the moveable goods on every sale; an absurd tyranny, which would not only have destroyed all arts

and commerce, but even have restrained the common intercourse of life. The people refused compliance: the duke had recourse to his usual expedient of the gibbet: and thus matters came still nearer the last extremities between the Flemings and the Spaniards.^d

New conspiracy of the duke of Norfolk.

All the enemies of Elizabeth, in order to revenge themselves for her insults, had naturally recourse to one policy, the supporting of the cause and pretensions of the queen of Scots; and Alva, whose measures were ever violent, soon opened a secret intercourse with that princess. There was one Rodolphi, a Florentine merchant, who had resided about fifteen years in London, and who, while he conducted his commerce in England, had managed all the correspondence of the court of Rome with the Catholic nobility and gentry.^e He had been thrown into prison at the time when the duke of Norfolk's intrigues with Mary had been discovered; but either no proof was found against him, or the part which he had acted was not very criminal; and he soon after recovered his liberty. This man, zealous for the Catholic faith, had formed a scheme, in concert with the Spanish ambassador, for subverting the government, by a foreign invasion and a domestic insurrection; and when he communicated his project, by letter, to Mary, he found that, as she was now fully convinced of Elizabeth's artifices, and despaired of ever recovering her authority, or even her liberty, by pacific measures, she willingly gave her concurrence. The great number of discontented Catholics were the chief source of their hopes on the side of England; and they also observed, that the kingdom was, at that time, full of indigent gentry, chiefly younger brothers, who having at present, by the late decay of the church, and the yet languishing state of commerce, no prospect of a livelihood suitable to

^d Bentivoglio, part 1. lib. 5. Camden, p. 146.

^e Leakey, p. 123. State Trials, vol. 1. p. 87.

their birth, were ready to throw themselves into any desperate enterprise.^f But in order to inspire life and courage into all these malecontents, it was requisite that some great nobleman should put himself at their head; and no one appeared to Rodolphi, and to the bishop of Ross, who entered into all these intrigues, so proper, both on account of his power and his popularity, as the duke of Norfolk.

This nobleman, when released from confinement in the Tower, had given his promise, that he would drop all intercourse with the queen of Scots;^g but finding that he had lost, and as he feared beyond recovery, the confidence and favour of Elizabeth, and being still, in some degree, restrained from his liberty, he was tempted, by impatience and despair, to violate his word, and to open anew his correspondence with the captive princess.^h A promise of marriage was renewed between them; the duke engaged to enter into all her interests; and as his remorse gradually diminished in the course of these transactions, he was pushed to give his consent to enterprises still more criminal. Rodolphi's plan was, that the duke of Alva should, on some other pretence, assemble a great quantity of shipping in the Low Countries; should transport a body of six thousand foot, and four thousand horse into England; should land them at Harwich, where the duke of Norfolk was to join them with all his friends; should thence march directly to London, and oblige the queen to submit to whatever terms the conspirators should please to impose on her.ⁱ Norfolk expressed his assent to this plan; and three letters, in consequence of it, were written in his name by Rodolphi, one to Alva, another to the pope, and a third to the king of Spain; but the duke, apprehensive of the danger, refused to sign them.^k He only sent to the Spanish ambassador a servant and a confi-

^f Lesley, p. 123.^g Haynes, p. 571.^h State Trials, vol. 1. p. 102.ⁱ Lesley, p. 155. State Trials, vol. 1. p. 86, 87.^k Lesley, p. 159, 161. Camden, p. 432.

dant, named Barker, as well to notify his concurrence in the plan, to vouch for the authenticity of these letters; and Rodolphi, having obtained a letter of credence from the ambassador, proceeded on his journey to Brussels and to Rome. The duke of Alva and the pope embraced the scheme with alacrity: Rodolphi informed Norfolk of their intentions;¹ and every thing seemed to concur in forwarding the undertaking.

Norfolk, notwithstanding these criminal enterprises, had never entirely forgotten his duty to his sovereign, his country, and his religion; and though he had laid the plan both of an invasion and an insurrection, he still flattered himself, that the innocence of his intentions would justify the violence of his measures, and that, as he aimed at nothing but the liberty of the queen of Scots, and the obtaining of Elizabeth's consent to his marriage, he could not justly reproach himself as a rebel and a traitor.^m It is certain, however, that, considering the queen's vigour and spirit, the scheme, if successful, must finally have ended in dethroning her; and her authority was here exposed to the utmost danger.

The conspiracy hitherto had entirely escaped the vigilance of Elizabeth, and that of secretary Cecil, who now bore the title of lord Burleigh.

It was from another attempt of Norfolk's, that they first obtained a hint, which, being diligently traced, led at last to a full discovery. Mary had intended to send a sum of money to Lord Herries, and her partisans in Scotland; and Norfolk undertook to have it delivered to Bannister, a servant of his, at that time in the north, who was to find some expedient for conveying it to lord Herries.ⁿ He intrusted the money to a servant who was not in the secret, and told him that the bag contained a sum of money in silver, which he was to deliver to Bannister with a letter: but the servant con-

Trial of
Norfolk.
1572.

¹ State Trials, vol. 1. p. 93.

^m Lesley, p. 155.

ⁿ Lesley, p. 169. State Trials, vol. 1. p. 87. Camden, p. 434. Digges, p. 134. 137. 140. Strype, vol. 2. p. 82.

jecturing from the weight and size of the bag that it was full of gold, carried the letter to Burleigh; who immediately ordered Bannister, Barker, and Hickford, the duke's secretary, to be put under arrest, and to undergo a severe examination. Torture made them confess the whole truth; and as Hickford, though ordered to burn all papers, had carefully kept them concealed under the mats of the duke's chamber, and under the tiles of the house, full evidence now appeared against his master.^o Norfolk himself, who was entirely ignorant of the discoveries made by his servants, was brought before the council; and though exhorted to atone for his guilt by a full confession, he persisted in denying every crime with which he was charged. The queen always declared, that if he had given her this proof of his sincere repentance, she would have pardoned all his former offences;^p but finding him obstinate, she committed him to the Tower, and ordered him to be brought to his trial. The bishop of Ross had, on some suspicion, been committed to custody before the discovery of Norfolk's guilt; and every expedient was employed to make him reveal his share in the conspiracy. He at first insisted on his privilege; but he was told, that as his mistress was no longer a sovereign, he would not be regarded as an ambassador, and that, even if that character were allowed, it did not warrant him in conspiring against the sovereign at whose court he resided.^q As he still refused to answer interrogatories, he was informed of the confession made by Norfolk's servants, after which he no longer scrupled to make a full discovery; and his evidence put the guilt of that nobleman beyond all question. A jury of twenty-five peers unanimously passed sentence upon him (Jan. 13). The trial was quite regular, even according to the strict rules observed at present in these matters; except that the witnesses gave not their evidence in court, and

^o Lesley, p. 173.^p Ibid. p. 175.^q Ibid. p. 189. Spotswood.

were not confronted with the prisoner; a laudable practice which was not at that time observed in trials for high-treason.

His execution.

The queen still hesitated concerning Norfolk's execution, whether that she was really moved by friendship and compassion towards a peer of that rank and merit, or that, affecting the praise of clemency, she only put on the appearance of these sentiments. Twice she signed a warrant for his execution, and twice revoked the fatal sentence; and though her ministers and counsellors pushed her to rigour, she still appeared irresolute and undetermined. After four months' hesitation, a parliament was assembled, and the commons addressed her, in strong terms, for the execution of the duke (May 8); a sanction which, when added to the greatness and certainty of his guilt, would, she thought, justify, in the eyes of all mankind, her severity against that nobleman. Norfolk died with calmness and constancy (June 2); and though he cleared himself of any disloyal intentions against the queen's authority, he acknowledged the justice of the sentence by which he suffered.* That we may relate together affairs of a similar nature, we shall mention, that the earl of Northumberland, being delivered up to the queen by the regent of Scotland, was also, a few months after, brought to the scaffold for his rebellion.

The queen of Scots was either the occasion or the cause of all these disturbances; but as she was a sovereign princess, and might reasonably, from the harsh treatment which she had met with, think herself entitled to use any expedient for her relief, Elizabeth durst not, as yet, form any resolution of proceeding to extremities against her. She only sent lord Delawar, sir Ralph Sadler, sir Thomas Bromley, and Dr. Wilson, to expostulate with her, and to demand satisfaction for all those

* Carte, p. 527. from Fenelon's Dispatches. Digges, p. 166. Strype, vol. 2. p. 83.

* Camden, p. 440. Strype, vol. 2. App. p. 23.

parts of her conduct which, from the beginning of her life, had given displeasure to Elizabeth: her assuming the arms of England, refusing to ratify the treaty of Edinburgh, intending to marry Norfolk without the queen's consent, concurring in the northern rebellion,[†] practising with Rodolphi to engage the king of Spain in an invasion of England,[‡] procuring the pope's bull of excommunication, and allowing her friends abroad to give her the title of queen of England. Mary justified herself from the several articles of the charge, either by denying the facts imputed to her, or by throwing the blame on others.^{*} But the queen was little satisfied with her apology, and the parliament was so enraged against her, that the commons made a direct application for her immediate trial and execution. They employed some topics derived from practice and reason, and the laws of nations; but the chief stress was laid on passages and examples from the Old Testament,[‡] which, if considered as a general rule of conduct (an intention which it is unreasonable to suppose), would lead to consequences destructive of all principles of humanity and morality. Matters were here carried farther than Elizabeth intended; and that princess, satisfied with shewing Mary the disposition of the nation, sent to the house her express commands not to deal any farther at present in the affair of the Scottish queen.^{*} Nothing could be a stronger proof that the Puritanical interest prevailed in the house, than the intemperate use of authorities derived from Scripture, especially from the Old Testament; and the queen was so little a lover of that sect, that she was not likely to make any concession merely in deference to their solicitation. She shewed, this session, her disapprobation of their schemes in another remarkable instance. The commons had passed two

[†] Digges, p. 16. 107. Strype, vol. 2. p. 51. 52.

^{*} Ibid. p. 194. 208; 209. Strype, vol. 2. p. 40. 51.

[‡] Camden, p. 442.

[‡] D'Ewes, p. 207, &c.

^{*} Ibid. p. 219. 241.

bills for regulating ecclesiastical ceremonies; but she sent them a like imperious message with her former ones; and by the terror of her prerogative, she stopped all farther proceedings in those matters.^d

But though Elizabeth would not carry matters to such extremities against Mary, as were recommended by the parliament, she was alarmed at the great interest and the restless spirit of that princess, as well as her close connexions with Spain; and she thought it necessary both to increase the rigour and strictness of her confinement, and to follow maxims different from those which she had hitherto pursued in her management of Scotland.^e That kingdom remained still in a state of anarchy. The castle of Edinburgh, commanded by Kirkaldy of Grange, had declared for Mary; and the lords of that party, encouraged by his countenance, had taken possession of the capital, and carried on a vigorous war against the regent. By a sudden and unexpected inroad, they seized that nobleman at Stirling; but finding that his friends, sallying from the castle, were likely to rescue him, they instantly put him to death. The earl of Marre was chosen regent in his room; and found the same difficulties in the government of that divided country. He was therefore glad to accept of the mediation offered by the French and English ambassadors; and to conclude on equal terms a truce with the queen's party.^f He was a man of a free and generous spirit, and scorned to submit to any dependence on England; and for this reason, Elizabeth, who had then formed intimate connexions with France, yielded with less reluctance to the solicitations of that court, still maintained the appearance of neutrality between the parties, and allowed matters to remain on a balance in Scotland.^g But affairs soon after took a new turn: Marre died of melancholy,

^d D'Ewes, p. 213. 238.

^e Digges, p. 152.

^f Spotswood, p. 263.

^g Digges, p. 156. 165. 169.

with which the distracted state of the country affected him: Morton was chosen regent; and as this nobleman had secretly taken all his measures with Elizabeth, who no longer relied on the friendship of the French court, she resolved to exert herself more effectually for the support of the party which she had always favoured. She sent sir Henry Killebrew ambassador to Scotland, who found Mary's partisans so discouraged by the discovery and punishment of Norfolk's conspiracy, that they were glad to submit to the king's authority, and accept of an indemnity from all past offences.^h The duke of Chatelrault and the earl of Huntley, with the most considerable of Mary's friends, laid down their arms on these conditions. The garrison alone of the castle of Edinburgh continued refractory. Kirkaldy's fortunes were desperate; and he flattered himself with the hopes of receiving assistance from the kings of France and Spain, who encouraged his obstinacy, in the view of being able, from that quarter, to give disturbance to England. Elizabeth was alarmed with the danger; she no more apprehended making an entire breach with the queen of Scots, who, she found, would not any longer be amused by her artifices; she had an implicit reliance on Morton; and she saw that by the submission of all the considerable nobility, the pacification of Scotland would be an easy, as well as a most important, undertaking. She ordered, therefore, sir William Drury, governor of Berwick, to march with some troops and artillery to Edinburgh, and to besiege the castle.ⁱ The garrison surrendered at discretion: Kirkaldy was delivered into the hands of his countrymen, by whom he was tried, condemned, and executed; secretary Lidington, who had taken part with him, died soon after a voluntary death, as is supposed; and Scotland, submitting entirely to the regent, gave not, during a long time, any farther inquietude to Elizabeth.

^h Spotswood, p. 268.ⁱ Camden, p. 449.

French
affairs.

The events which happened in France were not so agreeable to the queen's interests and inclinations. The fallacious pacifications, which had been so often made with the Hugonots, gave them reason to suspect the present intentions of the court; and, after all the other leaders of that party were deceived into a dangerous credulity, the sagacious admiral still remained doubtful and uncertain. But his suspicions were at last overcome, partly by the profound dissimulation of Charles, partly by his own earnest desire to end the miseries of France, and return again to the performance of his duty towards his prince and country. He considered besides, that as the former violent conduct of the court had ever met with such fatal success, it was not unlikely, that a prince, who had newly come to years of discretion, and appeared not to be rivetted in any dangerous animosities or prejudices, would be induced to govern himself by more moderate maxims. And as Charles was young, was of a passionate, hasty temper, and addicted to pleasure,^s such deep perfidy seemed either remote from his character, or difficult, and almost impossible, to be so uniformly supported by him. Moved by these considerations, the admiral, the queen of Navarre, and all the Hugonots, began to repose themselves in full security, and gave credit to the treacherous caresses and professions of the French court. Elizabeth herself, notwithstanding her great experience and penetration, entertained not the least distrust of Charles's sincerity; and being pleased to find her enemies of the house of Guise removed from all authority, and to observe an animosity every day growing between the French and Spanish monarchs, she concluded a defensive league with the former (April 11),^a and regarded this alliance as an invincible barrier to her throne. Walsingham, her ambassador, sent her over, by every courier, the most satisfactory accounts of

^s Digges, p. 8. 39.

^a Camden, p. 448.

the honour, and plain-dealing, and fidelity, of that perfidious prince.

*Massacre
of Paris.*

The better to blind the jealous Hugonots, and draw their leaders into the snare prepared for them, Charles offered his sister, Margaret, in marriage to the prince of Navarre; and the admiral, with all the considerable nobility of the party, had come to Paris, in order to assist at the celebration of these nuptials, which, it was hoped, would finally, if not compose the differences, at least appease the bloody animosity of the two religions. The queen of Navarre was poisoned by orders from the court; the admiral was dangerously wounded by an assassin: yet Charles, redoubling his dissimulation, was still able to retain the Hugonots in their security; till, on the evening of St. Bartholomew (Aug. 24), a few days after the marriage, the signal was given for a general massacre of those religionists, and the king himself, in person, led the way to these assassinations. The hatred long entertained by the Parisians against the Protestants, made them second, without any preparation, the fury of the court; and persons of every condition, age, and sex, suspected of any propensity to that religion, were involved in an undistinguished ruin. The admiral, hisson-in-law, Teligni, Soubize, Rochefoucault, Pardaillon, Piles, Lavardin, men who, during the late wars, had signalized themselves by the most heroic actions, were miserably butchered, without resistance; the streets of Paris flowed with blood; and the people, more enraged than satiated with their cruelty, as if repining that death had saved the victims from farther insult, exercised on their dead bodies all the rage of the most licentious brutality. About five hundred gentlemen and men of rank perished in this massacre, and near ten thousand of inferior condition.[†] Orders were instantly dispatched to all the provinces for a like gene-

[†] Davila, lib. 5.

ral execution of the Protestants; and in Rouen, Lyons, and many other cities, the people emulated the fury of the capital. Even the murder of the king of Navarre, and prince of Condé, had been proposed by the duke of Guise; but Charles, softened by the amiable manners of the king of Navarre, and hoping that these young princes might easily be converted to the Catholic faith, determined to spare their lives, though he obliged them to purchase their safety by a seeming change of their religion.

Charles, in order to cover this barbarous perfidy, pretended that a conspiracy of the Hugonots to seize his person had been suddenly detected; and that he had been necessitated, for his own defence, to proceed to this severity against them. He sent orders to Fenelon, his ambassador in England, to ask an audience, and to give Elizabeth this account of the late transaction. That minister, a man of probity, abhorred the treachery and cruelty of his court; and even scrupled not to declare, that he was now ashamed to bear the name of Frenchman:¹ yet he was obliged to obey his orders, and make use of the apology which had been prescribed to him. He met with that reception from all the courtiers, which he knew the conduct of his master had so well merited. Nothing could be more awful and affecting than the solemnity of his audience. A melancholy sorrow sat on every face: silence, as in the dead of night, reigned through all the chambers of the royal apartment; the courtiers and ladies, clad in deep mourning, were ranged on each side, and allowed him to pass, without affording him one salute or favourable look; till he was admitted to the queen herself.^m That princess received him with a more easy, if not a more gracious countenance; and heard his apology, without discovering any visible symptoms of indignation. She then told him, that though,

¹ Digges, p. 247.

^m Carte, vol. 3. p. 522. from Fenelon's Dispatches.

on the first rumour of this dreadful intelligence, she had been astonished that so many brave men and loyal subjects, who rested secure on the faith of their sovereign, should have been suddenly butchered in so barbarous a manner, she had hitherto suspended her judgment, till farther and more certain information should be brought her: that the account which he had given, even if founded on no mistake or bad information, though it might alleviate, would by no means remove the blame of the king's counsellors, or justify the strange irregularity of their proceedings: that the same force which, without resistance, had massacred so many defenceless men, could easily have secured their persons, and have reserved them for a trial, and for punishment, by a legal sentence, which would have distinguished the innocent from the guilty: that the admiral, in particular, being dangerously wounded, and environed by the guards of the king, on whose protection he seemed entirely to rely, had no means of escape, and might surely, before his death, have been convicted of the crimes imputed to him: that it was more worthy of a sovereign to reserve in his own hands the sword of justice, than to commit it to bloody murderers, who, being the declared and mortal enemies of the persons accused, employed it without mercy and without distinction: that if these sentiments were just, even supposing the conspiracy of the Protestants to be real, how much more so, if that crime was a calumny of their enemies, invented for their destruction? That if, upon inquiry, the innocence of these unhappy victims should afterward appear, it was the king's duty to turn his vengeance on their defamers, who had thus cruelly abused his confidence, had murdered so many of his brave subjects, and had done what in them lay to cover him with everlasting dishonour: and that for her part, she should form her judgment of his intentions by his subsequent conduct; and in the mean time should act as desired by the ambassador, and

rather pity than blame his master for the extremities to which he had been carried.*

Elizabeth was fully sensible of the dangerous situation in which she now stood. In the massacre of Paris, she saw the result of that general conspiracy, formed for the extermination of the Protestants; and she knew that she herself, as the head and protectress of the new religion, was exposed to the utmost fury and resentment of the Catholics. The violence and cruelty of the Spaniards in the Low Countries was another branch of the same conspiracy; and as Charles and Philip, two princes nearly allied in perfidy and barbarity as well as in bigotry, had now laid aside their pretended quarrel, and had avowed the most entire friendship,^o she had reason, as soon as they had appeased their domestic commotions, to dread the effects of their united counsels. The duke of Guise also and his family, whom Charles, in order to deceive the admiral, had hitherto kept at a distance, had now acquired an open and entire ascendant in the court of France; and she was sensible that these princes, from personal as well as political reasons, were her declared and implacable enemies. The queen of Scots, their near relation and close confederate, was the pretender to her throne; and, though detained in custody, was actuated by a restless spirit, and, besides her foreign allies, possessed numerous and zealous partisans in the heart of the kingdom. For these reasons, Elizabeth thought it more prudent not to reject all commerce with the French monarch, but still to listen to the professions of friendship which he made her. She allowed even the negotiations to be renewed for her marriage with the duke of Alençon, Charles's third brother.^p those with the duke of Anjou had already been broken off. She sent the earl of Worcester to assist in her name at the baptism of a young princess, born to Charles; but before she agreed to give him this

* Digges, p. 247, 248. ^o Ibid. p. 268. 282. ^p Digges, *passim*. Camden, p. 447.

last mark of condescension, she thought it becoming her dignity, to renew her expressions of blame, and even of detestation, against the cruelties exercised on his Protestant subjects.^a Meanwhile, she prepared herself for that attack which seemed to threaten her from the combined power and violence of the Romanists: she fortified Portsmouth, put her fleet in order, exercised her militia, cultivated popularity with her subjects, acted with vigour for the farther reduction of Scotland under obedience to the young king, and renewed her alliance with the German princes, who were no less alarmed than herself at these treacherous and sanguinary measures, so universally embraced by the Catholics.

French
affairs.

But though Elizabeth cautiously avoided coming to extremities with Charles, the greatest security that she possessed against his violence was derived from the difficulties which the obstinate resistance of the Hugonots still created to him. Such of that sect as lived near the frontiers, immediately, on the first news of the massacres, fled into England, Germany, or Switzerland; where they excited the compassion and indignation of the Protestants, and prepared themselves with increased forces and redoubled zeal to return into France, and avenge the treacherous slaughter of their brethren. Those who lived in the middle of the kingdom, took shelter in the nearest garrisons occupied by the Hugonots; and finding that they could repose no faith in capitulations, and expect no clemency, were determined to defend themselves to the last extremity. The sect, which Charles had hoped at one blow to exterminate, had now an army of eighteen thousand men on foot, and possessed, in different parts of the kingdom, above a hundred cities, castles, or fortresses: nor could that prince deem himself secure from the invasion threatened him by all the other Protestants in Europe. The nobility and gentry of England were roused to

^a Digges, p. 297, 298. Camden, p. 447. ^r Digges, p. 343.

such a pitch of resentment, that they offered to levy an army of twenty thousand foot and four thousand horse, to transport them into France, and to maintain them six months at their own charge: but Elizabeth, who was cautious in her measures, and who feared to inflame farther the quarrel between the two religions by these dangerous crusades, refused her consent, and moderated the zeal of her subjects.* The German princes, less political, or more secure from the resentment of France, forwarded the levies made by the Protestants; and the young prince of Condé, having escaped from court, put himself at the head of some troops, and prepared to invade the kingdom. The duke of Alençon, the king of Navarre, the family of Montmorenci, and many considerable men even among the Catholics, displeased, either on a private or public account, with the measures of the court, favoured the progress of the Hugonots; and every thing relapsed into confusion. The king, instead of repenting his violent counsels, which had brought matters to such extremities, called aloud for new violences;† nor could even the mortal distemper under which he laboured, moderate the rage and animosity by which he was actuated. He died (May 30) without male issue, at the age of twenty-five years; a prince, whose character, containing that unusual mixture of dissimulation and ferocity, of quick resentment and unrelenting vengeance, executed the greatest mischiefs, and threatened still worse, both to his native country and to all Europe.

Henry, duke of Anjou, who had some time before been elected king of Poland, no sooner heard of his brother's death, than he hastened to take possession of the throne of France; and found the kingdom not only involved in the greatest present disorders, but exposed to infirmities, for which it was extremely difficult to provide any suitable remedy. The people were divided

* Digges, p. 335. 341.

† Davila, lib. 5.

into two theological factions, furious from their zeal, and mutually enraged from the injuries which they had committed or suffered; and as all faith had been violated and moderation banished, it seemed impracticable to find any terms of composition between them. Each party had devoted itself to leaders, whose commands had more authority than the will of the sovereign; and even the Catholics, to whom the king was attached, were entirely conducted by the counsels of Guise and his family. The religious connexions had, on both sides, superseded the civil; or rather (for men will always be guided by present interest), two empires being secretly formed in the kingdom, every individual was engaged by new views of interest to follow those leaders, to whom, during the course of past convulsions, he had been indebted for his honours and preferment.

Henry, observing the low condition of the crown, had laid a scheme for restoring his own authority, by acting as umpire between the parties, by moderating their differences, and by reducing both to a dependance upon himself. He possessed all the talents of dissimulation requisite for the execution of this delicate plan; but being deficient in vigour, application, and sound judgment, instead of acquiring a superiority over both factions, he lost the confidence of both, and taught the partisans of each to adhere still more closely to their particular leaders, whom they found more cordial and sincere in the cause which they espoused. The Hugonots were strengthened by the accession of a German army under the prince of Condé and prince Casimir; but much more by the credit and personal virtues of the king of Navarre, who, having fled from the court, had placed himself at the head of that formidable party. Henry, in prosecution of his plan, entered into a composition with them; and being desirous of preserving a balance between the sects, he granted them peace on

the most advantageous conditions. This was the fifth general peace made with the Hugonots; but though it was no more sincere on the part of the court than any of the former, it gave the highest disgust to the Catholics; and afforded the duke of Guise the desired pretence of disclaiming against the measures, and maxims, and conduct of the king.

That artful and bold leader took thence an occasion of reducing his party into a more formed and regular body; and he laid the first foundation of the famous *league*, which, without paying any regard to the royal authority, aimed at the entire suppression of the Hugonots. Such was the unhappy condition of France, from the past severities and violent conduct of its princes, that toleration could no longer be admitted; and a concession for liberty of conscience, which would probably have appeased the reformers, excited the greatest resentment in the Catholics. Henry, in order to divert the force of the league from himself, and even to elude its efforts against the Hugonots, declared himself the head of that seditious confederacy, and took the field as leader of the Romanists. But his dilatory and feeble measures betrayed his reluctance to the undertaking; and after some unsuccessful attempts, he concluded a new peace, which, though less favourable than the former to the Protestants, gave no contentment to the Catholics. Mutual diffidence still prevailed between the parties; the king's moderation was suspicious to both; each faction continued to fortify itself against that breach, which, they foresaw, must speedily ensue; theological controversy daily whetted the animosity of the sects; and every private injury became the ground of a public quarrel.

The king, hoping, by his artifice and subtlety, to allure the nation into a love of pleasure and repose, was himself caught in the snare; and, sinking into a dissolute indolence, wholly lost the esteem, and, in a great mea-

sure, the affections of his people. Instead of advancing such men of character and abilities as were neuters between these dangerous factions, he gave all his confidence to young agreeable favourites, who, unable to prop his falling authority, leaned entirely upon it, and inflamed the general odium against his administration. The public burdens, increased by his profuse liberality, and felt more heavy on a disordered kingdom, became another ground of complaint; and the uncontrolled animosity of parties, joined to the multiplicity of taxes, rendered peace more calamitous than any open state of foreign or even domestic hostility. The artifices of the king were too refined to succeed, and too frequent to be concealed; and the plain, direct and avowed conduct of the duke of Guise on one side, and that of the king of Navarre on the other, drew by degrees the generality of the nation to devote themselves without reserve to one or the other of those great leaders.

The civil commotions of France were of too general importance to be overlooked by the other princes of Europe; and Elizabeth's foresight and vigilance, though somewhat restrained by her frugality, led her to take secretly some part in them. Besides employing on all occasions her good offices in favour of the Hugonots, she had expended no inconsiderable sums in levying that army of Germans which the prince of Condé and prince Casimir conducted into France;¹ and notwithstanding her negotiations with the court, and her professions of amity, she always considered her own interests as connected with the prosperity of the French Protestants and the depression of the house of Guise. Philip, on the other hand, had declared himself protector of the league; had entered into the closest correspondence with Guise; and had employed all his authority in supporting the credit of that factious leader. The sympathy of religion, which of itself begat a connexion of interests, was one

¹ Camden, p. 432.

considerable inducement; but that monarch had also in view the subduing of his rebellious subjects in the Netherlands; who, as they received great encouragement from the French Protestants, would, he hoped, finally despair of success, after the entire suppression of their friends and confederates.

Civil wars
of the Low
Countries.

The same political views which engaged Elizabeth to support the Hugonots, would have led her to assist the distressed Protestants in the Low Countries; but the mighty power of Philip, the tranquillity of all his other dominions, and the great force which he maintained in these mutinous provinces, kept her in awe, and obliged her, notwithstanding all temptations and all provocations, to preserve some terms of amity with that monarch. The Spanish ambassador represented to her, that many of the Flemish exiles, who infested the seas and preyed on his master's subjects, were received into the harbours of England, and were there allowed to dispose of their prizes; and by these remonstrances the queen found herself under a necessity of denying them all entrance into her dominions. But this measure proved in the issue extremely prejudicial to the interests of Philip. These desperate exiles, finding no longer any possibility of subsistence, were forced to attempt the most perilous enterprises; and they made an assault on the Brille, a seaport-town in Holland, where they met with success, and, after a short resistance, became masters of the place.^a The duke of Alva was alarmed at the danger; and, stopping those bloody executions which he was making on the defenceless Flemings, he hastened with his army to extinguish the flame, which, falling on materials so well prepared for combustion, seemed to menace a general conflagration. His fears soon appeared to be well grounded. The people in the neighbourhood of the Brille, enraged by that complication of cruelty, oppres-

^a Camden, p. 443.

sion, insolence, usurpation, and persecution under which they and all their countrymen laboured, flew to arms; and in a few days almost the whole province of Holland and that of Zealand had revolted from the Spaniards, and had openly declared against the tyranny of Alva. This event happened in the year 1572.

William, prince of Orange, descended from a sovereign family of great lustre and antiquity in Germany, inheriting the possessions of a sovereign family in France, had fixed his residence in the Low Countries; and on account of his noble birth and immense riches; as well as of his personal merit, was universally regarded as the greatest subject that lived in those provinces. He had opposed, by all regular and dutiful means, the progress of the Spanish usurpations; and when Alva conducted his army into the Netherlands, and assumed the government, this prince, well acquainted with the violent character of the man, and the tyrannical spirit of the court of Madrid, wisely fled from the danger which threatened him, and retired to his paternal estate and dominions in Germany. He was cited to appear before Alva's tribunal, was condemned in absence, was declared a rebel, and his ample possessions in the Low Countries were confiscated. In revenge he had levied an army of Protestants in the empire, and had made some attempts to restore the Flemings to liberty; but was still repulsed with loss, by the vigilance and military conduct of Alva, and by the great bravery, as well as discipline, of those veteran Spaniards who served under that general.

The revolt of Holland and Zealand, provinces which the prince of Orange had formerly commanded, and where he was much beloved, called him anew from his retreat: and he added conduct, no less than spirit, to that obstinate resistance which was here made to the Spanish dominion. By uniting the revolted cities in a league, he laid the foundation of that illustrious commonwealth, the offspring of industry and liberty, whose arms and

policy have long made so signal a figure in every transaction of Europe. He inflamed the inhabitants by every motive which religious zeal, resentment, or love of freedom, could inspire. Though the present greatness of the Spanish monarchy might deprive them of all courage, he still flattered them with the concurrence of the other provinces, and with assistance from neighbouring states; and he exhorted them, in defence of their religion, their liberties, their lives, to endure the utmost extremities of war. From this spirit proceeded the desperate defence of Harlem; a defence which nothing but the most consuming famine could overcome, and which the Spaniards revenged by the execution of more than two thousand of the inhabitants.* This extreme severity, instead of striking terror into the Hollanders, animated them to despair; and the vigorous resistance made at Alcmaer, where Alva was finally repulsed, shewed them that their insolent enemies were not invincible. The duke, finding at last the pernicious effects of his violent counsels, solicited to be recalled: Medinaceli, who was appointed his successor, refused to accept the government: Requesens, commendator of Castile, was sent from Italy to replace Alva; and this tyrant departed from the Netherlands in 1574; leaving his name in execration to the inhabitants, and boasting, in his turn, that, during the course of five years, he had delivered above eighteen thousand of those rebellious heretics into the hands of the executioner.†

Requesens, though a man of milder dispositions, could not appease the violent hatred which the revolted Hollanders had conceived against the Spanish government; and the war continued as obstinate as ever. In the siege of Leyden, undertaken by the Spaniards, the Dutch opened the dykes and sluices, in order to drive them from the enterprise; and the very peasants were active in ruining their fields by an inundation, rather than fall

* Bentivoglio, lib. 7.

† Grothius, lib. 2.

again under the hated tyranny of Spain. But notwithstanding this repulse, the governor still pursued the war; and the contest seemed too unequal between so mighty a monarchy and two small provinces, however fortified by nature, and however defended by the desperate resolution of the inhabitants. The prince of Orange, therefore, in 1575, was resolved to sue for foreign succour, and to make applications to one or other of his great neighbours, Henry or Elizabeth. The court of France was not exempt from the same spirit of tyranny and persecution which prevailed among the Spaniards; and that kingdom, torn by domestic dissensions, seemed not to enjoy, at present, either leisure or ability to pay regard to foreign interests. But England, long connected, both by commerce and alliance, with the Netherlands, and now more concerned in the fate of the revolted provinces by sympathy in religion, seemed naturally interested in their defence; and as Elizabeth had justly entertained great jealousy of Philip, and governed her kingdom in perfect tranquillity, hopes were entertained, that her policy, her ambition, or her generosity, would engage her to support them under their present calamities. They sent, therefore, a solemn embassy to London, consisting of St. Aldegonde, Douza, Nivelles, Buys, and Melsen; and after employing the most humble supplications to the queen, they offered her the possession and sovereignty of their provinces, if she would exert her power in their defence.

There were many strong motives which might impel Elizabeth to accept of so liberal an offer. She was apprized of the injuries which Philip had done her, by his intrigues with the malecontents in England and Ireland: she foresaw the danger which she must incur from a total prevalence of the Catholics in the Low Countries: and the maritime situation of those provinces, as well as their command over the great rivers,

* Digges, p. 73.

was an inviting circumstance to a nation like the English, who were beginning to cultivate commerce and naval power. But this princess, though magnanimous, had never entertained the ambition of making conquests, or gaining new acquisitions; and the whole purpose of her vigilant and active politics was to maintain, by the most frugal and cautious expedients, the tranquillity of her own dominions. An open war with the Spanish monarchy was the apparent consequence of her accepting the dominion of these provinces; and after taking the inhabitants under her protection, she could never afterward in honour abandon them, but, however desperate their defence might become, she must embrace it, even farther than her convenience or interests would permit. For these reasons, she refused, in positive terms, the sovereignty proffered her; but told the ambassadors, that, in return for the good-will which the prince of Orange and the States had shewn her, she would endeavour to mediate an agreement for them, on the most reasonable terms that could be obtained.^d She sent accordingly sir Henry Cobham to Philip, and represented to him the danger which he would incur of losing entirely the Low Countries, if France could obtain the least interval from her intestine disorders, and find leisure to offer her protection to those mutinous and discontented provinces. Philip seemed to take this remonstrance in good part; but no accord ensued, and war in the Netherlands continued with the same rage and violence as before.

It was an accident that delivered the Hollanders from their present desperate situation. Requesens, the governor, dying suddenly, the Spanish troops, discontented for want of pay, and licentious for want of a proper authority to command them, broke into a furious mutiny, and threw every thing into confusion. They sacked and pillaged the cities of Maestricht and Antwerp, and

^d Camden, p. 453, 454.

executed great slaughter on the inhabitants: they threatened the other cities with a like fate: and all the provinces, except Luxembourg, united for mutual defence against their violence, and called in the prince of Orange and the Hollanders as their protectors. A treaty, commonly called the Pacification of Ghent, was formed by common agreement; and the removal of foreign troops, with the restoration of their ancient liberties, was the object which the provinces mutually stipulated to pursue. Don John of Austria, natural brother to Philip, being appointed governor, found, on his arrival at Luxembourg, that the States had so fortified themselves, and that there was no possibility of resistance; and he agreed to the terms required of him. The Spaniards evacuated the country, and these provinces seemed at last to breathe a little from their calamities.

But it was not easy to settle an entire peace, whilst the thirst of revenge and dominion governed the king of Spain, and while the Flemings were so strongly agitated with resentment of past, and fear of future, injuries. The ambition of Don John, who coveted this great theatre for his military talents, engaged him rather to inflame than appease the quarrel; and as he found the States determined to impose very strict limitations on his authority, he broke all articles, seized Namur, and procured the recall of the Spanish army from Italy. This prince, endowed with a lofty genius, and elated by the prosperous successes of his youth, had opened his mind to vast undertakings; and looking much beyond the conquest of the revolted provinces, had projected to espouse the queen of Scots, and to acquire in her right the dominion of the British kingdoms.* Elizabeth was aware of his intentions; and seeing now, from the union of all the provinces, a fair prospect of their making a long and vigorous defence against Spain, she no longer scrupled to embrace

* Camden, p. 466. Grotius, lib. 3.

the protection of their liberties, which seemed so intimately connected with her own safety. After sending them a sum of money, about 20,000*l.* for the immediate pay of their troops, she concluded a treaty with them, in which she stipulated to assist them with five thousand foot, and a thousand horse, at the charge of the Flemings; and to lend them 100,000*l.* on receiving the bonds of some of the most considerable towns of the Netherlands, for her repayment within the same year. It was farther agreed, that the commander of the English army should be admitted into the council of the States; and nothing be determined concerning war or peace, without previously informing the queen or him of it; that they should enter into no league without her consent; that if any discord arose among themselves, it should be referred to her arbitration; and that if any prince, on any pretext, should attempt hostilities against her, they should send to her assistance an army equal to that which she had employed in their defence. This alliance was signed on the 7th of January, 1578.^f

One considerable inducement to the queen for entering into treaty with the States, was, to prevent their throwing themselves into the arms of France; and she was desirous to make the king of Spain believe that it was her sole motive. She represented to him, by her ambassador, Thomas Wilkes, that hitherto she had religiously acted the part of a good neighbour and ally; had refused the sovereignty of Holland and Zealand when offered her; had advised the prince of Orange to submit to the king, and had even accompanied her counsel with menaces, in case of his refusal. She persevered, she said, in the same friendly intentions; and, as a proof of it, would venture to interpose with her advice for the composure of the present differences; let Don John, whom she could not but regard as her mortal enemy, be recalled; let some other prince

^f Camden, p. 466.

more popular be substituted in his room; let the Spanish armies be withdrawn; let the Flemings be restored to their ancient liberties and privileges: and if, after these concessions, they were still obstinate not to return to their duty, she promised to join her arms with those of the king of Spain, and force them to compliance. Philip dissembled his resentment against the queen; and still continued to supply Don John with money and troops. That prince, though once repulsed at Rimebant by the valour of the English under Norris, and though opposed, as well by the army of the States as by prince Casimir, who had conducted to the Low Countries a great body of Germans, paid by the queen, gained a great advantage over the Flemings at Gemblours; but was cut off in the midst of his prosperity by poison, given him secretly, as was suspected, by orders from Philip, who dreaded his ambition. The prince of Parma succeeded to the command; who, uniting valour and clemency, negotiation and military exploits, made great progress against the revolted Flemings, and advanced the progress of the Spaniards by his arts, as well as by his arms.

During these years, while Europe was almost every where in great commotion, England enjoyed a profound tranquillity; owing chiefly to the prudence and vigour of the queen's administration, and to the wise precautions which she employed in all her measures. By supporting the zealous Protestants in Scotland, she had twice given them the superiority over their antagonists, had closely connected their interests with her own, and had procured herself entire security from that quarter whence the most dangerous invasions could be made upon her. She saw in France, her enemies, the Guises, though extremely powerful, yet counterbalanced by the Hugonots, her zealous partisans; and even hated by the king, who was jealous of their restless and exorbitant ambition. The bigotry of Philip gave her just ground

of anxiety; but the same bigotry had happily excited the most obstinate opposition among his own subjects, and had created him enemies, whom his arms and policy were not likely soon to subdue. The queen of Scots, her antagonist and rival, and the pretender to her throne, was a prisoner in her hands; and by her impatience and high spirit had been engaged in practices, which afforded the queen a pretence for rendering her confinement more rigorous, and for cutting off her communication with her partisans in England.

Religion was the capital point, on which depended all the political transactions of that age; and the queen's conduct in this particular, making allowance for the prevailing prejudices of the times, could scarcely be accused of severity or imprudence. She established no inquisition into men's bosoms: she imposed no oath of supremacy, except on those who received trust or emolument from the public: and though the exercise of every religion but the established was prohibited by statute, the violation of this law, by saying mass, and receiving the sacrament in private houses, was, in many instances, connived at;^d while, on the other hand, the Catholics, in the beginning of her reign, shewed little reluctance against going to church, or frequenting the ordinary duties of public worship. The pope, sensible that this practice would by degrees reconcile all his partisans to the reformed religion, hastened the publication of the bull, which excommunicated the queen, and freed her subjects from their oaths of allegiance; and great pains were taken by the emissaries of Rome, to render the breach between the two religions as wide as possible, and to make the frequenting of Protestant churches appear highly criminal in the Catholics.* These practices, with the rebellion which ensued, increased the vigilance and severity of the government; but the Romanists, if

^d Camden, p. 459.

* Walsingham's Letter in Burnet, vol. 2. p. 418. Cabala, p. 406.

their condition were compared with that of the Nonconformists in other countries, and with their own maxims where they domineered, could not justly complain of violence or persecution.

The queen appeared rather more anxious to keep a strict hand over the Puritans; who, though their pretensions were not so immediately dangerous to her authority, seemed to be actuated by a more unreasonable obstinacy, and to retain claims, of which, both in civil and ecclesiastical matters, it was, as yet, difficult to discern the full scope and intention. Some secret attempts of that sect to establish a separate congregation and discipline had been carefully repressed in the beginning of this reign;^f and when any of the established clergy discovered a tendency to their principles, by omitting the legal habits or ceremonies, the queen had shewn a determined resolution to punish them by fines and deprivation;^g though her orders to that purpose had been frequently eluded, by the secret protection which these sectaries received from some of her most considerable courtiers.

But what chiefly tended to gain Elizabeth the hearts of her subjects, was her frugality, which, though carried sometimes to an extreme, led her not to amass treasures, but only to prevent impositions upon her people, who were at that time very little accustomed to bear the burdens of government. By means of her rigid economy, she paid all the debts which she found on the crown, with their full interest; though some of these debts had been contracted even during the reign of her father.^h Some loans, which she had exacted at the commencement of her reign, were repaid by her; a practice in that age somewhat unusual;ⁱ and she established her credit on such a footing, that no sovereign in Europe could more readily command any sum, which the public ex-

^f Strype's Life of Parker, p. 342. Ibid. Life of Grindal, p. 315.

^g Heylin, p. 165, 166. ^h D'Ewes, p. 245. Camden, p. 446. ⁱ D'Ewes, p. 246.

gencies might at any time require.* During this peaceable and uniform government, England furnishes few materials for history; and except the small part which Elizabeth took in foreign transactions, there scarcely passed any occurrence which requires a particular detail.

A parliament.

The most memorable event in this period was a session of parliament, held on the 8th of February 1576; where debates were started, which may appear somewhat curious and singular. Peter Wentworth, a Puritan, who had signalized himself in former parliaments by his free and undaunted spirit, opened this session with a premeditated harangue, which drew on him the indignation of the house, and gave great offence to the queen and the ministers. As it seems to contain a rude sketch of those principles of liberty which happily gained afterward the ascendant in England, it may not be improper to give, in a few words, the substance of it. He premised, that the very name of liberty is sweet; but the thing itself is precious beyond the most inestimable treasure: and that it behoved them to be careful, lest, contenting themselves with the sweetness of the name, they forego the substance, and abandon what of all earthly possessions was of the highest value to the kingdom. He then proceeded to observe, that freedom of speech in that house, a privilege so useful both to sovereign and subject, had been formerly infringed in many essential articles, and was at present exposed to the most imminent danger: that it was usual, when any subject of importance was handled, especially if it regarded religion, to surmise, that these topics were disagreeable to the queen, and that the farther proceeding in them would draw down her indignation upon their temerity: that Solomon had justly affirmed the king's displeasure to be a messenger of death; and it was no wonder if men, even though urged by motives of conscience and duty, should be inclined to stop

* D'Ewes, p. 245.

short, when they found themselves exposed to so severe a penalty: that, by the employing of this argument, the house was incapacitated from serving their country, and even from serving the queen herself; whose ears, besieged by pernicious flatterers, were thereby rendered inaccessible to the most salutary truths: that it was a mockery to call an assembly a parliament, yet deny it that privilege, which was so essential to its being, and without which it must degenerate into an abject school of servility and dissimulation: that, as the parliament was the great guardian of the laws, they ought to have liberty to discharge their trust, and to maintain that authority whence even kings themselves derive their being: that a king was constituted such by law, and though he was not dependent on man, yet was he subordinate to God and the law, and was obliged to make their prescriptions, not his own will, the rule of his conduct: that even his commission, as God's vicegerent, enforced, instead of loosening, this obligation; since he was thereby invested with authority to execute on earth the will of God, which is nothing but law and justice: that though these surmises of displeasing the queen by their proceedings, had impeached, in a very essential point, all freedom of speech, a privilege granted them by a special law; yet was there a more express and more dangerous invasion made on their liberties, by frequent messages from the throne: that it had become a practice, when the house was entering on any question, either ecclesiastical or civil, to bring an order from the queen inhibiting them absolutely from treating of such matters, and debarring them from all farther discussion of these momentous articles. That the prelates, emboldened by her royal protection, had assumed a decisive power in all questions of religion, and required that every one should implicitly submit his faith to their arbitrary determinations: that the love which he bore his sovereign, forbade him to be silent under such abuses, or to sacri-

fice, on this important occasion, his duty to servile flattery and complaisance: and that as no earthly creature was exempt from fault, so neither was the queen herself; but, in imposing this servitude on her faithful commons, had committed a great, and even dangerous, fault against herself and the whole commonwealth.¹

It is easy to observe, from this speech, that, in this dawn of liberty, the parliamentary style was still crude and unformed; and that the proper decorum of attacking ministers and counsellors, without interesting the honour of the crown, or mentioning the person of the sovereign, was not yet entirely established. The commons expressed great displeasure at this unusual licence: they sequestered Wentworth from the house, and committed him prisoner to the serjeant-at-arms. They even ordered him to be examined by a committee, consisting of all those members who were also members of the privy-council; and a report to be next day made to the house. This committee met in the star-chamber, and wearing the aspect of that arbitrary court, summoned Wentworth to appear before them and answer for his behaviour. But though the commons had discovered so little delicacy or precaution in thus confounding their own authority with that of the star-chamber, Wentworth better understood the principles of liberty, and refused to give these counsellors any account of his conduct in parliament, till he were satisfied that they acted, not as members of the privy-council, but as a committee of the house.^m He justified his liberty of speech, by pleading the rigour and hardship of the queen's messages; and notwithstanding that the committee shewed him, by instances in other reigns, that the practice of sending such messages was not unprecedented, he would not agree to express any sorrow or repentance. The issue of the affair was, that, after a month's confinement, the queen sent to the commons,

¹ D'Ewes, p. 236, &c.

^m Ibid. p. 241.

informing them, that from her special grace and favour, she had restored him to his liberty, and to his place in the house.ⁿ By this seeming lenity, she indirectly retained the power which she had assumed, of imprisoning the members, and obliging them to answer before her for their conduct in parliament. And sir Walter Mildmay endeavoured to make the house sensible of her majesty's goodness in so gently remitting the indignation which she might justly conceive at the temerity of their member: but he informed them, that they had not the liberty of speaking what and of whom they pleased; and that indiscreet freedoms used in that house had, both in the present and foregoing ages, met with a proper chastisement. He warned them, therefore, not to abuse farther the queen's clemency; lest she be constrained, contrary to her inclination, to turn an unsuccessful lenity into a necessary severity.^o

The behaviour of the two houses was, in every other respect, equally tame and submissive. Instead of a bill, which was at first introduced,^p for the reformation of the church, they were contented to present a petition to her majesty for that purpose: and when she told them that she would give orders to her bishops to amend all abuses, and if they were negligent, she would herself, by her supreme power and authority over the church, give such redress as would entirely satisfy the nation; the parliament willingly acquiesced in this sovereign and peremptory decision.^q

Though the commons shewed so little spirit in opposing the authority of the crown, they maintained, this session, their dignity against an encroachment of the peers, and would not agree to a conference which, they thought, was demanded of them in an irregular manner. They acknowledged, however, with all humbleness (such is their expression), the superiority of the lords: they only refused to give that house any reason for their pro-

ⁿ D'Ewes, p. 244.^o Ibid. p. 259.^p Ibid. p. 252.^q Ibid. p. 257.

ceedings; and asserted, that where they altered a bill sent them by the peers, it belonged to them to desire a conference, not to the upper house to require it.*

The commons granted an aid of one subsidy and two-fifteenths. Mildmay, in order to satisfy the house concerning the reasonableness of this grant, entered into a detail of the queen's past expenses in supporting the government, and of the increasing charges of the crown, from the daily increase in the price of all commodities. He did not, however, forget to admonish them, that they were to regard this detail as the pure effect of the queen's condescension, since she was not bound to give them any account how she employed her treasure.°

CHAP. XLI.

Affairs of Scotland—Spanish affairs—Sir Francis Drake—A parliament—Negotiations of marriage with the duke of Anjou—Affairs of Scotland—Letters of queen Mary to Elizabeth—Conspiracies in England—A parliament—The ecclesiastical commission—Affairs of the Low Countries—Hostilities with Spain.

THE greatest and most absolute security that Elizabeth enjoyed during her whole reign, never exempted her from vigilance and attention; but the scene began now to be more overcast, and dangers gradually multiplied on her from more than one quarter.

Affairs of Scotland. The earl of Morton had hitherto retained Scotland in strict alliance with the queen, and had also restored domestic tranquillity to that kingdom: but it was not to be expected that the factitious and legal authority of a regent would long maintain itself in a country unacquainted with law and order; where even the natural dominion of hereditary princes so often

* D'Ewes, p. 263.

° Ibid. p. 246.

met with opposition and control. The nobility began anew to break into factions: the people were disgusted with some instances of Morton's avarice: and the clergy, who complained of farther encroachments on their narrow revenue, joined and increased the discontent of the other orders. The regent was sensible of his dangerous situation; and having dropped some peevish expressions, as if he were willing or desirous to resign, the noblemen of the opposite party, favourites of the young king, laid hold of this concession, and required that demission which he seemed so frankly to offer them. James was at this time but eleven years of age; yet Morton, having secured himself, as he imagined, by a general pardon, resigned his authority into the hands of the king, who pretended to conduct, in his own name, the administration of the kingdom. The regent retired from the government; and seemed to employ himself entirely in the care of his domestic affairs; but, either tired with this tranquillity, which appeared insipid after the agitations of ambition, or thinking it time to throw off dissimulation, he came again to court; acquired an ascendant in the council; and though he resumed not the title of regent, governed with the same authority as before. The opposite party, after holding separate conventions, took to arms, on pretence of delivering their prince from captivity, and restoring him to the free exercise of his government: queen Elizabeth interposed by her ambassador, sir Robert Bowes, and mediated an agreement between the factions: Morton kept possession of the government; but his enemies were numerous and vigilant; and his authority seemed to become every day more precarious.

The count d'Aubigny, of the house of Lenox, cousin-german to the king's father, had been born and educated in France, and being a young man of good address and a sweet disposition, he appeared to the duke of Guise a proper instrument for detaching James from the English

interest, and connecting him with his mother and her relations. He no sooner appeared at Stirling, where James resided, than he acquired the affections of the young monarch; and joining his interest with those of James Stuart of the house of Ochiltree, a man of profligate manners, who had acquired the king's favour, he employed himself, under the appearance of play and amusement, in instilling into the tender mind of the prince new sentiments of politics and government. He represented to him the injustice which had been done to Mary in her deposition, and made him entertain thoughts either of resigning the crown into her hands, or of associating her with him in the administration.[†] Elizabeth, alarmed at the danger which might ensue from the prevalence of this interest in Scotland, sent anew sir Robert Bowes to Stirling; and accusing d'Aubigny, now created earl of Lenox, of an attachment to the French, warned James against entertaining such suspicious and dangerous connexions.[‡] The king excused himself, by sir Alexander Hume, his ambassador; and Lenox, finding that the queen had openly declared against him, was farther confirmed in his intentions of overturning the English interest, and particularly of ruining Morton, who was regarded as the head of it. That nobleman was arrested in council, accused as an accomplice in the late king's murder, committed to prison, brought to trial, and condemned to suffer as a traitor. He confessed that Bothwel had communicated to him the design, had pleaded Mary's consent, and had desired his concurrence; but he denied that he himself had ever expressed any approbation of the crime; and, in excuse for his concealing it, he alleged the danger of revealing the secret, either to Henry, who had no resolution nor constancy, or to Mary, who appeared to be an accomplice in the murder.[§] Sir Thomas Randolph

[†] Digges, p. 412. 428. Melvil, p. 130.

[‡] Spotswood, p. 309.

[§] Spotswood, p. 314. Crawford, p. 333. Moyse's Memoirs, p. 54.

was sent by the queen to intercede in favour of Morton; and that ambassador, not content with discharging this duty of his function, engaged, by his persuasion, the earls of Argyle, Montrose, Angus, Marre, and Glen-carne, to enter into a confederacy for protecting, even by force of arms, the life of the prisoner. The more to overawe that nobleman's enemies, Elizabeth ordered forces to be assembled on the borders of England; but this expedient served only to hasten his sentence and execution.* Morton died with that constancy and resolution, which had attended him through all the various events of his life; and left a reputation, which was less disputed with the regard to abilities than probity and virtue. But this conclusion of the scene happened not till the subsequent year.

Spanish
affairs.

Elizabeth was, during this period, extremely anxious on account of every revolution in Scotland; both because that country alone, not being separated from England by sea, and bordering on all the Catholic and malecontent counties, afforded her enemies a safe and easy method of attacking her; and because she was sensible, that Mary, thinking herself abandoned by the French monarch, had been engaged by the Guises to have recourse to the powerful protection of Philip; who, though he had not yet come to an open rupture with the queen, was every day, both by the injuries which she committed and suffered, more exasperated against her. That he might retaliate the assistance which she gave to his rebels in the Low Countries, he had sent, under the name of the pope, a body of seven hundred Spaniards and Italians into Ireland; where the inhabitants, always turbulent, and discontented with the English government, were now more alienated by religious prejudices, and were ready to join every invader. The Spanish general, San Josepho, built a fort in Kerry; and being there besieged by the

* Spotswood, p. 312.

† Digges, p. 359: 370.

earl of Ormond, president of Munster, who was soon after joined by lord Gray, the deputy, he made a weak and cowardly defence. After some assaults, feebly sustained, he surrendered at discretion; and Gray, who commanded but a small force, finding himself encumbered with so many prisoners, put all the Spaniards and Italians to the sword without mercy, and hanged about fifteen hundred of the Irish: a cruelty which gave great displeasure to Elizabeth.^d

Sir Francis Drake. When the English ambassador made complaints of this invasion, he was answered by like complaints of the piracies committed by Francis Drake, a bold seaman, who had assaulted the Spaniards in the place where they deemed themselves most secure, in the New World. This man, sprung from mean parents in the county of Devon, having acquired considerable riches by depredations made in the isthmus of Panama, and having there gotten a sight of the Pacific ocean, was so stimulated by ambition and avarice, that he scrupled not to employ his whole fortune in a new adventure through those seas, so much unknown at that time to all the European nations.* By means of sir Christopher Hatton, then vice-chamberlain, a great favourite of the queen's, he obtained her consent and approbation; and he set sail from Plymouth in 1577, with four ships and a pinnace, on board of which were one hundred and sixty-four able sailors.^f He passed into the South sea by the straits of Magellan, and attacking the Spaniards, who expected no enemy in those quarters, he took many rich prizes, and prepared to return with the booty which he had acquired. Apprehensive of being intercepted by the enemy, if he took the same way homewards, by which he had reached the Pacific ocean, he attempted to find a passage by the north of California; and failing in that enterprise, he set sail

^d Camden, p. 475. Cox's Hist. of Ireland, p. 368.

* Camden, p. 478. Stowe, p. 689.

^f Camden, p. 478. Hakluyt's Voyages, vol. 3. p. 730. 748. Purchas's Pilgrim, vol. 1. p. 46.

for the East Indies, and returned safely this year by the Cape of Good Hope. He was the first Englishman who sailed round the globe; and the first commander-in-chief: for Magellan, whose ship executed the same adventure, died in his passage. His name became celebrated on account of so bold and fortunate an attempt; but many, apprehending the resentment of the Spaniards, endeavoured to persuade the queen, that it would be more prudent to disavow the enterprise, to punish Drake, and to restore the treasure. But Elizabeth, who admired valour, and was allured by the prospect of sharing in the booty, determined to countenance that gallant sailor: she conferred on him the honour of knighthood, and accepted of a banquet from him at Deptford, on board the ship which had achieved so memorable a voyage. When Philip's ambassador, Mendoza, exclaimed against Drake's piracies, she told him that the Spaniards, by arrogating a right to the whole New World, and excluding thence all other European nations, who should sail thither, even with a view of exercising the most lawful commerce, naturally tempted others to make a violent irruption into those countries.* To pacify, however, the Catholic monarch, she caused part of the booty to be restored to Pedro Sebura, a Spaniard, who pretended to be agent for the merchants whom Drake had spoiled. Having learned afterward, that Philip had seized the money, and had employed part of it against herself in Ireland, part of it in the pay of the prince of Parma's troops, she determined to make no more restitutions.

A parlia-
ment.
1581.

There was another cause, which induced the queen to take this resolution: she was in such want of money, that she was obliged to assemble a parliament, a measure, which, as she herself openly declared, she never embraced, except when constrained by the necessity of her affairs. The parliament (Jan.

* Camden, p. 480.

16), besides granting her a supply, of one subsidy and two-fifteenths, enacted some statutes for the security of her government, chiefly against the attempts of the Catholics. Whoever, in any way, reconciled any one to the church of Rome, or was himself reconciled, was declared to be guilty of treason; to say mass was subjected to the penalty of a year's imprisonment, and a fine of two hundred marks; the being present was punishable by a year's imprisonment, and a fine of one hundred marks: a fine of twenty pounds a month was imposed on every one who continued, during that time, absent from church.^d To utter slanderous or seditious words against the queen was punishable, for the first offence, with the pillory and loss of ears; the second offence was declared felony: the writing or printing of such words was felony, even on the first offence.^e The Puritans prevailed so far as to have farther applications made for reformation in religion:^f and Paul Wentworth, brother to the member of that name who had distinguished himself in the preceding session, moved that the commons, from their own authority, should appoint a general fast and prayers: a motion to which the house unwarily assented. For this presumption, they were severely reprimanded by a message from the queen, as encroaching on the royal prerogative and supremacy; and they were obliged to submit and ask forgiveness.^g

The queen and parliament were engaged to pass these severe laws against the Catholics, by some late discoveries of the treasonable practices of their priests. When the ancient worship was suppressed, and the reformation introduced into the universities, the king of Spain reflected, that, as some species of literature was necessary for supporting these doctrines and controversies, the Romish communion must decay in England, if no means were found to give erudition to the ecclesiastics; and for this

^d 23 Eliz. cap. 1.^e Ibid. cap. 2.^f D'Ewes, p. 302.^g Ibid. p. 284, 285.

reason he founded a seminary at Douay, where the Catholics sent their children, chiefly such as were intended for the priesthood, in order to receive the rudiments of their education. The cardinal of Lorraine imitated this example, by erecting a like seminary in his diocese of Rheims; and though Rome was somewhat distant, the pope would not neglect to adorn, by a foundation of the same nature, that capital of orthodoxy. These seminaries, founded with so hostile an intention, sent over every year a colony of priests, who maintained the Catholic superstition in its full height of bigotry; and being educated with a view to the crown of martyrdom, were not deterred, either by danger or fatigue, from maintaining and propagating their principles. They infused into all their votaries an extreme hatred against the queen, whom they treated as a usurper, a schismatic, a heretic, a persecutor of the orthodox, and one solemnly and publicly anathematized by the holy father. Sedition, rebellion, sometimes assassination, were the expedients by which they intended to effect their purposes against her; and the severe restraint, not to say persecution, under which the Catholics laboured, made them the more willingly receive, from their ghostly fathers, such violent doctrines.

These seminaries were all of them under the direction of the Jesuits, a new order of regular priests erected in Europe, when the court of Rome perceived, that the lazy monks and beggarly friars, who sufficed in times of ignorance, were no longer able to defend the ramparts of the church, assailed on every side, and that the inquisitive spirit of the age required a society more active and more learned to oppose its dangerous progress. These men, as they stood foremost in the contest against the Protestants, drew on them the extreme animosity of that whole sect; and by assuming a superiority over the other more numerous and more ancient orders of

their own communion, were even exposed to the envy of their brethren: so that it is no wonder, if the blame, to which their principles and conduct might be exposed, has, in many instances, been much exaggerated. This reproach, however, they must bear from posterity, that, by the very nature of their institution, they were engaged to pervert learning, the only effectual remedy against superstition, into a nourishment of that infirmity; and, as their erudition was chiefly of the ecclesiastical and scholastic kind (though a few members have cultivated polite literature), they were only the more enabled, by that acquisition, to refine away the plainest dictates of morality, and to erect a regular system of casuistry, by which prevarication, perjury, and every crime, when it served their ghostly purposes, might be justified and defended.

The Jesuits, as devoted servants to the court of Rome, exalted the prerogative of the sovereign pontiff above all earthly power; and, by maintaining his authority of deposing kings, set no bounds either to his spiritual or temporal jurisdiction. This doctrine became so prevalent among the zealous Catholics in England, that the excommunication fulminated against Elizabeth excited many scruples of a singular kind, to which it behoved the holy father to provide a remedy. The bull of Pius, in absolving the subjects from their oaths of allegiance, commanded them to resist the queen's usurpation; and many Romanists were apprehensive, that, by this clause, they were obliged in conscience, even though no favourable opportunity offered, to rebel against her; and that no dangers or difficulties could free them from this indispensable duty. But Parsons and Campion, two Jesuits, were sent over with a mitigation and explanation of the doctrine; and they taught their disciples, that though the bull was for ever binding on Elizabeth and her partisans, it did not oblige the Catholics to obe-

dience, except when the sovereign pontiff should think proper, by a new summons, to require it.^b Campion was afterward detected in treasonable practices; and being put to the rack, and confessing his guilt, he was publicly executed. His execution was ordered at the very time when the duke of Anjou was in England, and prosecuted, with the greatest appearance of success, his marriage with the queen; and this severity was probably intended to appease her Protestant subjects, and to satisfy them, that whatever measures she might pursue, she never would depart from the principles of the Reformation.

Negotiations of marriage with the duke of Anjou.

The duke of Alençon, now created duke of Anjou, had never entirely dropped his pretensions to Elizabeth; and that princess, though her suitor was near twenty-five years younger than herself, and had no knowledge of her person, but by pictures or descriptions, was still pleased with the image, which his addresses afforded her, of love and tenderness. The duke, in order to forward his suit, besides employing his brother's ambassador, sent over Simier, an agent of his own; an artful man, of an agreeable conversation, who, soon remarking the queen's humour, amused her with gay discourse, and, instead of serious political reasonings, which, he found, only awakened her ambition, and hurt his master's interests, he introduced every moment all the topics of passion and of gallantry. The pleasure which she found in this man's company, soon produced a familiarity between them; and amidst the greatest hurry of business, her most confidential ministers had not such ready access to her as had Simier, who, on pretence of negotiation, entertained her with accounts of the tender attachment borne her by the duke of Anjou. The earl of Leicester, who had never before been alarmed with any courtship paid her, and who always trusted, that her

^b Camden, p. 477.

love of dominion would prevail over her inclinations to marriage, began to apprehend that she was at last caught in her own snare, and that the artful encouragement which she had given to this young suitor had unawares engaged her affections. To render Simier odious, he availed himself of the credulity of the times, and spread reports, that that minister had gained an ascendant over the queen, not by any natural principles of her constitution, but by incantations and love potions. Simier, in revenge, endeavoured to discredit Leicester with the queen; and he revealed to her a secret, which none of her courtiers dared to disclose, that this nobleman was secretly, without her consent, married to the widow of the earl of Essex; an action which the queen interpreted either to proceed from want of respect to her, or as a violation of their mutual attachment; and which so provoked her, that she threatened to send him to the Tower.¹ The quarrel went so far between Leicester and the French agent, that the former was suspected of having employed one Tudor, a bravo, to take away the life of his enemy; and the queen thought it necessary, by proclamation, to take Simier under her immediate protection. It happened, that while Elizabeth was rowed in her barge on the Thames, attended by Simier, and some of her courtiers, a shot was fired which wounded one of the bargemen; but the queen finding, upon inquiry, that the piece had been discharged by accident, gave the person his liberty, without farther punishment. So far was she from entertaining any suspicion against her people, that she was often heard to say, "That she would lend credit to nothing against them, which parents would not believe of their own children."^k

The duke of Anjou, encouraged by the accounts sent him of the queen's prepossessions in his favour, paid her secretly a visit at Greenwich; and, after some conference with her, the purport of which is not known, he departed:

¹ Camden, p. 471.

^k Ibid.

It appeared that, though his figure was not advantageous, he had lost no ground by being personally known to her; and soon after, she commanded Burleigh, now treasurer, Sussex, Leicester, Bedford, Lincoln, Hatton, and secretary Walsingham, to concert with the French ambassadors, the terms of the intended contract of marriage. Henry had sent over on this occasion a splendid embassy, consisting of Francis de Bourbon, prince Dauphin, and many considerable noblemen; and, as the queen had in a manner the power of prescribing what terms she pleased, the articles were soon settled with the English commissioners. It was agreed that the marriage should be celebrated within six weeks after the ratification of the articles; that the duke and his retinue should have the exercise of their religion; that after the marriage he should bear the title of king, but the administration remain solely in the queen; that their children, male or female, should succeed to the crown of England; that if there be two males, the elder, in case of Henry's death without issue, should be king of France, the younger of England; that if there be but one male, and he succeed to the crown of France, he should be obliged to reside in England eight months every two years; that the laws and customs of England should be preserved inviolate; and that no foreigner should be promoted by the duke to any office in England.¹

These articles providing for the security of England, in case of its annexation to the crown of France, opened but a dismal prospect to the English; had not the age of Elizabeth, who was now in her forty-ninth year, contributed very much to allay their apprehensions of this nature. The queen also, as a proof of her still remaining uncertainty, added a clause, that she was not bound to complete the marriage till farther articles, which were not specified, should be agreed on between the parties, and till the king of France be certified of this agreement.

¹ Camden, p. 484.

Soon after, the queen sent over Walsingham, as ambassador to France, in order to form closer connexions with Henry, and enter into a league offensive and defensive against the increasing power and dangerous usurpations of Spain. The French king, who had been extremely disturbed with the unquiet spirit, the restless ambition, the enterprising yet timid and inconstant disposition of Anjou, had already sought to free the kingdom from his intrigues, by opening a scene for his activity in Flanders; and having allowed him to embrace the protection of the States, had secretly supplied him with men and money for the undertaking. The prospect of settling him in England, was for a like reason very agreeable to that monarch; and he was desirous to cultivate, by every expedient, the favourable sentiments which Elizabeth seemed to entertain towards him. But this princess, though she had gone farther in her amorous dallianceⁿ than could be justified or accounted for by any principles of policy, was not yet determined to carry matters to a final conclusion; and she confined Walsingham in his instructions to negotiating conditions of a mutual alliance between France and England.ⁿ Henry with reluctance submitted to hold conferences on the subject; but no sooner had Walsingham begun to settle the terms of alliance, than he was informed that the queen, foreseeing hostility with Spain to be the result of this confederacy, had declared that she would prefer the marriage with the war, before the war without the marriage.^o The French court, pleased with this change of resolution, broke off the conferences concerning the league, and opened a negotiation for the marriage.^p But matters had not long proceeded in this train before the queen again declared for the league in preference to the marriage, and ordered Walsingham to renew the conferences for that purpose. Before he had leisure to bring this point to maturity, he

ⁿ Digges, p. 387. 396. 408. 426.

ⁿ Ibid. p. 352.

^o Ibid. p. 375. 591.

^p Ibid. p. 392.

was interrupted by a new change of resolution;¹ and not only the court of France, but Walsingham himself, Burleigh, and all the wisest ministers of Elizabeth, were in amazement, doubtful where this contest between inclination and reason, love and ambition, would at last terminate.²

In the course of this affair, Elizabeth felt another variety of intentions, from a new contest between her reason and her ruling passions. The duke of Anjou expected from her some money, by which he might be enabled to open the campaign in Flanders; and the queen herself, though her frugality made her long reluctant, was sensible that this supply was necessary; and she was at last induced, after much hesitation, to comply with his request.³ She sent him a present of one hundred thousand crowns; by which, joined to his own demesnes, and the assistance of his brother and the queen-dowager, he levied an army, and took the field against the prince of Parma. He was successful in raising the siege of Cambray; and being chosen by the States governor of the Netherlands, he put his army into winter-quarters, and came over to England in order to prosecute his suit to the queen. The reception which he met with made him expect entire success, and gave him hopes that Elizabeth had surmounted all scruples, and was finally determined to make choice of him for her husband. In the midst of the pomp which attended the anniversary of her coronation (Nov. 17), she was seen, after long and intimate discourse with him, to take a ring from her own finger, and to put it upon his; and

¹ Digges, p. 408.

² That the queen's negotiations for marrying the duke of Anjou were not feigned or political, appears clearly from many circumstances; particularly from a passage in Dr. Forbes's manuscript collections, at present in the possession of lord Royston. She there enjoins Walsingham, before he opens the treaty, to observe the person of the duke; and as that prince had lately recovered from the small-pox, she desires her ambassador to consider, whether he yet retained so much of his good looks, as that a woman could fix her affections on him. Had she not been in earnest, and had she only meant to amuse the public, or the court of France, this circumstance was of no moment.

³ Digges, p. 357. 387, 388. 409. 426. 439. Rymer, 15. p. 793.

all the spectators concluded, that in this ceremony she had given him a promise of marriage, and was even desirous of signifying her intentions to all the world. St. Aldegonde, ambassador from the States, dispatched immediately a letter to his masters, informing them of this great event; and the inhabitants of Antwerp, who, as well as the other Flemings, regarded the queen as a kind of tutelar divinity, testified their joy by bonfires, and the discharge of their great ordnance.^t A Puritan of Lincoln's-inn had written a passionate book, which he entitled, "The Gulph in which England will be swallowed by the French marriage." He was apprehended and prosecuted by order of the queen, and was condemned to lose his right hand as a libeller. Such was the constancy and loyalty of the man, that immediately after the sentence was executed, he took off his hat with his other hand, and, waving it over his head, cried, "God save the queen."

But notwithstanding this attachment which Elizabeth so openly discovered to the duke of Anjou, the combat of her sentiments was not entirely over; and her ambition, as well as prudence, rousing itself by intervals, still filled her breast with doubt and hesitation. Almost all the courtiers whom she trusted and favoured, Leicester, Hatton, and Walsingham, discovered an extreme aversion to the marriage; and the ladies of her bed-chamber made no scruple of opposing her resolution with the most zealous remonstrances.^u Among other enemies to the match, sir Philip, son of sir Henry Sidney, deputy of Ireland, and nephew to Leicester, a young man, the most accomplished of the age, declared himself: and he used the freedom to write her a letter, in which he dissuaded her from her present resolution, with an unusual elegance of expression, as well as force of reasoning. He told her, that the security of her government depended entirely on the affections of her

^t Camden, p. 486. Thuan. lib. 74.

^u Camden, p. 486.

Protestant subjects ; and she could not, by any measure, more effectually disgust them, than by espousing a prince who was son of the perfidious Catharine, brother to the cruel and perfidious Charles, and who had himself imbrued his hands in the blood of the innocent and defenceless Protestants ; that the Catholics were her mortal enemies, and believed either that she had originally usurped the crown, or was now lawfully deposed by the pope's bull of excommunication ; and nothing had ever so much elevated their hopes as the prospect of her marriage with the duke of Anjou : that her chief security at present against the efforts of so numerous, rich, and united a faction, was, that they possessed no head who could conduct their dangerous enterprises ; and she herself was rashly supplying that defect, by giving an interest in the kingdom to a prince whose education had zealously attached him to that communion : that though he was a stranger to the blood-royal of England, the dispositions of men were now such that they preferred the religious to the civil connexions ; and were more influenced by sympathy in theological opinions, than by the principles of legal and hereditary government : that the duke himself had discovered a very restless and turbulent spirit ; and having often violated his loyalty to his elder brother and his sovereign, there remained no hopes that he would passively submit to a woman, whom he might, in quality of husband, think himself entitled to command : that the French nation, so populous, so much abounding in soldiers, so full of nobility who were devoted to arms, and for some time accustomed to serve for plunder, would supply him with partisans dangerous to a people unwarlike and defenceless like the generality of her subjects : that the plain and honourable path which she had followed, of cultivating the affections of her people, had hitherto rendered her reign secure and happy ; and however her enemies might seem to multiply upon her, the same invincible rampart was still able

to protect and defend her: that so long as the throne of France was filled by Henry or his posterity, it was in vain to hope that the ties of blood would ensure the amity of that kingdom, preferably to the maxims of policy or the prejudices of religion; and if ever the crown devolved on the duke of Anjou, the conjunction of France and England would prove a burden rather than a protection to the latter kingdom: that the example of her sister Mary was sufficient to instruct her in the danger of such connexions; and to prove that the affection and confidence of the English could never be maintained where they had such reason to apprehend that their interests would every moment be sacrificed to those of a foreign and hostile nation: that notwithstanding these great inconveniences, discovered by past experience, the house of Burgundy, it must be confessed, was more popular in the nation than the family of France; and what was of chief moment, Philip was of the same communion with Mary, and was connected with her by this great band of interest and affection: and that however the queen might remain childless, even though old age should grow upon her, the singular felicity and glory of her reign would preserve her from contempt; the affections of her subjects, and those of all the Protestants in Europe, would defend her from danger; and her own prudence, without other aid or assistance, would baffle all the efforts of her most malignant enemies.

These reflections kept the queen in great anxiety and irresolution; and she was observed to pass several nights without any sleep or repose. At last her settled habits of prudence and ambition prevailed over her temporary inclination; and having sent for the duke of Anjou, she had a long conference with him in private, where she was supposed to have made him apologies for breaking her former engagements. He expressed great disgust

on his leaving her; threw away the ring which she had given him; and uttered many curses on the mutability of women, and of islanders.* Soon after, he went over to his government of the Netherlands; lost the confidence of the States by a rash and violent attempt on their liberties; was expelled that country; retired into France; and there died. The queen, by timely reflection, saved herself from the numerous mischiefs which must have attended so imprudent a marriage: and the distracted state of the French monarchy prevented her from feeling any effects of that resentment which she had reason to dread from the affront so wantonly put upon that royal family.

Affairs of Scotland. The anxiety of the queen from the attempts of the English Catholics never ceased during the whole course of her reign; but the variety of revolutions which happened in all the neighbouring kingdoms, was the source sometimes of her hopes, sometimes of her apprehensions. This year the affairs of Scotland strongly engaged her attention. The influence which the earl of Lenox, and James Stuart, who now assumed the title of earl of Arran, had acquired over the young king, was but a slender foundation of authority; while the generality of the nobles and all the preachers were so much discontented with their administration. The assembly of the church appointed a solemn fast; of which one of the avowed reasons was the danger to which the king was exposed from the company of wicked persons;† and on that day the pulpits resounded with declamations against Lenox, Arran, and all the present counsellors. When the minds of the people were sufficiently prepared by these lectures, a conspiracy of the nobility was formed, probably with the concurrence of Elizabeth, for seizing the person of James at Ruthven (August 23), a seat of the earl of Gowry's; and the design being kept secret, succeeded

* Camden, p. 486.

† Spotswood, p. 319.

without any opposition. The leaders in this enterprise were, the earl of Gowry himself, the earl of Marre, the lords Lindesey and Boyd, the masters of Glamis and Oliphant, the abbots of Dumfermline, Paisley, and Cambuskenneth. The king wept when he found himself detained a prisoner; but the master of Glamis said, "No matter for his tears: better that boys weep than bearded men:" an expression which James could never afterward forgive.⁴ But, notwithstanding his resentment, he found it necessary to submit to the present necessity. He pretended an entire acquiescence in the conduct of the associators; acknowledged the detention of his person to be acceptable service; and agreed to summon both an assembly of the church and a convention of estates, in order to ratify that enterprise.

The assembly, though they had established it as an inviolable rule, that the king on no account and under no pretence should ever intermeddle in ecclesiastical matters, made no scruple of taking civil affairs under their cognizance, and of deciding on this occasion, that the attempt of the conspirators was acceptable to all that feared God, or tendered the preservation of the king's person, and prosperous state of the realm. They even enjoined all the clergy to recommend these sentiments from the pulpit; and they threatened with ecclesiastical censures every man who should oppose the authority of the confederated lords.⁵ The convention, being composed chiefly of these lords themselves, added their sanction to these proceedings. Arran was confined a prisoner in his own house: Lenox, though he had power to resist, yet, rather than raise a civil war, or be the cause of bloodshed,⁶ chose to retire into France, where he soon after died. He persevered to the last in the Protestant religion, to which James had

⁴ Spotswood, p. 320.

⁵ Heylin's Hist. Presbyter. p. 227.

⁶ Ibid. p. 322.

Spotswood.

converted him, but which the Scottish clergy could never be persuaded that he had sincerely embraced. The king sent for his family, restored his son to his paternal honours and estate, took care to establish the fortunes of all his other children; and to his last moments never forgot the early friendship which he had borne their father: a strong proof of the good dispositions of that prince.*

No sooner was this revolution known in England, than the queen sent sir Henry Carey and sir Robert Bowes to James, in order to congratulate him on his deliverance from the pernicious counsels of Lenox and Arran; to exhort him not to resent the seeming violence committed on him by the confederated lords; and to procure from him permission for the return of the earl of Angus, who ever since Morton's fall had lived in England. They easily prevailed in procuring the recall of Angus; and, as James suspected that Elizabeth had not been entirely unacquainted with the project of his detention, he thought proper before the English ambassadors to dissemble his resentment against the authors of it. Soon after, La Mothe-Fenelon and Menneville appeared as ambassadors from France: their errand was to inquire concerning the situation of the king, make professions of their master's friendship, confirm the ancient league with France, and procure an accommodation between James and the queen of Scots. This last proposal gave great umbrage to the clergy; and the assembly voted the settling of terms between the mother and son to be a most wicked undertaking. The pulpits resounded with declamations against the French ambassadors; particularly Fenelon, whom they called the messenger of the bloody murderer, meaning the duke of Guise: and, as that minister, being knight of the Holy Ghost, wore a white cross on his shoulder, they commonly denominated it in contempt the badge

* Spotswood, p. 328.

of antichrist. The king endeavoured, though in vain, to repress these insolent reflections; but in order to make the ambassadors some compensation, he desired the magistrates of Edinburgh to give them a splendid dinner before their departure. To prevent this entertainment, the clergy appointed that very day for a public fast; and finding that their orders were not regarded, they employed their sermons in thundering curses on the magistrates, who, by the king's direction, had put this mark of respect on the ambassadors. They even pursued them afterward with the censures of the church; and it was with difficulty they were prevented from issuing the sentence of excommunication against them, on account of their submission to royal, preferably to clerical, authority.^b

Letter from
Mary to
Elizabeth.

What increased their alarm with regard to an accommodation between James and Mary was, that the English ambassadors seemed to concur with the French in this proposal; and the clergy were so ignorant as to believe the sincerity of the professions made by the former. The queen of Scots had often made overtures to Elizabeth, which had been entirely neglected; but hearing of James's detention, she wrote a letter in a more pathetic and more spirited strain than usual; craving the assistance of that princess both for her own and her son's liberty. She said, that the account of the prince's captivity had excited her most tender concern; and the experience which she herself, during so many years, had of the extreme infelicity attending that situation, had made her the more apprehensive lest a like fate should pursue her unhappy offspring: that the long train of injustice which she had undergone, the calumnies to which she had been exposed, were so grievous, that finding no place for right or truth among men, she was reduced to make her last appeal to Heaven, the only competent tribunal between

^b Spotswood, p. 324.

princes of equal jurisdiction, degree, and dignity: that, after her rebellious subjects, secretly instigated by Elizabeth's ministers, had expelled her the throne, had confined her in prison, had pursued her with arms, she had voluntarily thrown herself under the protection of England; fatally allured by those reiterated professions of amity which had been made her, and by her confidence in the generosity of a friend, an ally, and a kinswoman: that, not content with excluding her from her presence, with supporting the usurpers of her throne, with contributing to the destruction of her faithful subjects, Elizabeth had reduced her to a worse captivity than that from which she had escaped, and had made her this cruel return for the unlimited confidence which she had reposed in her: that though her resentment of such severe usage had never carried her farther than to use some disappointed efforts for her deliverance, unhappy for herself, and fatal to others, she found the rigours of confinement daily multiplied upon her; and at length carried to such a height, that it surpassed the bounds of all human patience any longer to endure them: that she was cut off from all communication, not only with the rest of mankind, but with her only son; and her maternal fondness, which was now more enlivened by their unhappy sympathy in situation, and was her sole remaining attachment to this world, deprived even of that melancholy solace which letters or messages could give: that the bitterness of her sorrows, still more than her close confinement, had preyed upon her health, and had added the insufferable weight of bodily infirmity to all those other calamities under which she laboured: that while the daily experience of her maladies opened to her the comfortable prospect of an approaching deliverance into a region where pain and sorrow are no more, her enemies envied her that last consolation: and having secluded her from every joy on earth, had done what in them lay to debar her

from all hopes in her future and eternal existence: that the exercise of her religion was refused her; the use of those sacred rites in which she had been educated; the commerce with those holy ministers whom Heaven had appointed to receive the acknowledgment of our transgressions, and to seal our penitence by a solemn readmission into heavenly favour and forgiveness: that it was in vain to complain of the rigours of persecution exercised in other kingdoms, when a queen and an innocent woman was excluded from an indulgence which never yet, in the most barbarous countries, had been denied to the meanest and most obnoxious malefactor: that could she ever be induced to descend from that royal dignity in which Providence had placed her, or depart from her appeal to Heaven, there was only one other tribunal to which she would appeal from all her enemies; to the justice and humanity of Elizabeth's own breast, and to that lenity which, uninfluenced by malignant counsel, she would naturally be induced to exercise towards her: and that she finally entreated her to resume her natural disposition, and to reflect on the support, as well as comfort, which she might receive from her son and herself, if, joining the obligations of gratitude to the ties of blood, she would deign to raise them from their present melancholy situation, and reinstate them in that liberty and authority to which they were entitled.¹

Elizabeth was engaged to obstruct Mary's restoration, chiefly because she foresaw an unhappy alternative attending that event. If this princess recovered any considerable share of authority in Scotland, her resentment, ambition, zeal, and connexions, both domestic and foreign, might render her a dangerous neighbour to England, and enable her, after suppressing the Protestant party among her subjects, to revive those pretences which she had formerly advanced to the crown, and which her

¹ Camden, p. 489.

partisans in both kingdoms still supported with great industry and assurance. If she were reinstated in power with such strict limitations as could not be broken, she might be disgusted with her situation; and flying abroad, form more desperate attempts than any sovereign who had a crown to hazard would willingly undertake. Mary herself, sensible of these difficulties, and convinced by experience that Elizabeth would for ever debar her the throne, was now become more humble in her wishes; and as age and infirmities had repressed those sentiments of ambition by which she had formerly been so much actuated, she was willing to sacrifice all her hopes of grandeur, in order to obtain a little liberty; a blessing to which she naturally aspired with the fondest impatience. She proposed, therefore, that she should be associated with her son in the title to the crown of Scotland, but that the administration should remain solely in him: and she was content to live in England in a private station, and even under a kind of restraint; but with some more liberty, both for exercise and company, than she had enjoyed since the first discovery of her intrigues with the duke of Norfolk. But Elizabeth, afraid lest such a loose method of guarding her would facilitate her escape into France or Spain, or at least would encourage and increase her partisans, and enable her to conduct those intrigues to which she had already discovered so strong a propensity, was secretly determined to deny her requests; and though she feigned to assent to them, she well knew how to disappoint the expectations of the unhappy princess. While Lenox maintained his authority in Scotland, she never gave any reply to all the applications made to her by the Scottish queen: at present, when her own creatures had acquired possession of the government, she was resolved to throw the odium of refusal upon them; and pretending that nothing farther was required to a perfect

accommodation than the concurrence of the council of state in Scotland, she ordered her ambassador, Bowes, to open the negotiation for Mary's liberty, and her association with her son in the title to the crown. Though she seemed to make this concession to Mary, she refused her the liberty of sending any ambassador of her own; and that princess could easily conjecture from this circumstance what would be the result of the pretended negotiation. The privy-council of Scotland, instigated by the clergy, rejected all treaty; and James, who was now a captive in their hands, affirmed that he had never agreed to an association with his mother, and that the matter had never gone farther than some loose proposals for that purpose.

The affairs of Scotland remained not long in the present situation. James, impatient of restraint, made his escape from his keepers; and, flying to St. Andrews, summoned his friends and partisans to attend him. The earls of Argyle, Marshal, Montrose, and Rothes, hastened to pay their duty to their sovereign; and the opposite party found themselves unable to resist so powerful a combination. They were offered a pardon upon their submission, and an acknowledgment of their fault in seizing the king's person, and restraining him from his liberty. Some of them accepted of the terms: the greater number, particularly Angus, Hamilton, Marre, Glamis, left the country, and took shelter in Ireland or England, where they were protected by Elizabeth. The earl of Arran was recalled to court; and the malecontents, who could not brook the authority of Lenox, a man of virtue and moderation, found that, by their resistance, they had thrown all power into the hands of a person whose counsels were as violent as his manners were profligate.^s

Elizabeth wrote a letter to James; in which she

^s MS. in the Advocates' Library. A. 3. 28. p. 401, from the Cott. Lib. Calig. c. 9.

^t Spotswood, p. 325, et seq.

quoted a moral sentence from Isocrates, and indirectly reproached him with inconstancy, and a breach of his engagements. James, in his reply, justified his measures; and retaliated by turning two passages of Isocrates against *her*.^b She next sent Walsingham on an embassy to him; and her chief purpose in employing that aged minister in an errand where so little business was to be transacted, was to learn from a man of so much penetration and experience, the real character of James. This young prince possessed good parts, though not accompanied with that vigour and industry which his station required; and as he excelled in general discourse and conversation, Walsingham entertained a higher idea of his talents than he was afterward found, when real business was transacted, to have fully merited.^c The account which he gave his mistress induced her to treat James thenceforth with some more regard than she had hitherto been inclined to pay him.

The king of Scots, persevering in his present views, summoned a parliament; where it was enacted, that no clergyman should presume in his sermons to utter false, untrue, or scandalous speeches against the king, the council, or the public measures, or to meddle in an improper manner with the affairs of his majesty and the states.^d The clergy, finding that the pulpit would be no longer a sanctuary for them, were extremely offended: they said that the king was become Popish in his heart; and they gave their adversaries the epithets of gross libertines, belly gods, and infamous persons.^e The violent conduct of Arran soon brought over the popularity to their side. The earl of Gowry, though pardoned for the late attempt, was committed to prison, was tried on some new accusations, condemned, and executed. Many innocent persons suffered from the tyranny of this favourite; and the banished lords being assisted

^b Melvil, p. 140, 141. Strype, vol. 3. p. 165.

^c Spotswood, p. 333.

^d Melvil, p. 148. Jebb, vol. 2. p. 530.

^e *Ibid.* p. 334.

by Elizabeth, now found the time favourable for the recovery of their estates and authority. After they had been foiled in one attempt upon Stirling, they prevailed in another; and being admitted to the king's presence, were pardoned and restored to his favour.

Arran was degraded from authority; deprived of that estate and title which he had usurped; and the whole country seemed to be composed to tranquillity. Elizabeth, after opposing during some time the credit of the favourite, had found it more expedient before his fall to compound all differences with him by means of Davison, a minister whom she sent to Scotland: but having more confidence in the lords whom she had helped to restore, she was pleased with this alteration of affairs; and maintained a good correspondence with the new court and ministry of James.

Conspiracies in England.

These revolutions in Scotland would have been regarded as of small importance to the repose and security of Elizabeth, had her own subjects been entirely united, and had not the zeal of the Catholics, excited by constraint more properly than persecution, daily threatened her with some dangerous insurrection. The vigilance of the ministers, particularly of Burleigh and Walsingham, was raised in proportion to the activity of the malecontents; and many arts, which had been blamable in a more peaceful government, were employed in detecting conspiracies, and even discovering the secret inclinations of men. Counterfeit letters were written in the name of the queen of Scots, or of the English exiles, and privately conveyed to the houses of the Catholics: spies were hired to observe the actions and discourse of suspected persons: informers were countenanced: and though the sagacity of these two great ministers helped them to distinguish the true from the false intelligence, many calumnies were, no doubt, hearkened to, and all the subjects, particularly the Catholics, kept in the utmost

anxiety and inquietude. Henry Piercy earl of Northumberland, brother to the earl beheaded some years before, and Philip Howard the earl of Arundel, son of the unfortunate duke of Norfolk, fell under suspicion; and the latter was, by order of council, confined to his own house. Francis Throgmorton, a private gentleman, was committed to custody, on account of a letter which he had written to the queen of Scots, and which was intercepted. Lord Paget and Charles Arundel, who had been engaged with him in treasonable designs, immediately withdrew beyond sea. Throgmorton confessed that a plan for an invasion and insurrection had been laid, and though on his trial he was desirous of retracting this confession, and imputing it to the fear of torture, he was found guilty and executed. Mendoza, the Spanish ambassador, having promoted this conspiracy, was ordered to depart the kingdom; and Wade was sent into Spain, to excuse his dismissal, and to desire the king to send another ambassador in his place: but Philip would not so much as admit the English ambassador to his presence. Creighton, a Scottish Jesuit, coming over on board a vessel which was seized, tore some papers, with an intention of throwing them into the sea; but the wind blowing them back upon the ship, they were pieced together, and discovered some dangerous secrets.^m

Many of these conspiracies were, with great appearance of reason, imputed to the intrigues of the queen of Scots;ⁿ and as her name was employed in all of them, the council thought that they could not use too many precautions against the danger of her claims, and the restless activity of her temper. She was removed from under the care of the earl of Shrewsbury, who, though vigilant and faithful in that trust, had also been indulgent to his prisoner, particularly with regard to air and exercise: and she was committed to the custody of sir

^m Camden, p. 499.

ⁿ Strype, vol. 3. p. 246.

Amias Paulet and sir Drue Drury; men of honour, but inflexible in their care and attention. An association was also set on foot by the earl of Leicester and other courtiers; and as Elizabeth was beloved by the whole nation, except the more zealous Catholics, men of all ranks willingly flocked to the subscription of it. The purport of this association was to defend the queen, to revenge her death or any injury committed against her, and to exclude from the throne all claimants, what title soever they might possess, by whose suggestion or for whose behoof any violence should be offered to her majesty.* The queen of Scots was sensible that this association was levelled against her; and to remove all suspicion from herself, she also desired leave to subscribe it.

A parliament.

Elizabeth, that she might the more discourage malecontents, by shewing them the concurrence of the nation in her favour, summoned a new parliament (Nov. 23); and she met with that dutiful attachment which she expected. The association was confirmed by parliament; and a clause was added, by which the queen was empowered to name commissioners for the trial of any pretender to the crown who should attempt or imagine any invasion, insurrection, or assassination, against her: upon condemnation pronounced by these commissioners, the guilty person was excluded from all claim to the succession, and was farther punishable as her majesty should direct. And for greater security, a council of regency, in case of the queen's violent death, was appointed to govern the kingdom, to settle the succession, and to take vengeance for that act of treason.†

A severe law was also enacted against Jesuits and Popish priests: it was ordained that they should depart the kingdom within forty days; that those who should remain beyond that time, or should afterward return,

* State Trials, vol. 1. p. 122, 123.

† 27 Eliz. cap. 1.

should be guilty of treason; that those who harboured or relieved them should be guilty of felony; that those who were educated in seminaries, if they returned not in six months after notice given, and submitted not themselves to the queen, before a bishop or two justices, should be guilty of treason; and that if any, so submitting themselves, should within ten years approach the court, or come within ten miles of it, their submission should be void.^a By this law the exercise of the Catholic religion, which had formerly been prohibited under lighter penalties, and which was in many instances connived at, was totally suppressed. In the subsequent part of the queen's reign, the law was sometimes executed by the capital punishment of priests; and though the partisans of that princess asserted that they were punished for their treason, not their religion, the apology must only be understood in this sense, that the law was enacted on account of the treasonable views and attempts of the sect, not that every individual who suffered the penalty of the law was convicted of treason.* The Catholics; therefore, might now with justice complain of a violent persecution; which we may safely affirm, in spite of the rigid and bigoted maxims of that age, not to be the best method of converting them, or of reconciling them to the established government and religion.

The parliament, besides arming the queen with these powers, granted her a supply of one subsidy and two fifteenths. The only circumstance in which their proceedings were disagreeable to her, was an application made by the commons for a farther reformation in ecclesiastical matters. Yet even in this attempt, which affected her as well as them in a delicate point, they discovered how much they were overawed by her authority. The majority of the house were Puritans, or inclined to

^a 27 Eliz. cap. 2. *See* 16. Henry 8. cap. 13.

* Some even of those who defend the queen's measures allow, that in ten years fifty priests were executed, and fifty-five banished. Camden, p. 649.

that sect; but the severe reprimands which they had already in former sessions met with from the throne, deterred them from introducing any bill concerning religion; a proceeding which would have been interpreted as an encroachment on the prerogative: they were content to proceed by way of humble petition, and that not addressed to her majesty, which would have given offence, but to the house of lords, or rather the bishops, who had a seat in that house, and from whom alone they were willing to receive all advances towards reformation: a strange departure from what we now apprehend to be the dignity of the commons!

The commons desired, in their humble petition, that no bishop should exercise his function of ordination but with the consent and concurrence of six presbyters: but this demand, as it really introduced a change of ecclesiastical government, was firmly rejected by the prelates. They desired that no clergyman should be instituted into any benefice, without previous notice being given to the parish, that they might examine whether there lay any objection to his life or doctrine: an attempt towards a popular model, which naturally met with the same fate. In another article of the petition, they prayed that the bishops should not insist upon every ceremony; or deprive incumbents for omitting part of the service: as if uniformity in public worship had not been established by law; or as if the prelates had been endowed with a dispensing power. They complained of abuses which prevailed in pronouncing the sentence of excommunication, and they entreated the reverend fathers to think of some law for the remedy of these abuses: im-

* Besides the petition aftermentioned, another proof of the prevalence of the Puritans among the commons was their passing a bill for the reverent observance of Sunday, which they termed the Sabbath, and the depriving the people of those amusements which they were accustomed to take on that day. D'Ewes, p. 335. It was a strong symptom of a contrary spirit in the upper house, that they proposed to add Wednesday to the fast days, and to prohibit entirely the eating of flesh on that day. D'Ewes, p. 373.

† D'Ewes, p. 337.

plying, that those matters were too high for the commons of themselves to attempt.

But the most material article which the commons touched upon in their petition, was the court of ecclesiastical commission, and the oath *ex officio*, as it was called, exacted by that court. This is a subject of such importance as to merit some explanation.

The first primate after the queen's accession was Parker; a man rigid in exacting conformity to the established worship, and in punishing, by fine or deprivation, all the Puritanical clergymen who attempted to innovate any thing in the habits, ceremonies, or liturgy of the church. He died in 1575; and was succeeded by Grindal, who, as he himself was inclined to the new sect, was with great difficulty brought to execute the laws against them, or to punish the nonconforming clergy. He declined obeying the queen's orders for the suppression of *prophesyings*, or the assemblies of the zealots in private houses, which she apprehended had become so many academies of fanaticism; and for this offence she had, by an order of the star-chamber, sequestered him from his archiepiscopal function, and confined him to his own house. Upon his death, which happened in 1583, she determined not to fall into the same error in her next choice; and she named Whitgift, a zealous churchman, who had already signaled his pen in controversy, and who, having in vain attempted to convince the Puritans by argument, was now resolved to open their eyes by power, and by the execution of penal statutes. He informed the queen, that all the spiritual authority lodged in the prelates was insignificant without the sanction of the crown; and as there was no ecclesiastical commission at that time in force, he engaged her to issue a new one; more arbitrary than any of the former, and conveying more unlimited authority." She appointed forty-four

^a Neal's History of the Puritans, vol. 1. p. 410.

commissioners, twelve of whom were ecclesiastics; three commissioners made a quorum; the jurisdiction of the court extended over the whole kingdom, and over all orders of men; and every circumstance of its authority, and all its methods of proceeding, were contrary to the clearest principles of law and natural equity. The commissioners were empowered to visit and reform all errors, heresies, schisms; in a word, to regulate all opinions, as well as to punish all breach of uniformity in the exercise of public worship. They were directed to make inquiry, not only by the legal method of juries and witnesses, but by all other means and ways which they could devise; that is, by the rack, by torture, by inquisition, by imprisonment. Where they found reason to suspect any person, they might administer to him an oath, called *ex officio*, by which he was bound to answer all questions, and might thereby be obliged to accuse himself or his most intimate friend. The fines which they levied were discretionary, and often occasioned the total ruin of the offender, contrary to the established laws of the kingdom. The imprisonment to which they condemned any delinquent was limited to no rule but their own pleasure. They assumed a power of imposing on the clergy what new articles of subscription, and consequently of faith, they thought proper. Though all other spiritual courts were subject, since the Reformation, to inhibitions from the supreme courts of law, the ecclesiastical commissioners were exempted from that legal jurisdiction, and were liable to no control. And the more to enlarge their authority, they were empowered to punish all incests, adulteries, fornications; all outrages, misbehaviours, and disorders in marriage: and the punishments which they might inflict, were according to their wisdom, conscience, and discretion. In a word, this court was a real *inquisition*; attended with all the iniquities, as well as cruelties, inseparable from that tribunal. And as the jurisdiction

of the ecclesiastical court was destructive of all law, so its erection was deemed by many a mere usurpation of this imperious princess; and had no other foundation than a clause of a statute, restoring the supremacy to the crown, and empowering the sovereign to appoint commissioners for exercising that prerogative. But prerogative in general, especially the supremacy, was supposed in that age to involve powers which no law, precedent, or reason could limit and determine.

But though the commons, in their humble petition to the prelates, had touched so gently and submissively on the ecclesiastical grievances, the queen, in a speech from the throne at the end of the session, could not forbear taking notice of their presumption, and reproving them for those murmurs which, for fear of offending her, they had pronounced so low as not directly to reach her royal ears. After giving them some general thanks for their attachment to her, and making professions of affection to her subjects, she told them, that whoever found fault with the church threw a slander upon her, since she was appointed by God supreme ruler over it, and no heresies or schisms could prevail in the kingdom but by her permission and negligence: that some abuses must necessarily have place in every thing; but she warned the prelates to be watchful, for if she found them careless of their charge, she was fully determined to depose them: that she was commonly supposed to have employed herself in many studies, particularly philosophical (by which I suppose she meant theological), and she would confess that few, whose leisure had not allowed them to make profession of science, had read or reflected more: that as she could discern the presumption of many, in curiously canvassing the Scriptures, and starting innovations, she would no longer endure this licentiousness; but meant to guide her people by God's rule, in the just mean between the corruptions of Rome and the errors of modern sectaries:

and that as the Romanists were the inveterate enemies of her person, so the other innovators were dangerous to all kingly government; and, under colour of preaching the word of God, presumed to exercise their private judgment, and to censure the actions of the prince.*

From the whole of this transaction we may observe, that the commons in making their general application to the prelates, as well as in some particular articles of their petition, shewed themselves wholly ignorant, no less than the queen, of the principles of liberty, and a legal constitution. And it may not be unworthy of remark, that Elizabeth, so far from yielding to the displeasure of the parliament against the ecclesiastical commission, granted, before the end of her reign, a new commission; in which she enlarged, rather than restrained, the powers of the commissioners.†

During this session of parliament there was discovered a conspiracy which much increased the general animosity against the Catholics, and still farther widened the breach between the religious parties. William Parry, a Catholic gentleman, had received the queen's pardon for a crime by which he was exposed to capital punishment; and, having obtained permission to travel, he retired to Milan; and made open confession of his religion, which he had concealed while he remained in England. He was here persuaded by Palmio, a Jesuit, that he could not perform a more meritorious action than to take away the life of his sovereign and his benefactress; the nuncio Campeggio, when consulted, approved extremely of this pious undertaking; and Parry, though still agitated with doubts, came to Paris, with an intention of passing over to England, and executing his bloody purpose. He was here encouraged in the

* D'Ewes, p. 328. The Puritanical sect had indeed gone so far, that a book of discipline was secretly subscribed by above five hundred clergymen; and the Presbyterian government thereby established in the midst of the church, notwithstanding the rigour of the prelates and of the high commission. So impossible is it by penal statutes, however severe, to suppress all religious innovation. See Neal's Hist. of the Puritans, vol. 1. p. 483. Strype's Life of Whitgift, p. 291.

† Rymer, vol. 16. p. 292. 386. 400.

design by Thomas Morgan, a gentleman of great credit in the party; and though Watts and some other Catholic priests told him that the enterprise was criminal and impious, he preferred the authority of Raggazoni, the nuncio at Paris, and determined to persist in his resolution. He here wrote a letter to the pope, which was conveyed to cardinal Como; he communicated his intention to the holy father; and craved his absolution and paternal benediction. He received an answer from the cardinal, by which he found that his purpose was extremely applauded; and he came over to England with a full design of carrying it into execution. So deeply are the sentiments of morality engraved in the human breast, that it is difficult even for the prejudices of false religion totally to efface them; and this bigoted assassin resolved, before he came to extremities, to try every other expedient for alleviating the persecutions under which the Catholics at that time laboured. He found means of being introduced to the queen; assured her that many conspiracies were formed against her; and exhorted her, as she tendered her life, to give the Romanists some more indulgence in the exercise of their religion: but, lest he should be tempted by the opportunity to assassinate her, he always came to court unprovided with every offensive weapon. He even found means to be elected member of parliament; and having made a vehement harangue against the severe laws enacted this last session, was committed to custody for his freedom, and sequestered from the house. His failure in these attempts confirmed him the more in his former resolution; and he communicated his intentions to Nevil, who entered zealously into the design, and was determined to have a share in the merits of its execution. A book, newly published by Dr. Allen, afterward created a cardinal, served farther to efface all their scruples with regard to the murder of an heretical prince; and having agreed to shoot the queen, while she should

be taking the air on horseback, they resolved, if they could not make their escape, to sacrifice their lives, in fulfilling a duty so agreeable, as they imagined, to the will of God and to true religion. But while they were watching an opportunity for the execution of their purpose, the earl of Westmoreland happened to die in exile; and, as Nevil was next heir to that family, he began to entertain hopes, that, by doing some acceptable service to the queen, he might recover the estate and honours which had been forfeited by the rebellion of the last earl. He betrayed the whole conspiracy to the ministers; and Parry being thrown into prison, confessed the guilt, both to them and to the jury who tried him. The letter from cardinal Como, being produced in court, put Parry's narrative beyond all question; and that criminal having received sentence of death,^d suffered the punishment which the law appointed for his treasonable conspiracy.*

The affairs
of the Low
Countries.

These bloody designs now appeared every where as the result of that bigoted spirit by which the two religions, especially the Catholic, were at this time actuated. Somerville, a gentleman of the county of Warwick, somewhat disordered in his understanding, had heard so much of the merit attending the assassination of heretics and persecutors, that he came to London with a view of murdering the queen; but having betrayed his design by some extravagances, he

^d State Trials, vol. 1. p. 103, et seq. Strype, vol. 3. p. 255, et seq.

* This year the earl of Northumberland, brother to the earl beheaded some years before, had been engaged in a conspiracy with lord Paget for the deliverance of the queen of Scots. He was thrown into the Tower; and being conscious that his guilt could be proved upon him, at least that sentence would infallibly be pronounced against him, he freed himself from farther prosecution by a voluntary death. He shot himself in the breast with a pistol. About the same time the earl of Arundel, son of the unfortunate duke of Norfolk, having entered into some exceptionable measures and reflecting on the unhappy fate which had attended his family, endeavoured to depart secretly beyond sea, but was discovered and thrown into the Tower. In 1587, this nobleman was brought to his trial for high-treason; chiefly because he had dropped some expressions of affection to the Spaniards, and had affirmed that he would have masses said for the success of the armada. His peers found him guilty of treason: this severe sentence was not executed; but Arundel never recovered his liberty. He died a prisoner in 1595. He carried his religious austerities so far, that they were believed the immediate cause of his death.

was thrown into prison, and there perished by a voluntary death.¹ About the same time Baltazar Gerard, a Burgundian, undertook and executed the same design against the prince of Orange; and that great man perished at Delft by the hands of a desperate assassin, who, with a resolution worthy of a better cause, sacrificed his own life, in order to destroy the famous restorer and protector of religious liberty. The Flemings, who regarded that prince as their father, were filled with great sorrow, as well when they considered the miserable end of so brave a patriot, as their own forlorn condition from the loss of so powerful and prudent a leader, and from the rapid progress of the Spanish arms. The prince of Parma had made every year great advances upon them, had reduced several of the provinces to obedience, and had laid close siege to Antwerp, the richest and most populous city of the Netherlands, whose subjection, it was foreseen, would give a mortal blow to the already declining affairs of the revolted provinces. The only hopes which remained to them arose from the prospect of foreign succour. Being well acquainted with the cautious and frugal maxims of Elizabeth, they expected better success in France; and, in the view of engaging Henry to embrace their defence, they tendered him the sovereignty of their provinces. But the present condition of that monarchy obliged the king to reject so advantageous an offer. The duke of Anjou's death, which he thought would have tended to restore public tranquillity, by delivering him from the intrigues of that prince, plunged him into the deepest distress; and the king of Navarre, a professed Hugonot, being next heir to the crown, the duke of Guise took thence occasion to revive the Catholic league, and to urge Henry, by the most violent expedients, to seek the exclusion of that brave and virtuous prince. Henry himself, though a zealous Catholic, yet, because he de-

¹ Camden, p. 495.

clined complying with their precipitate measures, became an object of aversion to the league; and, as his zeal in practising all the superstitious observances of the Romish church was accompanied with a very licentious conduct in private life, the Catholic faction, in contradiction to universal experience, embraced thence the pretext of representing his devotion as mere deceit and hypocrisy. Finding his authority to decline, he was obliged to declare war against the Hugonots, and to put arms into the hands of the league, whom, both on account of their dangerous pretensions at home, and their close alliance with Philip, he secretly regarded as his more dangerous enemies. Constrained by the same policy, he dreaded the danger of associating himself with the revolted Protestants in the Low Countries, and was obliged to renounce that inviting opportunity of revenging himself for all the hostile intrigues and enterprises of Philip.

The States, reduced to this extremity, sent over a solemn embassy to London, and made anew an offer to the queen, of acknowledging her for their sovereign, on condition of obtaining her protection and assistance. Elizabeth's wisest counsellors were divided in opinion with regard to the conduct which she should hold in this critical and important emergence. Some advised her to reject the offer of the States, and represented the imminent dangers, as well as injustice, attending the acceptance of it. They said, that the suppression of rebellious subjects was the common cause of all sovereigns, and any encouragement given to the revolt of the Flemings might prove the example of a like pernicious licence to the English: that though princes were bound by the laws of the supreme Being not to oppress their subjects, the people never were entitled to forget all duty to their sovereign, or transfer, from every fancy or disgust, or even from the justest ground of complaint, their obedience to any other master: that the queen, in the suc-

cours hitherto afforded the Flemings, had considered them as labouring under oppression, not as entitled to freedom; and had intended only to admonish Philip not to persevere in his tyranny, without any view of ravishing from him these provinces which he enjoyed by hereditary right from his ancestors: that her situation in Ireland, and even in England, would afford that powerful monarch sufficient opportunity of retaliating upon her: and she must thenceforth expect that, instead of secretly fomenting faction, he would openly employ his whole force in the protection and defence of the Catholics: that the pope would undoubtedly unite his spiritual arms to the temporal ones of Spain: and that the queen would soon repent her making so precarious an acquisition in foreign countries, by exposing her own dominions to the most imminent danger.*

Other counsellors of Elizabeth maintained a contrary opinion. They asserted, that the queen had not, even from the beginning of her reign, but certainly had not at present, the choice whether she would embrace friendship or hostility with Philip: that by the whole tenor of that prince's conduct it appeared, that his sole aims were the extending of his empire, and the entire subjection of the Protestants, under the specious pretence of maintaining the Catholic faith: that the provocations which she had already given him, joined to his general scheme of policy, would for ever render him her implacable enemy: and as soon as he had subdued his revolted subjects, he would undoubtedly fall, with the whole force of his united empire, on her defenceless state: that the only question was, whether she would maintain a war abroad, and supported by allies, or wait till the subjection of all the confederates of England should give her enemies leisure to begin their hostilities in the bowels of the kingdom: that the revolted provinces, though in a declining condition, possessed still considerable force:

* Camden, p. 507. Bentivoglio, part 2. lib. 4.

and, by the assistance of England, by the advantages of their situation, and by their inveterate antipathy to Philip, might still be enabled to maintain the contest against the Spanish monarchy: that their maritime power, united to the queen's, would give her entire security on the side from which alone she could be assaulted, and would even enable her to make inroads on Philip's dominions, both in Europe and the Indies: that a war which was necessary could never be unjust; and self-defence was concerned, as well in preventing certain dangers at a distance, as in repelling any immediate invasion: and that, since hostility with Spain was the unavoidable consequence of the present interests and situations of the two monarchies, it were better to compensate that danger and loss by the acquisition of such important provinces to the English empire.^f

Amidst these opposite counsels, the queen, apprehensive of the consequences attending each extreme, was inclined to steer a middle course; and though such conduct is seldom prudent, she was not in this resolution guided by any prejudice or mistaken affection. She was determined not to permit, without opposition, the total subjection of the revolted provinces, whose interests she deemed so closely connected with her own: but foreseeing that the acceptance of their sovereignty would oblige her to employ her whole force in their defence, would give umbrage to her neighbours, and would expose her to the reproach of ambition and usurpation, imputations which hitherto she had carefully avoided, she immediately rejected this offer. She concluded a league with the States on the following conditions: that she should send over an army to their assistance, of five thousand foot and a thousand horse, and pay them during the war; that the general and two others, whom she should appoint, should be admitted into the council of the States; that neither party should make peace without the consent

^f Camden, p. 507. Bentivoglio, part 2. lib. 4.

of the other ; that her expenses should be refunded after the conclusion of the war ; and that the towns of Flushing and the Brille, with the castle of Rammekins, should, in the mean time, be consigned into her hands by way of security.

The queen knew that this measure would immediately engage her in open hostilities with Philip ; yet was not she terrified with the view of the present greatness of that monarch. The continent of Spain was at that time rich and populous ; and the late addition of Portugal, besides securing internal tranquillity, had annexed an opulent kingdom to Philip's dominions, had made him master of many settlements in the East Indies, and of the whole commerce of those regions, and had much increased his naval power, in which he was before chiefly deficient. All the princes of Italy, even the pope and the court of Rome, were reduced to a kind of subjection under him, and seemed to possess their sovereignty on terms somewhat precarious. The Austrian branch in Germany, with their dependant principalities, was closely connected with him, and was ready to supply him with troops for every enterprise. All the treasures of the West Indies were in his possession ; and the present scarcity of the precious metals in every country of Europe, rendered the influence of his riches the more forcible and extensive. The Netherlands seemed on the point of relapsing into servitude ; and small hopes were entertained of their withstanding those numerous and veteran armies, which, under the command of the most experienced generals, he employed against them. Even France, which was wont to counterbalance the Austrian greatness, had lost all her force from intestine commotions ; and as the Catholics, the ruling party, were closely connected with him, he rather expected thence an augmentation than a diminution of his power. Upon the whole, such prepossessions were every where entertained concerning the force of the Spanish monarchy, that the king of

Sweden, when he heard that Elizabeth had openly embraced the defence of the revolted Flemings, scrupled not to say, that she had now taken the diadem from her head, and had ventured it upon the doubtful chance of war.^d Yet was this princess rather cautious than enterprising in her natural temper: she never needed more to be impelled by the vigour, than restrained by the prudence, of her ministers: but when she saw an evident necessity, she braved danger with magnanimous courage; and trusting to her own consummate wisdom, and to the affections, however divided, of her people, she prepared herself to resist and even to assault the whole force of the Catholic monarch.

The earl of Leicester was sent over to Holland, at the head of the English auxiliary forces. He carried with him a splendid retinue; being accompanied by the young earl of Essex, his son-in-law, the lords Audley and North, sir William Russel, sir Thomas Shirley, sir Arthur Basset, sir Walter Waller, sir Gervase Clifton, and a select troop of five hundred gentlemen. He was received on his arrival at Flushing by his nephew sir Philip Sidney, the governor; and every town through which he passed expressed their joy by acclamations and triumphal arches, as if his presence and the queen's protection had brought them the most certain deliverance. The States, desirous of engaging Elizabeth still farther in their defence, and knowing the interest which Leicester possessed with her, conferred on him the title of governor and captain-general of the United Provinces, appointed a guard to attend him, and treated him in some respects as their sovereign. But this step had a contrary effect to what they expected. The queen was displeased with the artifice of the States, and the ambition of Leicester. She severely reprimanded both; and it was with some difficulty, that after many humble submissions they were able to appease her.

^d Camden, p. 508.

Hostilities
with Spain.

America was regarded as the chief source of Philip's power, as well as the most defenceless part of his dominions; and Elizabeth, finding that an open breach with that monarch was unavoidable, resolved not to leave him unmolested in that quarter. The great success of the Spaniards and Portuguese in both Indies had excited a spirit of emulation in England; and as the progress of commerce, still more that of colonies, is slow and gradual, it was happy that a war in this critical period had opened a more flattering prospect to the avarice and ambition of the English, and had tempted them, by the view of sudden and exorbitant profit, to engage in naval enterprises. A fleet of twenty sail was equipped to attack the Spaniards in the West Indies: two thousand three hundred volunteers, besides seamen, engaged on board it; sir Francis Drake was appointed admiral; Christopher Carlisle commander of the land forces. They took St. Jago, near Cape Verde, by surprise (January); and found in it plenty of provisions, but no riches. They sailed to Hispaniola; and easily making themselves masters of St. Domingo by assault, obliged the inhabitants to ransom their houses by a sum of money. Carthagená fell next into their hands after some more resistance, and was treated in the same manner. They burned St. Anthony and St. Helens, two towns on the coast of Florida. Sailing along the coast of Virginia, they found the small remains of a colony which had been planted there by sir Walter Raleigh; and which had gone extremely to decay. This was the first attempt of the English to form such settlements; and though they have since surpassed all European nations, both in the situation of their colonies and in the noble principles of liberty and industry on which they are founded, they had here been so unsuccessful, that the miserable planters abandoned their settlements, and prevailed on Drake to carry them with him to England. He returned with so much riches as encou-

raged the volunteers, and with such accounts of the Spanish weakness in those countries, as served extremely to inflame the spirits of the nation to future enterprises. The great mortality which the climate had produced in his fleet was, as is usual, but a feeble restraint on the avidity and sanguine hopes of young adventurers.* It is thought that Drake's fleet first introduced the use of tobacco into England.

The enterprises of Leicester were much less successful than those of Drake. This man possessed neither courage nor capacity equal to the trust reposed in him by the queen; and as he was the only bad choice she made for any considerable employment, men naturally believed that she had here been influenced by an affection still more partial than that of friendship. He gained at first some advantage in an action against the Spaniards; and threw succours into Grave, by which that place was enabled to make a vigorous defence: but the cowardice of the governor, Van Hemert, rendered all these efforts useless. He capitulated after a feeble resistance; and being tried for his conduct, suffered a capital punishment from the sentence of a court-martial. The prince of Parma next undertook the siege of Venlo, which was surrendered to him after some resistance. The fate of Nuys was more dismal; being taken by assault while the garrison was treating of a capitulation. Rhimberg, which was garrisoned by twelve hundred English, under the command of colonel Morgan, was afterward besieged by the Spaniards; and Leicester, thinking himself too weak to attempt raising the siege, endeavoured to draw off the prince of Parma, by forming another enterprise. He first attacked Doesburg, and succeeded: he then sat down before Zutphen, which the Spanish general thought so important a fortress that he hastened to its relief. He made the marquis of Guesle advance with a convoy, which he in-

* Camden, p. 509.

tended to throw into the place. They were favoured by a fog; but falling by accident on a body of English cavalry, a furious action ensued, in which the Spaniards were worsted, and the marquis of Gonzago, an Italian nobleman of great reputation and family, was slain. The pursuit was stopped by the advance of the prince of Parma with the main body of the Spanish army; and the English cavalry, on their return from the field, found their advantage more than compensated by the loss of sir Philip Sidney, who, being mortally wounded in the action, was carried off by the soldiers, and soon after died. This person is described by the writers of that age as the most perfect model of an accomplished gentleman, that could be formed even by the wanton imagination of poetry or fiction. Virtuous conduct, polite conversation, heroic valour, and elegant erudition, all concurring to render him the ornament and delight of the English court; and as the credit which he possessed with the queen and the earl of Leicester was wholly employed in the encouragement of genius and literature, his praises have been transmitted with advantage to posterity. No person was so low as not to become an object of his humanity. After this last action, while he was lying on the field mangled with wounds, a bottle of water was brought him to relieve his thirst; but observing a soldier near him in a like miserable condition, he said, *This man's necessity is still greater than mine*: and resigned to him the bottle of water. The king of Scots, struck with admiration of Sidney's virtue, celebrated his memory in a copy of Latin verses, which he composed on the death of that young hero.

The English, though a long peace had deprived them of all experience, were strongly possessed of military genius; and the advantages gained by the prince of Parma were not attributed to the superior bravery and discipline of the Spaniards, but solely to the want of military abilities in Leicester. The States were

much discontented with his management of the war; still more with his arbitrary and imperious conduct, and at the end of the campaign they applied to him for a redress of all their grievances. But Leicester, without giving them any satisfaction, departed soon after for England.^f

The queen, while she provoked so powerful an enemy as the king of Spain, was not forgetful to secure herself on the side of Scotland; and she endeavoured both to cultivate the friendship and alliance of her kinsman, James, and to remove all grounds of quarrel between them. An attempt which she had made some time before was not well calculated to gain the confidence of that prince. She had dispatched Wotton as her ambassador to Scotland; but though she gave him private instructions with regard to her affairs, she informed James, that when she had any political business to discuss with him, she would employ another minister; that this man was not fitted for serious negotiations; and that her chief purpose in sending him was to entertain the king with witty and facetious conversation, and to partake without reserve of his pleasures and amusements. Wotton was master of profound dissimulation, and knew how to cover, under the appearance of a careless gaiety, the deepest designs and most dangerous artifices. When but a youth of twenty, he had been employed by his uncle, Dr. Wotton, ambassador in France during the reign of Mary, to ensnare the constable, Montmorency; and had not his purpose been frustrated by pure accident, his cunning had prevailed over all the caution and experience of that aged minister. It is no wonder that, after years had improved him in all the arts of deceit, he should gain an ascendant over a young prince of so open and unguarded a temper as James; especially when the queen's recommendation prepared the way for his reception. He was admitted into all the plea-

^f Camden, p. 512. Bentivoglio, part 2. lib. 4.

tures of the king; made himself master of his secrets; and had so much the more authority with him in political transactions, as he did not seem to pay the least attention to these matters. The Scottish ministers, who observed the growing interest of this man, endeavoured to acquire his friendship; and scrupled not to sacrifice to his intrigues the most essential interests of their masters. Elizabeth's usual jealousies with regard to her heirs began now to be levelled against James; and as that prince had attained the years proper for marriage, she was apprehensive lest, by being strengthened with children and alliances, he should acquire the greater interest and authority with her English subjects. She directed Wotton to form a secret concert with some Scottish noblemen, and to procure their promise that James, during three years, should not on any account be permitted to marry. In consequence of this view, they endeavoured to embroil him with the king of Denmark, who had sent ambassadors to Scotland on pretence of demanding restitution of the Orkneys, but really with a view of opening a proposal of marriage between James and his daughter. Wotton is said to have employed his intrigues to purposes still more dangerous. He formed, it is pretended, a conspiracy with some malecontents, to seize the person of the king, and to deliver him into the hands of Elizabeth, who would probably have denied all concurrence in the design, but would have been sure to detain him in perpetual thralldom, if not captivity. The conspiracy was detected, and Wotton fled hastily from Scotland, without taking leave of the king.*

James's situation obliged him to dissemble his resentment of this traitorous attempt, and his natural temper inclined him soon to forgive and forget it. The queen found no difficulty in renewing the negotiations for a

* Melvil.

strict alliance between Scotland and England; and the more effectually to gain the prince's friendship, she granted him a pension equivalent to his claim on the inheritance of his grandmother, the countess of Lenox, lately deceased.⁴ A league was formed between Elizabeth and James, for the mutual defence of their dominions, and of their religion, now menaced by the open combination of all Catholic powers of Europe. It was stipulated, that if Elizabeth were invaded, James should aid her with a body of two thousand horse and five thousand foot; that Elizabeth, in a like case, should send to his assistance three thousand horse and six thousand foot; that the charge of these armies should be defrayed by the prince who demanded assistance; that if the invasion should be made upon England, within sixty miles of the frontiers of Scotland, this latter kingdom should march its whole force to the assistance of the former; and that the present league should supersede all former alliances of either state with any foreign kingdom, so far as religion was concerned.¹

By this league James secured himself against all attempts from abroad, opened a way for acquiring the confidence and affections of the English, and might entertain some prospect of domestic tranquillity, which, while he lived on bad terms with Elizabeth, he could never expect long to enjoy. Besides the turbulent disposition and inveterate feuds of the nobility, ancient maladies of the Scottish government, the spirit of fanaticism had introduced a new disorder; so much the more dangerous, as religion, when corrupted by false opinion, is not restrained by any rules of morality, and is even scarcely to be accounted for in its operations by any principles of ordinary conduct and policy. The insolence of the preachers, who triumphed in their dominion over the populace, had at this time reached an extreme height; and they carried their arrogance so

⁴ Spotswood, p. 351.

¹ Ibid. p. 349. Camden, p. 513. Rymer, tom. 15. p. 803.

far, not only against the king, but against the whole civil power, that they excommunicated the archbishop of St. Andrew's, because he had been active in parliament for promoting a law which restrained their seditious sermons:^k nor could that prelate save himself by any expedient from this terrible sentence, but by renouncing all pretensions to ecclesiastical authority. One Gibson said in the pulpit, that captain James Stuart (meaning the late earl of Arran) and his wife Jezebel had been deemed the chief persecutors of the church; but it was now seen that the king himself was the great offender: and for this crime the preacher denounced against him the curse which fell on Jeroboam, that he should die childless, and be the last of his race.^l

The secretary Thirlstone, perceiving the king so much molested with ecclesiastical affairs, and with the refractory disposition of the clergy, advised him to leave them to their own courses: for that in a short time they would become so intolerable, that the people would rise against them, and drive them out of the country. "True," replied the king; "if I purposed to undo the church and religion, your counsel were good; but my intention is to maintain both: therefore cannot I suffer the clergy to follow such a conduct, as will in the end bring religion into contempt and derision."^m

^k Spotswood, p. 345, 346.

^l Ibid. p. 344.

^m Ibid. p. 348.

CHAP. XLII.

Zeal of the Catholics—Babington's conspiracy—Mary assents to the conspiracy—The conspirators seized and executed—Resolution to try the queen of Scots—The commissioners prevail on her to submit to the trial—The trial—Sentence against Mary—Interposition of king James—Reasons for the execution of Mary—The execution—Mary's character—The queen's affected sorrow—Drake destroys the Spanish fleet at Cadiz—Philip projects the invasion of England—The invincible armada—Preparations in England—The armada arrives in the channel—Defeated—A parliament—Expedition against Portugal—Affairs of Scotland:

THE dangers which arose from the character, principles, and pretensions of the queen of Scots, had very early engaged Elizabeth to consult, in her treatment of that unfortunate princess, the dictates of jealousy and politics, rather than of friendship or generosity; resentment of this usage had pushed Mary into enterprises which had nearly threatened the repose and authority of Elizabeth: the rigour and restraint, thence redoubled upon the captive queen,^a still impelled her to attempt greater extremities; and while her impatience of confinement, her revenge,^o and her high spirit, concurred with religious zeal, and the suggestions of desperate bigots, she was at last engaged in designs which afforded her enemies, who

^a Digges, p. 139. Haynes, p. 607.

^o Mary's extreme animosity against Elizabeth may easily be conceived, and it broke out about this time in an incident which may appear curious. While the former queen was kept in custody by the earl of Shrewsbury, she lived during a long time in great intimacy with the countess; but that lady entertaining a jealousy of an amour between her and the earl, their friendship was converted into enmity; and Mary took a method of revenge, which at once gratified her spite against the countess and that against Elizabeth. She wrote to the queen, informing her of all the malicious scandalous stories, which, she said, the countess of Shrewsbury had reported of her; that Elizabeth had given a promise of marriage to a certain person, whom she afterward often admitted to her bed; that she had been equally indulgent to Simier the French agent, and to the duke of Anjou; that Hatton was also one of her paramours, who was even disgusted with her excessive love and fondness; that though she was, on other occasions, avaricious to the last degree, as well as ungrateful, and kind to very few, she spared no expense in gratifying her amorous passions; that notwithstanding her licentious amours, she was not made like other women; and all those who courted her marriage would in the end be disappointed; that she was so conceited of her beauty, as to swallow the most extravagant flattery from her courtiers, who could not, on these

watched the opportunity, a pretence or reason for effecting her final ruin.

Zeal of the Catholics. The English seminary at Rheims had wrought themselves up to a high pitch of rage and animosity against the queen. The recent persecutions from which they had escaped; the new rigours which they knew awaited them in the course of their missions; the liberty which at present they enjoyed of declaiming against that princess; and the contagion of that religious fury which every where surrounded them in France: all these causes had obliterated with them every maxim of common sense, and every principle of morals or humanity. Intoxicated with admiration of the divine power and infallibility of the pope, they revered his bull, by which he excommunicated and deposed the queen; and some of them had gone to that height of extravagance as to assert, that that performance had

occasions, forbear even sneering at her for her folly; that it was usual for them to tell her, that the lustre of her beauty dazzled them like that of the sun, and they could not behold it with a fixed eye: she added, that the countess had said, that Mary's best policy would be to engage her son to make love to the queen; nor was there any danger that such a proposal would be taken for mockery; so ridiculous was the opinion which she had entertained of her own charms. She pretended that the countess had represented her as no less odious in her temper than profligate in her manners, and absurd in her vanity; that she had so beaten a young woman of the name of Scudamore, as to break that lady's finger; and in order to cover over the matter, it was pretended that the accident had proceeded from the fall of a candlestick; that she had cut another across the hand with a knife, who had been so unfortunate as to offend her. Mary added, that the countess had informed her, that Elizabeth had suborned Rolstone to pretend friendship to her, in order to debauch her, and thereby throw infamy on her rival. See Murden's State Papers, p. 558. This imprudent and malicious letter was written a very little before the detection of Mary's conspiracy; and contributed, no doubt, to render the proceedings against her the more rigorous. How far all these imputations against Elizabeth can be credited may perhaps appear doubtful; but her extreme fondness for Leicester, Hatton, and Essex, not to mention Mountjoy and others, with the curious passages between her and admiral Seymour, contained in Haynes, render her chastity very much to be suspected. Her self-conceit with regard to beauty, we know from other undoubted authority to have been extravagant. Even when she was a very old woman, she allowed her courtiers to flatter her with regard to her *excellent beauties*. Birch, vol. 2. p. 442, 443. Her passionate temper may also be proved from many lively instances; and it was not unusual with her to beat her maids of honour. See the Sydney Papers, vol. 2. p. 38. The blow she gave to Essex before the privy-council is another instance. There remains in the Museum a letter of the earl of Huntingdon's, in which he complains grievously of the queen's pinching his wife very sorely, on account of some quarrel between them. Had this princess been born in a private station; she would not have been very amiable; but her absolute authority, at the same time that it gave an uncontrollable swing to her violent passions, enabled her, to compensate her infirmities by many great and signal virtues.

been immediately dictated by the Holy Ghost. The assassination of heretical sovereigns, and of that princess in particular, was represented as the most meritorious of all enterprises; and they taught that whoever perished in such pious attempts, enjoyed without dispute the glorious and never-fading crown of martyrdom. By such doctrines they instigated John Savage, a man of desperate courage, who had served some years in the Low Countries under the prince of Parma, to attempt the life of Elizabeth; and this assassin having made a vow to persevere in his design, was sent over to England, and recommended to the confidence of the more zealous Catholics.

About the same time, John Ballard, a priest of that seminary, had returned to Paris from his mission in England and Scotland; and, as he had observed a spirit of mutiny and rebellion to be very prevalent among the Catholic devotees in these countries, he had founded on that disposition the project of dethroning Elizabeth, and of restoring by force of arms the exercise of the ancient religion.^p The situation of affairs abroad seemed favourable to this enterprise: the pope, the Spaniard, the duke of Guise, concurring in interests, had formed a resolution to make some attempt against England: and Mendoza, the Spanish ambassador at Paris, strongly encouraged Ballard to hope for succours from these princes. Charles Paget alone, a zealous Catholic, and a devoted partisan of the queen of Scots, being well acquainted with the prudence, vigour, and general popularity of Elizabeth, always maintained, that so long as that princess was allowed to live, it was in vain to expect any success from an enterprise upon England. Ballard, persuaded of this truth, saw more clearly the necessity of executing the design formed at Rheims: he came over to England in the disguise of a soldier, and assumed the name of captain Fortescue: and he bent his

^p Murden's State Papers, p. 517.

endeavours to effect at once the project of an assassination, an insurrection, and an invasion.^a

Babington's conspiracy. The first person to whom he addressed himself was Anthony Babington, of Dethic, in the county of Derby. This young gentleman was

of a good family, possessed a plentiful fortune, had discovered an excellent capacity, and was accomplished in literature beyond most of his years of station. Being zealously devoted to the Catholic communion, he had secretly made a journey to Paris some time before; and had fallen into intimacy with Thomas Morgan, a bigoted fugitive from England, and with the bishop of Glasgow, Mary's ambassador to the court of France. By continually extolling the amiable accomplishments and heroical virtues of that princess, they impelled the sanguine and unguarded mind of young Babington to make some attempt for her service; and they employed every principle of ambition, gallantry, and religious zeal, to give him a contempt of those dangers which attended any enterprise against the vigilant government of Elizabeth. Finding him well disposed for their purpose, they sent him back to England, and secretly, unknown to himself, recommended him to the queen of Scots, as a person worth engaging in her service. She wrote him a letter full of friendship and confidence; and Babington, ardent in his temper, and zealous in his principles, thought that these advances now bound him in honour to devote himself entirely to the service of that unfortunate princess. During some time, he had found means of conveying to her all her foreign correspondence; but after she was put under the custody of sir Amias Paulet, and reduced to a more rigorous confinement, he experienced so much difficulty and danger in rendering her this service, that he had desisted from every attempt of that nature.

When Ballard began to open his intentions to

^a Camden, p. 515.

Babington, he found his zeal suspended, not extinguished: his former ardour revived on the mention of any enterprise which seemed to promise success in the cause of Mary and of the Catholic religion. He had entertained sentiments conformable to those of Paget, and represented the folly of all attempts which, during the lifetime of Elizabeth, could be formed against the established religion and government of England. Ballard, encouraged by this hint, proceeded to discover to him the design undertaken by Savage;^{*} and was well pleased to observe, that, instead of being shocked with the project, Babington only thought it not secure enough, when intrusted to one single hand, and proposed to join five others with Savage in this desperate enterprise.

In prosecution of these views, Babington employed himself in increasing the number of his associates; and he secretly drew into the conspiracy many Catholic gentlemen discontented with the present government. Barnwel, of a noble family in Ireland, Charnoc, a gentleman of Lancashire, and Abington, whose father had been cofferer to the household, readily undertook the assassination of the queen. Charles Tilney, the heir of an ancient family, and Tichborne of Southampton, when the design was proposed to them, expressed some scruples, which were removed by the arguments of Babington and Ballard. Savage alone refused, during some time, to share the glory of the enterprise with any others;^{*} he challenged the whole to himself; and it was with some difficulty he was induced to depart from this preposterous ambition.

The deliverance of the queen of Scots at the very same instant when Elizabeth should be assassinated, was requisite for effecting the purpose of the conspirators; and Babington undertook, with a party of a hundred horse, to attack her guards, while she should be taking

^{*} Camden, p. 515. State Trials, p. 114.

^{*} Ibid. vol. 1. p. 111

the air on horseback. In this enterprise he engaged Edward Windsor, brother to the lord of that name, Thomas Salisbury, Robert Gage, John Travers, John Jones, and Henry Donne; most of them of men of family and interest. The conspirators much wanted, but could not find, any nobleman of note whom they might place at the head of the enterprise; but they trusted that the great events of the queen's death and Mary's deliverance would rouse all the zealous Catholics to arms; and that foreign forces, taking advantage of the general confusion, would easily fix the queen of Scots on the throne, and re-establish the ancient religion.

These desperate projects had not escaped the vigilance of Elizabeth's council, particularly of Walsingham, secretary of state. That artful minister had engaged Maud, a Catholic priest, whom he retained in pay, to attend Ballard in his journey to France, and had thereby got a hint of the designs entertained by the fugitives. Polly, another of his spies, had found means to insinuate himself among the conspirators in England; and though not entirely trusted, had obtained some insight into their dangerous secrets. But the bottom of the conspiracy was never fully known till Gifford, a seminary priest, came over, and made a tender of his services to Walsingham. By his means the discovery became of the utmost importance, and involved the fate of Mary, as well as of those zealous partisans of that princess.

Babington and his associates, having laid such a plan as they thought promised infallible success, were impatient to communicate the design to the queen of Scots, and to obtain her approbation and concurrence. For this service they employed Gifford, who immediately applied to Walsingham, that the interest of that minister might forward his secret correspondence with Mary. Walsingham proposed the matter to Paulet, and desired him to connive at Gifford's corrupting one of his ser-

vants: but Paulet, averse to the introducing of such a pernicious precedent into his family, desired that they would rather think of some other expedient. Gifford found a brewer, who supplied the family with ale; and bribed him to convey letters to the captive queen. The letters, by Paulet's contrivance were thrust through a chink in the wall; and answers were returned by the same conveyance.

Ballard and Babington were at first diffident of Gifford's fidelity; and to make trial of him, they gave him only blank papers made up like letters: but finding by the answers that these had been faithfully delivered, they laid aside all farther scruple, and conveyed by his hands the most criminal and dangerous parts of their conspiracy.

Babington informed Mary of the design laid Mary as-
sents to the
conspiracy. for a foreign invasion, the plan of an insurrection at home, the scheme for her deliverance, and the conspiracy for assassinating the usurper, by six nobleman, as he termed them, all of them his private friends; who, from the zeal which they bore to the Catholic cause, and her majesty's service, would undertake the *tragic execution*. Mary replied, that she approved highly of the design; that the gentlemen might expect all the rewards which it should ever be in her power to confer; and that the death of Elizabeth was a necessary circumstance, before any attempts were made, either for her own deliverance or an insurrection. These letters, with others to Mendoza, Charles Paget, the archbishop of Glasgow, and sir Francis Inglefield, were carried by Gifford to secretary Walsingham; were deciphered by the art of Philips, his clerk, and copies taken of them. Walsingham employed another artifice, in order to obtain full insight into the plot: he subjoined to a letter of Mary's a postscript in the same cipher, in which he made her desire Babington to in-

form her of the names of the conspirators. The indiscretion of Babington furnished Walsingham with still another means of detection as well as of defence. That gentleman had caused a picture to be drawn, where he himself was represented standing amidst the six assassins; and a motto was subjoined, expressing that their common perils were the band of their confederacy. A copy of this picture was brought to Elizabeth, that she might know the assassins, and guard herself against their approach to her person.

Meanwhile, Babington, anxious to ensure and hasten the foreign succours, resolved to dispatch Ballard into France; and he procured for him, under a feigned name, a license to travel. In order to remove from himself all suspicion, he applied to Walsingham, pretended great zeal for the queen's service, offered to go abroad, and professed his intentions of employing the confidence which he had gained among the Catholics to the detection and disappointment of their conspiracies. Walsingham commended his loyal purposes; and promising his own counsel and assistance in the execution of them, still fed him with hopes, and maintained a close correspondence with him. A warrant, meanwhile, was issued for seizing Ballard; and this incident, joined to the consciousness of guilt, begat in all the conspirators the utmost anxiety and concern. Some advised that they should immediately make their escape: others proposed that Savage and Charnoc should without delay execute their purpose against Elizabeth; and Babington, in prosecution of this scheme, furnished Savage with money, that he might buy good clothes, and thereby have more easy access to the queen's person. Next day they began to apprehend that they had taken the alarm too hastily; and Babington having renewed his correspondence with Walsingham, was persuaded by that subtle minister, that the seizure of Ballard had proceeded entirely from the usual diligence of informers in the detection of Popish

and seminary priests. He even consented to take lodgings secretly in Walsingham's house, that they might have more frequent conferences together, before his intended departure for France: but, observing that he was watched and guarded, he made his escape, and gave the alarm to the other conspirators.

The conspirators, seized and executed. They all took to flight, covered themselves with several disguises, and lay concealed in woods or barns; but were soon discovered, and thrown into prison. In their examinations, they contradicted each other; and the leaders were obliged to make a full confession of the truth. Fourteen were condemned and executed (September), of whom seven acknowledged the crime on their trial; the rest were convicted by evidence.

The lesser conspirators being dispatched, measures were taken for the trial and conviction of the queen of Scots, on whose account, and with whose concurrence, these attempts had been made against the life of the queen, and the tranquillity of the kingdom. Some of Elizabeth's counsellors were averse to this procedure; and thought, that the close confinement of a woman who was become very sickly, and who would probably put a speedy period to their anxiety by her natural death, might give sufficient security to the government, without attempting a measure of which there scarcely remains any example in history. Leicester advised that Mary should be secretly dispatched by poison; and he sent a divine to convince Walsingham of the lawfulness of that action: but Walsingham declared his abhorrence of it; and still insisted, in conjunction with the majority of the counsellors, for the open trial of the queen of Scots. The situation of England, and of the English ministers, had, indeed, been hitherto not a little dangerous. No successor of the crown was declared; but the heir of blood, to whom the people in general were likely to adhere, was, by education, an enemy to the national re-

ligion; was, from multiplied provocations, an enemy to the ministers and principal nobility; and their personal safety, as well as the safety of the public, seemed to depend alone on the queen's life, who was now somewhat advanced in years. No wonder, therefore, that Elizabeth's counsellors, knowing themselves to be so obnoxious to the queen of Scots, endeavoured to push every measure to extremities against her, and were even more anxious than the queen herself, to prevent her from ever mounting the throne of England.

Though all England was acquainted with the detection of Babington's conspiracy, every avenue to the queen of Scots had been so strictly guarded, that she remained in utter ignorance of the matter; and it was a great surprise to her, when sir Thomas Gorges, by Elizabeth's orders, informed her, that all her accomplices were discovered and arrested. He chose the time for giving her this intelligence when she was mounted on horseback to go a hunting; and she was not permitted to return to her former place of abode, but was conducted from one gentleman's house to another, till she was lodged in in Fotheringay-castle, in the county of Northampton, which it was determined to make the last stage of her trials and sufferings. Her two secretaries, Nau, a Frenchman, and Curle, a Scot, were immediately arrested: all her papers were seized, and sent up to the council: above sixty different keys to ciphers were discovered: there were also found many letters from persons beyond sea, and several too from English noblemen, containing expressions of respect and attachment. The queen took no notice of this latter discovery; but the persons themselves, knowing their correspondence to be detected, thought that they had no other means of making atonement for their imprudence, than by declaring themselves thenceforth the most inveterate enemies of the queen of Scots."

Resolution
to try the
queen of
Scots.

It was resolved to try Mary, not by the common statute of treasons, but by the act which had passed the former year, with a view to this very event; and the queen, in terms of that act, appointed a commission, consisting of forty noblemen and privy-counsellors, and empowered them to examine and pass sentence on Mary, whom she denominated the late queen of Scots, and heir to James V. of Scotland. The commissioners came to Fotheringay-castle, and sent to her sir Walter Mildmay, sir Amias Paulet, and Edward Barker, who delivered her a letter from Elizabeth, informing her of the commission, and of the approaching trial. Mary received the intelligence without emotion or astonishment. She said, however, that it seemed strange to her, that the queen should command her, as a subject, to submit to a trial and examination before subjects: that she was an absolute and independent princess, and would yield to nothing which might derogate either from her royal majesty, from the state of sovereign princes, or from the dignity and rank of her son; that, however oppressed by misfortunes, she was not yet so much broken in spirit as her enemies flattered themselves; nor would she, on any account, be accessary to her own degradation and dishonour: that she was ignorant of the laws and statutes of England; was utterly destitute of counsel; and could not conceive who were entitled to be called her peers, or could legally sit as judges on her trial: that though she had lived in England for many years, she had lived in captivity; and not having received the protection of the laws, she could not, merely by her involuntary residence in the country, be supposed to have subjected herself to their jurisdiction: that, notwithstanding the superiority of her rank, she was willing to give an account of her conduct before an English parliament; but could not view these commissioners in any other light than as men appointed to justify, by some colour of legal proceeding, her con-

demnation and execution: and that she warned them to look to their conscience and character, in trying an innocent person; and to reflect, that these transactions would somewhere be subject to revisal, and that the theatre of the whole world was much wider than the kingdom of England.

The Commissioners prevail on her to submit to the trial.

In return, the commissioners sent a new demputation, informing her that her plea, either from her royal dignity, or from her imprisonment, could not be admitted; and that they were empowered to proceed to her trial, even though she should refuse to answer before them. Burleigh the treasurer, and Bromley the chancellor, employed much reasoning to make her submit; but the person whose arguments had the chief influence was sir Christopher Hatton, vice-chamberlain. His speech was to this purpose: "You are accused, madam," said he, "but not condemned, of having conspired the destruction of our lady and queen anointed. You say you are a queen: but in such a crime as this, and such a situation as yours, the royal dignity itself, neither by the civil or canon law, nor by the law of nature or of nations, is exempt from judgment. If you be innocent, you wrong your reputation in avoiding a trial. We have been present at your protestations of innocence: but queen Elizabeth thinks otherwise; and is heartily sorry for the appearances which lie against you. To examine, therefore, your cause, she has appointed commissioners; honourable persons, prudent and upright men, who are ready to hear you with equity, and even with favour, and will rejoice if you can clear yourself of the imputations which have been thrown upon you. Believe me, madam, the queen herself will rejoice, who affirmed to me at my departure, that nothing which ever befel her had given her so much uneasiness, as that you should be suspected of a concurrence in these criminal enterprises. Laying aside, therefore, the fruitless claim of privilege from

your royal dignity; which can now avail you nothing, trust to the better defence of your innocence, make it appear in open trial, and leave not upon your memory that stain of infamy which must attend your obstinate silence on this occasion.”*

By this artful speech Mary was persuaded to answer before the court; and thereby gave an appearance of legal procedure to the trial, and prevented those difficulties which the commissioners must have fallen into, had she persevered in maintaining so specious a plea as that of her sovereign and independent character. Her conduct in this particular must be regarded as the more imprudent; because formerly, when Elizabeth’s commissioners pretended not to exercise any jurisdiction over her, and only entered into her cause by her own consent and approbation, she declined justifying herself, when her honour, which ought to have been dearer to her than life, seemed absolutely to require it.

The trial. On her first appearance before the commissioners, Mary, either sensible of her imprudence, or still unwilling to degrade herself by submitting to a trial, renewed her protestation against the authority of her judges: the chancellor answered by her pleading the supreme authority of the English laws over every one who resided in England: and the commissioners accommodated matters, by ordering both her protestation and his answer to be recorded.

The lawyers of the crown then opened the charge against the queen of Scots. They proved, by intercepted letters, that she had allowed cardinal Allen and others to treat her as the queen of England; and that she had kept a correspondence with lord Paget and Charles Paget, in view of engaging the Spaniards to invade the kingdom. Mary seemed not anxious to clear herself from either of these imputations. She only said, that she could not hinder others from using what style they pleased in

* Camden, p. 523.

writing to her; and that she might lawfully try every expedient for the recovery of her liberty.

An intercepted letter of hers to Mendoza was next produced; in which she promised to transfer to Philip her right to the kingdom of England, if her son should refuse to be converted to the Catholic faith, an event, she there said, of which there was no expectation while he remained in the hands of the Scottish subjects.⁷ Even this part of the charge she took no pains to deny, or rather she seemed to acknowledge it. She said, that she had no kingdoms to dispose of; yet it was lawful for her to give at her pleasure what was her own, and she was not accountable to any for her actions. She added, that she had formerly rejected that proposal from Spain; but now, since all her hopes in England were gone, she was fully determined not to refuse foreign assistance. There was also produced evidence to prove, that Allen and Parsons were at that very time negotiating by her orders at Rome the conditions of transferring her English crown to the king of Spain, and of disinheritng her heretical son.⁸

It is remarkable, that Mary's prejudices against her son were at this time carried so far, that she had even entered into a conspiracy against him, had appointed lord Claud Hamilton regent of Scotland, and had instigated her adherents to seize James's person, and deliver him into the hands of the pope, or the king of Spain; whence he was never to be delivered, but on condition of his becoming Catholic.⁹

⁷ State Trials, vol. 1. p. 138.

⁸ Camden, p. 525. This evidence was that of Curle, her secretary, whom she allowed to be a very honest man; and who, as well as Nau, had given proofs of his integrity, by keeping so long such important secrets, from whose discovery he could have reaped the greatest profit. Mary, after all, thought that she had so little reason to complain of Curle's evidence, that she took care to have him paid a considerable sum by her will, which she wrote the day before her death. Goodall, vol. 1. p. 413. Neither did she forget Nau, though less satisfied in other respects with his conduct. Id. *ibid.*

⁹ The detail of this conspiracy is to be found in a letter of the queen of Scots to Charles Paget, her great confidant. This letter is dated the 20th of May, 1586, and is contained in Dr. Forbes's manuscript collections, at present in the possession of lord Royston. It is a copy, attested by Curle, Mary's secretary, and

The only part of the charge which Mary positively denied, was her concurrence in the design of assassinating Elizabeth. This article, indeed, was the most heavy, and the only one that could fully justify the queen in proceeding to extremities against her. In order to prove the accusation, there were produced the following evidence: copies taken in secretary Walsingham's office of the intercepted letters between her and Babington, in which her approbation of the murder was clearly expressed; the evidence of her two secretaries, Nau and Curle, who had confessed, without being put to any torture, both that she received these letters from Babington, and that they had written the answers by her order; the confession of Babington that he had written the

endorsed by lord Burleigh. What proves its authenticity beyond question is, that we find in Marden's Collection, p. 516, that Mary actually wrote that very day a letter to Charles Paget; and farther she mentions in the manuscript letter, a letter of Charles Paget's of the 10th of April: now we find by Marden, p. 506, that Charles Paget did actually write her a letter of that date.

This violence of spirit is very consistent with Mary's character. Her maternal affection was too weak to oppose the gratification of her passions, particularly her pride, her ambition, and her bigotry. Her son, having made some fruitless attempts to associate her with him in the title, and having found the scheme impracticable, on account of the prejudices of his Protestant subjects, at last desisted from that design, and entered into an alliance with England, without comprehending his mother. She was in such a rage at this undutiful behaviour, as she imagined it, that she wrote to queen Elizabeth, that she no longer cared what became of him or herself in the world; the greatest satisfaction she could have before her death was, to see him and all his adherents become a signal example of tyranny, ingratitude, and impiety, and undergo the vengeance of God for their wickedness. She would find in Christendom other heirs, and doubted not to put her inheritance in such hands as would retain the firmest hold of it. She cared not, after taking this revenge, what became of her body; the quickest death would then be the most agreeable to her. And she assured her that, if he persevered, she would disown him for her son, and would give him her malediction, would disinherit him, as well of his present possessions as of all he could expect by her; abandoning him not only to her subjects to treat him as they had done her, but to all strangers to subdue and conquer him. It was in vain to employ menaces against her: the fear of death or other misfortune would never induce her to make one step, or pronounce one syllable, beyond what she had determined: she would rather perish with honour, in maintaining the dignity to which God had raised her, than degrade herself by the least pusillanimity, or act what was unworthy of her station and of her race. Murden, p. 566, 567.

James said to Courcelles, the French ambassador, that he had seen a letter under her own hand, in which she threatened to disinherit him, and said that he might betake him to the lordship of Darnley; for that was all he had by his father. Courcelles' Letter, a MS. of Dr. Campbell's. There is in Jebb, vol. 2. p. 573, a letter of hers, where she throws out the same menace against him.

We find this scheme of seizing the king of Scots, and delivering him into the hands of the pope or the king of Spain, proposed by Morgan to Mary. See Murden, p. 525. A mother must be very violent to whom one would dare to make such a proposal; but it seems she assented to it. Was not such a woman very capable of murdering her husband, who had so grievously offended her?

letters and received the answers,* and the confession of Ballard and Savage, that Babington had shewed them these letters of Mary written in the cipher, which had been settled between them.

It is evident that this complication of evidence, though every circumstance corroborates the general conclusion, resolves itself finally into the testimony of the two secretaries, who alone were certainly acquainted with their mistress's concurrence in Babington's conspiracy, but who knew themselves exposed to all the rigours of imprisonment, torture, and death, if they refused to give any evidence which might be required of them. In the case of an ordinary criminal, this proof, with all its disadvantages, would be esteemed legal and even satisfactory, if not opposed by some other circumstances which shake the credit of the witnesses; but on the present trial, where the absolute power of the prosecutor concurred with such important interests, and such a violent inclination to have the princess condemned; the testimony of two witnesses, even though men of character, ought to be supported by strong probabilities, in order to remove all suspicion of tyranny and injustice. The proofs against Mary, it must be confessed, is not destitute of this advantage; and it is difficult, if not impossible, to account for Babington's receiving an answer, written in her name, and in the cipher concerted between them, without allowing that the matter had been communicated to that princess. Such is the light in which this matter appears, even after time has discovered every thing which could guide our judgment with regard to it: no wonder, therefore, that the queen of Scots, unassisted by counsel, and confounded by so extraordinary a trial, found herself incapable of making a satisfactory defence before the commissioners. Her reply consisted chiefly in her own denial: whatever force may be in that denial was much weakened by her posi-

* State Trials, vol. 1. p. 113.

tively affirming, that she never had had any correspondence of any kind with Babington; a fact, however, of which there remains not the least question.' She asserted, that as Nau and Curle had taken an oath of secrecy and fidelity to her, their evidence against her ought not to be credited. She confessed, however, that Nau had been in the service of her uncle, the cardinal of Lorraine, and had been recommended to her by the king of France, as a man in whom she might safely confide. She also acknowledged Curle to be a very honest man, but simple, and easily imposed on by Nau. If these two men had received any letters, or had written any answers without her knowledge, the imputation, she said, could never lie on her. And she was the more inclined, she added, to entertain this suspicion against them, because Nau had, in other instances, been guilty of a like temerity, and had ventured to transact business in her name without communicating the matter to her.²

² The volume of State Papers, collected by Munden, prove beyond controversy, that Mary was long in close correspondence with Babington, p. 513. 516. 532, 533. She entertained a like correspondence with Ballard, Morgan, and Charles Paget, and laid a scheme with them for an insurrection, and for the invasion of England by Spain, p. 528. 531. The same papers shew, that there had been a discontinuance of Babington's correspondence, agreeably to Camden's narration. See State Papers, p. 513, where Morgan recommends it to queen Mary to renew her correspondence with Babington. These circumstances prove, that no weight can be laid on Mary's denial of guilt, and that her correspondence with Babington contained particulars which could not be avowed.

³ There are three suppositions by which the letter to Babington may be accounted for without allowing Mary's concurrence in the conspiracy for assassinating Elizabeth. The first is, that which she seems herself to have embraced, that her secretaries had received Babington's letter, and had, without any treacherous intention, ventured of themselves to answer it, and had never communicated the matter to her; but it is utterly improbable, if not impossible, that a princess of so much sense and spirit should, in an affair of that importance, be so treated by her servants who lived in the house with her, and who had every moment an opportunity of communicating the secret to her. If the conspiracy failed, they must expect to suffer the severest punishment from the court of England; if it succeeded, the lightest punishment which they could hope for from their own mistress must be disgrace on account of their temerity. Not to mention, that Mary's concurrence was in some degree requisite for effecting the design of her escape; it was proposed to attack her guards while she was employed in hunting; she must therefore concert the time and place with the conspirators. The second supposition is, that these two secretaries were previously traitors; and, being gained by Walsingham, had made such a reply in their mistress's cipher as might involve her in the guilt of the conspiracy. But these two men had lived long with the queen of Scots, had been entirely trusted by her, and had never fallen under suspicion either with her or her partisans. Camden informs us, that Curle afterward

The sole circumstance of her defence, which to us may appear to have some force, was her requiring that Nau and Curle should be confronted with her, and her affirming, that they never would to her face persist in

claimed a reward from Walsingham on pretence of some promise; but Walsingham told him that he owed him no reward, and that he had made no discoveries on his examination, which were not known with certainty from other quarters. The third supposition is, that neither the queen nor the two secretaries, Nau and Curle, ever saw Babington's letter, or made any answer; but that Walsingham, having deciphered the former, forged a reply. But this supposition implies the falsehood of the whole story, told by Camden, of Gifford's access to the queen of Scots' family, and Paulet's refusal to concur in allowing her servants to be bribed. Not to mention, that as Nau and Curle's evidence must, on this supposition, have been extorted by violence and terror, they would necessarily have been engaged, for their own justification, to have told the truth afterward; especially upon the accession of James. But Camden informs us, that Nau, even after that event, persisted still in his testimony.

We must also consider, that the two last suppositions imply such a monstrous criminal conduct in Walsingham, and consequently in Elizabeth (for the matter could be no secret to her), as exceeds all credibility. If we consider the situation of things, and the prejudices of the times, Mary's consent to Babington's conspiracy appears much more natural and probable. She believed Elizabeth to be a usurper and a heretic; she regarded her as a personal and a violent enemy; she knew that schemes for assassinating heretics were very familiar in that age, and generally approved of by the court of Rome and the zealous Catholics: her own liberty and sovereignty were connected with the success of this enterprise; and it cannot appear strange, that where men, of so much merit as Babington, could be engaged by bigotry alone, in so criminal an enterprise, Mary, who was actuated by the same motive, joined to so many others, should have given her consent to a scheme projected by her friends. We may be previously certain, that if such a scheme was ever communicated to her, with any probability of success, she would assent to it; and it served the purpose of Walsingham and the English ministry to facilitate the communication of these schemes, as soon as they had gotten an expedient for intercepting her answer, and detecting the conspiracy. Now Walsingham's knowledge of the matter is a supposition necessary to account for the letter delivered to Babington.

As to the not punishing of Nau and Curle by Elizabeth, it never is the practice to punish lesser criminals, who had given evidence against the principal.

But what ought to induce us to reject these three suppositions is, that they must all of them be considered as bare possibilities: the partisans of Mary can give no reason for preferring one to the other; not the slightest evidence ever appeared to support any one of them; neither at that time, nor at any time afterward, was any reason discovered, by the numerous zealots at home and abroad, who had embraced Mary's defence, to lead us to the belief of any of these three suppositions; and even her apologists at present seem not to have fixed on any choice among these supposed possibilities. The positive proof of two very credible witnesses, supported by the other very strong circumstances, still remains unimpeached. Babington, who had an extreme interest to have communication with the queen of Scots, believed he had found a means of correspondence with her, and had received an answer from her: he, as well as the other conspirators, died in that belief: there has not occurred, since that time, the least argument to prove that they were mistaken. Can there be any reason at present to doubt the truth of their opinion? Camden, though a professed apologist for Mary, is constrained to tell the story in such a manner as evidently supposes her guilt. Such was the impossibility of finding any other consistent account, even by a man of parts who was a contemporary!

In this light might the question have appeared even during Mary's trial. But what now puts her guilt beyond all controversy is the following passage of her letter to Thomas Morgan, dated the 27th of July, 1586. "As to Babington, he hath both kindly and honestly offered himself and all his means to be employed any way I would; whereupon I hope to have satisfied him by two of my several

their evidence. But that demand, however equitable, was not then supported by law in trials of high-treason, and was often refused, even in other trials where the crown was prosecutor. The clause contained in an act of the thirteenth of the queen, was a novelty; that the species of treason there enumerated must be proved by two witnesses, confronted with the criminal. But Mary was not tried upon that act; and the ministers and crown-lawyers of this reign were always sure to refuse every indulgence beyond what the strict letter of the law, and the settled practice of the courts of justice, required of them. Not to mention, that these secretaries were not probably at Fotheringay-castle during the time of the trial, and could not, upon Mary's demand, be produced before the commissioners.^a

There passed two incidents in this trial which may be worth observing. A letter between Mary and Babington was read, in which mention was made of the earl of Arundel and his brothers: on hearing their names she broke into a sigh: "Alas!" said she, "what has the noble house of the Howards suffered for my sake!" She affirmed with regard to the same letter, that it was easy to forge the hand-writing and cipher of another; she was afraid that this was too familiar a practice with Walsingham, who, she also heard, had frequently practised both against her life and her son's. Walsingham, who was one of the commissioners, rose up. He protested, that in his private capacity he had never acted any thing against the queen of Scots: in his public capacity, he owned, that his concern for his sovereign's safety had made him very diligent in searching out, by

letters since I had his; and the rather, for that I opened him the way, whereby I received his with your aforesaid." Murden, p. 553. Babington confessed, that he had offered her to assassinate the queen. It appears by this that she had accepted the offer; so that all the suppositions of Walsingham's forgery, or the temerity or treachery of her secretaries, fall to the ground.

^a Queen Elizabeth was willing to have allowed Curle and Nau to be produced in the trial, and writes to that purpose to Burleigh and Walsingham, in her letter of the 7th of October, in Forbes's MS. collections. She only says, that she thinks it needless, though she was willing to agree to it. The riot confronting of the witnesses was not the result of design, but the practice of the age.

every expedient, all designs against her sacred person or her authority. For attaining that end, he would not only make use of the assistance of Ballard or any other conspirator; he would also reward them for betraying their companions. But, if he had tampered in any manner unbefitting his character and office, why did none of the late criminals, either at their trial or execution, accuse him of such practices? Mary endeavoured to pacify him, by saying that she spoke from information; and she begged him to give thenceforth no more credit to such as slandered her, than she could to such as accused him. The great character, indeed, which sir Francis Walsingham bears for probity and honour, should remove from him all suspicion of such base arts as forgery and subornation; arts which even the most corrupt ministers, in the most corrupt times, would scruple to employ.

Sentence
against
Mary. Having finished the trial (Oct. 25), the commissioners adjourned from Fotheringay-castle, and met in the star-chamber at London; where, after taking the oaths of Mary's two secretaries, who voluntarily, without hope or reward, vouched the authenticity of those letters before produced, they pronounced the sentence of death upon the queen of Scots, and confirmed it by their seals and subscriptions. The same day a declaration was published by the commissioners and the judges, "that the sentence did nowise derogate from the title and honour of James king of Scotland; but that he was in the same place, degree, and right, as if the sentence had never been pronounced."¹

The queen had now brought affairs with Mary to that situation which she had long ardently desired; and had found a plausible reason for executing vengeance on a competitor, whom, from the beginning of her reign, she had ever equally dreaded and hated. But she was re-

¹ Camden, p. 526.

strained from instantly gratifying her resentment, by several important considerations. She foresaw the invidious colours, in which this example of uncommon jurisdiction would be represented by the numerous partisans of Mary, and the reproach to which she herself might be exposed with all foreign princes, perhaps with all posterity. The rights of hospitality, of kindred, and of royal majesty, seemed, in one single instance, to be all violated; and this sacrifice of generosity to interest, of clemency to revenge, might appear equally unbecoming a sovereign and a woman. Elizabeth, therefore, who was an excellent hypocrite, pretended the utmost reluctance to proceed to the execution of the sentence; affected the most tender sympathy with her prisoner; displayed all her scruples and difficulties; rejected the solicitation of her courtiers and ministers; and affirmed, that were she not moved by the deepest concern for her people's safety, she would not hesitate a moment in pardoning all the injuries which she herself had received from the queen of Scots.

That the voice of her people might be more audibly heard in the demand of justice upon Mary, she summoned a new parliament (Oct. 29); and she knew both from the usual dispositions of that assembly, and from the influence of her ministers over them, that she should not want the most earnest solicitation to consent to that measure, which was so agreeable to her secret inclinations. She did not open this assembly in person, but appointed for that purpose three commissioners, Bromley the chancellor, Burleigh the treasurer, and the earl of Derby. The reason assigned for this measure was, that the queen, foreseeing that the affair of the queen of Scots would be canvassed in parliament, found her tenderness and delicacy so much hurt by that melancholy incident, that she had not the courage to be present while it was under deliberation, but withdrew her eyes from what she could not behold without the utmost

reluctance and uneasiness. She was also willing, that by this unusual precaution, the people should see the danger to which her person was hourly exposed; and should thence be more strongly incited to take vengeance on the criminal, whose restless intrigues and bloody conspiracies had so long exposed her to the utmost imminent perils.^k

The parliament answered the queen's expectations: the sentence against Mary was unanimously ratified by both houses; and an application was voted to obtain Elizabeth's consent to its publication and execution.^l She gave an answer ambiguous, embarrassed; full of real artifice, and seeming irresolution. She mentioned the extreme danger to which her life was continually exposed; she declared her willingness to die, did she not foresee the great calamities which would thence fall upon the nation; she made professions of the greatest tenderness to her people; she displayed the clemency of her temper, and expressed her violent reluctance to execute the sentence against her unhappy kinswoman; she affirmed, that the late law, by which that princess was tried, so far from being made to ensnare her, was only intended to give her warning beforehand, not to engage in such attempts as might expose her to the penalties with which she was thus openly menaced; and she begged them to think once again, whether it were possible to find any expedient, besides the death of the queen of Scots, for securing the public tranquillity.^m The parliament, in obedience to her commands, took the affair again under consideration; but could find no other possible expedient. They reiterated their solicitations, and entreaties, and arguments: they even remonstrated, that mercy to the queen of Scots was cruelty to them, her subjects and children: and they affirmed, that it were injustice to deny execution of the law to any individual; much more to the whole body of the

^k D'Ewes, p. 375.^l Ibid. p. 379.^m Ibid. p. 402, 403.

people, now unanimously and earnestly suing for this pledge of her paternal care and tenderness. This second address set the pretended doubts and scruples of Elizabeth anew in agitation. She complained of her own unfortunate situation; expressed her uneasiness from their importunity; renewed the professions of affection to her people; and dismissed the committee of parliament in an uncertainty, what, after all this deliberation, might be her final resolution."

"This parliament granted the queen a supply of a subsidy and two-fifteenths. They adjourned, and met again after the execution of the queen of Scots; when they passed some remarkable incidents, which it may be proper not to omit. We shall give them in the words of sir Simon D'Ewea, p. 410, 411, which are almost wholly transcribed from Townshend's Journal. On Monday the 27th of February, Mr. Cope, first using some speeches touching the necessity of a learned ministry, and the amendment of things amiss in the ecclesiastical state, offered to the house a bill and a book written; the bill containing a petition that it might be enacted, that all laws now in force touching ecclesiastical government should be void; and that it might be enacted, that that book of common prayer now offered, and none other, might be received into the church to be used. The book contained the form of prayer and administration of the sacraments, with divers rites and ceremonies to be used in the church; and he desired that the book might be read. Whereupon Mr. Speaker in effect used this speech: For that her majesty before this time had commanded the house not to meddle with this matter, and that her majesty had promised to take order in those causes, he doubted not but to the good satisfaction of all her people, he desired that it would please them to spare the reading of it. Notwithstanding the house desired the reading of it. Whereupon Mr. Speaker desired the clerk to read. And the court being ready to read it, Mr. Dalton made a motion against the reading of it; saying, that it was not meet to be read, and it did appoint a new form of administration of the sacraments and ceremonies of the church, to the discredit of the book of common prayer, and of the whole state; and thought that this dealing would bring her majesty's indignation against the house, thus to enterprise this dealing with those things which her majesty especially had taken into her own charge and direction. Whereupon Mr. Lewkenor spake, shewing the necessity of preaching, and of a learned ministry, and thought it very fit that the petition and book should be read. To this purpose spake Mr. Hurleston and Mr. Bainbrigg; and so, the time being passed, the house broke up, and neither the petition nor book read. This done, her majesty sent to Mr. Speaker, as well for this petition and book, as for that other petition and book for the like effect, that was delivered the last session of parliament, which Mr. Speaker sent to her majesty. On Tuesday the 28th of February, her majesty sent for Mr. Speaker, by occasion whereof the house did not sit. On Wednesday the 1st day of March, Mr. Wentworth delivered to Mr. Speaker certain articles, which contained questions touching the liberties of the house, and to some of which he was to answer, and desired they might be read. Mr. Speaker desired him to spare his motion, until her majesty's pleasure was farther known touching the petition and book lately delivered into the house; but Mr. Wentworth would not be so satisfied, but required his articles might be read. Mr. Wentworth introduced his queries by lamenting, that he as well as many others were deterred from speaking, by their want of knowledge and experience in the liberties of the house; and the queries were as follow: Whether this council were not a place for any member of the same here assembled, freely and without controulment of any person or danger of laws, by bill or speech to utter any of the griefs of this commonwealth whatsoever, touching the service of God, the safety of the prince and this noble realm? Whether that great honour may be done unto God, and benefit and service unto the prince and state, without free speech in this council that may be done with it? Whether there be any council which can make, add, or diminish from

But though the queen affected reluctance to execute the sentence against Mary, she complied with the request of parliament in publishing it by proclamation; and this act seemed to be attended with the unanimous and hearty rejoicings of the people. Lord Buckhurst, and Beale, clerk of the council, were sent to the queen of Scots, and notified to her the sentence pronounced against her, its

the laws of the realm, but only this council of parliament? Whether it be not against the orders of this council to make any secret or matter of weight, which is here in hand, known to the prince, or any other, concerning the high service of God, prince or state, without the consent of the house? Whether the speaker or any other may interrupt any member of this council in his speech used in this house tending to any of the forenamed services? Whether the speaker may rise when he will, any matter being propounded, without consent of the house or not? Whether the speaker may overrule the house in any matter or cause there in question, or whether he is to be ruled or overruled in any matter or not? Whether the prince and state can continue, and stand, and be maintained, without this council of parliament, not altering the government of the state? At the end of these questions, says sir Simon D'Ewes, I found set down this short note or memorial causing: by which it may be perceived, both what serjeant Puckering, the speaker, did with the said questions after he had received them, and what became also of this business, viz. "These questions Mr. Puckering pocketed up and shewed sir Thomas Henage, who so handled the matter, that Mr. Wentworth went to the Tower, and the questions not at all moved. Mr. Buckler of Essex herein brake his faith in forsaking the matter, &c. and no more was done." After setting down, continues sir Simon D'Ewes, the said business of Mr. Wentworth in the original journal-book, there follows only this short conclusion of the day itself, viz. "This day, Mr. Speaker being sent for to the queen's majesty, the house departed." On Thursday the 2d of March, Mr. Cope, Mr. Lewkenor, Mr. Hurleston, and Mr. Bainbrigg, were sent for to my lord-chancellor, and by divers of the privy-council, and from thence were sent to the Tower. On Saturday the 4th day of March, sir John Higham made a motion to this house, for that divers good and necessary members thereof were taken from them, that it would please them to be humble petitioners to her majesty for the restitution of them again to this house. To which speeches Mr. Vice-chamberlain answered, that if the gentlemen were committed for matter within the compass of the privilege of the house, then there might be a petition; but if not, then we should give occasion to her majesty's farther displeasure; and therefore advised to stay until they heard more, which could not be long: and farther he said touching the book and the petition, her majesty had for divers good causes best known to herself, thought fit to suppress the same, without any farther examination thereof; and yet thought it very unfit for her majesty to give any account of her doings.—But whatsoever Mr. Vice-chamberlain pretended, it is most probable these members were committed for intermeddling with matters touching the church, which her majesty had often inhibited, and which had caused so much disputation and so many meetings between the two houses the last parliament.

This is all that we find of the matter in sir Simon D'Ewes and Townshend; and it appears that these members who had been committed, were detained in custody till the queen thought proper to release them. These questions of Mr. Wentworth are curious; because they contain some faint dawn of the present English constitution: though suddenly eclipsed by the arbitrary government of Elizabeth. Wentworth was indeed, by his Puritanism, as well as his love of liberty (for these two characters of such unequal merit arose and advanced together), the true reformer of the Hamdens, the Pynes, and the Hollises, who in the next age, with less courage, because with less danger, rendered their principles so triumphant. I shall only ask, whether it be not sufficiently clear from all these transactions, that in the two succeeding reigns it was the people who encroached upon the sovereign, not the sovereign who attempted, as is pretended, to usurp upon the people.

ratification by parliament, and the earnest applications made for its execution by that assembly, who thought that their religion could never, while she was alive, attain a full settlement and security. Mary was nowise dismayed at this intelligence: on the contrary, she joyfully laid hold of the last circumstance mentioned to her; and insisted, that since her death was demanded by the Protestants for the establishment of their faith, she was really a martyr to her religion, and was entitled to all the merits attending that glorious character. She added, that the English had often imbrued their hands in the blood of their sovereigns; no wonder they exercised cruelty against her, who derived her descent from these monarchs.* Paulet, her keeper, received orders to take down her canopy, and to serve her no longer with the respect due to sovereign princes. He told her that she was now to be considered as a dead person; and incapable of any dignity.^p This harsh treatment produced not in her any seeming emotion. She only replied, that she received her royal character from the hands of the Almighty, and no earthly power was ever able to bereave her of it.

The queen of Scots wrote her last letter to Elizabeth; full of dignity, without departing from that spirit of meekness and of charity which appeared suitable to this concluding scene of her unfortunate life. She preferred no petition for averting the fatal sentence: on the contrary, she expressed her gratitude to Heaven for thus bringing to a speedy period her sad and lamentable pilgrimage. She requested some favours of Elizabeth, and entreated her that she might be beholden for them to her own goodness alone, without making applications to those ministers who had discovered such an extreme malignity against her person and her religion. She desired, that after her enemies should be satiated with her innocent blood, her body, which it was determined

* Camden, p. 528.

^p Jebb, vol. 2. p. 293.

should never enjoy rest while her soul was united to it, might be consigned to her servants, and be conveyed by them into France, there to repose in a Catholic land, with the sacred relics of her mother. In Scotland, she said, the sepulchres of her ancestors were violated, and the churches either demolished or profaned; and in England, where she might be interred among the ancient kings, her own and Elizabeth's progenitors, she could entertain no hopes of being accompanied to the grave with those rites and ceremonies which her religion required. She requested that no one might have the power of inflicting a private death upon her, without Elizabeth's knowledge; but that her execution should be public, and attended by her ancient servants, who might bear testimony of her perseverance in the faith, and of her submission to the will of Heaven. She begged that these servants might afterward be allowed to depart whithersoever they pleased, and might enjoy those legacies which she should bequeath them. And she conjured her to grant these favours, by their near kindred; by the soul and memory of Henry VII. the common ancestor of both; and by the royal dignity, of which they equally participated.⁹ Elizabeth made no answer to this letter; being unwilling to give Mary a refusal in her present situation, and foreseeing inconveniencies from granting some of her requests.

While the queen of Scots thus prepared herself to meet her fate, great efforts were made by foreign powers with Elizabeth, to prevent the execution of the sentence pronounced against her. Besides employing L'Aubespine, the French resident at London, a creature of the house of Guise, Henry sent over Bellievre, with a professed intention of interceding for the life of Mary. The duke of Guise and the league at that time threatened very nearly the king's authority; and Elizabeth knew, that though that monarch might, from decency and policy,

⁹ Camden, p. 529. Jebb, vol. 2. p. 295.

think himself obliged to interpose publicly in behalf of the queen of Scots, he could not secretly be much displeased with the death of a princess, on whose fortune and elevation his mortal enemies had always founded so many daring and ambitious projects.^o It is even pretended that Bellievre had orders, after making public and vehement remonstrances against the execution of Mary, to exhort privately the queen, in his master's name, not to defer an act of justice so necessary for their common safety.^p But whether the French king's intercession were sincere or not, it had no weight with the queen; and she still persisted in her former resolution.

Interposi-
tion of king
James.

The interposition of the young king of Scots, though not able to change Elizabeth's determination, seemed, on every account, to merit more regard. As soon as James heard of the trial and condemnation of his mother, he sent sir William Keith, a gentleman, of his bedchamber, to London; and wrote a letter to the queen, in which he remonstrated in very severe terms against the indignity of the procedure. He said, that he was astonished to hear of the presumption of English noblemen and counsellors, who had dared to sit in judgment and pass sentence upon a queen of Scotland, descended from the blood-royal of England; but he was still more astonished to hear, that thoughts were seriously entertained of putting that sentence in execution: that he entreated Elizabeth to reflect on the dishonour which she would draw on her name by imbruing her hands in the blood of her near kinswoman, a person of the same royal dignity, and of the same sex, with herself: that in this unparalleled attempt, she offered an affront to all diadems, and even to her own, and by reducing sovereigns to a level with other men, taught the people to neglect all duty towards those whom Providence had appointed to rule over them: that for his part, he must deem the in-

^o Camden, p. 494.

^p Du Maurier.

jury and insult so enormous, as to be incapable of all atonement; nor was it possible for him thenceforward to remain in any terms of correspondence with a person who, without any pretence of legal authority, had deliberately inflicted an ignominious death upon his parent: and that even if the sentiments of nature and duty did not inspire him with this purpose of vengeance, his honour required it of him; nor could he ever acquit himself in the eyes of the world, if he did not use every effort, and endure every hazard, to revenge so great an indignity.¹

Soon after, James sent the master of Gray and sir Robert Melvil to enforce the remonstrances of Keith; and to employ with the queen every expedient of argument and menaces. Elizabeth was at first offended with the sharpness of these applications; and she replied in a like strain to the Scottish ambassadors. When she afterward reflected that this earnestness was no more than what duty required of James, she was pacified; but still retained her resolution of executing the sentence against Mary.² It is believed, that the master of Gray, gained by the enemies of that princess, secretly gave his advice not to spare her, and undertook, in all events, to pacify his master.

The queen also, from many considerations, was induced to pay small attention to the applications of James, and to disregard all the efforts which he could employ in behalf of his mother. She was well acquainted with his character and interests, the factions which prevailed among his people, and the inveterate hatred which the zealous Protestants, particularly the preachers, bore to the queen of Scots. The present incidents set these dispositions of the clergy in a full light. James, observing the fixed purpose of Elizabeth, ordered prayers to be offered up for Mary in all the churches; and knowing

¹ Spotswood, p. 351.

² Ibid. p. 353.

the captious humour of the ecclesiastics, he took care that the form of the petition should be most cautious, as well as humane and charitable: "That it might please God to illuminate Mary with the light of his truth, and save her from the apparent danger with which she was threatened." But, excepting the king's own chaplains, and one clergyman more, all the preachers refused to pollute their churches by prayers for a Papist; and would not so much as prefer a petition for her conversion. James, unwilling or unable to punish this disobedience, and desirous of giving the preachers an opportunity of amending their fault, appointed a new day when prayers should be said for his mother; and that he might at least secure himself from any insult in his own presence, he desired the archbishop of St. Andrew's to officiate before him. In order to disappoint this purpose, the clergy instigated one Couper, a young man who had not yet received holy orders, to take possession of the pulpit early in the morning, and to exclude the prelate. When the king came to church, and saw the pulpit occupied by Couper, he called to him from his seat, and told him that place was destined for another; yet since he was there, if he would obey the charge given, and remember the queen in his prayers, he might proceed to divine service. The preacher replied, that he would do as the Spirit of God should direct him. This answer sufficiently instructed James in his purpose; and he commanded him to leave the pulpit. As Couper seemed not disposed to obey, the captain of the guard went to pull him from his place; upon which the young man cried aloud, That this day would be a witness against the king in the great day of the Lord; and he denounced a woe upon the inhabitants of Edinburgh for permitting him to be treated in that manner.* The audience at first ap-

* Spotswood, p. 354.

peared desirous to take part with him; but the sermon of the prelate brought them over to a more dutiful and more humane disposition.

Reasons
for the exe-
cution of
Mary.

Elizabeth, when solicited, either by James or by foreign princes, to pardon the queen of Scots, seemed always determined to execute the sentence against her: but when her ministers urged her to interpose no more delays, her scruples and her hesitation returned; her humanity could not allow her to embrace such violent and sanguinary measures; and she was touched with compassion for the misfortunes, and with respect for the dignity, of the unhappy prisoner. The courtiers, sensible that they could do nothing more acceptable to her than to employ persuasion on this head, failed not to enforce every motive for the punishment of Mary, and to combat all the objections urged against this act of justice. They said that the treatment of that princess in England had been, on her first reception, such as sound reason and policy required; and if she had been governed by principles of equity, she would not have refused willingly to acquiesce in it: that the obvious inconveniences either of allowing her to retire into France, or of restoring her by force to her throne, in opposition to the reformers and the English party in Scotland, had obliged the queen to detain her in England till time should offer some opportunity of serving her, without danger to the kingdom or to the Protestant religion: that her usage there had been such as became her rank; her own servants in considerable numbers had been permitted to attend her; exercise had been allowed her for health, and all access of company for amusement; and these indulgences would in time have been carried farther, if by her subsequent conduct she had appeared worthy of them: that, after she had instigated the rebellion of Northumberland, the conspiracy of Norfolk, the bull of excommunication of pope Pius, an invasion from Flan-

ders; after she had seduced the queen's friends, and incited every enemy, foreign and domestic, against her; it became necessary to treat her as a most dangerous rival, and to render her confinement more strict and rigorous: that the queen, notwithstanding these repeated provocations, had, in her favour, rejected the importunity of her parliaments, and the advice of her sagest ministers;* and was still, in hopes of her amendment, determined to delay coming to the last extremities against her: that Mary, even in this forlorn condition, retained so high and unconquerable a spirit, that she acted as competitor to the crown, and allowed her partisans every where, and in their very letters addressed to herself, to treat her as queen of England: that she had carried her animosity so far as to encourage, in repeated instances, the atrocious design of assassinating the queen; and this crime was unquestionably proved upon her by her own letters, by the evidence of her secretaries, and by the dying confession of her accomplices: that she was but a titular queen, and at present possessed no where any right of sovereignty; much less in England, where the moment she set foot in the kingdom, she voluntarily became subject to the laws, and to Elizabeth, the only true sovereign: that even allowing her to be still the queen's equal in rank and dignity, self-defence was permitted by a law of nature, which could never be abrogated; and every one, still more a queen, had sufficient jurisdiction over an enemy, who by open violence, and still more, who by secret treachery, threatened the utmost danger against her life: that the general combination of the Catholics to exterminate the Protestants was no longer a secret; and as the sole resource of the latter persecuted sect lay in Elizabeth, so the chief hope which the former entertained of final success, consisted in the person, and in the title of the queen of Scots: that this very circum-

* Digges, p. 276. Strype, vol. 2, p. 48. 135, 136, 139.

stance brought matters to extremity between these princesses; and rendering the life of one the death of the other, pointed out to Elizabeth the path, which either regard to self-preservation, or to the happiness of her people, should direct her to pursue: and that necessity, more powerful than policy, thus demanded of the queen that resolution which equity would authorize, and which duty prescribed.*

When Elizabeth thought, that as many importunities had been used, and as much delay interposed, as decency required, she at last determined to carry the sentence into execution: but even in this final resolution she could not proceed without displaying a new scene of duplicity and artifice. In order to alarm the vulgar, rumours were previously dispersed that the Spanish fleet was arrived at Milford Haven; that the Scots had made an irruption into England; that the duke of Guise was landed in Sussex with a strong army; that the queen of Scots was escaped from prison, and had raised an army; that the northern counties had begun an insurrection; that there was a new conspiracy on foot to assassinate the queen, and set the city of London on fire; nay, that the queen was actually assassinated.† An attempt of this nature was even imputed to L'Aubespine, the French ambassador; and that minister was obliged to leave the kingdom. The queen, affecting to be in terror and perplexity, was observed to sit much alone, pensive and silent; and sometimes to mutter to herself half sentences, importing the difficulties and distress to which she was reduced.‡ She at last called Davison, a man of parts, but easy to be imposed on, and who had lately for that very reason been made secretary, and she ordered him privately to draw a warrant for the execution of the queen of Scots; which, she afterward said, she intended to keep by her, in case any attempt should be made for the deliverance of that princess. She signed the war-

* Camden, p. 533.

† Ibid.

‡ Ibid. p. 534.

rant, and then commanded Davison to carry it to the chancellor, in order to have the great seal appended to it. Next day she sent Killigrew to Davison, enjoining him to forbear, some time, executing her former orders; and when Davison came and told her that the warrant had already passed the great seal, she seemed to be somewhat moved, and blamed him for his precipitation. Davison, being in a perplexity, acquainted the council with this whole transaction; and they endeavoured to persuade him to send off Beale with the warrant: if the queen should be displeased, they promised to justify his conduct, and to take on themselves the whole blame of this measure.⁷ The secretary, not sufficiently aware of their intention, complied with the advice; and the warrant was dispatched to the earls of Shrewsbury and Kent, and some others, ordering them to see the sentence executed upon the queen of Scots.

The execu-
tion.
Feb. 7. The two earls came to Fotheringay-castle, and being introduced to Mary, informed her of their commission, and desired her to prepare for death next morning at eight o'clock. She seemed nowise terrified, though somewhat surprised, with the intelligence. She said, with a cheerful, and even a smiling countenance, that she did not think the queen, her sister, would have consented to her death, or have executed the sentence against a person not subject to the laws and jurisdiction of England. "But, as such is her will (said she), death, which puts an end to all my miseries, shall be to me the most welcome; nor can I esteem that soul worthy the felicities of heaven, which cannot support the body under the horrors of the last passage to these blissful mansions."⁸ She then re-

⁷ It appears, by some letters, published by Strype, vol. 3. book 2. c. 1. that Elizabeth had not expressly communicated her intention to any of her ministers; not even to Burleigh: they were such experienced courtiers, that they knew they could not gratify her more than by serving her without waiting till she desired them.

⁸ Camden, p. 534. Jebb, vol. 2. p. 301. MS. in the Advocate's Library, p. 2, from the Cott. Lib. Cal. c. 9.

quested the two noblemen, that they would permit some of her servants, and particularly her confessor, to attend her: but they told her, that compliance with this last demand was contrary to their conscience,^d and that Dr. Fletcher, dean of Peterborough, a man of great learning, should be present to instruct her in the principles of true religion. Her refusal to have any conference with this divine inflamed the zeal of the earl of Kent; and he bluntly told her, that her death would be the life of their religion; as, on the contrary, her life would have been the death of it. Mention being made of Babington, she constantly denied his conspiracy to have been at all known to her; and the revenge of her wrongs she resigned into the hands of the Almighty.

When the earls had left her, she ordered supper to be hastened, that she might have the more leisure after it, to finish the few affairs which remained to her in this world, and to prepare for her passage to another. It was necessary for her, she said, to take some sustenance, lest a failure of her bodily strength should depress her spirits on the morrow, and lest her behaviour should thereby betray a weakness unworthy of herself.* She supped sparingly, as her manner usually was, and her wonted cheerfulness did not even desert her on this occasion. She comforted her servants under the affliction which overwhelmed them, and which was too violent for them to conceal it from her. Turning to Burgoin, her physician, she asked him, Whether he did not remark the great and invincible force of truth? "They pretend (said she), that I must die because I conspired against their queen's life; but the earl of Kent avowed, that there was no other cause of my death, than the apprehensions which, if I should live, they entertain for their religion. My constancy in the faith is my real crime; the rest is only a colour, invented by interested and designing men." Towards the end of supper, she called in all her

^d Jebb, vol. 2. p. 302.

* Ibid. p. 489.

servants, and drank to them: they pledged her in order, on their knees, and craved her pardon for any past neglect of their duty: she deigned, in return, to ask their pardon for her offences towards them; and a plentiful effusion of tears attended this last solemn farewell, and exchange of mutual forgiveness.^f

Mary's care of her servants was the sole remaining affair which employed her concern. She perused her will, in which she had provided for them by legacies: she ordered the inventory of her goods, clothes, and jewels, to be brought her; and she wrote down the names of those to whom she bequeathed each particular: to some she distributed money with her own hands; and she adapted the recompense to their different degrees of rank and merit. She wrote also letters of recommendation for her servants to the French king, and to her cousin the duke of Guise, whom she made the chief executor of her testament. At her wonted time she went to bed; slept some hours, and then rising, spent the rest of the night in prayer. Having foreseen the difficulty of exercising the rites of her religion, she had had the precaution to obtain a consecrated host from the hands of pope Pius; and she had reserved the use of it for this last period of her life. By this expedient she supplied, as much as she could, the want of a priest and confessor, which was refused her.^g

Towards the morning, she dressed herself in a rich habit of silk and velvet, the only one which she had reserved for herself. She told her maids, that she would willingly have left to them this dress rather than the plain garb which she wore the day before; but it was necessary for her to appear at the ensuing solemnity in a decent habit.

Thomas Andrews, sheriff of the county, entered the room, and informed her that the hour was come, and that he must attend her to the place of execution. She

^f Jebb, p. 302. 626. Camden, p. 534. ^g Jebb, vol. 2. p. 489.

replied, that she was ready ; and bidding adieu to her servants, she leaned on two of sir Amias Paulet's guards, because of an infirmity in her limbs ; and she followed the sheriff with a serene and composed countenance. In passing through a hall adjoining to her chamber, she was met by the earls of Shrewsbury and Kent, sir Amias Paulet, sir Drue Drury, and many other gentlemen of distinction. Here she also found sir Andrew Melvil, her steward, who flung himself on his knees before her ; and wringing his hands, cried aloud, " Ah, Madam ! unhappy me ! what man was ever before the messenger of such heavy tidings as I must carry, and shall report that I saw my gracious queen and mistress beheaded in England ? " His tears prevented farther speech ; and Mary too felt herself moved more from sympathy than affliction. " Cease, my good servant (said she), cease to lament : thou hast cause rather to rejoice than to mourn : for now shalt thou see the troubles of Mary Stuart receive their long-expected period and completion. Know (continued she), good servant, that all the world at best is vanity, and subject still to more sorrow than a whole ocean of tears is able to bewail. But I pray thee carry this message from me, that I die a true woman to my religion, and unalterable in my affections to Scotland and to France. Heaven forgive them that have long desired my end, and have thirsted for my blood as the hart panteth after the water-brooks. O God (added she), thou that art the author of truth, and truth itself, thou knowest the inmost recesses of my heart : thou knowest that I was ever desirous to preserve an entire union between Scotland and England, and to obviate the source of all these fatal discords. But recommend me, Melvil, to my son, and tell him, that notwithstanding all my distresses, I have done nothing prejudicial to the state and kingdom of Scotland." After these words, reclining herself, with weeping eyes, and face bedewed with tears, she kissed him. " And so (said she), good Melvil, fare-

well: once again, farewell, good Melvil; and grant the assistance of thy prayers to thy queen and mistress."^h

She next turned to the noblemen who attended her, and made a petition in behalf of her servants, that they might be well treated, be allowed to enjoy the presents which she had made them, and be sent safely into their own country. Having received a favourable answer, she preferred another request, that they might be permitted to attend her at her death; in order, said she, that their eyes may behold, and their hearts bear witness, how patiently their queen and mistress can submit to her execution, and how constantly she perseveres in her attachment to her religion. The earl of Kent opposed this desire, and told her, that they would be apt by their speeches and cries to disturb both herself and the spectators: he was also apprehensive lest they should practise some superstition not meet for him to suffer; such as dipping their handkerchiefs in the blood: for that was the instance which he made use of. "My lord (said the queen of Scots), I will give my word (although it be but dead) that they shall not incur any blame in any of the actions which you have named. But alas! poor souls! it would be a great consolation to them to bid their mistress farewell. And I hope (added she) that your mistress, being a maiden queen, would vouchsafe in regard of womanhood, that I should have some of my own people about me at my death. I know that her majesty hath not given you any such strict command, but that you might grant me a request of far greater courtesy, even though I were a woman of inferior rank to that which I bear." Finding that the earl of Kent persisted still in his refusal, her mind, which had fortified itself against the terrors of death, was affected by this indignity, for which she was not prepared. "I am cousin to your queen (cried she), and descended from the blood-royal of Henry VII. and a married queen

^h MS. p. 4. Jebb, vol. 2. p. 634. Strype, vol. 3. p. 584.

of France, and an anointed queen of Scotland." The commissioners, perceiving how invidious their obstinacy would appear, conferred a little together, and agreed that she might carry a few of her servants along with her. She made choice of four men and two maid-servants for that purpose.

She then passed into another hall, where was erected the scaffold, covered with black; and she saw, with an undismayed countenance, the executioners, and all the preparations of death. The room was crowded with spectators; and no one was so steeled against all sentiments of humanity, as not to be moved when he reflected on her royal dignity, considering the surprising train of her misfortunes; beheld her mild but inflexible constancy, recalled her amiable accomplishments, or surveyed her beauties, which, though faded by years, and yet more by her afflictions, still discovered themselves in this fatal moment. Here the warrant for her execution was read to her; and during this ceremony she was silent, but shewed in her behaviour an indifference and unconcern, as if the business had nowise regarded her. Before the executioners performed their office, the dean of Peterborough stepped forth; and though the queen frequently told him that he needed not concern himself about her, that she was settled in the ancient Catholic and Roman religion, and that she meant to lay down her life in defence of that faith; he still thought it his duty to persist in his lectures and exhortations, and to endeavour her conversion. The terms which he employed were, under colour of pious instructions, cruel insults on her unfortunate situation; and besides their own absurdity, may be regarded as the most mortifying indignities to which she had ever yet been exposed. He told her that the queen of England had on this occasion shewn a tender care of her; and, notwithstanding the punishment justly to be inflicted on her for her manifold trespasses, was determined to use every expedient for

saving her soul from that destruction with which it was so nearly threatened: that she was now standing upon the brink of eternity, and had no other means of escaping endless perdition, than by repenting her former wickedness, by justifying the sentence pronounced against her, by acknowledging the queen's favours, and by exerting a true and lively faith in Christ Jesus: that the Scriptures were the only rule of doctrine, the merits of Christ the only means of salvation; and if she trusted in the inventions or devices of men, she must expect in an instant to fall into utter darkness, into a place where shall be weeping, howling, and gnashing of teeth: that the hand of death was upon her, the axe was laid to the root of the tree, the throne of the great Judge of heaven was erected, the book of her life was spread wide, and the particular sentence and judgment were ready to be pronounced upon her: and that it was now, during this important moment, in her choice, either to rise to the resurrection of life, and hear that joyful salutation, *Come, ye blessed of my Father*; or to share the resurrection of condemnation, replete with sorrow and anguish; and to suffer that dreadful denunciation, *Go, ye cursed, into everlasting fire.*¹

During this discourse, Mary could not sometimes forbear betraying her impatience, by interrupting the preacher; and the dean, finding that she had profited nothing by his lecture, at last bade her change her opinion, repent her of her former wickedness, and settle her faith upon this ground, that only in Christ Jesus could she hope to be saved. She answered again and again, with great earnestness, "Trouble not yourself any more about the matter: for I was born in this religion; I have lived in this religion; and in this religion I am resolved to die." Even the two earls perceived, that it was fruitless to harass her any farther with theological disputes; and they ordered the dean to desist from his

¹ MS. p. 8—11. Strype, vol. 3, p. 385.

unseasonable exhortations, and to pray for her conversion. During the dean's prayer, she employed herself in private devotion from the office of the Virgin; and, after he had finished, she pronounced aloud some petitions in English, for the afflicted church, for an end of her own troubles, for her son, and for queen Elizabeth; and prayed God, that that princess might long prosper, and be employed, in his service. The earl of Kent observing that in her devotions she made frequent use of the crucifix, could not forbear reproving her for her attachment to that popish trumpery, as he termed it; and he exhorted her to have Christ in her heart, not in her hand.^k She replied, with presence of mind, that it was difficult to hold such an object in her hand without feeling her heart touched with some compunction.^l

She now began, with the aid of her two women, to disrobe herself; and the executioner also lent his hand to assist them. She smiled, and said, that she was not accustomed to undress herself before so large a company, nor to be served by such valets. Her servants seeing her in this condition ready to lay her head upon the block, burst into tears and lamentations: she turned about to them; put her finger upon her lips, as a sign of imposing silence upon them;^m and having given them her blessing, desired them to pray for her. One of her maids, whom she had appointed for that purpose, covered her eyes with a handkerchief: she laid herself down without any sign of fear or trepidation; and her head was severed from her body at two strokes by the executioner. He instantly held it up to the spectators, streaming with blood, and agitated with the convulsions of death: the dean of Peterborough alone exclaimed, "So perish all queen Elizabeth's enemies!" The earl of Kent alone replied, "Amen!" The attention of all the other spectators was fixed on the melancholy scene before them;

^k MS. p. 15. Jebb, vol. 2. p. 307. 491. 637.

^l Jebb, *ibid.*

^m *ibid.* p. 307. 492.

and zeal and flattery alike gave place to present pity and admiration of the expiring princess.

Mary's character. Thus perished, in the forty-fifth year of her age, and nineteenth of her captivity in England, Mary queen of Scots; a woman of great accomplishments both of body and mind, natural as well as acquired; but unfortunate in her life, and during one period very unhappy in her conduct. The beauties of her person, and graces of her air, combined to make her the most amiable of women; and the charms of her address and conversation aided the impression which her lovely figure made on the hearts of all beholders. Ambitious and active in her temper, yet inclined to cheerfulness and society; of a lofty spirit, constant, and even vehement, in her purpose, yet polite, and gentle, and affable in her demeanour; she seemed to partake only so much of the male virtues as to render her estimable, without relinquishing those soft graces which compose the proper ornament of her sex. In order to form a just idea of her character, we must set aside one part of her conduct, while she abandoned herself to the guidance of a profligate man; and must consider these faults, whether we admit them to be imprudences or crimes, as the result of an inexplicable, though not uncommon, inconstancy in the human mind, of the frailty of our nature, of the violence of passion, and of the influence which situations, and sometimes momentary incidents, have on persons whose principles are not thoroughly confirmed by experience and reflection. Enraged by the ungrateful conduct of her husband, seduced by the treacherous counsels of one in whom she reposed confidence, transported by the violence of her own temper, which never lay sufficiently under the guidance of discretion, she was betrayed into actions which may with some difficulty be accounted for, but which admit of no apology, nor even of alleviation. An enumeration of her qualities might carry the appearance of a panegyric;

an account of her conduct must in some parts wear the aspect of severe satire and invective.

Her numerous misfortunes, the solitude of her long and tedious captivity, and the persecutions to which she had been exposed, on account of her religion, had wrought her up to a degree of bigotry during her later years; and such were the prevalent spirit and principles of the age, that it is the less wonder if her zeal, her resentment, and her interest uniting, induced her to give consent to a design which conspirators, actuated only by the first of these motives, had formed against the life of Elizabeth.

The queen's
affected
sorrow.

When the queen was informed of Maty's execution, she affected the utmost surprise and indignation. Her countenance changed; her speech faltered and failed her; for a long time her sorrow was so deep that she could not express it, but stood fixed like a statue in silence and mute astonishment. After her grief was able to find vent, it burst out into loud wailings and lamentation: she put herself in deep mourning for this deplorable event; and she was seen perpetually bathed in tears, and surrounded only by her maids and women. None of her ministers or counsellors dared to approach her; or if any had such temerity, she chased them from her with the most violent expressions of rage and resentment: they had all of them been guilty of an unpardonable crime, in putting to death her dear sister and kinswoman, contrary to her fixed purpose,¹ of which they were sufficiently apprized and acquainted.

No sooner was her sorrow so much abated as to leave room for reflection, than she wrote a letter of apology to the king of Scots, and sent it by sir Robert Cary, son of lord Hunsdon. She then told him, that she wished he knew, but not felt, the unutterable grief which she experienced, on account of that lamentable accident,

¹ Camden, p. 536. Strype, vol. 3. Appendix, p. 145. Jebb, vol. 2. p. 608.

which, without her knowledge, much less concurrence, had happened in England: that, as her pen trembled when she attempted to write it, she found herself obliged to commit the relation of it to a messenger, her kinsman; who would likewise inform his majesty of every circumstance attending this dismal and unlooked-for misfortune: that she appealed to the supreme Judge of heaven and earth for her innocence; and was also so happy, amidst her other afflictions, as to find that many persons in her court could bear witness to her veracity in this protestation: that she abhorred dissimulation; deemed nothing more worthy of a prince than a sincere and open conduct; and could never surely be esteemed so base and poor-spirited as that, if she had really given orders for this fatal execution, she could on any consideration be induced to deny them: that though sensible of the justice of the sentence pronounced against the unhappy prisoner, she determined, from clemency, never to carry it into execution; and could not but resent the temerity of those who on this occasion had disappointed her intention: and that, as no one loved him more dearly than herself, or bore a more anxious concern for his welfare, she hoped that he would consider every one as his enemy who endeavoured, on account of the present incident, to excite any animosity between them.^m

In order the better to appease James, she committed Davison to prison, and ordered him to be tried in the star-chamber for his misdemeanor. The secretary was confounded; and being sensible of the danger which must attend his entering into a contest with the queen, he expressed penitence for his error, and submitted very patiently to be railed at by those very counsellors whose persuasion had induced him to incur the guilt, and who had promised to countenance and protect him. He was condemned to imprisonment during the queen's

^m Camden, p. 556. Spotswood, p. 358.

pleasure, and to pay a fine of 10,000*l*. He remained a long time in custody; and the fine, though it reduced him to beggary, was rigorously levied upon him. All the favour which he could obtain from the queen, was sending him small supplies from time to time to keep him from perishing in necessity." He privately wrote an apology to his friend Walsingham, which contains many curious particulars. The French and Scotch ambassadors, he said, had been remonstrating with the queen in Mary's behalf; and immediately after their departure, she commanded him, of her own accord, to deliver her the warrant for the execution of that princess. She signed it readily, and ordered it to be sealed with the great seal of England. She appeared in such good humour on the occasion, that she said to him in a jocular manner, "Go, tell all this to Walsingham, who is now sick; though I fear he will die of sorrow when he hears of it." She added, that, though she had so long delayed the execution, lest she should seem to be actuated by malice or cruelty, she was all along sensible of the necessity of it. In the same conversation she blamed Drury and Paulet, that they had not before eased her of this trouble; and she expressed a desire that Walsingham would bring them to compliance in that particular. She was so bent on this purpose, that some time after she asked Davison, Whether any letter had come from Paulet with regard to the service expected of him? Davison shewed her Paulet's letter, in which that gentleman positively refused to act any thing inconsistent with the principles of honour and justice. The queen fell into a passion, and accused Paulet as well as Drury of perjury; because, having taken the oath of association, in which they had bound themselves to avenge her wrongs, they had yet refused to lend their hand on this occasion. "But others (she said) will be found less scrupulous." Davison adds, that nothing but the con-

sent and exhortations of the whole council could have engaged him to send off the warrant: he was well aware of his danger; and remembered that the queen, after having ordered the execution of the duke of Norfolk, had endeavoured, in a like manner, to throw the whole blame and odium of that action upon lord Burleigh.*

Elizabeth's dissimulation was so gross that it could deceive nobody who was not previously resolved to be blinded; but, as James's concern for his mother was certainly more sincere and cordial, he discovered the highest resentment, and refused to admit Cary into his presence. He recalled his ambassadors from England; and seemed to breathe nothing but war and vengeance. The states of Scotland, being assembled, took part in his anger; and professed that they were ready to spend their lives and fortunes in revenge of his mother's death, and in defence of his title to the crown of England. Many of the nobility instigated him to take arms: lord Sinclair, when the courtiers appeared in deep mourning, presented himself to the king arrayed in complete armour, and said this was the proper mourning for the queen. The Catholics took the opportunity of exhorting James to make an alliance with the king of Spain, to lay immediate claim to the crown of England, and to prevent the ruin which, from his mother's example, he might conclude would certainly, if Elizabeth's power prevailed, overwhelm his person and his kingdom. The queen was sensible of the danger attending these counsels; and, after allowing James some decent interval to vent his grief and anger, she employed her emissaries to pacify him, and to set before him every motive of hope or fear which might induce him to live in amity with her.

Walsingham wrote to lord Thirlstone, James's secre-

* Camden, p. 538. Strype, vol. 3. p. 375, 376. MS. in the Advocates' Library, A. 3. 28. p. 17. From the Cott. Lib. Calig. c. 9. Biogr. Brit. p. 1625. 1627.

tary, a judicious letter to the same purpose. He said, that he was much surprised to hear of the violent resolutions taken in Scotland, and of the passion discovered by a prince of so much judgment and temper as James: that a war founded merely on the principle of revenge, and that too on account of an act of justice which necessity had extorted, would for ever be exposed to censure, and could not be excused by any principles of equity or reason: that, if these views were deemed less momentous among princes, policy and interest ought certainly to be attended to; and these motives did still more evidently oppose all thoughts of a rupture with Elizabeth, and all revival of exploded claims to the English throne: that the inequality between the two kingdoms deprived James of any hopes of success, if he trusted merely to the force of his own state, and had no recourse to foreign powers for assistance: that the objections attending the introduction of succours from a more potent monarch appeared so evident from all the transactions of history, that they could not escape a person of the king's extensive knowledge; but there were, in the present case, several peculiar circumstances, which ought for ever to deter him from having recourse to so dangerous an expedient: that the French monarch, the ancient ally of Scotland, might willingly use the assistance of that kingdom against England; but would be displeased to see the union of these two kingdoms in the person of James; a union which would ever after exclude him from practising that policy formerly so useful to the French, and so pernicious to the Scottish nation: that Henry, besides, infested with faction and domestic war; was not in a condition of supporting distant allies; much less would he expose himself to any hazard or expense, in order to aggrandize a near kinsman of the house of Guise, the most determined enemies of his repose and authority: that the extensive power and exorbitant ambition of the Spanish monarch

rendered him a still more dangerous ally to Scotland; and as he evidently aspired to a universal monarchy in the west, and had in particular advanced some claims to England, as if he were descended from the house of Lancaster, he was at the same time the common enemy of all princes who wished to maintain their independence, and the immediate rival and competitor of the king of Scots: that the queen, by her own naval power and her alliance with the Hollanders, would probably intercept all succours which might be sent to James from abroad, and be enabled to decide the controversy in this island, with the superior forces of her own kingdom, opposed to those of Scotland: that, if the king revived his mother's pretensions to the crown of England, he must also embrace her religion, by which alone they could be justified; and must thereby undergo the infamy of abandoning those principles in which he had been strictly educated, and to which he had hitherto religiously adhered: that as he would, by such an apostacy, totally alienate all the Protestants in Scotland and England, he could never gain the confidence of the Catholics, who would still entertain reasonable doubts of his sincerity: that, by advancing a present claim to the crown, he forfeited the certain prospect of his succession, and revived that national animosity which the late peace and alliance between the kingdoms had happily extinguished: that the whole gentry and nobility of England had openly declared themselves for the execution of the queen of Scots; and if James shewed such violent resentment against that act of justice, they would be obliged, for their own security, to prevent for ever so implacable a prince from ruling over them: and that, however some persons might represent his honour as engaged to seek vengeance for the present affront and injury, the true honour of a prince consisted in wisdom and moderation and justice, not in following the dictates of blind passion, or in pursuing revenge at the

expense of every motive and every interest.* These considerations, joined to the peaceable unambitious temper of the young prince, prevailed over his resentment; and he fell gradually into a good correspondence with the court of England. It is probable that the queen's chief object in her dissimulation with regard to the execution of Mary, was, that she might thereby afford James a decent pretence for renewing his amity with her, on which their mutual interest so much depended.

Drake de- While Elizabeth ensured tranquillity from the
stroys the attempts of her nearest neighbour, she was not
fleet at negligent of more distant dangers. Hearing
Cadiz. that Philip, though he seemed to dissemble the daily insults and injuries which he received from the English, was secretly preparing a great navy to attack her; she sent sir Francis Drake with a fleet to intercept his supplies, to pillage his coast, and to destroy his shipping. Drake carried out four capital ships of the queen's and twenty-six great and small, with which the London merchants, in hopes of sharing in the plunder, had supplied him. Having learned from two Dutch ships, which he met with in his passage, that a Spanish fleet, richly laden, was lying at Cadiz, ready to set sail for Lisbon, the rendezvous of the intended Armada; he bent his course to the former harbour, and boldly, as well as fortunately, made an attack on the enemy. He obliged six galleys, which made head against him, to take shelter under the forts; he burned about a hundred vessels laden with ammunition and naval stores; and he destroyed a great ship of the marquis of Santa Croce. Thence he set sail for Cape St. Vincent, and took by assault the castle situated on that promontory, with three other fortresses. He next insulted Lisbon; and finding that the merchants, who had engaged entirely in expectation of profit, were discontented at these

* Strype, vol. 3. p. 377. Spotswood.

military enterprises, he set sail for the Terceras, with an intention of lying in wait for a rich carrack which was expected in those parts. He was so fortunate as to meet with his prize; and by this short expedition, in which the public bore so small a share, the adventurers were encouraged to attempt farther enterprises, the English seamen learned to despise the great unwieldy ships of the enemy, the naval preparations of Spain were destroyed, the intended expedition against England was retarded a twelvemonth, and the queen thereby had leisure to take more secure measures against the most formidable invasion.^a

This year, Thomas Cavendish, a gentleman of Devonshire, who had dissipated a good estate by living at court, being resolved to repair his fortune at the expense of the Spaniards, fitted out three ships at Plymouth, one of a hundred and twenty tons, another of sixty, and a third of forty; and with these small vessels he ventured into the South sea, and committed great depredations on the Spaniards. He took nineteen vessels, some of which were richly laden; and, returning by the Cape of Good Hope, he came to London, and entered the river in a kind of triumph. His mariners and soldiers were clothed in silk, his sails were of damask, his top-sail cloth of gold; and his prizes were esteemed the richest that ever had been brought into England.^b

The land enterprises of the English were not, during this campaign, so advantageous or honourable to the nation. The important place of Deventer was intrusted by Leicester to William Stanley, with a garrison of twelve hundred English; and this gentleman, being a Catholic, was alarmed at the discovery of Babington's conspiracy, and became apprehensive lest every one of his religion should thenceforth be treated with distrust in England. He entered into a correspondence with

^a Camden, p. 540. Sir William Monson's Naval Tracts in Churchill's Voyages, vol. 3. p. 156.

^b Birch's Memoirs, vol. 1. p. 57.

the Spaniards, betrayed the city to them for a sum of money, and engaged the whole garrison to desert with him to the Spanish service. Roland York, who commanded a fort near Zutphen, imitated his example; and the Hollanders, formerly disgusted with Leicester, and suspicious of the English, broke out into loud complaints against the improvidence, if not the treachery, of his administration. Soon after he himself arrived in the Low Countries; but his conduct was nowise calculated to give them satisfaction, or to remove the suspicions which they had entertained against him. The prince of Parma having besieged Sluys, Leicester attempted to relieve the place, first by sea, then by land; but failed in both enterprises; and, as he ascribed his bad success to the ill behaviour of the Hollanders, they were equally free in reflections upon his conduct. The breach between them became wider every day: they slighted his authority, opposed his measures, and neglected his counsels; while he endeavoured, by an imperious behaviour and by violence, to recover that influence which he had lost by his imprudent and ill-concerted measures. He was even suspected by the Dutch of a design to usurp upon their liberties; and the jealousy entertained against him began to extend towards the queen herself. That princess had made some advances towards a peace with Spain: a congress had been opened at Bourbourg, a village near Graveline: and, though the two courts, especially that of Spain, had no other intention than to amuse each of them its enemy by negotiation, and mutually relax the preparations for defence or attack, the Dutch, who were determined on no terms to return under the Spanish yoke, became apprehensive lest their liberty should be sacrificed to the political interests of England.* But the queen, who knew the importance of her alliance with the States during the present conjuncture, was resolved to give them entire satisfaction, by recalling Leicester, and commanding him to resign his

* Bentivoglio, part 2. lib. 4. Strype, vol. 4. no. 246.

government. Maurice, son of the late prince of Orange, a youth of twenty years of age, was elected by the States governor in his place; and Peregrine lord Willoughby was appointed by the queen commander of the English forces. The measures of these two generals were much embarrassed by the malignity of Leicester, who had left a faction behind him, and who still attempted, by means of his emissaries, to disturb all the operations of the States. As soon as Elizabeth received intelligence of these disorders, she took care to redress them; and she obliged all the partisans of England to fall into unanimity with prince Maurice.* But, though her good sense so far prevailed over her partiality to Leicester, she never could be made fully sensible of his vices and incapacity: the submissions which he made her restored him to her wonted favour; and lord Buckhurst, who had accused him of misconduct in Holland, lost her confidence for some time, and was even committed to custody.

Sir Christopher Hatton was another favourite who at this time received some marks of her partiality. Though he had never followed the profession of the law, he was made chancellor in the place of Bromley deceased; but, notwithstanding all the expectations and perhaps wishes of the lawyers, he behaved in a manner not unworthy of that high station: his good natural capacity supplied the place of experience and study; and his decisions were not found deficient either in point of equity or judgment. His enemies had contributed to his promotion, in hopes that his absence from court, while he attended the business of chancery, would gradually estrange the queen from him, and give them an opportunity of undermining him in her favour.

These little intrigues and cabals of the court were silenced by the account which came from all quarters, of the vast preparations made by the Spaniards for the invasion of England, and for the entire conquest of that kingdom. Philip, though

Philip projects the invasion of England. 1588.

* Rymer, tom. 15. p. 66.

he had not yet declared war, on account of the hostilities which Elizabeth every where committed upon him, had long harboured a secret and violent desire of revenge against her. His ambition also, and the hopes of extending his empire, were much encouraged by the present prosperous state of his affairs; by the conquest of Portugal, the acquisition of the East-Indian commerce and settlements, and the yearly importation of vast treasures from America. The point on which he rested his highest glory, the perpetual object of his policy, was to support orthodoxy and exterminate heresy; and, as the power and credit of Elizabeth were the chief bulwark of the Protestants, he hoped, if he could subdue that princess, to acquire the eternal renown of reuniting the whole Christian world in the Catholic communion. Above all, his indignation against the revolted subjects in the Netherlands instigated him to attack the English, who had encouraged that insurrection, and who, by their vicinity, were so well enabled to support the Hollanders, that he could never hope to reduce these rebels while the power of that kingdom remained entire and unbroken. To subdue England seemed a necessary preparative to the re-establishment of his authority in the Netherlands; and, notwithstanding appearances, the former was in itself, as a more important, so a more easy undertaking than the latter. That kingdom lay nearer Spain than the Low Countries, and was more exposed to invasions from that quarter; after an enemy had once obtained entrance, the difficulty seemed to be over, as it was neither fortified by art or nature; a long peace had deprived it of all military discipline and experience; and the Catholics in which it still abounded, would be ready, it was hoped, to join any invader who should free them from those persecutions under which they laboured, and should revenge the death of the queen of Scots, on whom they fixed all their affections. The fate of Eng-

land must be decided in one battle at sea, and another at land; and what comparison between the English and Spaniards, either in point of naval force, or in the numbers, reputation, and veteran bravery, of their armies? Besides the acquisition of so great a kingdom, success against England ensured the immediate subjection of the Hollanders, who, attacked on every hand, and deprived of all support, must yield their stubborn necks to that yoke which they had so long resisted. Happily this conquest, as it was of the utmost importance to the grandeur of Spain, would not at present be opposed by the jealousy of other powers, naturally so much interested to prevent the success of the enterprise. A truce was lately concluded with the Turks; the empire was in the hands of a friend and near ally; and France, the perpetual rival of Spain, was so torn with intestine commotions, that she had no leisure to pay attention to her foreign interests. This favourable opportunity, therefore, which might never again present itself, must be seized, and one bold effort made for acquiring that ascendant in Europe, to which the present greatness and prosperity of the Spaniards seemed so fully to entitle them.^u

The Invin-
cible Ar-
mada.

These hopes and motives engaged Philip, notwithstanding his cautious temper, to undertake this hazardous enterprise; and though the prince now created by the pope duke of Parma, when consulted, opposed the attempt, at least represented the necessity of previously getting possession of some seaport town in the Netherlands, which might afford a retreat to the Spanish navy,^x it was determined by the Catholic monarch to proceed immediately to the execution of this ambitious project. During some time he had been secretly making preparations; but, as soon as the resolution was fully taken, every part of his vast empire resounded with the noise of armaments, and all

^u Camden. *Strype*, vol. 3. p. 512.

^x Bentivoglio, part 2. lib. 4.

his ministers, generals, and admirals, were employed in forwarding the design. The marquis of Santa Croce, a sea-officer of great reputation and experience, was destined to command the fleet; and by his counsels were the naval equipments conducted. In all the ports of Sicily, Naples, Spain, and Portugal, artisans were employed in building vessels of uncommon size and force; naval stores were bought at a great expense; provisions amassed; armies levied and quartered in the maritime towns of Spain; and plans laid for fitting out such a fleet and embarkation as had never before had its equal in Europe. The military preparations in Flanders were no less formidable. Troops from all quarters were every moment assembling, to reinforce the duke of Parma. Capizuchi and Spinelli conducted forces from Italy: the marquis of Borgaut, a prince of the house of Austria, levied troops in Germany: the Walloon and Burgundian regiments were completed or augmented: the Spanish infantry was supplied with recruits; and an army of thirty-four thousand men was assembled in the Netherlands, and kept in readiness to be transported into England. The duke of Parma employed all the carpenters whom he could procure, either in Flanders or in Lower Germany, and the coasts of the Baltic; and he built at Dunkirk and Newport, but especially at Antwerp, a great number of boats and flat-bottomed vessels, for the transporting of his infantry and cavalry. The most renowned nobility and princes of Italy and Spain were ambitious of sharing in the honour of this great enterprise. Don Amadæus of Savoy, Don John of Medicis, Vespasian Gonzaga duke of Sabionetta, and the duke of Pastrana, hastened to join the army under the duke of Parma. About two thousand volunteers in Spain, many of them men of family, had enlisted in the service. No doubts were entertained, but such vast preparations, conducted by officers of such consummate skill, must finally be suc-

cessful. And the Spaniards, ostentatious of their power and elated with vain hopes, had already denominated their navy the *Invincible Armada*.

Prepara-
tions in
England. News of these extraordinary preparations soon reached the court of London; and, notwithstanding the secrecy of the Spanish council,

and their pretending to employ this force in the Indies, it was easily concluded, that they meant to make some effort against England. The queen had foreseen the invasion; and, finding that she must now contend for her crown with the whole force of Spain, she made preparations for resistance; nor was she dismayed with that power by which all Europe apprehended she must of necessity be overwhelmed. Her force, indeed, seemed very unequal to resist so potent an enemy. All the sailors in England amounted at that time to about fourteen thousand men.^a The size of the English shipping was in general so small, that, except a few of the queen's ships of war, there were not four vessels belonging to the merchants which exceeded four hundred tons.^b The royal navy consisted only of twenty-eight sail,^c many of which were of small size; one of them exceeded the bulk of our largest frigates, and most of them deserved rather the name of pinnaces than of ships. The only advantage of the English fleet consisted in the dexterity and courage of the seamen, who, being accustomed to sail in tempestuous seas, and expose themselves to all dangers, as much exceeded in this particular the Spanish mariners, as their vessels were inferior in size and force to those of that nation.^d All the commercial towns of England were required to furnish ships for reinforcing this small navy; and they discovered on the present occasion great alacrity in defending their liberty and religion against those imminent perils with which they were menaced. The citizens of London, in order to shew their zeal in the

^a Meason, p. 256.

^b Ibid. p. 268.

^c Ibid. p. 157.

^d Ibid. p. 321.

common cause, instead of fifteen vessels which they were commanded to equip, voluntarily fitted out double the number.^f The gentry and nobility hired, and armed, and manned, forty-three ships at their own charge;^g and all the loans of money which the queen demanded were frankly granted by the persons applied to. Lord Howard of Effingham, a man of courage and capacity, was admiral, and took on him the command of the navy: Drake, Hawkins, and Frobisher, the most renowned seamen in Europe, served under him. The principal fleet was stationed at Plymouth. A smaller squadron consisting of forty vessels, English and Flemish, was commanded by lord Seymour, second son of protector Somerset; and lay off Dunkirk, in order to intercept the duke of Parma.

The land forces of England, compared to those of Spain, possessed contrary qualities to its naval power; they were more numerous than the enemy, but much inferior in discipline, reputation, and experience. An army of twenty thousand men was disposed in different bodies along the south coast; and orders were given them, if they could not prevent the landing of the Spaniards, to retire backwards, to waste the country round, and to wait for reinforcement from the neighbouring counties, before they approached the enemy. A body of twenty-two thousand foot and a thousand horse, under the command of the earl of Leicester, was stationed at Tilbury, in order to defend the capital. The principal army consisted of thirty-four thousand foot and two thousand horse, and was commanded by lord Hunsdon. These forces were reserved for guarding the queen's person, and were appointed to march whithersoever the enemy should appear. The fate of England, if all the Spanish armies should be able to land, seemed to depend on the issue of a single battle; and men of reflection entertained the most dismal apprehensions, when they considered the force of fifty thousand veteran Spaniards,

^f Monson, p. 267.^g Lives of the Admirals, vol. 1. p. 451.

commanded by experienced officers, under the duke of Parma, the most consummate general of the age; and compared this formidable armament with the military power, which England, not enervated by peace, but long disused to war, could muster up against it.

The chief support of the kingdom seemed to consist in the vigour and prudence of the queen's conduct; who, undismayed by the present dangers, issued all her orders with tranquillity, animated her people to a steady resistance, and employed every resource which either her domestic situation or her foreign alliances could afford her. She sent sir Robert Sidney into Scotland, and exhorted the king to remain attached to her, and to consider the danger which at present menaced his sovereignty no less than her own, from the ambition of the Spanish tyrant:^a the ambassador found James well disposed to cultivate a union with England, and that prince even kept himself prepared to march with the force of his whole kingdom to the assistance of Elizabeth. Her authority with the king of Denmark, and the tie of their common religion, engaged this monarch, upon her application, to seize a squadron of ships which Philip had bought or hired in the Danish harbours.¹ The Hansetowns, though not at that time on good terms with Elizabeth, were induced by the same motives to retard so long the equipment of some vessels in their ports, that they became useless to the purpose of invading England. All the Protestants throughout Europe regarded this enterprise as the critical event, which was to decide for ever the fate of their religion; and though unable, by reason of their distance, to join their force to that of Elizabeth, they kept their eyes fixed on her conduct and fortune, and beheld with anxiety, mixed with admiration, the intrepid countenance with which

^a She made him some promises which she never fulfilled, to give him a dukedom in England, with suitable lands and revenue, to settle 5000*l.* a year on him, and pay him a guard, for the safety of his person. From a MS. of Lord Royston's.

¹ Strype, vol. 3. p. 524.

she encountered that dreadful tempest which was every moment advancing towards her.

The queen also was sensible that, next to the general popularity which she enjoyed, and the confidence which her subjects reposed in her prudent government, the firmest support of her throne consisted in the general zeal of the people for the Protestant religion, and the strong prejudices which they had imbibed against Popery. She took care, on the present occasion, to revive in the nation this attachment to their own sect, and this abhorrence of the opposite. The English were reminded of their former danger from the tyranny of Spain: all the barbarities exercised by Mary against the Protestants were ascribed to the counsels of that bigoted and imperious nation: the bloody massacres in the Indies, the unrelenting executions in the Low Countries, the horrid cruelties and iniquities of the inquisition were set before men's eyes: a list and description was published, and pictures dispersed, of the several instruments of torture with which, it was pretended, the Spanish Armada was loaded: and every artifice, as well as reason, was employed to animate the people to a vigorous defence of their religion, their laws, and their liberties.

But while the queen, in this critical emergence, roused the animosity of the nation against Popery, she treated the partisans of that sect with moderation, and gave not way to an undistinguishing fury against them. Though she knew that Sixtus Quintus, the present pope, famous for his capacity and his tyranny, had fulminated a new bull of excommunication against her, had deposed her, had absolved her subjects from their oaths of allegiance, had published a crusade against England, and had granted plenary indulgence to every one engaged in the present invasion; she would not believe that all her Catholic subjects could be so blinded, as to sacrifice to bigotry their duty to their sovereign, and the liberty and

independence of their native country. She rejected all violent counsels, by which she was urged to seek pretences for dispatching the leaders of that party: she would not even confine any considerable number of them: and the Catholics, sensible of this good usage, generally expressed great zeal for the public service. Some gentlemen of that sect, conscious that they could not justly expect any trust or authority, entered themselves as volunteers in the fleet or army: some equipped ships at their own charge, and gave the command of them to Protestants: others were active in animating their tenants, and vassals, and neighbours, to the defence of their country: and every rank of men, burying for the present all party distinctions, seemed to prepare themselves with order as well as vigour to resist the violence of these invaders.

The more to excite the martial spirit of the nation, the queen appeared on horseback in the camp at Tilbury; and, riding through the lines, discovered a cheerful and animated countenance, exhorted the soldiers to remember their duty to their country and their religion, and professed her intention, though a woman, to lead them herself into the field against the enemy, and rather to perish in battle than survive the ruin and slavery of her people.^a By this spirited behaviour she revived

^a Stowe, p. 747.

^a *The queen's speech in the camp of Tilbury was in these words:—*My loving people, we have been persuaded by some, that are careful of our safety, to take heed how we commit ourselves to armed multitudes, for fear of treachery; but assure you, I do not desire to live to distrust my faithful and loving people. Let tyrants fear: I have always so behaved myself, that, under God, I have placed my chiefest strength and safeguard in the loyal hearts and good-will of my subjects. And therefore I am come amongst you at this time, not as for my recreation or sport, but being resolved, in the midst and heat of the battle, to live or die amongst you all; to lay down, for my God, and for my kingdom, and for my people, my honour and my blood, even in the dust. I know I have but the body of a weak and feeble woman, but I have the heart of a king, and of a king of England too; and think foul scorn that Parma, or Spain, or any prince of Europe, should dare to invade the borders of my realms; to which, rather than any dishonour should grow by me, I myself will take up arms; I myself will be your general, judge, and rewarder, of every one of your virtues in the field. I knew already, by your forwardness, that you have deserved rewards and crowns; and we do assure you, on the word of a prince, they shall be duly paid you. In the mean time, my lieutenant-general shall be in my stead, than whom never prince commanded a more noble and worthy subject: not doubting by your obedience to

the tenderness and admiration of the soldiery: an attachment to her person became a kind of enthusiasm among them: and they asked one another, Whether it were possible that Englishmen could abandon this glorious cause, could display less fortitude than appeared in the female sex, or could ever by any dangers be induced to relinquish the defence of their heroic princess?

The Spanish Armada was ready in the beginning of May, but the moment it was preparing to sail, the marquis of Santa Croce, the admiral, was seized with a fever, of which he soon after died. The vice-admiral, the duke of Paliano, by a strange concurrence of accidents, at the very same time suffered the same fate; and the king appointed for admiral the duke of Medina Sidonia, a nobleman of great family, but unexperienced in action, and entirely unacquainted with sea affairs. Alcarede was appointed vice-admiral. This misfortune, besides the loss of so great an officer as Santa Croce, retarded the sailing of the Armada, and gave the English more time for their preparations to oppose them. At last, the Spanish fleet, full of hopes and alacrity, set sail from Lisbon (May 29); but next day met with a violent tempest, which scattered the ships, sunk some of the smallest, and forced the rest to take shelter in the Groine, where they waited till they could be refitted. When news of this event was carried to England, the queen concluded that the design of an invasion was disappointed for this summer; and being always ready to lay hold of every pretence for saving money, she made Walsingham write to the admiral, directing him to lay up some of the larger ships, and to discharge the seamen; but lord Effingham, who was not so sanguine in his hopes, used the freedom to disobey these orders; and he begged leave to retain all the ships in service,

my general, by your concord in the camp, and your valour in the field, we shall shortly have a famous victory over those enemies of my God, of my kingdom, and of my people.

though it should be at his own expense.ⁱ He took advantage of a north wind, and sailed towards the coast of Spain, with an intention of attacking the enemy in their harbours; but the wind changing to the south, he became apprehensive lest they might have set sail, and, by passing him at sea, invade England, now exposed by the absence of the fleet. He returned, therefore, with the utmost expedition to Plymouth, and lay at anchor in that harbour.

Meanwhile, all the damages of the Armada were repaired; and the Spaniards with fresh hopes set out again to sea, in prosecution of their enterprise. The fleet consisted of a hundred and thirty vessels, of which near a hundred were galleons, and were of greater size than any ever before used in Europe. It carried on board nineteen thousand two hundred and ninety-five soldiers, eight thousand four hundred and fifty-six mariners, two thousand and eighty-eight galley slaves, and two thousand six hundred and thirty great pieces of brass ordnance. It was victualled for six months; and was attended by twenty lesser ships, called caravals, and ten salves with six oars apiece.^k

The Armada arrives in the Channel. July 19.

The plan formed by the king of Spain was, that the Armada should sail to the coast opposite to Dunkirk and Newport; and having chased away all English or Flemish vessels, which might obstruct the passage (for it never be supposed they could make opposition), should join themselves with the duke of Parma, should thence make sail to the Thames, and having landed the whole Spanish army, thus complete at one blow the entire conquest of England. In prosecution of this scheme, Philip gave orders to the duke of Medina, that, in passing along the channel, he should sail as near the coast of France as he could with safety; that he should by this policy avoid meeting with the English fleet; and, keeping

ⁱ Camden, p. 545.

^k Strype, vol. 3. Appendix, p. 221.

in view the main enterprise, should neglect all smaller successes, which might prove an obstacle, or even interpose a delay to the acquisition of a kingdom.¹ After the Armada was under sale, they took a fisherman, who informed them that the English admiral had been lately at sea, had heard of the tempest which scattered the Armada, had retired back into Plymouth, and no longer expecting an invasion this season, had laid up his ships, and discharged most of the seamen. From this false intelligence, the duke of Medina conceived the great facility of attacking and destroying the English ships in harbour; and he was tempted by the prospect of so decisive an advantage to break his orders, and make sail directly for Plymouth; a resolution which proved the safety of England. The Lizard was the first land made by the Armada, about sunset: and, as the Spaniards took it for the Ram-head near Plymouth, they bore out to sea with an intention of returning next day, and attacking the English navy. They were descried by Fleming, a Scottish pirate, who was roving in those seas, and who immediately set sail to inform the English admiral of their approach:—another fortunate event which contributed extremely to the safety of the fleet. Effingham had just time to get out of port, when he saw the Spanish Armada coming full sail towards him, disposed in the form of a crescent, and stretching the distance of seven miles from the extremity of one division to that of the other.

The writers of that age raise their style by a pompous description of this spectacle; the most magnificent that had ever appeared upon the ocean, infusing equal terror and admiration into the minds of all beholders. The lofty masts, the swelling sails, and the towering prows, of the Spanish galleons, seem impossible to be justly painted, but by assuming the colours of poetry; and an

¹ Monson, p. 157.

= Ibid. 158

eloquent historian of Italy, in imitation of Camden, has asserted, that the Armada, though the ships bore every sail, yet advanced with a slow motion; as if the ocean groaned with supporting, and the winds were tired with impelling, so enormous a weight.^a The truth, however, is, that the largest of the Spanish vessels would scarcely pass for third rates in the present navy of England; yet they were so ill framed, or so ill governed, that they were quite unwieldy, and could not sail upon a wind, nor tack on occasion, nor be managed in stormy weather by the seamen. Neither the mechanics of ship-building, nor the experience of mariners, had attained so great a perfection as could serve for the security and government of such bulky vessels; and the English, who had already had experience how unserviceable they commonly were, beheld without dismay their tremendous appearance.

Effingham gave orders not to come to close fight with the Spaniards; where the size of the ships, he suspected, and the numbers of the soldiers, would be a disadvantage to the English; but to cannonade them at a distance, and to wait the opportunity which winds, currents, or various accidents, must afford him, of intercepting some scattered vessels of the enemy. Nor was it long before the event answered expectation. A great ship of Biscay, on board of which was a considerable part of the Spanish money, took fire by accident; and while all hands were employed in extinguishing the flames, she fell behind the rest of the Armada: the great galleon of Andalusia was detained by the springing of her mast: and both these vessels were taken, after some resistance, by sir Francis Drake. As the Armada advanced up the channel, the English hung upon its rear, and still infested it with skirmishes. Each trial abated the confidence of the Spaniards, and

^a Bentivoglio, part 2. lib. 4.

added courage to the English; and the latter soon found, that even in close fight the size of the Spanish ships was no advantage to them. Their bulk exposed them the more to the fire of the enemy; while their cannon, placed too high, shot over the heads of the English. The alarm having now reached the coast of England, the nobility and gentry hastened out with their vessels from every harbour, and reinforced the admiral. The earls of Oxford, Northumberland, and Cumberland, sir Thomas Cecil, sir Robert Cecil, sir Walter Raleigh, sir Thomas Vavasor, sir Thomas Gerrard, sir Charles Blount, with many others, distinguished themselves by this generous and disinterested service of their country. The English fleet, after the conjunction of those ships, amounted to a hundred and forty sail.

The Armada had now reached Calais, and cast anchor before that place; in expectation that the duke of Parma, who had gotten intelligence of their approach, would put to sea and join his forces to them. The English admiral practised here a successful stratagem upon the Spaniards. He took eight of his smaller ships, and filling them with all combustible materials, sent them one after another into the midst of the enemy. The Spaniards fancied they were fireships of the same contrivance with a famous vessel which had lately done so much execution in the Schelde near Antwerp; and they immediately cut their cables, and took to flight with the greatest disorder and precipitation. The English fell upon them next morning while in confusion; and besides doing great damage to other ships, they took or destroyed about twelve of the enemy.

The Armada defeated.

By this time it was become apparent, that the intention for which these preparations were made by the Spaniards, was entirely frustrated. The vessels provided by the duke of Parma were made for transporting soldiers, not for fighting; and that ge-

neral, when urged to leave the harbour, positively refused to expose his flourishing army to such apparent hazard; while the English not only were able to keep the sea, but seemed even to triumph over their enemy. The Spanish admiral found, in many rencounters, that while he lost so considerable a part of his own navy, he had destroyed only one small vessel of the English; and he foresaw, that by continuing so unequal a combat, he must draw inevitable destruction on all the remainder. He prepared therefore to return homewards; but, as the wind was contrary to his passage through the channel, he resolved to sail northwards, and making the tour of the island, reach the Spanish harbours, by the ocean. The English fleet followed him during some time; and had not their ammunition fallen short, by the negligence of the officers in supplying them, they had obliged the whole Armada to surrender at discretion. The duke of Medina had once taken that resolution; but was diverted from it by the advice of his confessor. This conclusion of the enterprise would have been more glorious to the English; but the event proved almost equally fatal to the Spaniards. A violent tempest overtook the Armada after it passed the Orkneys; the ships had already lost their anchors, and were obliged to keep to sea: the mariners, unaccustomed to such hardships, and not able to govern such unwieldy vessels, yielded to the fury of the storm, and allowed their ships to drive either on the western isles of Scotland, or on the coast of Ireland, where they were miserably wrecked. Not a half of the navy returned to Spain; and the seamen as well as soldiers who remained, were so overcome with hardships and fatigue, and so dispirited by their discomfiture, that they filled all Spain with accounts of the desperate valour of the English, and of the tempestuous violence of that ocean which surrounds them.

Such was the miserable and dishonourable conclusion of an enterprise which had been preparing for three years, which had exhausted the revenue and force of Spain, and which had long filled all Europe with anxiety or expectation. Philip, who was a slave to his ambition, but had an entire command over his countenance, no sooner heard of the mortifying event which blasted all his hopes, than he fell on his knees, and rendering thanks for that gracious dispensation of Providence, expressed his joy that the calamity was not greater. The Spanish priests, who had so often blessed this holy crusade, and foretold its infallible success, were somewhat at a loss to account for the victory gained over the Catholic monarch by excommunicated heretics and an execrable usurper: but they at last discovered, that all the calamities of the Spaniards had proceeded from their allowing the infidel Moors to live among them.*

A parliament.

Soon after the defeat and dispersion of the Spanish Armada, the queen summoned a new parliament (Feb. 4); and received from them a supply of two subsidies and four-fifteenths, payable in four years. This is the first instance that subsidies were doubled in one supply; and so unusual a concession was probably obtained from the joy of the present success, and from the general sense of the queen's neces-

* Strype, vol. 3. p. 525. On the 4th of September, soon after the dispersion of the Spanish Armada, died the earl of Leicester, the queen's great but unworthy favourite. Her affection for him continued to the last. He had discovered no conduct in any of his military enterprises, and was suspected of cowardice: yet she intrusted him with the command of her armies during the danger of the Spanish invasion; a partiality which might have proved fatal to her, had the duke of Parma been able to land his troops in England. She had even ordered a commission to be drawn for him, constituting him her lieutenant in the kingdoms of England and Ireland; but Burleigh and Hatton represented to her the danger of intrusting such unlimited authority in the hands of any subject, and prevented the execution of that design. No wonder that a conduct so unlike the usual jealousy of Elizabeth, gave reason to suspect that her partiality was founded on some other passion than friendship. But Elizabeth seemed to carry her affection to Leicester no farther than the grave: she ordered his goods to be disposed of at a public sale, in order to reimburse herself of some debt which he owed her; and her usual attention to money was observed to prevail over her regard to the memory of the deceased. This earl was a great hypocrite; a pretender to the strictest religion, and an encourager of the Puritans, and a founder of hospitals.

sities. Some members objected to this heavy charge, on account of the great burden of loans which had lately been imposed upon the nation.^p

Elizabeth foresaw, that this house of commons, like all the foregoing, would be governed by the Puritans; and therefore, to obviate their enterprises, she renewed at the beginning of the session her usual injunction, that the parliament should not on any account presume to treat of matters ecclesiastical. Notwithstanding this strict inhibition, the zeal of one Dampport moved him to present a bill to the commons for remedying spiritual grievances, and for restraining the tyranny of the ecclesiastical commission, which were certainly great: but, when Mr. Secretary Woley reminded the house of her majesty's commands, no one durst second the motion; the bill was not so much as read; and the speaker returned it to Dampport without taking the least notice of it.^q Some members of the house, notwithstanding the general submission, were even committed to custody on account of this attempt.^r

The imperious conduct of Elizabeth appeared still

^p Strype, vol. 3. p. 542. Id. Append. p. 239. There are some singular passages in this last speech, which may be worth taking notice of; especially as they came from a member who was no courtier; for he argues against the subsidy: "And first (says he), for the necessity thereof I cannot deny, but if it were a charge imposed upon us by her majesty's commandment, or a demand proceeding from her majesty by way of request, that I think there is not one among us all, either so disobedient a subject in regard of our duty, or so unthankful a man in respect of the inestimable benefits which, by her or from her, we have received, which would not with frank consent, both of voice and heart, most willingly submit himself thereunto, without any unreverend inquiry into the causes thereof; for it is continually in the mouth of us all, that our lands, goods, and lives, are at our prince's disposing. And it agreeth very well with that position of the civil law, which sayeth, *Quod omnia regis sunt*. But how? *Ita tamen ut omnium sint*. *Ad regem enim potestas omnium pertinet; ad singulos proprietas*. So that although it must be true that her majesty hath over ourselves and our goods, *potestatem imperandi*; yet it is true, that until that power command (which, no doubt, will not command without very just cause), every subject hath his own *proprietas possidendi*. Which power and commandment from her majesty, which we have not yet received, I take it (saving reformation) that we are freed from the cause of necessity. And the cause of necessity is the dangerous state of the commonwealth," &c. The tenor of the speech pleads rather for a general benevolence than a subsidy; for the law of Richard III. against benevolence was never conceived to have any force. The member even proceeds to assert with some precaution, that it was in the power of a parliament to refuse the king's demand of a subsidy; and that there was an instance of that liberty in Henry III's time, near four hundred years before. *Sub fine*.

^q D'Ewes, p. 458.

^r Strype's Life of Whitgift, p. 280. Neal, vol. 1. p. 500.

more clearly in another parliamentary transaction. The right of purveyance was an ancient prerogative, by which the officers of the crown could at pleasure take provisions for the household from all the neighbouring counties; and could make use of the carts and carriages of the farmers; and the price of these commodities and services was fixed and stated. The payment of the money was often distant and uncertain; and the rates being fixed before the discovery of the West-Indies; were much inferior to the present market price; so that purveyance, besides the slavery of it, was always regarded as a great burden, and, being arbitrary and casual, was liable to great abuses. We may fairly presume, that the hungry courtiers of Elizabeth, supported by her unlimited power, would be sure to render this prerogative very oppressive to the people; and the commons had last session found it necessary to pass a bill for regulating these exactions: but the bill was lost in the house of peers.* The continuance of the abuses begat a new attempt for redress; and the same bill was now revived, and again sent up to the house of peers, together with a bill for some new regulations in the court of exchequer. Soon after the commons received a message from the upper house, desiring them to appoint a committee for a conference. At this conference, the peers informed them, that the queen, by a message delivered by lord Burleigh, had expressed her displeasure, that the commons should presume to touch on her prerogative. If there were any abuses, she said, either in imposing purveyance, or in the practice of the court of exchequer, her majesty was both able and willing to provide due reformation; but would not permit the parliament to intermeddle in these matters.† The commons, alarmed at this intelligence, appointed another committee to attend the queen, and endeavour to satisfy

* D'Ewes, p. 434.

† Ibid. p. 440.

her of their humble and dutiful intentions. Elizabeth gave a gracious reception to the committee : she expressed her great *inestimable loving care* towards her loving subjects ; which, she said, was greater than of her own self, or even than any of them could have of themselves. She told them, that she had really given orders for an inquiry into the abuses attending purveyance, but the dangers of the Spanish invasion had retarded the progress of the design ; that she had as much skill, will, and power, to rule her household as any subjects whatsoever to govern theirs, and needed as little the assistance of her neighbours ; that the exchequer was her chamber, consequently more near to her than even her household, and therefore the less proper for them to intermeddle with ; and that she would of herself, with advice of her council and the judges, redress every grievance in these matters, but would not permit the commons, by laws moved without her privity, to bereave her of the honour attending these regulations." The issue of this matter was the same that attended all contests between Elizabeth and her parliaments.* She seems even to have been more imperious in this particular than her predecessors ; at least her more remote ones : for they often permitted the abuses of purveyance" to be redressed by

* D'Ewes, p. 444.

† *Si rixas est, ubi tu pulsas, ego vapulo tantum.* Juv.

* We may judge of the extent and importance of these abuses by a speech of Bacon's against purveyors, delivered in the first session of the first parliament of the subsequent reign, by which also we may learn, that Elizabeth had given no redress to the grievances complained of. First (says he), they take in kind what they ought not to take ; secondly, they take in quantity a far greater proportion than cometh to your majesty's use ; thirdly, they take in an unlawful manner, in a manner, I say, directly and expressly prohibited by the several laws. For the first, I am a little to alter their name ; for instead of takers they become taxers : instead of taking provisions for your majesty's service, they tax your people *ad redimendam vexationem* ; imposing upon them, and extorting from them divers sums of money, sometimes in gross, sometimes in the nature of stipends annually paid, *ne noceant*, to be freed and eased of their oppression. Again, they take trees which by law they cannot do ; timber trees, which are the beauty, countenance, and shelter of men's houses ; that men have long spared from their own purse and profit ; that men esteem for their use and delight, above ten times the value ; that are a loss which men cannot repair or recover. These do they take, to the defac-

law.* Edward III. a very arbitrary prince, allowed ten several statutes to be enacted for that purpose.

In so great awe did the commons stand of every cour-

ing and spoiling your subjects' mansions and dwellings, except they may be compounded with to their own appetites. And if a gentleman be too hard for them while he is at home, they will watch their time when there is but a bailiff or a servant remaining, and put an axe to the root of the tree, ere ever the master can stop it. Again, they use a strange and most unjust exaction in causing the subjects to pay poundage of their own debts, due from your majesty unto them; so as a poor man when he has had his hay, or his wood, or his poultry (which perchance he was full loath to part with, and had for the provision of his own family, and not to put to sale), taken from him, and that not at a just price, but under the value, and cometh to receive his money, he shall have after the rate of twelve-pence in the pound abated for poundage of his due payment upon so hard conditions. Nay, farther, they are grown to that extremity (as is affirmed, though it be scarce credible, save that in such persons all things are credible), that they will take double poundage, once when the debenture is made, and again the second time when the money is paid. For the second point, most gracious sovereign, touching the quantity which they take far above that which is answered to your majesty's use; it is affirmed unto me by divers gentlemen of good report, as a matter which I may safely avouch unto your majesty, that there is no pound profit which redoundeth unto your majesty in this course, but induceth and begetteth three pound damage upon your subjects, besides the discontentment. And to the end they may make their spoil more securely, what do they? Whereas divers statutes do strictly provide, that whatsoever they take shall be registered and attested, to the end that, by making a collation of that which is taken from the country and that which is answered above, their deceits might appear, they, to the end to obscure their deceits, utterly omit the observation of this, which the law prescribeth. And therefore to descend, if it may please your majesty, to the third sort of abuse, which is of the unlawful manner of their taking, whereof this question is a branch; it is so manifold, as it rather asketh an enumeration of some of the particulars than a prosecution of all. For their price, by law they ought to take as they can agree with the subject; by abuse, they take at an imposed and enforced price: by law they ought to take but one appraisement by neighbours in the country; by abuse, they make a second appraisement at the court-gate; and when the subjects' cattle come up many miles, lean and out of plight by reason of their travel, they then prize them anew at an abated price: by law, they ought to take between sun and sun; by abuse, they take by twilight and in the night-time, a time well chosen for malefactors: by law, they ought not to take in the highways (a place by her majesty's high prerogative protected, and by statute by special words excepted); by abuse they take in the highways: by law, they ought to shew their commission, &c. A number of other particulars there are," &c. Bacon's Works, vol. 4. p. 303, 306.

Such were the abuses which Elizabeth would neither permit her parliaments to meddle with, nor redress herself. I believe it will readily be allowed, that this slight prerogative alone, which has passed almost unobserved amidst other branches of so much greater importance, was sufficient to extinguish all regular liberty. For what elector, or member of parliament, or even jurymen, durst oppose the will of the court, while he lay under the lash of such an arbitrary prerogative? For a farther account of the grievous and incredible oppressions of purveyors, see the Journals of the House of Commons, vol. 1. p. 190. There is a story of a carter which may be worth mentioning on this occasion. "A carter had three times been at Windsor with his cart to carry away, upon summons of a remove, some part of the stuff of her majesty's wardrobe; and when he had repaired thither once, twice, and the third time, and that they of the wardrobe had told him the third time that the remove held not, the carter, clapping his hand on his thigh, said, *Now I see that the queen is a woman as well as my wife*. Which words being overheard by her majesty, who then stood at the window, she said, *What a villain is this!* and so sent him three angels to stop his mouth." Birch's Memoirs, vol. 8. p. 155.

* See the Statutes under the head of purveyance.

tier, as well as of the crown, that they durst use no freedom of speech which they thought would give the least offence to any of them. Sir Edward Hobby shewed in the house his extreme grief, that by some great personage, not a member of the house, he had been sharply rebuked for speeches delivered in parliament: he craved the favour of the house, and desired that some of the members might inform that great personage of his true meaning and intention in these speeches.² The commons, to obviate these inconveniences, passed a vote that no one should reveal the secrets of the house.³

Expedition
against
Portugal.

The discomfiture of the Armada had begotten in the nation a kind of enthusiastic passion for enterprises against Spain; and nothing seemed now impossible to be achieved by the valour and fortune of the English. Don Antonio, prior of Carto, a natural son of the royal family of Portugal, trusting to the aversion of his countrymen against the Castilians, had advanced a claim to the crown; and flying first to France, and thence to England, had been encouraged both by Henry and Elizabeth in his pretensions. A design was formed by the people, not the court of England, to conquer the kingdom for Don Antonio: sir Francis Drake and sir John Norris were the leaders in this romantic enterprise: near twenty thousand volunteers⁴ enlisted themselves in the service: and ships were hired, as well as arms provided, at the charge of the adventurers. The queen's frugality kept her from contributing more than 60,000*l.* to the expense; and she only allowed six of her ships of

² D'Ewes, p. 432, 433.

³ An act was passed this session, enforcing the former statute, which imposed 20*l.* a month on every one absent from public worship: but the penalty was restricted to two-thirds of the income of the recusant. 29 Eliz. cap. 6.

⁴ Birch's *Memoirs of Queen Elizabeth*, vol. 1. p. 61. Monson, p. 267, says, that there were only fourteen thousand soldiers and four thousand seamen in the whole on this expedition: but the account contained in Dr. Birch, is given by one of the most considerable of the adventurers.

war to attend the expedition.* There was more spirit and bravery, than foresight or prudence, in the conduct of this enterprise. The small stock of the adventurers did not enable them to buy either provisions or ammunition sufficient for such an undertaking: they even wanted vessels to stow the numerous volunteers who crowded to them; and they were obliged to seize by force some ships of the Hanse-towns, which they met with at sea: an expedient which set them somewhat more at ease in point of room for their men, but remedied not the deficiency of their provisions.^f Had they sailed directly to Portugal, it is believed that the good-will of the people, joined to the defenceless state of the country, might have ensured them of success: but hearing that great preparations were making at the Groine for the invasion of England, they were induced to go thither, and destroy this new armament of Spain. They broke into the harbour, burned some ships of war, particularly one commanded by Recalde, vice-admiral of Spain; they defeated an army of four or five thousand men, which was assembled to oppose them; they assaulted the Groine, and took the lower town, which they pillaged; and they would have taken the higher, though well fortified, had they not found their ammunition and provisions beginning to fail them. The young earl of Essex, a nobleman of promising hopes, fired with the thirst of military honour, had secretly, unknown to the queen, stolen from England, here joined the adventurers; and it was then agreed by common consent to make sail for Portugal, the main object of their enterprise.

The English landed at Paniche, a sea-port town, twelve leagues from Lisbon; and Norris led the army to that capital, while Drake undertook to sail up the river, and attack the city with united forces. By this time the court of Spain had gotten leisure to prepare

* Monson, p. 267.

^f Ibid. p. 159.

against the invasion. Forces were thrown into Lisbon: the Portuguese were disarmed; all suspected persons were taken into custody; and thus, though the inhabitants bore great affection to Dom Antonio, none or them durst declare in favour of the invaders. The English army, however, made themselves masters of the suburbs, which abounded with riches of all kinds; but, as they desired to conciliate the affections of the Portuguese, and were more intent on honour than profit, they observed a strict discipline, and abstained from all plunder. Meanwhile they found their ammunition and provision much exhausted; they had not a single cannon to make a breach in the walls; the admiral had not been able to pass some fortresses which guarded the river; there was no appearance of an insurrection in their favour, sickness, from fatigue, hunger, and intemperance in wine and fruits, had seized the army: so that it was found necessary to make all possible haste to re-embark. They were not pursued by the enemy; and finding at the mouth of the river sixty ships laden with naval stores, they seized them as lawful prize; though they belonged to the Hanse-towns, a neutral power. They sailed thence to Vigo, which they took and burned; and having ravaged the country around, they set sail and arrived in England. Above half of these gallant adventurers perished by sickness, famine, fatigue, and the sword;^a and England reaped more honour than profit from this extraordinary enterprise. It is computed, that eleven hundred gentlemen embarked on board the fleet, and that only three hundred and fifty survived those multiplied disasters.^b

When these ships were on their voyage homewards, they met with the earl of Cumberland, who was outward bound with a fleet of seven sail, all equipped at his own charge, except one ship of war which the

^a Birch's Memoirs, vol. 1. p. 61.

^b Ibid.

queen had lent him. That nobleman supplied sir Francis Drake with some provisions; a generosity which saved the lives of many of Drake's men, but for which the others afterward suffered severely. Cumberland sailed towards the Terceras, and took several prizes from the enemy; but the richest, valued at 100,000*l.* perished in her return, with all her cargo, near St. Michael's Mount in Cornwall. Many of these adventurers were killed in a rash attempt at the Terceras; a great mortality seized the rest: and it was with difficulty that the few hands which remained were able to steer the ships back into harbour.¹

*Affairs of
Scotland.*

Though the signal advantages gained over the Spaniards, and the spirit thence infused into the English, gave Elizabeth great security during the rest of her reign, she could not forbear keeping an anxious eye on Scotland, whose situation rendered its revolutions always of importance to her. It might have been expected, that this high-spirited princess, who knew so well to brave danger, would not have retained that malignant jealousy towards her heir, with which, during the lifetime of Mary, she had been so much agitated. James had indeed succeeded to all the claims of his mother; but he had not succeeded to the favour of the Catholics, which could alone render these claims dangerous:² and, as the queen was now well advanced in years, and enjoyed an uncontrolled authority over her subjects, it was not likely that the king of Scots, who was of an indolent unambitious temper, would ever give her any disturbance in her possession of the throne. Yet all these circumstances could not remove her timorous suspicions: and so far from satisfying the nation by a settlement of the succession, or a declaration of James's title, she was as anxious to prevent every incident which might anywise raise his credit, or procure him the regard of the Eng-

¹ Mosen, p. 161.

² Winwood, vol. 1. p. 41.

lish, as if he had been her immediate rival and competitor. Most of his ministers and favourites were her pensioners; and, as she was desirous to hinder him from marrying and having children, she obliged them to throw obstacles in the way of every alliance, even the most reasonable, which could be offered him; and during some years she succeeded in this malignant policy.¹ He had fixed on the elder daughter of the king of Denmark, who being a remote prince and not powerful, could give her no umbrage; yet did she so artfully cross this negotiation, that the Danish monarch, impatient of delay, married his daughter to the duke of Brunswick. James then renewed his suit to the younger princess, and still found obstacles from the intrigues of Elizabeth, who, merely with a view of interposing delay, proposed to him the sister of the king of Navarre, a princess much older than himself, and entirely destitute of fortune. The young king, besides the desire of securing himself by the prospect of issue, from those traitorous attempts, too frequent among his subjects, had been so watched by the rigid austerity of the ecclesiastics, that he had another inducement to marry, which is not so usual with monarchs. His impatience therefore broke through all the politics of Elizabeth: the articles of marriage were settled: the ceremony was performed by proxy: and the princess embarked for Scotland; but was driven by a storm into a port of Norway. This tempest, and some others which happened near the same time, were universally believed in Scotland and Denmark to have proceeded from a combination of the Scottish and Danish witches; and the dying confession of the criminals was supposed to put the accusation beyond all controversy.¹ James, however, though a great believer in sorcery, was not deterred by this incident from taking a voyage, in order to conduct his bride home: he arrived in

¹ Melvil, p. 166, 177.

¹ Ibid. p. 180.

Norway: carried the queen thence to Copenhagen: and having passed the winter in that city, he brought her next spring to Scotland, where they were joyfully received by the people. The clergy alone, who never neglected an opportunity of vexing their prince, made opposition to the queen's coronation, on account of the ceremony of anointing her, which they alleged was either a Jewish or a Popish rite; and therefore utterly antichristian and unlawful. But James was as much bent on the ceremony as they were averse to it; and, after much controversy, and many intrigues, his authority, which had not often happened, at last prevailed over their opposition.^m

CHAP. XLIII.

French affairs—Murder of the duke of Guise—Murder of Henry III.—Progress of Henry IV.—Naval enterprises against Spain—A parliament—Henry IV. embraces the Catholic religion—Scotch affairs—Naval enterprises—A parliament—Peace of Verbins—The earl of Essex.

AFTER a state of great anxiety and many difficulties, Elizabeth had at length reached a situation, where, though her affairs still required attention, and found employment for her active spirit, she was removed from all danger of any immediate revolution, and might regard the efforts of her enemies with some degree of confidence and security. Her successful and prudent administration had gained her, together with the admiration of foreigners, the affections of her own subjects; and, after the death of the queen of Scots, even the Catholics, however discontented, pretended not to dispute her title, or adhere to any other person as her competitor. James, curbed by his factious nobility and ecclesiastics, possessed at home very little autho-

^m Spotswood, p. 381.

rity; and was solicitous to remain on good terms with Elizabeth and the English nation, in hopes that time, aided by his patient tranquillity, would secure him that rich succession to which his birth entitled him. The Hollanders, though overmatched in their contest with Spain, still made an obstinate resistance; and such was their unconquerable antipathy to their old masters, and such the prudent conduct of young Maurice, their governor, that the subduing of that small territory, if at all possible, must be the work of years, and the result of many and great successes. Philip, who, in his powerful effort against England, had been transported by resentment and ambition beyond his usual cautious maxims, was now disabled, and still more discouraged, from adventuring again on such dangerous enterprises. The situation also of affairs in France began chiefly to employ his attention; but, notwithstanding all his artifice, and force, and expense, the events in that kingdom proved every day more contrary to his expectations, and more favourable to the friends and confederates of England.

French
affairs.
Murder of
the duke of
Guise.

The violence of the league having constrained Henry to declare war against the Hugonots, those religionists seemed exposed to the utmost danger; and Elizabeth, sensible of the intimate connexion between her own interests and those of that party, had supported the king of Navarre by her negotiations in Germany, and by large sums of money, which she remitted for levying forces in that country. This great prince, not discouraged by the superiority of his enemies, took the field; and in the year 1587 gained at Coutras a complete victory over the army of the French king; but as his allies, the Germans, were at the same time discomfited by the army of the league, under the duke of Guise, his situation, notwithstanding his victory, seemed still as desperate as ever. The chief advantage which he reaped by this diversity

of success arose from the dissensions which by that means took place among his enemies. The inhabitants of Paris, intoxicated with admiration of Guise, and strongly prejudiced against their king, whose intentions had become suspicious to them, took to arms, and obliged Henry to fly for his safety. That prince, dissembling his resentment, entered into a negotiation with the league; and, having conferred many high offices on Guise and his partisans, summoned an assembly of the states at Blois, on pretence of finding expedients to support the intended war against the Hugonots. The various scenes of perfidy and cruelty, which had been exhibited in France, had justly begotten a mutual diffidence among all the parties; yet Guise, trusting more to the timidity and honour of the king, rashly put himself into the hands of that monarch, and expected, by the ascendant of his genius, to make him submit to all his exorbitant pretensions. Henry, though of an easy disposition, not steady to his resolutions, or even to his promises, wanted neither courage nor capacity; and finding all his subtilties eluded by the vigour of Guise, and even his throne exposed to the most imminent danger, he embraced more violent counsels than were natural to him, and ordered that prince and his brother, the cardinal of Guise, to be assassinated in his palace.

This cruel execution, which the necessity of it alone could excuse, had nearly proved fatal to the author, and seemed at first to plunge him into greater dangers than those which he sought to avoid by taking vengeance on his enemy. The partisans of the league were inflamed with the utmost rage against him: the populace every where, particularly at Paris, renounced allegiance to him: the ecclesiastics and the preachers filled all places with execrations against his name: and the most powerful cities and most opulent provinces

appeared to combine in a resolution, either of renouncing monarchy or of changing their monarch.

Murder of
Henry
the Third.

Henry, finding slender resources among his Catholic subjects, was constrained to enter into a confederacy with the Hugonots and the king of Navarre: he enlisted large bodies of Swiss infantry and German cavalry: and being still supported by his chief nobility, he assembled by all these means an army of near forty thousand men, and advanced to the gates of Paris, ready to crush the league, and subdue all his enemies. The desperate resolution of one man diverted the course of these great events. Jacques Clement, a Dominican friar, inflamed by that bloody spirit of bigotry which distinguishes this century, and a great part of the following, beyond all ages of the world, embraced the resolution of sacrificing his own life, in order to save the church from the prosecutions of a heretical tyrant; and being admitted under some pretext to the king's presence, he gave that prince a mortal wound, and was immediately put to death by the courtiers, who hastily revenged the murder of their sovereign. This memorable incident happened on the 1st of August, 1589.

The king of Navarre, next heir to the crown, assumed the government by the title of Henry IV. but succeeded to much greater difficulties than those which surrounded his predecessor. The prejudices entertained against his religion, made a great part of the nobility immediately desert him; and it was only by his promise of hearkening to conferences and instruction, that he could engage any of the Catholics to adhere to his undoubted title. The league, governed by the duke of Mayenne, brother to Guise, gathered new forces, and the king of Spain entertained views, either of dismembering the French monarchy, or of annexing the whole to his own dominions. In these distressful circumstances Henry

addressed himself to Elizabeth, and found her well disposed to contribute to his assistance, and to oppose the progress of the Catholic league, and of Philip, her inveterate and dangerous enemies. To prevent the desertion of his Swiss and German auxiliaries, she made him a present of 22,000*l.* a greater sum than, as he declared, he had ever seen before: and she sent him a reinforcement of four thousand men, under lord Willoughby, an officer of reputation, who joined the French at Dieppe. Strengthened by these supplies, Henry marched directly to Paris; and having taken the suburbs sword in hand, he abandoned them to be pillaged by his soldiers. He employed this body of English in many other enterprises; and still found reason to praise their courage and fidelity. The time of their service being elapsed, he dismissed them with many high commendations. Sir William Drury, sir Thomas Baskerville, and sir John Burroughs, acquired reputation in this campaign, and revived in France the ancient fame of English valour.

Progress of
Henry the
Fourth. The army, which Henry next campaign led into the field, was much inferior to that of the league; but as it was composed of the chief nobility of France, he feared not to encounter his enemies in a pitched battle at Yvrée, and he gained a complete victory over them. This success enabled him to blockade Paris, and he reduced that capital to the last extremity of famine: when the Duke of Parma, in consequence of orders from Philip, marched to the relief of the league, and obliged Henry to raise the blockade. Having performed this important service, he retreated to the Low Countries; and, by his consummate skill in the art of war, performed these long marches in the face of the enemy, without affording the French monarch that opportunity which he sought, of giving him battle, or so much as once putting his army in disorder. The only loss which he sustained, was in the Low Coun-

tries; where prince Maurice took advantage of his absence, and recovered some places which the duke of Parma had formerly conquered from the States.^k

The situation of Henry's affairs, though promising, was not so well advanced or established as to make the queen discontinue her succours; and she was still more confirmed in the resolution of supporting him by some advantages gained by the king of Spain. The duke of Mercœur, governor of Britanny, a prince of the house of Lorraine, had declared for the league; and, finding himself hard pressed by Henry's forces, he had been obliged, in order to secure himself, to introduce some Spanish troops into the sea-port towns of that province. Elizabeth was alarmed at the danger; and foresaw that the Spaniards, besides infesting the English commerce by privateers, might employ these harbours as the seat of their naval preparations, and might more easily from that vicinity, than from Spain or Portugal, project an invasion of England. She concluded therefore a new treaty with Henry, in which she engaged to send over three thousand men, to be employed in the reduction of Britanny; and she stipulated that her charges should, in a twelvemonth, or as soon as the enemy was expelled, be refunded her.^l These forces were commanded by sir John Norris, and under him by his brother Henry, and by Anthony Shirley. Sir Roger Williams was at the head of a small body which garrisoned Dieppe; and a squadron of ships, under the command of sir Henry Palmer, lay upon the coast of France, and intercepted all the vessels belonging to the Spaniards or the leaguers.

^k This year the nation suffered a great loss, by the death of sir Francis Walsingham, secretary of state; a man equally celebrated for his abilities and integrity. He had passed through many employments, had been very frugal in his expenses, yet died so poor that his family was obliged to give him a private burial. He left only one daughter, first married to sir Philip Sidney, then to the earl of Essex, favourite of queen Elizabeth, and lastly to the earl of Clanricarde of Ireland. The same year died Thomas Randolph, who had been employed by the queen in several embassies to Scotland; as did also the earl of Warwick, elder brother to Leicester.

^l Camden, p. 561.

The operations of war can very little be regulated beforehand by any treaty or agreement; and Henry, who found it necessary to lay aside the projected enterprise against Brittany, persuaded the English commanders to join his army, and to take a share in the hostilities which he carried into Picardy.^m Notwithstanding the disgust which Elizabeth received from this disappointment, he laid before her a plan for expelling the leaguers from Normandy, and persuaded her to send over a new body of four thousand men to assist him in that enterprise. The earl of Essex was appointed general of these forces; a young nobleman, who, by many exterior accomplishments, and still more real merit, was daily advancing in favour with Elizabeth, and seemed to occupy that place in her affections which Leicester, now deceased, had so long enjoyed. Essex, impatient for military fame, was extremely uneasy to lie some time at Dieppe unemployed; and had not the orders which he received from his mistress been so positive, he would gladly have accepted of Henry's invitation, and have marched to join the French army, now in Champagne. This plan of operations was also proposed to Elizabeth by the French ambassador, but she rejected it with great displeasure; and she threatened immediately to recall her troops, if Henry should persevere any longer in his present practice of breaking all concert with her, and attending to nothing but his own interests.ⁿ Urged by these motives, the French king at last led his army into Normandy, and laid siege to Rouen, which he reduced to great difficulties. But the league, unable of themselves to take the field against him, had again recourse to the duke of Parma, who received orders to march to their relief. He executed this enterprise with his usual abilities and success; and, for the present, frustrated all the projects of Henry and Elizabeth. This princess, who kept still in view the interests of her own kingdom

^m Rymer, tom. 14. p. 116.

ⁿ Birch's Negotiations, p. 5. Rymer, tom. 14. p. 123. 140.

in all her foreign transactions, was impatient under these disappointments, blamed Henry for his negligence, in the execution of treaties, and complained that the English forces were thrust almost in every hazardous enterprise.* It is probable, however, that their own ardent courage, and their desire of distinguishing themselves in so celebrated a theatre of war, were the causes why they so often enjoyed this perilous honour.

Notwithstanding the indifferent success of former enterprises, the queen was sensible how necessary it was to support Henry against the league and the Spaniards; and she formed a new treaty with him, in which they agreed never to make peace with Philip, but by common consent: *she* promised to send him a new supply of four thousand men; and *he* stipulated to repay her charges in a twelvemonth, to employ these forces, joined to a body of French troops, in an expedition against Brittany, and to consign into her hands a sea-port town of that province, for a retreat to the English.^p Henry knew the impossibility of executing some of these articles, and the imprudence of fulfilling others; but finding them rigidly insisted on by Elizabeth, he accepted of her succours, and trusted that he might easily, on some pretence, be able to excuse his failure in executing his part of the treaty. This campaign was the least successful of all those which he had yet carried on against the league.

Naval en- During these military operations in France,
terprises Elizabeth employed her naval power against
against Philip, and endeavoured to intercept his West-
Spain. Indian treasures, the source of that greatness which
rendered him so formidable to all his neighbours. She sent a squadron of seven ships, under the command of lord Thomas Howard, for this service; but the king of Spain, informed of her purpose, fitted out a great force of fifty-five sail, and dispatched them to escort the In-

* Camden, p. 562.

^p Rymer, vol. 16. p. 151. 168. 171. 173.

dian fleet. They fell in with the English squadron; and, by the courageous obstinacy of sir Richard Grenville, the vice-admiral, who refused to make his escape by flight, they took one vessel; the first English ship of war that had yet fallen into the hands of the Spaniards.¹ The rest of the squadron returned safely into England; frustrated of their expectations, but pleasing themselves with the idea that their attempt had not been altogether fruitless in hurting the enemy. The Indian fleet had been so long detained in the Havanna from the fear of the English, that they were obliged at last to set sail in an improper season, and most of them perished by shipwreck, ere they reached the Spanish harbours.² The earl of Cumberland made a like unsuccessful enterprise against the Spanish trade. He carried out one ship of the queen's, and seven others equipped at his own expense; but the prizes which he made did not compensate the charges.³

The spirit of these expensive and hazardous adventures was very prevalent in England. Sir Walter Raleigh, who had enjoyed great favour with the queen.

¹ This action of sir Richard Grenville is so singular as to merit a more particular relation. He was engaged alone with the whole Spanish fleet of fifty-three sail, which had ten thousand men on board; and from the time the fight began, which was about three in the afternoon, to the break of next day morning, he repulsed the enemy fifteen times, though they continually shifted their vessels, and boarded with fresh men. In the beginning of the action he himself received a wound; but he continued doing his duty above deck till eleven at night, when receiving a fresh wound, he was carried down to be dressed. During this operation he received a shot in the head, and the surgeon was killed by his side. The English began now to want powder; all their small arms were broken or become useless; of this number, which were but a hundred and three at first, forty were killed, and almost all the rest wounded; their masts were beat overboard, their tackle cut in pieces, and nothing but a hulk left, unable to move one way or other. In this situation sir Richard proposed to the ship's company, to trust to the mercy of God, not to that of the Spaniards, and to destroy the ship with themselves, rather than yield to the enemy. The master gunner, and many of the seamen agreed to this desperate resolution; but others opposed it, and obliged Grenville to surrender himself prisoner. He died a few days after; and his last words were, "Here die I, Richard Grenville, with a joyful and quiet mind: for that I have ended my life as a true soldier ought to do, fighting for his country, queen, religion, and honour: my soul willingly departing from this body, leaving behind the lasting fame of having behaved as every valiant soldier is in his duty bound to do." The Spaniards lost in this sharp, though unequal action, four ships, and about a thousand men. And Grenville's vessel perished soon after with two hundred Spaniards in her. Hackluyt's Voyages, vol. 2. p. 169. Camden, p. 565

² Monson, p. 163.

³ Ibid. p. 169.

finding his interest to decline, determined to recover her good graces by some important undertaking; and, as his reputation was high among his countrymen, he persuaded great numbers to engage with him as volunteers in an attempt on the West Indies. The fleet was detained so long in the channel by contrary winds, that the season was lost: Raleigh was recalled by the queen: sir Martin Forbisher succeeded to the command, and made a privateering voyage against the Spaniards. He took one rich carrack near the island of Flores, and destroyed another.* About the same time Thomas White, a Londoner, took two Spanish ships, which, besides fourteen hundred chests of quicksilver, contained about two millions of bulls for indulgences; a commodity useless to the English, but which had cost the king of Spain three hundred thousand florins, and would have been sold by him in the Indies for five millions.

A parliament. This war did great damage to Spain; but it was attended with considerable expense to England; and Elizabeth's ministers computed, that since the commencement of it, she had spent in Flanders and France, and on her naval expeditions, above 1,200,000*l*.;† a charge which, notwithstanding her extreme frugality, was too burdensome for her narrow revenues to support. She summoned therefore a parliament (February 19) in order to obtain a supply: but she either thought her authority so established that she needed to make them no concessions in return, or she rated her power and prerogative above money: for there never was any parliament whom she treated in a more haughty manner, whom she made more sensible of their own weakness, or whose privileges she more openly violated. When the speaker, sir Edward Coke, made the three usual requests, of freedom from arrests, of access to her person, and of liberty of speech, she replied

* Monson, p. 165. Camden, p. 569.

† " Strype, vol. 3.

to him by the mouth of Puckering, lord-keeper, that liberty of speech was granted to the commons, but they must know what liberty they were entitled to; not a liberty for every one to speak what he listeth, or what cometh in his brain to utter: their privilege extended no farther than a liberty of Aye, or No: that she enjoined the speaker, if he perceived any idle heads so negligent of their own safety as to attempt reforming the church, or innovating in the commonwealth, that he should refuse the bills exhibited for that purpose, till they were examined by such as were fitter to consider of these things, and could better judge of them: that she would not impeach the freedom of their persons; but they must be aware lest, under colour of this privilege, they imagined that any neglect of their duty could be covered or protected: and that she would not refuse them access to her person, provided it were upon urgent and weighty causes, and at times convenient, and when she might have leisure from other important affairs of the realm.*

Notwithstanding the menacing and contemptuous air of this speech, the intrepid and indefatigable Peter Wentworth, not discouraged by his former ill success, ventured to transgress the imperial orders of Elizabeth. He presented to the lord-keeper a petition, in which he desired the upper house to join with the lower in a supplication to her majesty for entailing the succession of the crown; and he declared that he had a bill ready prepared for that purpose. This method of proceeding was sufficiently respectful and cautious; but the subject was always extremely disagreeable to the queen, and what she had expressly prohibited any one from meddling with; she sent Wentworth immediately to the Tower; committed sir Thomas Bromley, who had seconded him, to the Fleet-prison, together with Stevens and Welsh, two members to whom sir Thomas had com-

* D'Ewes, p. 460. 469. Townsend, p. 37.

municated his intention.⁷ About a fortnight after, a motion was made in the house, to petition the queen for the release of these members; but it was answered by all the privy-counsellors there present, that her majesty had committed them for causes best known to herself, and that to press her on that head would only tend to the prejudice of the gentlemen whom they meant to serve: she would release them whenever she thought proper, and would be better pleased to do it of her own proper motion, than from their suggestion.⁸ The house willingly acquiesced in this reasoning.

So arbitrary an act, at the commencement of the session, might well repress all farther attempts for freedom: but the religious zeal of the Puritans was not so easily restrained; and it inspired a courage which no human motive was able to surmount. Morrice, chancellor of the dutchy, and attorney of the court of wards, made a motion for redressing the abuses in the bishops' courts, but above all, in the high commission; where subscriptions, he said, were exacted to articles at the pleasure of the prelates; where oaths were imposed, obliging persons to answer to all questions without distinction, even though they should tend to their own condemnation; and where every one who refused entire satisfaction to the commissioners was imprisoned, without relief or remedy.⁹ This motion was seconded by some members; but the ministers and privy-counsellors opposed it, and foretold the consequences which ensued. The queen sent for the speaker, and after requiring him to deliver to her Morrice's bill, she told him that it was in her power to call parliaments, in her power to dissolve them, in her power to give assent or dissent to any determination which they should form: that her purpose in summoning this parliament was twofold, to have laws enacted for the farther enforcement of uniformity in

⁷ D'Ewes, p. 470. Townsend, p. 54.

⁸ D'Ewes, p. 497.

⁹ Ibid. p. 474. Townsend, p. 60.

religion, and to provide for the defence of the nation against the exorbitant power of Spain : that those two points ought, therefore, to be the object of their deliberations ; she had enjoined them already, by the mouth of the lord-keeper, to meddle neither with matters of state nor religion ; and she wondered how any one could be so assuming as to attempt a subject so expressly contrary to her prohibition : that she was highly offended with this presumption ; and took the present opportunity to reiterate the commands given by the keeper, and to require that no bill, regarding either state affairs, or reformation in causes ecclesiastical, be exhibited in the house : and that, in particular, she charged the speaker upon his allegiance, if any such bills were offered, absolutely to refuse them a reading, and not so much as to permit them to be debated by the members.^b This command from the queen was submitted to without farther question. Morrice was seized in the house itself by a serjeant-at-arms, discharged from his office as chancellor of the dutchy, incapacitated from any practice in his profession as a common lawyer, and kept some years prisoner in Tilbury-castle.^c

The queen having thus expressly pointed out both what the house should and should not do, the commons were as obsequious to the one as to the other of her injunctions. They passed a law against recusants ; such a law as was suited to the severe character of Elizabeth, and to the persecuting spirit of the age. It was intituled, *An act to retain her majesty's subjects in their due obedience* ; and was meant, as the preamble declares, to obviate such inconveniences and perils as might grow from the wicked practices of seditious sectaries and disloyal persons : for these two species of criminals were always, at that time, confounded together, as equally dangerous to the peace of society. It was enacted, that any person

^b D'Ewes, p. 474. 478. Townsend, p. 68.

^c Heylin's History of the Presbyterians, p. 320.

above sixteen years of age, who obstinately refused, during the space of a month, to attend public worship, should be committed to prison; that if, after being condemned for this offence, he persist three months in his refusal, he must adjure the realm; and that if he either refuse this condition, or return after banishment, he should suffer capitally as a felon without benefit of clergy.^d This law bore equally hard upon the Puritans and upon the Catholics; and, had it not been imposed by the queen's authority, was, certainly, in that respect, much contrary to the private sentiments and inclinations of the majority in the house of commons. Very little opposition, however, appears there to have been openly made to it.*

The expenses of the war with Spain having reduced the queen to great difficulties, the grant of subsidies seems to have been the most important business of this parliament; and it was a signal proof of the high spirit of Elizabeth that, while conscious of a present dependance on the commons, she opened the session with the most haughty treatment of them, and covered her weakness under such a lofty appearance of superiority. The commons readily voted two subsidies and four-fifteenths; but this sum not appearing sufficient to the court, an unusual expedient was fallen upon to induce them to make an enlargement in their concessions. The peers informed the commons in a conference, that they could not give their consent to the supply voted, thinking it too small for the queen's occasions: they therefore proposed a grant of three subsidies and six-fifteenths; and desired a farther conference, in order to persuade the commons to agree to this measure. The commons, who had acquired the privilege of beginning

^d 35 Eliz. c. 1.

* After enacting this statute, the clergy, in order to remove the odium from themselves, often took care that recusants should be tried by the civil judges at the assizes, rather than by the ecclesiastical commissioners. Strype's Ann. vol. 4. p. 264.

bills of subsidy, took offence at this procedure of the lords, and at first absolutely rejected the proposal: but being afraid, on reflection, that they had by this refusal given offence to their superiors, they both agreed to the conference, and afterward voted the additional subsidy.^f

The queen, notwithstanding this unusual concession of the commons, ended the session with a speech, containing some reprimands to them, and full of the same high pretensions which she had assumed at the opening of the parliament. She took notice, by the mouth of the keeper, that certain members spent more time than was necessary, by indulging themselves in harangues and reasonings; and she expressed her displeasure on account of their not paying due reverence to privy-counsellors, "who, she told them, were not to be accounted as common knights and burgesses of the house, who are counsellors but during the parliament: whereas the others are standing counsellors, and for their wisdom and great service are called to the council of the state."^g The queen also, in her own person, made the parliament a spirited harangue; in which she spoke of the justice and moderation of her government, expressed the small ambition she had ever entertained of making conquests, displayed the just grounds of her quarrel with the king of Spain, and discovered how little she apprehended the power of that monarch, even though he should make a greater effort against her than that of his Invincible Armada. "But I am informed (added she), that when he attempted this last invasion, some upon the sea-coast forsook their towns, fled up higher into the country, and left all naked and exposed to his entrance: but I swear unto you, by God, if I knew those persons, or may know of any that shall do so hereafter, I will make them feel what it is to be fearful in so urgent a cause."^h By this menace, she probably gave the people to under-

^f D'Ewes, p. 483. 487, 488. Townsend, p. 66.

^g D'Ewes, p. 466. Townsend, p. 47.

^h D'Ewes, p. 466. Townsend, p. 48.

stand, that she would execute martial law upon such cowards ; for there was no statute by which a man could be punished for changing his place of abode.

The king of France, though he had hitherto made war on the league with great bravery and reputation, though he had this campaign gained considerable advantages over them, and though he was assisted by a considerable body of English under Norris, who carried hostilities into the heart of Brittany, was become sensible that he never could by force of arms alone render himself master of his kingdom. The nearer he seemed by his military successes to approach to a full possession of the throne, the more discontent and jealousy arose among those Romanists who adhered to him ; and a party was formed in his own court to elect some Catholic monarch of the royal blood, if Henry should any longer refuse to satisfy them by declaring his conversion. This excellent prince was far from being a bigot to his sect ; and as he deemed these theological disputes entirely subordinate to the public good, he had secretly determined from the beginning to come some time or other to the resolution required of him. He had found, on the death of his predecessor, that the Hugonots, who formed the bravest and most faithful part of his army, were such determined zealots, that if he had at that time abjured their faith, they would instantly have abandoned him to the pretensions and usurpations of the Catholics. The more bigoted Catholics, he knew, particularly those of the league, had entertained such an unsurmountable prejudice against his person, and diffidence of his sincerity, that even his abjuration would not reconcile them to his title ; and he must either expect to be entirely excluded from the throne, or be admitted to it on such terms as would leave him little more than the mere shadow of royalty. In this delicate situation he had resolved to temporize ; to retain the Hugonots by continuing in

the profession of their religion ; to gain the moderate Catholics by giving them hopes of his conversion ; to attach both to his person by conduct and success ; and he hoped either that the animosity arising from war against the league, would make them drop gradually the question of religion, or that he might in time, after some victories over his enemies, and some conferences with divines, make finally, with more decency and dignity, that abjuration, which must have appeared at first mean as well as suspicious to both parties.

Henry IV. When the people are attached to any theological tenets, merely from a general persuasion or prepossession, they are easily induced by any motive or authority to change their faith in these mysterious subjects ; as appears from the example of the English, who, during some reigns, usually embraced, without scruple, the still varying religion of their sovereigns. But the French nation, where principles had so long been displayed as the badges of faction, and where each party had fortified its belief by an animosity against the other, were not found so pliable or inconstant ; and Henry was at last convinced, that the Catholics of his party would entirely abandon him, if he gave them not immediate satisfaction in this particular. The Hugonots also, taught by experience, clearly saw that his desertion of them was become absolutely necessary for the public settlement ; and so general was this persuasion among them, that, as the duke of Sully pretends, even the divines of that party purposely allowed themselves to be worsted in the disputes and conferences ; that the king might more readily be convinced of the weakness of their cause, and might more cordially and sincerely, at least more decently, embrace the religion which it was so much his interest to believe. If this self-denial in so tender a point should appear incredible and supernatural in

theologians, it will at least be thought very natural that a prince so little instructed in these matters as Henry, and desirous to preserve his sincerity, should insensibly bend his opinion to the necessity of his affairs, and should believe that party to have the best arguments who could alone put him in possession of a kingdom. All circumstances, therefore, being prepared for this great event, that monarch renounced the Protestant religion, and was solemnly received by the French prelates of his party into the bosom of the church.

Elizabeth, who was herself attached to the Protestants, chiefly by her interests and the circumstances of her birth, and who seems to have entertained some propensity during her whole life to the Catholic superstition, at least to the ancient ceremonies, yet pretended to be extremely displeased with this abjuration of Henry; and she wrote him an angry letter, reproaching him with this interested change of his religion. Sensible, however, that the league and the king of Spain were still their common enemies, she hearkened to his apologies; continued her succours both of men and money; and formed a new treaty, in which they mutually stipulated never to make peace but by common agreement.

Scotch affairs. The intrigues of Spain were not limited to France and England. By means of the never-failing pretence of religion, joined to the influence of money, Philip excited new disorders in Scotland, and gave fresh alarms to Elizabeth. George Ker, brother to lord Newbottle, had been taken, while he was passing secretly into Spain; and papers were found about him, by which a dangerous conspiracy of some Catholic noblemen with Philip was discovered. The earls of Angus, Errol, and Huntley, the heads of three potent families, had entered into a confederacy with the Spanish monarch: and had stipulated to raise all their

forces ; to join them to a body of Spanish troops, which Philip promised to send into Scotland ; and after re-establishing the Catholic religion in that kingdom, to march with their united power in order to effect the same purpose in England.^m Graham of Fintry, who had also entered into this conspiracy, was taken, and arraigned, and executed. Elizabeth sent lord Borough ambassador into Scotland, and exhorted the king to exercise the same severity on the three earls, to confiscate their estates, and by annexing them to the crown, both increase his own demesnes, and set an example to all his subjects of the dangers attending treason and rebellion. The advice was certainly rational, but not easy to be executed by the small revenue and limited authority of James. He desired, therefore, some supply from her of men and money ; but though she had reason to deem the prosecution of the three Popish earls a common cause, she never could be prevailed on to grant him the least assistance. The tenth part of the expense which she bestowed in supporting the French king and the States, would have sufficed to execute this purpose, more immediately essential to her security.ⁿ But she seems ever to have borne some degree of malignity to James, whom she hated both as her heir and as the son of Mary, her hated rival and competitor.

So far from giving James assistance to prosecute the Catholic conspirators, the queen rather contributed to increase his inquietude, by countenancing the turbulent disposition of the earl of Bothwel,^o a nobleman descended from a natural son of James V. Bothwel more than once attempted to render himself master of the king's person ; and being expelled the kingdom for these traitorous enterprises, he took shelter in England, was secretly protected by the queen, and lurked near the borders, where his power lay, with a view of still

^m Spotswood, p. 391. Rymer, tom. 16. p. 190.

ⁿ Ibid. p. 393. Rymer, p. 235.

^o Spotswood, p. 257, 258.

committing some new violence. He succeeded at last in an attempt on the king, and, by the mediation of the English ambassador, imposed dishonourable terms upon that prince: but James, by the authority of the convention of states, annulled this agreement as extorted by violence, again expelled Bothwel, and obliged him to take shelter in England. Elizabeth, pretending ignorance of the place of his retreat, never executed the treaties, by which she was bound to deliver up all rebels and fugitives to the king of Scotland. During these disorders, increased by the refractory disposition of the ecclesiastics, the prosecution of the Catholic earls remained in suspense; but at last the parliament passed an act of attainder against them, and the king prepared to execute it by force of arms. The noblemen, though they obtained a victory over the earl of Argyle, who acted by the king's commission, found themselves hard pressed by James himself, and agreed on certain terms to leave the kingdom. Bothwel, being detected in a confederacy with them, forfeited the favour of Elizabeth; and was obliged to take shelter first in France, and then in Italy, where he died some years after in great poverty.

The established authority of the queen secured her from all such attempts as James was exposed to from the mutinous disposition of his subjects; and her enemies found no other means of giving her domestic disturbance, than by such traitorous and perfidious machinations as ended in their own disgrace, and in the ruin of their criminal instruments. Roderigo Lopez, a Jew, domestic physician to the queen, being imprisoned on suspicion, confessed that he had received a bribe to poison her from Fuentes and Ibarra, who had succeeded Parma, lately deceased, in the government of the Netherlands; but he maintained that he had no other intention than to cheat Philip of his money, and never meant to fulfil his engagement. He was, however,

executed for the conspiracy ; and the queen complained to Philip of these dishonourable attempts of his ministers, but could obtain no satisfaction.^p York and Williams, two English traitors, were afterward executed for a conspiracy with Ibarra, equally atrocious.^q

Instead of avenging herself by retaliating in a like manner, Elizabeth sought a more honourable vengeance, by supporting the king of France, and assisting him in finally breaking the force of the league, which, after the conversion of that monarch, went daily to decay, and was threatened with speedy ruin and dissolution. Norris commanded the English forces in Brittany, and assisted at the taking of Morlaix, Quimpercorentin, and Brest, towns garrisoned by Spanish forces. In every action, the English, though they had so long enjoyed domestic peace, discovered a strong military disposition ; and the queen, though herself a heroine, found more frequent occasion to reprove her generals for encouraging their temerity, than for countenancing their fear or caution :^r sir Martin Frobisher, her brave admiral, perished with many others before Brest. Morlaix had been promised to the English for a place of retreat ; but the duke d'Aumont, the French general, eluded this promise, by making it be inserted in the capitulation, that none but Catholics should be admitted into that city.

Next campaign, the French king, who had long carried on hostilities with Philip, was at last provoked by the taking of Chatelet and Dourlens, and the attack of Cambray, to declare war against that monarch. Elizabeth being threatened with a new invasion in England, and with an insurrection in Ireland, recalled most of her forces, and sent Norris to command in this latter kingdom. Finding also, that the French league was almost entirely dissolved, and that the most consider-

^p Camden, p. 577. Birch's Negot. p. 15. Bacon, vol. 4. p. 381.

^q Camden, p. 582.

^r Ibid. p. 578.

able leaders had made an accommodation with their prince, she thought that he could well support himself by his own force and valour; and she began to be more sparing in his cause of the blood and treasure of her subjects.

Some disgusts which she had received from the States, joined to the remonstrance of her frugal minister Burleigh, made her also inclined to diminish her charges on that side; and she even demanded, by her ambassador, sir Thomas Bodley, to be reimbursed all the money which she had expended in supporting them. The States, besides alleging the conditions of the treaty, by which they were not bound to repay her till the conclusion of a peace, pleaded their present poverty and distress, the great superiority of the Spaniards, and the difficulty in supporting the war; much more in saving money to discharge their encumbrances. After much negotiation, a new treaty was formed; by which the States engaged to free the queen immediately from the charge of the English auxiliaries, computed at 40,000*l.* a year: to pay her annually 20,000*l.* for some years; to assist her with a certain number of ships; and to conclude no peace or treaty without her consent. They also bound themselves, on finishing a peace with Spain, to pay her annually the sum of 100,000*l.* for four years; but on this condition, that the payment should be in lieu of all demands, and that they should be supplied, though at their own charge, with a body of four thousand auxiliaries from England.*

The queen still retained in her hands the cautionary towns, which were a great check on the rising power of the States; and she committed the important trust of Flushing to sir Francis Vere, a brave officer, who had distinguished himself by his valour in the Low Countries. She gave him the preference to Essex, who expected so honourable a command; and though

* Camden. p. 566.

this nobleman was daily rising both in reputation with the people, and favour with herself, the queen, who was commonly reserved in the advancement of her courtiers, thought proper on this occasion to give him a refusal. Sir Thomas Baskerville was sent over to France at the head of two thousand English, with which Elizabeth, by a new treaty, concluded with Henry, engaged to supply that prince. Some stipulations for mutual assistance were formed by the treaty; and all former engagements were renewed.

This body of English were maintained at the expense of the French king; yet did Henry esteem the supply of considerable advantage, on account of the great reputation acquired by the English, in so many fortunate enterprises undertaken against the common enemy. In the great battle of Tournholt, gained this campaign by prince Maurice, the English auxiliaries under sir Francis Vere and sir Robert Sidney had acquired honour; and the success of that day was universally ascribed to their discipline and valour.

Naval enterprises.

Though Elizabeth, at a considerable expense of blood and treasure, made war against Philip in France and the Low Countries, the most severe blows which she gave him were by those naval enterprises which either she or her subjects scarcely ever intermitted during one season. In 1594, Richard Hawkins, son of sir John, the famous navigator, procured the queen's commission, and sailed with three ships to the South Sea by the Straits of Magellan: but his voyage proved unfortunate, and he himself was taken prisoner on the coast of Chili. James Lancaster was supplied the same year with three ships and a pinnace by the merchants of London; and was more fortunate in his adventure. He took thirty-nine ships of the enemy; and not content with this success, he made an attack on Fernambouc in Brazil, where he knew great treasures were at that time lodged. As he approached

the shore, he saw it lined with great numbers of the enemy; but nowise daunted at this appearance, he placed the stoutest of his men in boats, and ordered them to row with such violence on the landing-place as to split them to pieces. By this bold action he both deprived his men of all resource but in victory, and terrified the enemy, who fled after a short resistance. He returned home with the treasure which he had so bravely acquired. In 1595, sir Walter Raleigh, who had anew forfeited the queen's friendship by an intrigue with a maid of honour, and who had been thrown into prison for this misdemeanour, no sooner recovered his liberty, than he was pushed by his active and enterprising genius to attempt some great action. The success of the first Spanish adventurers against Mexico and Peru had begotten an extreme avidity in Europe; and a prepossession universally took place, that in the inland parts of South America, called Guiana, a country as yet undiscovered, there were mines and treasures far exceeding any which Cortes or Pizarro had met with. Raleigh, whose turn of mind was somewhat romantic and extravagant, undertook at his own charge the discovery of this wonderful country. Having taken the small town of St. Joseph in the isle of Trinidad, where he found no riches, he left his ship, and sailed up the river Oroonoko in pinnaces, but without meeting any thing to answer his expectations. On his return, he published an account of the country, full of the grossest and most palpable lies that were ever attempted to be imposed on the credulity of mankind.^a

The same year, sir Francis Drake and sir John Hawkins undertook a more important expedition against the Spanish settlements in America; and they carried with them six ships of the queen's, and twenty more, which either were fitted out at their own charge, or

^a Camden, p. 584.

were furnished them by private adventurers. Sir Thomas Baskerville was appointed commander of the land-forces, which they carried on board. Their first design was to attempt Porto Rico, where they knew a rich carrack was at that time stationed ; but as they had not preserved the requisite secrecy, a pinnace, having strayed from the fleet, was taken by the Spaniards, and betrayed the intentions of the English. Preparations were made in that island for their reception ; and the English fleet, notwithstanding the brave assault which they made on the enemy, was repulsed with loss. Hawkins soon after died ; and Drake pursued his voyage to Nombre Di Dios, on the isthmus of Darien ; where, having landed his men, he attempted to pass forward to Panama, with a view of plundering that place, or, if he found such a scheme practicable, of keeping and fortifying it. But he met not with the same facility which had attended his first enterprises in those parts. The Spaniards, taught by experience, had every where fortified the passes, and had stationed troops in the woods ; which so infested the English by continual alarms and skirmishes, that they were obliged to return without being able to effect any thing. Drake himself, from the intemperance of the climate, the fatigues of his journey, and the vexation of his disappointment, was seized with a distemper, of which he soon after died. Sir Thomas Baskerville took the command of the fleet, which was in a weak condition ; and after having fought a battle near Cuba with a Spanish fleet, of which the event was not decisive, he returned to England. The Spaniards suffered some loss from this enterprise ; but the English reaped no profit.¹

The bad success of this enterprise in the Indies made the English rather attempt the Spanish dominions in Europe, where, they heard, Philip was making great

¹ Monson, p. 167.

preparations for a new invasion of England. A powerful fleet was equipped at Plymouth, consisting of a hundred and seventy vessels, seventeen of which were capital ships of war; the rest tenders and small vessels; twenty ships were added by the Hollanders. In this fleet there were computed to be embarked six thousand three hundred and sixty soldiers, a thousand volunteers, and six thousand seven hundred and seventy-two seamen, beside the Dutch. The land-forces were commanded by the earl of Essex: the navy by lord Effingham, high-admiral. Both these commanders had expended great sums of their own in the armament: for such was the spirit of Elizabeth's reign. Lord Thomas Howard, sir Walter Raleigh, sir Francis Vere, sir George Carew, and sir Coniers Clifford, had commands in this expedition, and were appointed council to the general and admiral.^u

The fleet set sail on the 1st of June, 1596, and meeting with a fair wind, bent its course to Cadiz, at which place, by sealed orders delivered to all the captains, the general rendezvous was appointed. They sent before them some armed tenders, which intercepted every ship that could carry intelligence to the enemy; and they themselves were so fortunate when they came near Cadiz, as to take an Irish vessel, by which they learned that that port was full of merchant ships of great value; and that the Spaniards lived in perfect security, without any apprehensions of an enemy. This intelligence much encouraged the English fleet, and gave them the prospect of a fortunate issue to the enterprise.

After a fruitless attempt to land at St. Sébastian's, on the western side of the island of Cadiz, it was, upon deliberation, resolved by the council of war to attack the ships and galleys in the bay. This attempt was deemed rash; and the admiral himself, who was cautious in his temper, had entertained great scruples with

^u Camden, p. 591.

regard to it: but Essex strenuously recommended the enterprise; and when he found the resolution at last taken, he threw his hat into the sea, and gave symptoms of the most extravagant joy. He felt, however, a great mortification, when Effingham informed him, that the queen, anxious for his safety, and dreading the effects of his youthful ardour, had secretly given orders that he should not be permitted to command the Van in the attack.* That duty was performed by sir Walter Raleigh and lord Thomas Howard; but Essex no sooner came within reach of the enemy, than he forgot the promise which the admiral had exacted from him, to keep in the midst of the fleet; he broke through and pressed forward into the thickest of the fire. Emulation for glory, avidity of plunder, animosity against the Spaniards, proved incentives to every one; and the enemy was soon obliged to slip anchor and retreat farther into the bay, where they ran many of their ships aground. Essex then landed his men at the fort of Puntal; and immediately marched to the attack of Cadiz, which the impetuous valour of the English soon carried sword in hand. The generosity of Essex, not inferior to his valour, made him stop the slaughter, and treat his prisoners with the greatest humanity, and even affability and kindness. The English made rich plunder in the city; but missed of a much richer by the resolution which the duke of Medina, the Spanish admiral, took of setting fire to the ships, in order to prevent their falling into the hands of the enemy. It was computed that the loss which the Spaniards sustained in this enterprise amounted to twenty millions of ducats:† besides the indignity which that proud and ambitious people suffered from the sacking of one of their chief cities, and destroying, in their harbour, a fleet of such force and value.

Essex, all on fire for glory, regarded this great success only as a step to future achievements: he insisted on

* Monson, p. 196.

† Birch's Memoirs, vol. 2. p. 97.

keeping possession of Cadiz; and he undertook, with four hundred men and three months' provisions, to defend the place till succours should arrive from England: but all the other seamen and soldiers were satisfied with the honour which they had acquired; and were impatient to return home in order to secure their plunder. Every other proposal of Essex to annoy the enemy met with a like reception; his scheme for intercepting the carracks at the Azores, for assaulting the Groine, for taking St. Andero and St. Sebastian: and the English finding it so difficult to drag this impatient warrior from the enemy, at last left him on the Spanish coast, attended by a very few ships. He complained much to the queen of their want of spirit in this enterprise; nor was she pleased that they had returned without attempting to intercept the Indian fleet;^{*} but the great success in the enterprise of Cadiz had covered all their miscarriages: and that princess, though she admired the lofty genius of Essex, could not forbear expressing her esteem for the other officers.[†] The admiral was created earl of Nottingham; and his promotion gave great disgust to Essex.[‡] In the preamble of the patent it was said, that the new dignity was conferred on him on account of his good services in taking Cadiz, and destroying the Spanish ships; a merit which Essex pretended to belong solely to himself: and he offered to maintain this plea by single combat against the earl of Nottingham, or his sons, or any of his kindred.

The achievements in the subsequent year proved not so fortunate; but as the Indian fleet very narrowly escaped the English, Philip had still reason to see the great hazard and disadvantages of that war in which he was engaged, and the superiority which the English, by their naval power, and their situation, had acquired over him. The queen, having received intelligence that the Spa-

^{*} Birch's Memoirs, vol. 2. p. 121.

[†] Camden, p. 593.

[‡] Sidney's Papers, vol. 2. p. 77.

niards, though their fleets were so much shattered and destroyed by the expedition to Cadiz, were preparing a squadron at Ferrol and the Groine, and were marching troops thither with a view of making a descent in Ireland, was resolved to prevent their enterprise, and to destroy the shipping in these harbours.. She prepared a large fleet of a hundred and twenty sail, of which seventeen were her own ships, forty-three were smaller vessels, and the rest tenders and victuallers : she embarked on board this fleet five thousand new-levied soldiers, and added a thousand veteran troops, whom sir Francis Vere brought from the Netherlands. The earl of Essex, commander-in-chief both of the land and sea-forces, was at the head of one squadron : lord Thomas Howard was appointed vice-admiral of another : sir Walter Raleigh of the third : lord Mountjoy commanded the land-forces under Essex : Vere was appointed marshal : sir George Carew lieutenant of the ordnance, and sir Christopher Blount first colonel. The earls of Rutland and Southampton, the lords Grey, Cromwell, and Rich, with several other persons of distinction, embarked as volunteers. Essex declared his resolution either to destroy the new Armada which threatened England, or to perish in the attempt.

This powerful fleet set sail from Plymouth (July 5) ; but were no sooner out of harbour than they met with a furious storm, which shattered and dispersed them ; and before they could be refitted, Essex found that their provisions were so far spent that it would not be safe to carry so numerous an army along with him. He dismissed therefore all the soldiers, except the thousand veterans under Vere ; and laying aside all thoughts of attacking Ferrol or the Groine, he confined the object of his expedition to the intercepting the Indian fleet ; which had at first been considered only as the second enterprise which he was to attempt.

The Indian fleet in that age, by reason of the imper-

fection of navigation, had a stated course as well as season both in their going out and in their return; and there were certain islands at which, as at fixed stages, they always touched, and where they took in water and provisions. The Azores being one of these places where about this time the fleet was expected, Essex bent his course thither; and he informed Raleigh, that he, on his arrival, intended to attack Fayal, one of these islands. By some accident the squadrons were separated; and Raleigh arriving first before Fayal, thought it more prudent, after waiting some time for the general, to begin the attack alone, lest the inhabitants should, by farther delay, have leisure to make preparations for their defence. He succeeded in the enterprise; but Essex, jealous of Raleigh, expressed great displeasure at his conduct, and construed it as an intention of robbing the general of the glory which attended that action: he cashiered therefore Sydney, Bret, Berry, and others, who had concurred in the attempt; and would have proceeded to inflict the same punishment on Raleigh himself, had not lord Thomas Howard interposed with his good offices, and persuaded Raleigh, though high-spirited, to make submissions to the general. Essex, who was placable as well as hasty and passionate, was soon appeased, and both received Raleigh into favour, and restored the other officers to their commands.* This incident, however, though the quarrel was seemingly accommodated, laid the first foundation of that violent animosity which afterward took place between these two gallant commanders.

Essex made next a disposition proper for intercepting the Indian galleons; and sir William Monson, whose station was the most remote of the fleet, having fallen in with them, made the signals which had been agreed on. That able officer, in his Memoirs, ascribes Essex's failure, when he was so near attaining so

* Monson, p. 173.

mighty an advantage, to his want of experience in seamanship; and the account which he gives of the errors committed by that nobleman, appears very reasonable as well as candid.^b The Spanish fleet, finding that the enemy was upon them, made all the sail possible to the Terceras, and got into the safe and well-fortified harbour of Angra, before the English fleet could overtake them. Essex intercepted only three ships; which, however, were so rich as to repay all the charges of the expedition.

The causes of the miscarriage in this enterprise were much canvassed in England, upon the return of the fleet; and though the courtiers took part differently, as they affected either Essex or Raleigh, the people in general, who bore an extreme regard to the gallantry, spirit, and generosity, of the former, were inclined to justify every circumstance of his conduct. The queen, who loved the one as much as she esteemed the other, maintained a kind of neutrality, and endeavoured to share her favours with an impartial hand between the parties. Sir Robert Cecil, second son of lord Burleigh, was a courtier of promising hopes, much connected with Raleigh; and she made him secretary of state, preferably to sir Thomas Bodley, whom Essex recommended for that office. But not to disgust Essex, she promoted him to the dignity of earl-marshal of England; an office which had been vacant since the death of the earl of Shrewsbury. Essex might perceive from this conduct, that she never intended to give him the entire ascendant over his rivals, and might thence learn the necessity of moderation and caution. But his temper was too high for submission; his behaviour too open and candid to practise the arts of a court; and his free sallies, while they rendered him but more amiable in the eyes of good judges, gave his enemies many advantages against him.

^b Monson, p. 174.

The war with Spain, though successful, having exhausted the queen's exchequer, she was obliged to assemble a parliament (Oct. 24); where Yelverton, a lawyer, was chosen speaker of the house of commons.* Elizabeth took care, by the mouth of sir Thomas Eger-ton, lord-keeper, to inform this assembly of the necessity of a supply. She said, that the wars formerly waged in Europe had commonly been conducted by the parties without farther view than to gain a few towns, or at most a province, from each other; but the object of the present hostilities, on the part of Spain, was no other than utterly to bereave England of her religion, her liberty, and her independence: that these blessings, however, she herself had hitherto been able to preserve, in spite of the devil, the pope, and the Spanish tyrant, and all the mischievous designs of all her enemies: that in this contest she had disbursed a sum triple to all the parliamentary supplies granted her; and, besides expending her ordinary revenues, had been obliged to sell many of the crown lands: and that she could not doubt but her subjects, in a cause where their own honour and interest were so deeply concerned, would willingly contribute to such moderate taxations as should be found necessary for

* It is usual for the speaker to disqualify himself for the office; but the reasons employed by this speaker are so singular, that they may be worth transcribing. "My estate (said he) is nothing correspondent for the maintenance of this dignity; for my father dying, left me a younger brother, and nothing to me but my bare annuity. Then growing to man's estate, and some small practice of the law, I took a wife by whom I have had many children: the keeping of us all being a great impoverishing to my estate, and the daily living of us all nothing but my daily industry. Neither from my person nor my nature doth this choice arise; for he that supplieth this place ought to be a man big and comely, stately, and well spoken, his voice great, his carriage majestic, his nature haughty, and his purse plentiful and heavy; but contrarily, the stature of my body is small, myself not so well spoken, my voice low, my carriage lawyer-like, and of the common fashion, my nature soft and bashful, my purse thin, light, and never yet plentiful. If Demosthenes, being so learned and eloquent as he was, one whom none surpassed, trembled to speak before Phocion at Athens; how much more shall I, being unlearned and unskilful to supply the place of dignity, charge, and trouble, to speak before so many Phocions as here be? Yea, which is the greatest, before the unspeakable majesty and sacred personage of our dread and dear sovereign; the terror of whose countenance will appal and abase even the stoutest hearts; yea, whose very name will pull down the greatest courage? For how mightily do the estate and name of a prince deject the haughtiest stomach even of their greatest subject?" D'Ewes, p. 459.

the common defence.^b The parliament granted her three subsidies and six-fifteenths; the same supply which had been given four years before, but which had then appeared so unusual, that they had voted it should never afterward be regarded as a precedent.

The commons, this session, ventured to engage in two controversies about forms with the house of peers; a prelude to those encroachments which, as they assumed more courage, they afterward made upon the prerogatives of the crown. They complained, that the lords failed in civility to them, by receiving their messages sitting with their hats on; and that the keeper returned an answer in the same negligent posture: but the upper house proved to their full satisfaction, that they were not entitled by custom and the usage of parliament to any more respect.^c Some amendments had been made by the lords to a bill sent up by the commons; and these amendments were written on parchment, and returned with the bill to the commons. The lower house took umbrage at the novelty: they pretended that these amendments ought to have been written on paper, not on parchment; and they complained of this innovation to the peers. The peers replied, that they expected not such a frivolous objection from the gravity of the house; and that it was not material whether the amendments were written on parchment or on paper, nor whether the paper were white, black, or brown. The commons were offended at this reply, which seemed to contain a mockery of them; and they complained of it, though without obtaining any satisfaction.^d

An application was made, by way of petition, to the queen from the lower house, against monopolies; an abuse which had arisen to an enormous height; and they received a gracious, though a general answer, for

^b D'Ewes, p. 525. 527. Townsend, p. 79.

^c D'Ewes, p. 539, 540. 580. 585. Townshend, p. 93—95.

^d D'Ewes, p. 576, 577.

which they returned their thankful acknowledgments.* But not to give them too much encouragement in such applications, she told them, in the speech which she delivered at their dissolution, "That with regard to these patents, she hoped that her dutiful and loving subjects would not take away her prerogative, which is the chief flower in her garden, and the principal and head pearl in her crown and diadem; but that they would rather leave these matters to her disposal."^f The commons also took notice, this session, of some transactions in the court of high commission; but not till they had previously obtained permission from her majesty to that purpose.^g

Elizabeth had reason to foresee that parliamentary supplies would now become more necessary to her than ever; and that the chief burden of the war with Spain would thenceforth lie upon England. Henry had received an overture for peace with Philip; but before he would proceed to a negotiation, he gave intelligence of it to his allies, the queen, and the States; that if possible a general pacification might be made by common agreement. These two powers sent ambassadors to France, in order to remonstrate against peace; the queen, sir Robert Cecil, and Henry Herbert; the States, Justin Nassau, and John Barnevelt. Henry said to these ministers, that his early education had been amidst war and danger, and he had passed the whole course of his life either in arms or in military preparations: that after the proofs which he had given of his alacrity in the field, no one could doubt but he would willingly, for his part, have continued in a course of life to which he was now habituated, till the common enemy were reduced to such a condition as no longer to give umbrage either to him or to his allies: that no private interests of his own, not even those of his people, nothing but the most invincible necessity, could

* D'Ewes, p. 570. 573.

^f Ibid. p. 547.

^g Ibid. p. 557, 558.

ever induce him to think of a separate peace with Philip, or make him embrace measures not entirely conformable to the wishes of all his confederates: that his kingdom, torn with the convulsions and civil wars of near half a century, required some interval of repose, ere it could reach a condition in which it might sustain itself, much more support its allies; that after the minds of his subjects were composed to tranquillity, and accustomed to obedience, after his finances were brought into order, and after agriculture and the arts were restored, France, instead of being a burden, as at present, to her confederates, would be able to lend them effectual succour, and amply to repay them all the assistance which she had received during her calamities: and that, if the ambition of Spain would not at present grant them such terms as they should think reasonable, he hoped that in a little time he should attain such a situation as would enable him to mediate more effectually, and with more decisive authority, in their behalf.

Peace of
Verdun.

The ambassadors were sensible that these reasons were not feigned; and they therefore remonstrated with the less vehemence against the measures which they saw Henry was determined to pursue. The States knew that that monarch was interested never to permit their final ruin; and having received private assurances that he would still, notwithstanding the peace, give them assistance both of men and money, they were well pleased to remain on terms of amity with him. His greatest concern was to give satisfaction to Elizabeth for this breach of treaty. He had a cordial esteem for that princess, a sympathy of manners, and a gratitude for the extraordinary favours which he had received from her during his greatest difficulties; and he used every expedient to apologize and atone for that measure which necessity extorted from him. But as Spain refused to treat with the Dutch as a free state, and Elizabeth would not negotiate without her

ally, Henry found himself obliged to conclude at Ver-
vins a separate peace, by which he recovered possession of all places seized by Spain during the course of the civil wars, and procured to himself leisure to pursue the domestic settlement of his kingdom. His capacity for the arts of peace was not inferior to his military talents; and in a little time, by his frugality, order, and wise government, he raised France from the desolation and misery in which she was involved, to a more flourishing condition than she had ever before enjoyed.

The queen knew that she could also, whenever she pleased, finish the war on equitable terms; and that Philip, having no claims upon her, would be glad to free himself from an enemy who had foiled him in every contest, and who still had it so much in her power to make him feel the weight of her arms. Some of her wisest counsellors, particularly the treasurer, advised her to embrace pacific measures; and set before her the advantages of tranquillity, security, and frugality, as more considerable than any success which could attend the greatest victories. But this high-spirited princess, though at first adverse to war, seemed now to have attained such an ascendant over the enemy, that she was unwilling to stop the course of her prosperous fortune. She considered that her situation and her past victories had given her entire security against any dangerous invasion; and the war must thenceforth be conducted by sudden enterprises and naval expeditions, in which she possessed an undoubted superiority: that the weak condition of Philip in the Indies, opened to her the view of the most durable advantages; and the yearly return of his treasure by sea, afforded a continual prospect of important, though more temporary, successes: that, after his peace with France, if she also should consent to an accommodation, he would be able to turn his whole force against the revolted provinces of the Netherlands, which, though they had surprisingly

increased their power by commerce and good government, were still unable, if not supported by their confederates, to maintain a war against so potent a monarch: and that, as her defence of that commonwealth was the original ground of the quarrel, it was unsafe as well as dishonourable to abandon its cause, till she had placed it in a state of greater security.

The earl of Essex. These reasons were frequently inculcated on her by the earl of Essex, whose passion for glory, as well as his military talents, made him earnestly desire the continuance of war, from which he expected to reap so much advantage and distinction. The rivalry between this nobleman and lord Burleigh, made each of them insist the more strenuously on his own counsel; but as Essex's person was agreeable to the queen, as well as his advice conformable to her inclinations, the favourite seemed daily to acquire an ascendant over the minister. Had he been endowed with caution and self-command equal to his shining qualities, he would have so rivetted himself in the queen's confidence, that none of his enemies had ever been able to impeach his credit. But his lofty spirit could ill submit to that implicit deference which her temper required, and which she had ever been accustomed to receive from all her subjects. Being once engaged in a dispute with her about the choice of a governor for Ireland, he was so heated in the argument, that he entirely forgot the rules both of duty and civility; and turned his back upon her in a contemptuous manner. Her anger, naturally prompt and violent, rose at this provocation; and she instantly gave him a box on the ear; adding a passionate expression suited to his impertinence. Instead of recollecting himself, and making the submissions due to her sex and station, he clapped his hand to his sword, and swore that he would not bear such usage, were it from Henry VIII. himself; and he immediately withdrew from court. Egerton

the chancellor, who loved Essex, exhorted him to repair his indiscretion, by proper acknowledgments; and entreated him not to give that triumph to his enemies, that affliction to his friends, which must ensue from his supporting a contest with his sovereign, and deserting the service of his country: but Essex was deeply stung with the dishonour which he had received; and seemed to think that an insult which might be pardoned in a woman, was become a mortal affront when it came from his sovereign. "If the vilest of all indignities (said he) is done me, does religion enforce me to sue for pardon? Doth God require it? Is it impiety not to do it? Why? Cannot princes err? Cannot subjects receive wrong? Is an earthly power infinite? Pardon me, my lord, I can never subscribe to these principles. Let Solomon's fool laugh when he is stricken; let those that mean to make their profit of princes, shew no sense of princes' injuries: let *them* acknowledge an infinite absoluteness on earth, that do not believe an absolute infiniteness in heaven (alluding probably to the character and conduct of sir Walter Raleigh, who lay under the reproach of impiety): As for me (continued he), I have received wrong, I feel it: my cause is good, I know it; and whatsoever happens, all the powers on earth can never exert more strength and constancy in oppressing, than I can shew in suffering every thing that can or shall be imposed upon me. Your lordship, in the beginning of your letter, makes me a player, and yourself a looker-on: and me a player of my own game, so you may see more than I: but give me leave to tell you, that since you do but see, and I do suffer, I must of necessity feel more than you."

¹ Cabala, p. 234. Birch's Memoirs, vol. 2. p. 386. Speed, p. 877. The whole letter of Essex is so curious and so spirited, that the reader may not be displeased to read it. "My very good lord: Though there is not that man this day living whom I would sooner make judge of any question that might concern me than yourself; yet you must give me leave to tell you, that in some cases I must appeal from all earthly judges: and if any, then surely in this, when the highest judge on earth has imposed on me the heaviest punishment, without trial or hearing. Since, then, I must either answer your lordship's argument, or else forsake

This spirited letter was shewn by Essex to his friends; and they were so imprudent as to disperse copies of it: yet, notwithstanding this additional provocation, the queen's partiality was so prevalent, that she reinstated him in his former favour; and her kindness to him appeared rather to have acquired new force from

mine own just defence, I will force mine aching head to do me service for an hour. I must first deny my discontent, which was forced, to be a humorous discontent; and that it was unseasonable, or is of so long continuing, your lordship should rather condole with me than expostulate: natural seasons are expected here below; but violent and unseasonable storms come from above: there is no tempest equal to the passionate indignation of a prince; nor yet any time so unseasonable, as when it lighteth on those that might expect a harvest of their careful and painful labours. He that is once wounded, must needs feel smart till his hurt is cured, or the part hurt becomes senseless; but cure I expect none, her majesty's heart being obdurate against me; and be without sense I cannot, being of flesh and blood. But, say you, I may aim at the end: I do more than aim; for I see an end of all my fortunes, I have set an end to all my desires. In this course, do I any thing for my enemies? When I was at court I found them absolute; and therefore I had rather they should triumph alone, than have me attendant upon their chariots. Or, do I leave my friends? When I was a courtier I could yield them no fruit of my love unto them; and now that I am a hermit, they shall bear no envy for their love towards me. Or do I forsake myself because I do enjoy myself? Or do I overthrow my fortunes, because I build not a fortune of paper walls, which every puff of wind bloweth down? Or do I ruin my honour, because I leave following the pursuit, or wearing the false badge or mark of the shadow of honour? Do I give courage or comfort to the foreign foe, because I reserve myself to encounter with him? or because I keep my heart from business, though I cannot keep my fortune from declining? No, no, my good lord, I give every one of these considerations its due weight; and the more I weigh them, the more I find myself justified from offending in any of them. As for the two last objections, that I forsake my country when it hath most need of me, and fail in that indissoluble duty which I owe to my sovereign; I answer, that if my country had at this time any need of my public service, her majesty, that governeth it, would not have driven me to a private life. I am tied to my country by two bonds: one public, to discharge carefully and industriously that trust which is committed to me; the other private, to sacrifice for it my life and carcass, which hath been nourished in it. Of the first I am free, being dismissed, discharged, and disabled, by her majesty: of the other, nothing can free me but death, and therefore no occasion of my performance shall sooner offer itself but I shall meet it half way. The indissoluble duty which I owe unto her majesty, is the only duty of allegiance, which I never have nor never can fail in: the duty of attendance is no indissoluble duty. I owe her majesty the duty of an earl, and of lord-marshal of England. I have been content to do her majesty the service of clerk; but I can never serve as a villain or a slave. But yet you say I must give way unto the time. So I do; for now that I see the storm come, I have put myself into the harbour. Seneca saith, We must give way to fortune: I know that fortune is both blind and strong, and therefore I go as far as I can out of her way. You say the remedy is not to strive: I neither strive nor seek for remedy. But you say I must yield and submit: I can neither yield myself to be guilty, nor allow the imputation laid upon me to be just: I owe so much to the Author of all truth, as I can never yield truth to be falsehood, nor falsehood to be truth. Have I given cause, you ask; and yet take a scandal when I have done? No: I gave no cause, not so much [as Fimbria's complaint against me, for I did *totum telum corpore recipere*—receive the whole sword into my body. I patiently bear all, and sensibly feel all that I then received when this scandal was given me. Nay more, when the vilest of all indignities are done unto me," &c. This noble letter Bacon afterward, in pleading against Essex, called bold and presumptuous, and derogatory to her majesty. Birch's Memoirs, vol. 2. p. 388.

this short interval of anger and resentment. The death of Burleigh (Aug. 4), his antagonist, which happened about the same time, seemed to ensure him constant possession of the queen's confidence; and nothing indeed but his own indiscretion could thenceforth have shaken his well-established credit. Lord Burleigh died in an advanced age; and by a rare fortune was equally regretted by his sovereign and the people. He had risen gradually from small beginnings, by the mere force of merit; and though his authority was never entirely absolute or uncontrolled with the queen, he was still, during the course of near forty years, regarded as her principal minister. None of her other inclinations or affections could ever overcome her confidence in so useful a counsellor; and as he had had the generosity or good sense to pay assiduous court to her during her sister's reign, when it was dangerous to appear her friend, she thought herself bound in gratitude, when she mounted the throne, to persevere in her attachments to him. He seems not to have possessed any shining talents of address, eloquence, or imagination; and was chiefly distinguished by solidity of understanding, probity of manners, and indefatigable application in business: virtues which, if they do not always enable a man to attain high stations, do certainly qualify him best for filling them. Of all the queen's ministers, he alone left a considerable fortune to his posterity; a fortune not acquired by rapine or oppression, but gained by the regular profits of his offices, and preserved by frugality.

The last act of this able minister was the concluding of a new treaty with the Dutch (Aug. 8); who after being in some measure deserted by the king of France, were glad to preserve the queen's alliance, by submitting to any terms which she pleased to require of them. The debt which they owed her was now settled at 800,000*l.*; of this sum they agreed to pay, during the

war, 30,000*l.* a year ; and these payments were to continue till 400,000*l.* of the debt should be extinguished. They engaged also, during the time that England should continue the war with Spain, to pay the garrisons of the cautionary towns. They stipulated, that if Spain should invade England, or the Isle of Wight, or Jersey, or Scilly, they should assist her with a body of five thousand foot and five hundred horse ; and that in case she undertook any naval armament against Spain, they should join an equal number of ships to hers.* By this treaty the queen was eased of an annual charge of 120,000*l.*

Soon after the death of Burleigh, the queen, who regretted extremely the loss of so wise and faithful a minister, was informed of the death of her capital enemy Philip II. who, after languishing under many infirmities, expired in an advanced age at Madrid. This haughty prince, desirous of an accommodation with his revolted subjects in the Netherlands, but disdaining to make in his own name the concessions necessary for that purpose, had transferred to his daughter, married to archduke Albert, the title to the Low Country provinces ; but as it was not expected that this princess could have posterity, and as the reversion on failure of her issue was still reserved to the crown of Spain, the States considered this deed only as the change of a name, and they persisted with equal obstinacy in their resistance to the Spanish arms. The other powers also of Europe made no distinction between the courts of Brussels and Madrid ; and the secret opposition of France, as well as the avowed efforts of England, continued to operate against the progress of Albert, as it had done against that of Philip.

* Rymer, vol. 16. p. 340.

CHAP. XLIV.

State of Ireland—Tyrone's rebellion—Essex sent over to Ireland—His ill success—Returns to England—Is disgraced—His intrigues—His insurrection—His trial and execution—French affairs—Mountjoy's success in Ireland—Defeat of the Spaniards and Irish—A parliament—Tyrone's submission—Queen's sickness—death—and character.

State of Ireland. **THOUGH** the dominion of the English over Ireland had been seemingly established above four centuries, it may safely be affirmed, that their authority had hitherto been little more than nominal. The Irish princes and nobles, divided among themselves, readily paid the exterior marks of obeisance to a power, which they were not able to resist; but as no durable force was ever kept on foot to retain them in their duty, they relapsed still into their former state of independence. Too weak to introduce order and obedience among the rude inhabitants, the English authority was yet sufficient to check the growth of any enterprising genius among the natives; and though it could bestow no true form of civil government, it was able to prevent the rise of any such form, from the internal combination or policy of the Irish.^a

Most of the English institutions likewise by which that island was governed, were to the last degree absurd, and such as no state before had ever thought of, for preserving dominion over its conquered provinces.

The English nation, all on fire for the project of subduing France, a project whose success was the most improbable, and would to them have proved the most pernicious, neglected all other enterprises, to which their situation so strongly invited them, and which in time

^a Sir J. Davies, p. 5, &c.

would have brought them an accession of riches, grandeur, and security. The small army which they maintained in Ireland they never supplied regularly with pay; and as no money could be levied on the island, which possessed none, they gave their soldiers the privilege of free quarter upon the natives. Rapine and insolence inflamed the hatred which prevailed between the conquerors and the conquered: want of security among the Irish introducing despair, nourished still more the sloth natural to that uncultivated people.

But the English carried farther their ill-judged tyranny. Instead of inviting the Irish to adopt the more civilized customs of their conquerors, they even refused, though earnestly solicited, to communicate to them the privilege of their laws, and every where marked them out as aliens and as enemies. Thrown out of the protection of justice, the natives could find no security but in force; and flying the neighbourhood of cities, which they could not approach with safety, they sheltered themselves in their marshes and forests from the insolence of their inhuman masters. Being treated like wild beasts, they became such; and joining the ardour of revenge to their yet untamed barbarity, they grew every day more intractable and more dangerous.¹

As the English princes deemed the conquest of the dispersed Irish to be more the object of time and patience than the source of military glory, they willingly delegated that office to private adventurers, who, enlisting soldiers at their own charge, reduced provinces of that island, which they converted to their own profit. Separate jurisdictions and principalities were established by these lordly conquerors: the power of peace and war was assumed: military law was exercised over the Irish, whom they subdued; and by degrees over the English, by whose assistance they conquered: and, after their authority had once taken root, deeming the English in-

¹ Sir J. Davies, p. 102, &c.

stitutions less favourable to barbarous dominion, they degenerated into mere Irish, and abandoned the garb, language, manners, and laws of their mother country.^k

By all this imprudent conduct of England, the natives of its dependent state remained still in that abject condition, into which the northern and western parts of Europe were sunk, before they received civility and slavery from the refined policy and irresistible bravery of Rome. Even at the end of the sixteenth century, when every Christian nation was cultivating with ardour every civil art of life, that island, lying in a temperate climate, enjoying a fertile soil, accessible in its situation, possessed of innumerable harbours, was still, notwithstanding these advantages, inhabited by a people whose customs and manners approached nearer those of savages than of barbarians.^l

As the rudeness and ignorance of the Irish were extreme, they were sunk below the reach of that curiosity and love of novelty, by which every other people in Europe had been seized at the beginning of that century, and which had engaged them in innovations and religious disputes, with which they were still so violently agitated. The ancient superstition, the practices and observances of their fathers, mingled and polluted with many wild opinions, still maintained an unshaken empire over them; and the example of the English alone was sufficient to render the information odious to the prejudiced and discontented Irish. The old opposition of manners, laws, and interest, was now inflamed by religious antipathy; and the subduing and civilizing of that country, seemed to become every day more difficult and more impracticable.

The animosity against the English was carried so far by the Irish, that, in an insurrection raised by two sons of the earl of Clanricarde, they put to the sword

^k Sir J. Davies, p. 133, &c.

^l See Spencer's Account of Ireland, throughout.

all the inhabitants of the town of Athenry, though Irish, because they began to conform themselves to English customs, and had embraced a more civilized form of life than had been practised by their ancestors.^m

The usual revenue of Ireland amounted only to six thousand pounds a year:ⁿ the queen, though with much repining,^o commonly added twenty thousand more, which she remitted from England: and with this small revenue a body of a thousand men was supported, which on extraordinary emergencies was augmented to two thousand.^p No wonder that a force so disproportioned to the object, instead of subduing a mutinous kingdom, served rather to provoke the natives, and to excite those frequent insurrections, which still farther inflamed the animosity between the two nations, and increased the disorders to which the Irish were naturally subject.

In 1560, Shan O'Neale, or the great O'Neale, as the Irish called him, because head of that potent clan, raised a rebellion in Ulster; but after some skirmishes he was received into favour upon his submission, and his promise of a more dutiful behaviour for the future.^q This impunity tempted him to undertake a new insurrection in 1567; but being pushed by sir Henry Sidney, lord-deputy, he retreated into Glandeboey, and rather than submit to the English, he put himself into the hands of some Scottish islanders, who commonly infested those parts by their incursions. The Scots, who retained a quarrel against him on account of former injuries, violated the laws of hospitality, and murdered him at a festival to which they had invited him. He was a man equally noted for his pride, his violence, his debaucheries, and his hatred to the English nation. He is said to have put some of his followers to death because they

^m Camden, p. 457.

ⁿ Memoirs of the Sidneys, vol. 1. p. 86.

^o Cox, 342. Sidney, vol. 1. p. 85. 200.

^p Camden, p. 542. Sidney, vol. 1. p. 65. 109. 183. 184.

^q Camden, p. 385. 391.

endeavoured to introduce the use of bread after the English fashion.^r Though so violent an enemy to luxury, he was extremely addicted to riot; and was accustomed, after his intemperance had thrown him into a fever, to plunge his body into mire that he might allay the flame which he had raised by his former excesses.^s Such was the life led by this haughty barbarian, who scorned the title of the earl of Tyrone, which Elizabeth intended to have restored to him, and who assumed the rank and appellation of king of Ulster. He used also to say, that though the queen was his sovereign lady, he never made peace with her but at her seeking.^t

Sir Henry Sidney was one of the wisest and most active governors that Ireland had enjoyed for several reigns;^u and he possessed his authority eleven years, during which he struggled with many difficulties, and made some progress in repressing those disorders which had become inveterate among the people. The earl of Desmond, in 1569, gave him disturbance, from the hereditary animosity which prevailed between that nobleman and the earl of Ormond, descended from the only family established in Ireland, that had steadily maintained its loyalty to the English crown.^v The earl of Thomond, in 1570, attempted a rebellion in Connaught, but was obliged to fly into France before his designs were ripe for execution. Stukely, another fugitive, found such credit with the pope, Gregory the XIIIth, that he flattered that pontiff with the prospect of making his nephew, Buon Compagno, king of Ireland; and, as if this project had already taken effect, he accepted the title of marquis of Leinster from the new sovereign.^w He passed next into Spain; and after having received much encouragement and great rewards from Philip, who intended to employ him as an instrument in disturbing Elizabeth, he was found to possess too

^r Camden, p. 409.^s Ibid. p. 199. Cox, p. 324.^t Camden, p. 321.^u Cox, p. 350.^v Camden, p. 424.^w Ibid. p. 430. Cox, p. 354.

little interest for executing those high promises which he had made to that monarch. He retired into Portugal; and following the fortunes of Don Sebastian, he perished with that gallant prince in his bold but unfortunate expedition against the Moors.

Lord Gray, after some interval, succeeded to the government of Ireland; and in 1579 suppressed a new rebellion of the earl of Desmond, though supported by a body of Spaniards and Italians. The rebellion of the Bourks followed a few years after; occasioned by the strict and equitable administration of sir Richard Bingham, governor of Connaught, who endeavoured to repress the tyranny of the chieftains over their vassals.* The queen finding Ireland so burdensome to her, tried several expedients for reducing it to a state of greater order and submission. She encouraged the earl of Essex, father to that nobleman who was afterward her favourite, to attempt the subduing and planting of Clancaboy, Ferny, and other territories, part of some late forfeitures: but that enterprise proved unfortunate; and Essex died of a distemper occasioned, as is supposed, by the vexation which he had conceived from his disappointments. A university was founded in Dublin with a view of introducing arts and learning into that kingdom, and civilizing the uncultivated manners of the inhabitants.^a But the most unhappy expedient employed in the government of Ireland was that made use of in 1585 by sir John Parrot, at that time lord-deputy: he put arms into the hands of the Irish inhabitants of Ulster, in order to enable them, without the assistance of the government, to repress the incursions of the Scottish islanders, by which these parts were much infested.^b At the same time, the invitations of Philip, joined to their zeal for the Catholic religion, engaged many of the gentry to serve in the Low Country wars: and thus

* Stowe, p. 720.

^a Camden, p. 566.

^b Naughton's *Fragmenta Regalia*, p. 308.

Ireland being provided with officers and soldiers, with discipline and arms, became formidable to the English, and was thenceforth able to maintain a more regular war against her ancient masters.

Tyrone's rebellion. Hugh O'Neale, nephew of Shan O'Neale, had been raised by the queen to the dignity of the earl of Tyrone; but having murdered his cousin, son of that rebel, and being acknowledged head of his clan, he preferred the pride of barbarous licence and dominion to the pleasures of opulence and tranquillity, and he fomented all those disorders by which he hoped to weaken or overturn the English government. He was noted for the vices of perfidy and cruelty, so common among uncultivated nations; and was also eminent for courage, a virtue which their disorderly course of life requires, and which, notwithstanding being less supported by the principle of honour, is commonly more precarious among them, than among a civilized people. Tyrone, actuated by this spirit, secretly fomented the discontents of the Maguires, O'Donnells, O'Rourks, Macmahons, and other rebels; yet, trusting to the influence of his deceitful oaths and professions, he put himself into the hands of sir William Russel, who, in the year 1594, was sent over deputy to Ireland. Contrary to the advice and protestation of sir Henry Bagnal, marshal of the army, he was dismissed; and returning to his own country, he embraced the resolution of raising an open rebellion, and of relying no longer on the lenity or inexperience of the English government. He entered into a correspondence with Spain; he procured thence a supply of arms and ammunition; and having united all the Irish chieftains in a dependance upon himself, he began to be regarded as a formidable enemy.

The native Irish were so poor that their country afforded few other commodities than cattle and oatmeal, which were easily concealed or driven away on the approach of the enemy; and as Elizabeth was averse to the

expense requisite for supporting her armies, the English found much difficulty in pushing their advantages, and in pursuing the rebels into the bogs, woods, and other fastnesses, to which they retreated. These motives rendered sir John Norris, who commanded the English army, the more willing to hearken to any proposals of truce or accommodation made him by Tyrone; and after the war was spun out by these artifices for some years, that gallant Englishman, finding that he had been deceived by treacherous promises, and that he had performed nothing worthy of his ancient reputation, was seized with a languishing distemper, and died of vexation and discontent. Sir Henry Bagnal, who succeeded him in the command, was still more unfortunate. As he advanced to relieve the fort of Blackwater, besieged by the rebels, he was surrounded in disadvantageous ground; his soldiers, discouraged by part of their powder accidentally taking fire, were put to flight; and though the pursuit was stopped by Montacute, who commanded the English horse, fifteen hundred men, together with the general himself, were left dead upon the spot. This victory, so unusual to the Irish, roused their courage, supplied them with arms and ammunition, and raised the reputation of Tyrone, who assumed the character of the deliverer of his country, and patron of Irish liberty.*

Essex sent
over to
Ireland.

The English council were now sensible, that the rebellion of Ireland was come to a dangerous head, and that the former temporizing arts of granting truces and pacifications to the rebels, and of allowing them to purchase pardons by resigning part of the plunder acquired during their insurrection, served only to encourage the spirit of mutiny and disorder among them. It was therefore resolved to push the war by more vigorous measures; and the queen cast her eye on Charles Blount, lord Mountjoy, as a man

who, though hitherto less accustomed to arms than to books and literature, was endowed, she thought, with talents equal to the undertaking. But the young earl of Essex, ambitious of fame, and desirous of obtaining this government for himself, opposed the choice of Mountjoy; and represented the necessity of appointing for that important employment some person more experienced in war than this nobleman, more practised in business, and of higher quality and reputation. By this description, he was understood to mean himself;^d and no sooner was his desire known, than his enemies, even more zealously than his friends, conspired to gratify his wishes. Many of his friends thought that he never ought to consent, except for a short time, to accept of any employment which must remove him from court, and prevent him from cultivating that personal inclination which the queen so visibly bore him.* His enemies hoped, that if by his absence she had once leisure to forget the charms of his person and conversation, his impatient and lofty demeanour would soon disgust a princess, who usually exacted such profound submission and implicit obedience from all her servants. But Essex was incapable of entering into such cautious views; and even Elizabeth, who was extremely desirous of subduing the Irish rebels, and who was much prepossessed in favour of Essex's genius, readily agreed to appoint him governor of Ireland, by the title of lord-lieutenant. The more to encourage him in his undertaking, she granted him by his patent more extensive authority than had ever before been conferred on any lieutenant; the power of carrying on or finishing the war as he pleased, of pardoning the rebels, and of filling all the most considerable employments of the kingdom.^f And to ensure him of success, she levied a numerous army of sixteen thousand foot, and thirteen hundred horse, which she afterward augmented to twenty thou-

^d Bacon, vol. 4. p. 512.

* Cabala, p. 79.

^f Rymer, tom. 16. p. 366.

sand foot and two thousand horse ; a force which, it was apprehended, would be able in one campaign to overwhelm the rebels, and make an entire conquest of Ireland. Nor did Essex's enemies, the earl of Nottingham, sir Robert Cecil, sir Walter Raleigh, and lord Cobham, throw any obstacles in the way of these preparations : but hoped that the higher the queen's expectations of success were raised, the more difficult it would be for the event to correspond to them. In a like view, they rather seconded than opposed those exalted encomiums, which Essex's numerous and sanguine friends dispersed, of his high genius, of his elegant endowments, his heroic courage, his unbounded generosity, and his noble birth ; nor were they displeased to observe that passionate fondness which the people every where expressed for this nobleman. These artful politicians had studied his character ; and finding that his open and undaunted spirit, if taught temper and reserve from opposition, must become invincible, they resolved rather to give full breath to those sails which were already too much expanded, and to push him upon dangers of which he seemed to make such small account.^s And the better to make advantage of his indiscretions, spies were set upon all his actions, and even expressions ; and his vehement spirit, which, while he was in the midst of the court, and environed by his rivals, was unacquainted with disguise, could not fail, after he thought himself surrounded by none but friends, to give a pretence for malignant suspicions and constructions.

Essex left London in the month of March, attended with the acclamations of the populace ; and what did him more honour, accompanied by a numerous train of nobility and gentry, who, from affection to his person, had attached themselves to his fortunes, and sought fame and military experience under so renowned a commander.

^s Camden. Osborne, p. 371.

The first act of authority which he exercised after his arrival in Ireland, was an indiscretion, but of the generous kind; and in both these respects suitable to his character. He appointed his intimate friend, the earl of Southampton, general of the horse; a nobleman who had incurred the queen's displeasure, by secretly marrying without her consent, and whom she had therefore enjoined Essex not to employ in any command under him. She no sooner heard of this instance of disobedience, than she reprimanded him, and ordered him to recal his commission to Southampton. But Essex, who had imagined that some reasons which he opposed to her first injunctions, had satisfied her, had the imprudence to remonstrate against these second orders; and it was not till she reiterated her commands, that he could be prevailed on to displace his friend.^b

His ill
success.

Essex, on his landing at Dublin, deliberated with the Irish council concerning the proper methods of carrying on the war against the rebels; and here he was guilty of a capital error, which was the ruin of his enterprise. He had always, while in England, blamed the conduct of former commanders, who artfully protracted the war, who harassed their troops in small enterprises, and who, by agreeing to truces and temporary pacifications with the rebels, had given them leisure to recruit their broken forces.^c In conformity to these views, he had ever insisted upon leading his forces immediately into Ulster against Tyrone, the chief enemy; and his instructions had been drawn agreeably to these his declared resolutions. But the Irish counsellors persuaded him that the season was too early for the enterprise, and that as the morasses in which the northern Irish usually sheltered themselves, would not as yet be passable to the English forces, it would be better to employ the present time in an expedition into

^b Birch's Memoirs, vol. 2. p. 421. 451.

^c Birch's Memoirs, vol. 2. p. 431. Bacon, vol. 4. p. 512.

Munster. Their secret reason for this advice was, that many of them possessed estates in that province, and were desirous to have the enemy dislodged from their neighbourhood :^k but the same selfish spirit which had induced them to give this counsel, made them soon after disown it, when they found the bad consequences with which it was attended.^l

Essex obliged all the rebels of Munster either to submit or to fly into the neighbouring provinces : but as the Irish, from the greatness of the queen's preparations, had concluded that she intended to reduce them to total subjection, or even utterly to exterminate them, they considered their defence as a common cause ; and the English forces were no sooner withdrawn, than the inhabitants of Munster relapsed into rebellion, and renewed their confederacy with their other countrymen. The army, meanwhile, by the fatigue of long and tedious marches, and by the influence of the climate, was become sickly ; and on its return to Dublin, about the middle of July, was surprisingly diminished in number. The courage of the soldiers was even much abated : for though they had prevailed in some lesser enterprises against lord Cahir and others ; yet had they sometimes met with more stout resistance than they expected from the Irish, whom they were wont to despise ; and as they were raw troops and inexperienced, a considerable body of them had been put to flight at the Glins, by an inferior number of the enemy. Essex was so enraged at this misbehaviour, that he cashiered all the officers, and decimated the private men.^m But this act of severity, though necessary, had intimidated the soldiers, and increased their aversion to the service.

The queen was extremely disgusted when she heard that so considerable a part of the season was consumed in these frivolous enterprises ; and was still more surprised that Essex persevered in the same practice which

^k Pacon, p. 448.

^l Winwood, vol. 1. p. 140.

^m Cox, p. 421.

he had so much condemned in others, and which he knew to be so much contrary to her purpose and intention. That nobleman, in order to give his troops leisure to recruit from their sickness and fatigue, left the main army in quarters, and marched with a small body of fifteen hundred men into the county of Ophelie against the O'Connors and O'Mores, whom he forced to a submission: but, on his return to Dublin, he found the army so much diminished, that he wrote to the English council an account of its condition, and informed them, that if he did not immediately receive a reinforcement of two thousand men, it would be impossible for him this season to attempt any thing against Tyrone. That there might be no pretence for farther inactivity, the queen immediately sent over the number demanded;^a and Essex began at last to assemble his forces for the expedition into Ulster. The army was so averse to this enterprise, and so terrified with the reputation of Tyrone, that many of them counterfeited sickness, many of them deserted;^o and Essex found, that after leaving the necessary garrisons, he could scarcely lead four thousand men against the rebels. He marched, however, with this small army; but was soon sensible, that in so advanced a season it would be impossible for him to effect any thing against an enemy who, though superior in number, was determined to avoid every decisive action. He hearkened, therefore, to a message sent him by Tyrone, who desired a conference; and a place near the two camps was appointed for that purpose. The generals met without any of their attendants, and a river ran between them, into which Tyrone entered to the depth of his saddle; but Essex stood on the opposite bank. After half an hour's conference, where Tyrone behaved with great submission to the lord-lieutenant, a cessation of arms was concluded to the 1st of

^a Birch's *Memoirs*, vol. 2. p. 430. Cox, p. 421.

^o Sydney's *Letters*, vol. 2. p. 112, 113.

May, renewable from six weeks to six weeks: but which might be broken off by either party upon a fortnight's warning.^p Essex also received from Tyrone proposals for a peace, in which that rebel had inserted many unreasonable and exorbitant conditions: and there appeared afterward some reason to suspect that he had here commenced a very unjustifiable correspondence with the enemy.^q

So unexpected an issue of an enterprise, the greatest and most expensive that Elizabeth had ever undertaken, provoked her extremely against Essex; and this disgust was much augmented by other circumstances of that nobleman's conduct. He wrote many letters to the queen and council, full of peevish and impatient expressions; complaining of his enemies, lamenting that their calumnies should be believed against him, and discovering symptoms of a mind equally haughty and discontented. She took care to inform him of her dissatisfaction; but commanded him to remain in Ireland till farther orders.

Essex heard at once of Elizabeth's anger, and of the promotion of his enemy, sir Robert Cecil, to the office of master of the wards, an office to which he himself aspired: and dreading that, if he remained any longer absent, the queen would be totally alienated from him, he hastily embraced a resolution which, he knew, had once succeeded with the earl of Leicester, the former favourite of Elizabeth. Leicester being informed, while in the Low Countries, that his mistress was extremely displeased with his conduct, disobeyed her orders by coming over to England; and having pacified her by his presence, by his apologies, and by his flattery and insinuation, disappointed all the expectations of his enemies.^r Essex, therefore, weighing more the similarity of circumstances than the difference

Essex returns to England.

^p Sidney's Letters, vol. 2. p. 125.

^q Winwood, vol. 1. p. 507. State Trials. Bacon, vol. 4. p. 514. 535. 537.

^r Birch's Memoirs, vol. 2. p. 453.

of character between himself and Leicester, immediately set out for England; and making speedy journeys, he arrived at court before any one was in the least apprized of his intentions.* Though besmeared with dirt and sweat, he hastened up stairs to the presence-chamber, thence to the privy-chamber; nor stopped till he was in the queen's bed-chamber, who was newly risen, and was sitting with her hair about her face. He threw himself on his knees, kissed her hand, and had some private conference with her; where he was so graciously received that, on his departure, he was heard to express great satisfaction, and to thank God, that though he had suffered much trouble and many storms abroad, he found a sweet calm at home.†

Essex is disgraced. But this placability of Elizabeth was merely the result of her surprise, and of the momentary satisfaction which she felt on the sudden and unexpected appearance of her favourite: after she had leisure for recollection, all his faults recurred to her; and she thought it necessary, by some severe discipline, to subdue that haughty imperious spirit, who, presuming on her partiality, had pretended to domineer in her councils, to engross all her favour, and to act, in the most important affairs, without regard to her orders and instructions. When Essex waited on her in the afternoon, he found her extremely altered in her carriage towards him: she ordered him to be confined to his chamber; to be twice examined by the council; and though his answers were calm and submissive, she committed him to the custody of lord-keeper Egerton, and held him sequestered from all company, even from that of his countess, nor was so much as the intercourse of letters permitted between them. Essex dropped many expressions of humiliation and sorrow, none of resentment: he professed an entire submission to the queen's will; declared his intention of retiring into the country,

* Winwood, vol. 1. p. 118.

† Sydney's Letters, vol. 2. p. 127.

and of leading thenceforth a private life, remote from courts and business: but though he affected to be so entirely cured of his aspiring ambition, the vexation of this disappointment, and of the triumph gained by his enemies, preyed upon his haughty spirit, and he fell into a distemper which seemed to put his life in danger.

The queen had always declared to all the world, and even to the earl himself, that the purpose of her severity was to correct, not to ruin him;* and when she heard of his sickness, she was not a little alarmed with his situation. She ordered eight physicians of the best reputation and experience to consult of his case; and being informed that the issue was much to be apprehended, she sent Dr. James to him with some broth, and desired that physician to deliver him a message, which she probably deemed of still greater virtue, that if she thought such a step consistent with her honour, she would herself pay him a visit. The bystanders, who carefully observed her countenance, remarked that in pronouncing these words, her eyes were suffused with tears.†

When the symptoms of the queen's returning affection towards Essex were known, they gave a sensible alarm to the faction which had declared their opposition to him. Sir Walter Raleigh, in particular, the most violent as well as the most ambitious of his enemies, was so affected with the appearance of this sudden revolution, that he was seized with sickness in his turn; and the queen was obliged to apply the same salve to his wound, and to send him a favourable message, expressing her desire of his recovery.‡

The medicine which the queen administered to these aspiring rivals was successful with both; and Essex being now allowed the company of his countess, and having entertained more promising hopes of his future fortunes, was so much restored in his health, as to be

* Birch's Memoirs, p. 444, 445. Sydney's Letters, vol. 2. p. 196.

† Sydney's Letters, vol. 2. p. 151.

‡ Ibid. p. 139.

thought past danger. A belief was instilled into Elizabeth, that his distemper had been entirely counterfeit, in order to move her compassion ;^a and she relapsed into her former rigour against him. He wrote her a letter, and sent her a rich present on new-year's day, as was usual with the courtiers at that time : she read the letter, but rejected the present.^a After some interval, however, of severity, she allowed him to retire to his own house ; and though he remained still under custody, and was sequestered from all company, he was so grateful for this mark of lenity, that he sent her a letter of thanks on the occasion. "This farther degree of goodness (said he), doth sound in my ears as if your majesty spake these words, *Die not, Essex ; for though I punish thine offence, and humble thee for thy good, yet will I one day be served again by thee.* My prostrate soul makes this answer, *I hope for that blessed day.* And in expectation of it, all my afflictions of body and mind are humbly, patiently, and cheerfully, borne by me."^b The countess of Essex, daughter of sir Francis Walsingham, possessed, as well as her husband, a refined taste in literature ; and the chief consolation which Essex enjoyed during this period of anxiety and expectation, consisted in her company, and in reading with her those instructive and entertaining authors, which, even during the time of his greatest prosperity, he had never entirely neglected.

There were several incidents which kept alive the queen's anger against Essex. Every account which she received from Ireland convinced her more and more of his misconduct in that government, and of the insignificant purposes to which he had employed so much force and treasure. Tyrone, so far from being quelled, had thought proper, in less than three months, to break the truce ; and joining with O'Donnel and other rebels, had overrun almost the whole kingdom.

^a Sydney's Letters, vol. 2. p. 153.

^a Ibid. p. 155, 156.

^b Birch's Memoirs, p. 144.

He boasted that he was certain of receiving a supply of men, money, and arms, from Spain. He pretended to be champion of the Catholic religion; and he openly exulted in the present of a phoenix plume, which the pope, Clement VIII. in order to encourage him in the prosecution of so good a cause, had consecrated, and had conferred upon him.^b The queen, that she might check his progress, returned to her former intention of appointing Mountjoy lord-deputy; and though that nobleman, who was an intimate friend of Essex, and desired his return to the government of Ireland, did at first very earnestly excuse himself on account of his bad state of health, she obliged him to accept of the employment. Mountjoy found the island almost in a desperate condition; but being a man of capacity and vigour, he was so little discouraged, that he immediately advanced against Tyrone in Ulster. He penetrated into the heart of that county, the chief seat of the rebels: he fortified Derry and Mount-Norris, in order to bridle the Irish: he chased them from the field, and obliged them to take shelter in the woods and morasses: he employed, with equal success, sir George Carew in Munster: and by these promising enterprises, he gave new life to the queen's authority in that island.

As the comparison of Mountjoy's administration with that of Essex contributed to alienate Elizabeth from her favourite, she received additional disgust from the partiality of the people, who, prepossessed with an extravagant idea of Essex's merit, complained of the injustice done him by his removal from court, and by his confinement. Libels were secretly dispersed against Cecil and Raleigh, and all his enemies: and his popularity, which was always great, seemed rather to be increased than diminished by his misfortunes. Elizabeth, in order to justify to the public her conduct with

^b Camden, p. 617.

regard to him, had often expressed her intentions of having him tried in the star-chamber for his offences: but her tenderness for him prevailed at last over her severity; and she was contented to have him only examined by the privy-council. The attorney-general, Coke, opened the cause against him, and treated him with the cruelty and insolence which that great lawyer usually exercised against the unfortunate. He displayed, in the strongest colours, all the faults committed by Essex in his administration of Ireland; his making Southampton general of the horse, contrary to the queen's injunctions; his deserting the enterprise against Tyrone, and marching to Leinster and Munster; his conferring knighthood on too many persons; his secret conference with Tyrone; and his sudden return from Ireland, in contempt of her majesty's commands. He also exaggerated the indignity of the conditions which Tyrone had been allowed to propose; odious and abominable conditions, said he; a public toleration of an idolatrous religion, pardon for himself and every traitor in Ireland, and full restitution of lands and possessions to all of them.^c The solicitor-general, Fleming, insisted upon the wretched situation in which the earl had left that kingdom; and Francis, son of sir Nicholas Bacon, who had been lord-keeper in the beginning of the present reign, closed the charge with displaying the undutiful expressions contained in some letters written by the earl.

Essex, when he came to plead in his own defence, renounced, with great submission and humility, all pretensions to an apology;^d and declared his resolution never, on this or any other occasion, to have any contest with his sovereign. He said, that having severed himself from the world, and abjured all sentiments of ambition, he had no scruple to confess every failing or error, into which his youth, folly, or manifold infirmi-

^c Birch's Memoirs, vol. 2. p. 449.

^d Sydney's Letters, vol. 2. p. 200.

ties, might have betrayed him : that his inward sorrow for his offences against her majesty was so profound, that it exceeded all his outward crosses and afflictions, nor had he any scruple of submitting to a public confession of whatever she had been pleased to impute to him ; that in his acknowledgments he retained only one reserve, which he never would relinquish but with his life, the assertion of a loyal and unpolluted heart, of an unfeigned affection, of an earnest desire ever to perform to her majesty the best services which his poor abilities would permit ; and that if this sentiment were allowed by the council, he willingly acquiesced in any condemnation or sentence which they could pronounce against him. This submission was uttered with such eloquence, and in so pathetic a manner, that it drew tears from many of the audience.* All the privy-counsellors, in giving their judgment, made no scruple of doing the earl justice with regard to the loyalty of his intentions. Even Cecil, whom he believed his capital enemy, treated him with great regard and humanity. And the sentence pronounced by the lord-keeper (to which the council assented) was in these words : " If this cause (said he) had been heard in the star-chamber, my sentence must have been for a great a fine as ever was set upon any man's head in that court, together with perpetual confinement in that prison which belongeth to a man of his quality, the Tower. But since we are now in another place, and in a course of favour, my censure is, that the earl of Essex is not to execute the office of a counsellor, nor that of earl-marshal of England, nor of master of the ordnance ; and to return to his own house, there to continue a prisoner till it shall please her majesty to release this and all the rest of his sentence."† The earl of Cumberland made a slight opposition to this sentence ; and said, that if he thought it would stand, he

* Sydney's Letters, vol. 2. p. 200, 201.

† Birch's Memoirs, vol. 2. p. 454. Camden, p. 626, 627.

would have required a little more time to deliberate; that he deemed it somewhat severe; and that any commander-in-chief might easily incur a like penalty: but, however, added he, in confidence of her majesty's mercy, I agree with the rest. The earl of Worcester delivered his opinion in a couple of Latin verses; importing that, where the gods are offended, even misfortunes ought to be imputed as crimes, and that accident is no excuse for transgressions against the divinity.

Bacon, so much distinguished afterward by his high offices, and still more by his profound genius for the sciences, was nearly allied to the Cecil family, being nephew to lord Burleigh, and cousin-german to the secretary: but notwithstanding his extraordinary talents he had met with so little protection from his powerful relations, that he had not yet obtained any preferment in the law, which was his profession. But Essex, who could distinguish merit, and who passionately loved it, had entered into an intimate friendship with Bacon, had zealously attempted, though without success, to procure him the office of solicitor-general; and in order to comfort his friend under the disappointment, had conferred on him a present of land to the value of 1800*l*.^s The public could ill excuse Bacon's appearance before the council against so munificent a benefactor; though he acted in obedience to the queen's commands: but she was so well pleased with his behaviour, that she imposed on him a new task, of drawing a narrative of that day's proceedings, in order to satisfy the public of the justice and lenity of her conduct. Bacon, who wanted firmness of character more than humanity, gave to the whole transaction the most favourable turn for Essex; and, in particular, pointed out, in elaborate expression, the dutiful submission which that nobleman discovered in the defence that he

^s Cabala, p. 78.

made for his conduct. When he read the paper to her, she smiled at that passage, and observed to Bacon, that old love, she saw, could not easily be forgotten. He replied, that he hoped she meant that of herself.^a

All the world indeed expected that Essex would soon be reinstated in his former credit ; perhaps, as is usual in reconcilements founded on inclination, would acquire an additional ascendant over the queen, and after all his disgraces, would again appear more a favourite than ever. They were confirmed in this hope when they saw that, though he was still prohibited from appearing at court,ⁱ he was continued in his office of master of horse, and was restored to his liberty, and that all his friends had access to him. Essex himself seemed determined to persevere in that conduct which had hitherto been so successful, and which the queen, by all this discipline, had endeavoured to render habitual to him : he wrote to her, that he kissed her majesty's hands, and the rod with which she had corrected him ; but that he could never recover his wonted cheerfulness, till she deigned to admit him to that presence, which had ever been the chief source of his happiness and enjoyment : and that he had now resolved to make amends for his past errors, to retire into a country solitude, and say with Nebuchadnezzar, " Let my dwelling be with the beasts of the field, let me eat grass as an ox, and be wet with the dew of heaven ; till it shall please the queen to restore me to my understanding." The queen was much pleased with these sentiments, and replied, that she heartily wished his actions might correspond with his expressions ; that he had tired her patience a long time, and that it was but fitting she should now make some experiment of his submission ; that her father would never have pardoned so much obstinacy ; but that if the furnace of affliction produced such good effects,

^a Cabala, p. 83.

ⁱ Birch's Memoirs, vol. 2. p. 462.

she should ever after have the better opinion of her chemistry.^k

The earl of Essex possessed a monopoly of sweet wines; and as his patent was near expiring, he patiently expected that the queen would renew it, and he considered this event as the critical circumstance of his life, which would determine whether he could ever hope to be reinstated in credit and authority.^l But Elizabeth, though gracious in her deportment, was of a temper somewhat haughty and severe; and being continually surrounded with Essex's enemies, means were found to persuade her that his lofty spirit was not yet sufficiently subdued, and that he must undergo this farther trial, before he could again be safely received into favour. She therefore denied his request; and even added, in a contemptuous style, than an ungovernable beast must be stinted in his provender.^m

Essex's
intrigues.

This rigour, pushed one step too far, proved the final ruin of this young nobleman, and was the source of infinite sorrow and vexation to the queen herself. Essex, who had with great difficulty so long subdued his proud spirit, and whose patience was now exhausted, imagining that the queen was entirely inexorable, burst at once all restraints of prudence, and determined to seek relief, by proceeding to the utmost extremities against his enemies. Even during his greatest favour he had ever been accustomed to carry matters with a high hand towards his sovereign; and, as this practice gratified his own temper, and was sometimes successful, he had imprudently imagined that it was the only proper method of managing her.ⁿ But being now reduced to despair, he gave entire reins to his violent disposition, and threw off all appearance of duty and respect. Intoxicated with the public favour, which he already possessed, he practised anew every art of popularity; and endeavoured to increase the general

^k Camden, p. 628.

^m Camden, p. 628.

^l Birch's Memoirs, vol. 2. p. 472.

ⁿ Cabala, p. 79.

good-will by a hospitable manner of life, little suited to his situation and circumstances. His former employments had given him great connexions with men of the military profession ; and he now entertained, by additional caresses and civilities, a friendship with all desperate adventurers, whose attachment he hoped might, in his present views, prove serviceable to him. He secretly courted the confidence of the Catholics ; but his chief trust lay in the Puritans, whom he openly caressed, and whose manners he seemed to have entirely adopted. He engaged the most celebrated preachers of that sect to resort to Essex-house ; he had daily prayers and sermons in his family ; and he invited all the zealots in London to attend those pious exercises. Such was the disposition now beginning to prevail among the English, that instead of feasting and public spectacles, the methods anciently practised to gain the populace, nothing so effectually ingratiated an ambitious leader with the public, as these fanatical entertainments. And as the Puritanical preachers frequently inculcated in their sermons the doctrine of resistance to the civil magistrate, they prepared the minds of their hearers for those seditious projects which Essex was secretly meditating.*

But the greatest imprudence of this nobleman proceeded from the openness of his temper, by which he was ill qualified to succeed in such difficult and dangerous enterprises. He indulged himself in great liberties of speech, and was even heard to say of the queen, that she was now grown an old woman, and was become as crooked in her mind as in her body.^p Some court ladies, whose favours Essex had formerly neglected, carried her these stories, and incensed her to a high degree against him. Elizabeth was ever remarkably jealous on this head, and though she was now approaching

* Birch's Memoirs, vol. 2. p. 463. Camden, p. 630.

^p Camden, p. 629. Osborne, p. 397. Sir Walter Raleigh's Prerogative of Parliament, p. 43.

to her seventieth year, she allowed her courtiers,^a and even foreign ambassadors,^r to compliment her upon her beauty; nor had all her good sense been able to cure her of this preposterous vanity.

There was also an expedient employed by Essex, which, if possible, was more provoking to the queen, than those sarcasms on her age and deformity; and that was, his secret applications to the king of Scots, her heir and successor. That prince had this year very narrowly escaped a dangerous, though ill-formed, conspiracy of the earl of Gowry; and even his deliverance was attended with this disagreeable circumstance, that the obstinate ecclesiastics persisted, in spite of the most incontestible evidence, to maintain to his face, that there had been no such conspiracy. James, harassed with his turbulent and factious subjects, cast a wishful eye to the succession of England; and, in proportion as the queen advanced in years, his desire increased of mounting that throne, on which, besides acquiring a great addition of power and splendour, he hoped to govern a people so much more tractable and submissive. He negotiated with all the courts of Europe, in order to ensure himself friends and partisans; he even neglected not the court of Rome and that of Spain; and though he engaged himself in no positive promise, he flattered the Catholics with hopes that, in the event of his succession, they might expect some more liberty than was at present indulged them. Elizabeth was the only sovereign in Europe to whom he never dared to mention his right of succession: he knew that, though her advanced age might now invite her to think of fixing an heir to the crown, she never could bear the prospect of her own death without horror, and was determined still to retain him, and all other competitors, in an entire dependence upon her.

Essex was descended by females from the royal fa-

^a Birch's Memoirs, vol. 2. p. 442, 443.

^r Sydney's Letters, vol. 2. p. 171.

mily; and some of his sanguine partisans had been so imprudent as to mention his name among those of other pretenders to the crown; but the earl took care, by means of Henry Lee, whom he secretly sent into Scotland, to assure James, that, so far from entertaining such ambitious views, he was determined to use every expedient for extorting an immediate declaration in favour of that monarch's right of succession. James willingly hearkened to this proposal; but did not approve of the violent methods which Essex intended to employ. Essex had communicated his scheme to Mountjoy, deputy of Ireland; and, as no man ever commanded more the cordial affection and attachment of his friends, he had even engaged a person of that virtue and prudence to entertain thoughts of bringing over part of his army into England, and of forcing the queen to declare the king of Scots her successor.* And such was Essex's impatient ardour, that, though James declined this dangerous expedient, he still endeavoured to persuade Mountjoy not to desist from the project: but the deputy, who thought that such violence, though it might be prudent, and even justifiable, when supported by a sovereign prince, next heir to the crown, would be rash and criminal, if attempted by subjects, absolutely refused his concurrence. The correspondence, however, between Essex and the court of Scotland was still conducted with great secrecy and cordiality; and that nobleman, besides conciliating the favour of James, represented all his own adversaries as enemies to that prince's succession, and as men entirely devoted to the interests of Spain, and partisans of the chimerical title of the infanta.

The infanta and the archduke Albert had made some advances to the queen for peace; and Boulogne, as a neutral town, was chosen for the place of conference. Sir Henry Nevil, the English resident in France, Herbert, Edmondes, and Beale, were sent thither as ambas-

* Birch's Memoirs, vol. 4. p. 471.

sadors from England (May 26), and negotiated with Zuniga, Carillo, Richardot, and Verheiken, ministers of Spain, and the archduke : but the conferences were soon broken off by disputes with regard to the ceremonial. Among the European states England had ever been allowed the precedency above Castile, Arragon, Portugal, and the other kingdoms of which the Spanish monarchy was composed ; and Elizabeth insisted, that this ancient right was not lost on account of the junction of these states, and that that monarchy in its present situation, though it surpassed the English in extent as well as in power, could not be compared with it in point of antiquity, the only durable and regular foundation of precedency among kingdoms as well as noble families. That she might shew, however, a pacific disposition, she was content to yield to an equality ; but the Spanish ministers, as their nation had always disputed precedency even with France, to which England yielded, would proceed no farther in the conference till their superiority of rank were acknowledged.¹ During the preparations for this abortive negotiation, the earl of Nottingham, the admiral, lord Buckhurst, treasurer, and secretary Cecil, had discovered their inclination to peace ; but as the English nation, flushed with success, and sanguine in their hopes of plunder and conquest, were in general averse to that measure, it was easy for a person so popular as Essex to infuse into the multitude an opinion, that these ministers had sacrificed the interests of their country to Spain, and would even make no scruple of receiving a sovereign from that hostile nation.

Essex's insurrection.
1601.

But Essex, not content with these arts for decrying his adversaries, proceeded to concert more violent methods of ruining them, chiefly instigated by Cuffe, his secretary, a man of a bold and arrogant spirit, who had acquired a great ascendant

¹ Winwood's Memorials, vol. 1. p. 186—226.

over his patron. A select council of malcontents was formed, who commonly met at Drury-house, and were composed of sir Charles Davers, to whom the house belonged, the earl of Southampton, sir Ferdinando Gorges, sir Christopher Blount, sir John Davies, and John Littleton; and Essex, who boasted that he had a hundred and twenty barons, knights, and gentlemen of note at his devotion, and who trusted still more to his authority with the populace, communicated to his associates those secret designs with which his confidence in so powerful a party had inspired him. Among other criminal projects, the result of blind rage and despair, he deliberated with them concerning the method of taking arms; and asked their opinion whether he had best begin with seizing the palace or the Tower, or set out with making himself master at once of both places. The first enterprise being preferred, a method was concerted for executing it. It was agreed that sir Christopher Blount, with a choice detachment, should possess himself of the palace gates; that Davies should seize the hall, Davers the guard-chamber and presence-chamber; and that Essex should rush in from the Meuse, attended by a body of his partisans; should entreat the queen, with all demonstrations of humility, to remove his enemies; should oblige her to assemble a parliament; and should with common consent settle a new plan of government."

While these desperate projects were in agitation, many reasons of suspicion were carried to the queen; and she sent Robert Sackville, son of the treasurer, to Essex-house (Feb. 7), on pretence of a visit, but in reality with a view of discovering whether there were in that place any unusual concourse of people, or any extraordinary preparations which might threaten an insurrection. Soon after Essex received a summons to attend the council, which met at the treasurer's house; and

* Camden, p. 630. Birch's Memoirs, vol. 2. p. 464. State Trials. Bacon, vol. 4. p. 542, 543.

while he was musing on this circumstance, and comparing it with the late unexpected visit from Sackville, a private note was conveyed to him, by which he was warned to provide for his own safety. He concluded that all his conspiracy was discovered, at least suspected; and that the easiest punishment which he had reason to apprehend was a new and more severe confinement: he therefore excused himself to the council on pretence of an indisposition, and he immediately dispatched messages to his more intimate confederates, requesting their advice and assistance in the present critical situation of his affairs. They deliberated, whether they should abandon all their projects and fly the kingdom; or instantly seize the palace with the force which they could assemble; or rely upon the affections of the citizens, who were generally known to have a great attachment to the earl. Essex declared against the first expedient, and professed himself determined to undergo any fate rather than submit to live the life of a fugitive. To seize the palace seemed impracticable, without more preparations; especially as the queen seemed now aware of their projects, and, as they heard, had used the precaution of doubling her ordinary guards. There remained, therefore, no expedient but that of betaking themselves to the city; and, while the prudence and feasibility of this resolution was under debate, a person arrived, who, as if he had received a commission for the purpose, gave them assurance of the affections of the Londoners, and affirmed, that they might securely rest any project on that foundation. The popularity of Essex had chiefly buoyed him up in all his vain undertakings; and he fondly imagined, that with no other assistance than the good-will of the multitude, he might overturn Elizabeth's government, confirmed by time, revered for wisdom, supported by vigour, and concurring with the general sentiments of the nation. The wild project of raising the city was immediately re-

solved on ; the execution of it was delayed till next day ; and emissaries were dispatched to all Essex's friends, informing them that Cobham and Raleigh had laid schemes against his life, and entreating their presence and assistance.

Next day (Feb. 8) there appeared at Essex-house the earls of Southampton and Rutland, the lords Sandys and Monteagle, with about three hundred gentlemen of good quality and fortune ; and Essex informed them of the danger to which he pretended the machinations of his enemies exposed him. To some he said, that he would throw himself at the queen's feet, and crave her justice and protection : to others, he boasted of his interest in the city, and affirmed, that whatever might happen, this resource could never fail him. The queen was informed of these designs, by means of intelligence conveyed, as is supposed, to Raleigh, by sir Ferdinando Gorges ; and, having ordered the magistrates of London to keep the citizens in readiness, she sent Egerton, lord-keeper, to Essex-house, with the earl of Worcester, sir William Knollys, controller, and Popham, chief justice, in order to learn the cause of these unusual commotions. They were with difficulty admitted through a wicket ; but all their servants were excluded except the purse-bearer. After some altercation, in which they charged Essex's retainers, upon their allegiance, to lay down their arms, and were menaced, in their turn, by the angry multitude who surrounded them, the earl, who found that matters were past recall, resolved to leave them prisoners in his house, and to proceed to the execution of his former project. He sallied forth with about two hundred attendants, armed only with walking swords ; and in his passage to the city, was joined by the earl of Bedford and lord Cromwel. He cried aloud, *For the queen ! for the queen ! a plot is laid for my life* ; and then proceeded to the house of Smith the sheriff, on whose aid he had great reliance. The citizens flocked about him

in amazement ; but, though he told them that England was sold to the infant, and exhorted them to arm instantly, otherwise they could not do him any service, no one shewed a disposition to join him. The sheriff, on the earl's approach to his house, stole out at the back door, and made the best of his way to the mayor. Essex, meanwhile, observing the coldness of the citizens, and hearing that he was proclaimed a traitor by the earl of Cumberland and lord Burleigh, began to despair of success, and thought of retreating to his own house. He found the streets in his passage barricaded and guarded by the citizens under the command of sir John Levison. In his attempt to force his way, Tracy, a young gentleman to whom he bore great friendship, was killed, with two or three of the Londoners ; and the earl himself, attended by a few of his partisans (for the greater part began secretly to withdraw themselves), retired towards the river, and, taking boat, arrived at Essex-house. He there found that Gorges, whom he had sent before to capitulate with the lord-keeper and the other counsellors, had given all of them their liberty, and had gone to court with them. He was now reduced to despair ; and appeared determined, in prosecution of lord Sandys' advice, to defend himself to the last extremity, and rather to perish like a brave man, with his sword in his hand, than basely by the hands of the executioner : but, after some parley, and after demanding in vain, first hostages, then conditions, from the besiegers, he surrendered at discretion ; requesting only civil treatment, and a fair and impartial hearing.*

His trial. The queen, who, during all this commotion, had behaved with as great tranquillity and security as if there had only passed a fray in the streets, in which she was nowise concerned,† soon gave orders for the trial of the most considerable of the criminals. The earls of Essex and Southampton were arraigned

* Camden, p. 632.

† Birch's Memoirs, vol. 2. p. 469.

before a jury of twenty-five peers (Feb. 19), where Buckhurst acted as lord-steward. The guilt of the prisoners was too apparent to admit of any doubt; and, besides the insurrection known to every body, the treasonable conferences at Drury-house were proved by undoubted evidence. Sir Ferdinando Gorges was produced in court: the confessions of the earl of Rutland, of the lords Cromwel, Sandys, and Monteagle, of Davers, Blount, and Davies, were only read to the peers, according to the practice of that age. Essex's best friends were scandalized at his assurance, in insisting so positively on his innocence, and the goodness of his intentions; and still more at his vindictive disposition, in accusing, without any appearance of reason, secretary Cecil as a partisan of the infant's title. The secretary, who had expected this charge, stepped into the court and challenged Essex to produce his authority, which, on examination, was found extremely weak and frivolous.* When sentence was pronounced, Essex spoke like a man who expected nothing but death: but he added, that he should be sorry if he were represented to the queen as a person who despised her clemency; though he should not, he believed, make any cringing submissions to obtain it. Southampton's behaviour was more mild and submissive: he entreated the good offices of the peers in so modest and becoming a manner as excited compassion in every one.

The most remarkable circumstance in Essex's trial was Bacon's appearance against him. He was none of the crown lawyers; so was not obliged by his office to assist at this trial: yet, did he not scruple, in order to obtain the queen's favour, to be active in bereaving of life his friend and patron, whose generosity he had often experienced. He compared Essex's conduct in pretending to fear the attempts of his adversaries, to that of Pisistratus the Athenian, who cut and wounded his own

* Bacon, vol. 4. p. 530.

body ; and making the people believe that his enemies had committed the violence, obtained a guard for his person, by whose assistance he afterward subdued the liberties of his country.

After Essex had passed some days in the solitude and reflections of a prison, his proud heart was at last subdued, not by the fear of death, but by the sentiments of religion ; a principle which he had before attempted to make the instrument of his ambition, but which now took a more firm hold of his mind, and prevailed over every other motive and consideration. His spiritual directors persuaded him, that he never could obtain the pardon of Heaven, unless he made a full confession of his disloyalty ; and he gave in to the council an account of all his criminal designs, as well as of his correspondence with the king of Scots. He spared not even his most intimate friends, such as lord Mountjoy, whom he had engaged in those conspiracies ; and he sought to pacify his present remorse by making such atonements as, in any other period of his life, he would have deemed more blamable than those attempts themselves which were the objects of his penitence.^a Sir Henry Nevil, in particular, a man of merit, he accused of a correspondence with the conspirators ; though it appears that this gentleman had never assented to the proposals made him, and was no farther criminal, than in not revealing the earl's treason ; an office to which every man of honour naturally bears the strongest reluctance.^b Nevil was thrown into prison, and underwent a severe persecution : but, as the queen found Mountjoy an able and successful commander, she continued him in his government, and sacrificed her resentment to the public service.

Elizabeth affected extremely the praise of His execution. clemency ; and in every great example which she had made during her reign, she had always appeared full of reluctance and hesitation : but the pre-

^a Winwood, vol. 1. p. 300.

^b Ibid. vol. 1. p. 302.

sent situation of Essex called forth all her tender affections; and kept her in the most real agitation and irresolution. She felt a perpetual combat between resentment and inclination, pride and compassion, the care of her own safety and concern for her favourite; and her situation, during this interval, was perhaps more an object of pity than that to which Essex himself was reduced. She signed the warrant for his execution; she countermanded it; she again resolved on his death; she felt a new return of tenderness. Essex's enemies told her, that he himself desired to die, and had assured her, that she could never be in safety while he lived: it is likely that this proof of penitence and concern for her would produce a contrary effect to what they intended, and would revive all the fond affection which she had so long indulged towards the unhappy prisoner. But what chiefly hardened her heart against him was his supposed obstinacy in never making, as she hourly expected, any application to her for mercy; and she finally gave her consent to his execution. He discovered at his death symptoms rather of penitence and piety than of fear; and willingly acknowledged the justice of the sentence by which he suffered. The execution was private in the Tower (Feb. 25), agreeably to his own request. He was apprehensive, he said, lest the favour and compassion of the people would too much raise his heart in those moments, when humiliation, under the afflicting hand of Heaven was the only proper sentiment which he could indulge.* And the queen, no doubt, thought that prudence required the removing of so melancholy a spectacle from the public eye. Sir Walter Raleigh, who came to the Tower on purpose, and who beheld Essex's execution from a window, increased much by this action the general hatred under which he already laboured: it was thought that his sole intention was to feast his eyes with the death of an enemy; and no apo-

* Dr. Barlow's sermon on Essex's execution. Bacon, vol. 4. p. 534.

logy which he could make for so ungenerous a conduct, could be accepted by the public. The cruelty and animosity with which he urged on Essex's fate, even when Cecil relented,^d were still regarded as the principles of this unmanly behaviour.

The earl of Essex was but thirty-four years of age, when his rashness, imprudence, and violence, brought him to this untimely end. We must here, as in many other instances, lament the inconstancy of human nature, that a person endowed with so many noble virtues, generosity, sincerity, friendship, valour, eloquence, and industry, should, in the latter period of his life, have given reins to his ungovernable passions, and involved not only himself, but many of his friends, in utter ruin. The queen's tenderness and passion for him, as it was the cause of those premature honours which he attained, seems, on the whole, the chief circumstance which brought on his unhappy fate. Confident of her partiality towards him, as well as of his own merit, he treated her with a haughtiness, which neither her love nor her dignity could bear; and, as her amorous inclinations, in so advanced an age, would naturally make her appear ridiculous, if not odious in his eyes, he was engaged by an imprudent openness, of which he made profession, to discover too easily those sentiments to her. The many reconciliations and returns of affection, of which he had still made advantage, induced him to venture on new provocations, till he pushed her beyond all bounds of patience; and he forgot, that though the sentiments of the woman were ever strong in her, those of the sovereign had still, in the end, appeared predominant.

Some of Essex's associates, Cuffe, Davers, Blount, Meric, and Davies, were tried and condemned; and all of these, except Davies, were executed. The queen pardoned the rest; being persuaded that they were drawn in merely from their friendship to that nobleman,

^d Mardin, p. 311.

and their care of his safety; and were ignorant of the more criminal part of his intentions. Southampton's life was saved with great difficulty. But he was detained in prison during the remainder of this reign.

The king of Scots, apprehensive lest his correspondence with Essex might have been discovered, and have given offence to Elizabeth, sent the earl of Marre and lord Kinloss as ambassadors to England, in order to congratulate the queen on her escape from the late insurrection and conspiracy. They were also ordered to make secret inquiry whether any measures had been taken by her for excluding him from the succession, as well as to discover the inclinations of the chief nobility and counsellors, in case of the queen's demise.* They found the dispositions of men as favourable as they could wish; and they even entered into a correspondence with secretary Cecil, whose influence, after the fall of Essex, was now uncontrolled,† and who was resolved, by this policy, to acquire in time the confidence of the successor. He knew how jealous Elizabeth ever was of her authority, and he therefore carefully concealed from her his attachment to James: but he afterward asserted, that nothing could be more advantageous to her than this correspondence; because the king of Scots, secure of mounting the throne by his undoubted title, aided by those connexions with the English ministry, was the less likely to give any disturbance to the present sovereign. He also persuaded that prince to remain in quiet, and patiently to expect that time should open to him the inheritance of the crown, without pushing his friends on desperate enterprises, which would totally incapacitate them from serving him. James's equity, as well as his natural facility of disposition, easily inclined him to embrace that resolution;‡ and in this manner the minds of the English were silently but universally disposed to

* Birch's Memoirs, vol. 2. p. 510.

† Osborne, p. 615.

‡ Spotswood, p. 471, 472.

admit, without opposition, the succession of the Scottish line: the death of Essex, by putting an end to faction, had been rather favourable than prejudicial to that great event.

French affairs. The French king, who was little prepossessed in favour of James, and who, for obvious reasons, was averse to the union of England and Scotland,^a made his ambassador drop some hints to Cecil, of Henry's willingness to concur in any measure for disappointing the hopes of the Scottish monarch; but, as Cecil shewed an entire disapprobation of such schemes, the court of France took no farther steps in that matter; and thus, the only foreign power which could give much disturbance to James's succession, was induced to acquiesce in it.¹ Henry made a journey this summer to Calais, and the queen hearing of his intentions went to Dover, in hopes of having a personal interview with a monarch, whom, of all others, she most loved and most respected. The king of France, who felt the same sentiments towards her, would gladly have accepted of the proposal; but, as many difficulties occurred, it appeared necessary to lay aside, by common consent, the project of an interview. Elizabeth, however, wrote successively two letters to Henry, one by Edmondes, another by sir Robert Sidney; in which she expressed a desire of conferring, about a business of importance, with some minister in whom that prince reposed entire confidence. The marquis of Rosni, the king's favourite, and prime minister, came to Dover in disguise; and the memoirs of that able statesman contain a full account of his conference with Elizabeth. This princess had formed a scheme for establishing, in conjunction with Henry, a new system in Europe, and of fixing a durable balance of power, by the erection of new states on the ruins of the house of Austria. She had even the prudence to foresee the perils which

^a Winwood, vol. 1. p. 352.

¹ Spotswood, p. 471.

might ensue from the aggrandizement of her ally ; and she purposed to unite all the seventeen provinces of the Low Countries in one republic, in order to form a perpetual barrier against the dangerous increase of the French as well as of the Spanish monarchy. Henry had himself long meditated such a project against the Austrian family ; and Rosni could not forbear expressing his astonishment, when he found that Elizabeth and his master, though they had never communicated their sentiments on this subject, not only had entered into the same general views, but had also formed the same plan for their execution. The affairs, however, of France were not yet brought to a situation which might enable Henry to begin that great enterprise ; and Rosni satisfied the queen, that it would be necessary to postpone for some years their united attack on the house of Austria. He departed, filled with just admiration at the solidity of Elizabeth's judgment, and the greatness of her mind ; and he owns that she was entirely worthy of that high reputation which she enjoyed in Europe.

The queen's magnanimity in forming such extensive projects was the more remarkable, as, besides her having fallen so far into the decline of life, the affairs of Ireland, though conducted with abilities and success, were still in disorder, and made a great diversion of her forces. The expense incurred by this war lay heavy upon her narrow revenues : and her ministers, taking advantage of her disposition to frugality, proposed to her an expedient of saving, which, though she at first disapproved of it, she was at last induced to embrace. It was represented to her, that the great sums of money remitted to Ireland for the pay of the English forces, came, by the necessary course of circulation, into the hands of the rebels, and enabled them to buy abroad all necessary supplies of arms and ammunition, which, from the extreme poverty of that kingdom,

and its want of every useful commodity, they could not otherwise find means to purchase. It was therefore recommended to her, that she should pay her forces in base money; and it was asserted, that, besides the great saving to the revenue, this species of coin could never be exported with advantage, and would not pass in any foreign market. Some of her wiser counsellors maintained, that if the pay of the soldiers were raised in proportion, the Irish rebels would necessarily reap the same benefit from the base money, which would always be taken at a rate suitable to its value; if the pay were not raised, there would be danger of a mutiny among the troops, who, whatever names might be affixed to the pieces of metal, would soon find, from experience, that they were defrauded in their income.¹ But Elizabeth, though she justly valued herself on fixing the standard of the English coin, much debased by her predecessors, and had innovated very little in that delicate article, was seduced by the specious arguments employed by the treasurer on this occasion; and she coined a great quantity of base money, which she made use of in the pay of her forces in Ireland.¹

Mountjoy's
success in
Ireland.

Mountjoy, the deputy, was a man of abilities; and foreseeing the danger of mutiny among the troops, he led them instantly into the field, and resolved, by means of strict discipline, and by keeping them employed against the enemy, to obviate those inconveniences which were justly to be apprehended. He made military roads, and built a fortress at Moghery; he drove the Mag-Genises out of Lecale; he harassed Tyrone in Ulster with inroads and lesser expeditions; and by destroying every where, and during all seasons, the provisions of the Irish, he reduced them to perish by famine in the woods and morasses, to which they were obliged to retreat. At the

¹ Camden, p. 643.

¹ Rymer, tom. 16. p. 414.

same time, sir Henry Docwray, who commanded another body of troops, took the castle of Derry, and put garrisons into Newton and Ainogh; and having seized the monastery of Donnegal near Balishannon, he threw troops into it, and defended it against the assaults of O'Donnel and the Irish. Nor was sir George Carew idle in the province of Munster. He seized the titular earl of Desmond, and sent him over, with Florence Macarty, another chieftain, prisoner to England. He arrested many suspected persons, and took hostages from others. And having got a reinforcement of two thousand men from England, he threw himself into Cork, which he supplied with arms and provisions; and he put every thing in a condition for resisting the Spanish invasion, which was daily expected. The deputy, informed of the danger to which the southern provinces were exposed, left the prosecution of the war against Tyrone, who was reduced to great extremities; and he marched with his army into Munster.

At last the Spaniards, under don John d'Aquila, arrived at Kinsale (Sept. 23); and sir Richard Piercy, who commanded in the town with a small garrison of a hundred and fifty men, found himself obliged to abandon it on their appearance. These invaders amounted to four thousand men, and the Irish discovered a strong propensity to join them, in order to free themselves from the English government, with which they were extremely discontented. One chief ground of their complaint was the introduction of trials by jury;^m an institution abhorred by that people, though nothing contributes more to the support of that equity and liberty, for which the English laws are so justly celebrated. The Irish also bore a great favour to the Spaniards, having entertained the opinion that they themselves were descended from that nation; and their attachment to the Catholic religion proved a new cause

^m Camden, p. 644.

of affection to the invaders. D'Aquila assumed the title of general *in the holy war for the preservation of the faith* in Ireland; and he endeavoured to persuade the people that Elizabeth was, by several bulls of the pope, deprived of her crown; that her subjects were absolved from their oaths of allegiance; and that the Spaniards were come to deliver the Irish from the dominion of the devil.* Mountjoy found it necessary to act with vigour, in order to prevent the total insurrection of the Irish; and having collected his forces, he formed the siege of Kinsale by land; while sir Richard Levison, with a small squadron, blockaded it by sea. He had no sooner begun his operations, than he heard of the arrival of another body of two thousand Spaniards under the command of Alphonso Ocampo, who had taken possession of Baltimore and Berehaven; and he was obliged to detach sir George Carew to oppose their progress. Tyrone, meanwhile, with Randal, Mac-Surley, Tírel baron of Kelly, and other chieftains of the Irish, had joined Ocampo with all their forces, and were marching to the relief of Kinsale. The deputy, informed of their design by intercepted letters, made preparations to receive them; and being reinforced by Levison with six hundred marines, he posted his troops on an advantageous ground, which lay on the passage of the enemy, leaving some cavalry to prevent a sally from d'Aquila and the Spanish garrison. When Tyrone, with a detachment of Irish and Spaniards, approached, he was surprised to find the English so well posted, and ranged in good order; and he immediately sounded a retreat: but the deputy gave orders to pursue him; and having thrown these advanced troops into disorder, he followed them to the main body, whom he also attacked and put to flight, with the slaughter of twelve hundred men.° Ocampo was taken prisoner; Tyrone fled into Ulster; O'Donnel made his escape into

* Camden, p. 645.

° Winwood, vol. 1. p. 369.

Spain; and d'Aquila, finding himself reduced to the greatest difficulties, was obliged to capitulate upon such terms as the deputy prescribed to him: he surrendered Kinsale and Baltimore, and agreed to evacuate the kingdom. This great blow, joined to other successes, gained by Wilmot, governor of Kerry, and by Roger and Gavin Harvey, threw the rebels into dismay, and gave a prospect of the final reduction of Ireland.

A parliament. The Irish war, though successful, was extremely burdensome on the queen's revenue; and, besides the supplies granted by parliament, which were indeed very small, but which they ever regarded as mighty concessions, she had been obliged, notwithstanding her great frugality, to employ other expedients, such as selling the royal demesnes and crown jewels,^p and exacting loans from the people,^q in order to support the cause, so essential to the honour and interests of England. The necessity of her affairs obliged her again to summon a parliament (Oct. 27); and it here appeared, that, though old age was advancing fast upon her, though she had lost much of her popularity by the unfortunate execution of Essex, inasmuch that, when she appeared in public she was not attended with the usual acclamations,^r yet the powers of her prerogative, supported by vigour, still remained as high and uncontrolled as ever.

The active reign of Elizabeth had enabled many persons to distinguish themselves in civil and military employments; and the queen, who was not able, from her revenue, to give them any rewards proportioned to their services, had made use of an expedient which had been employed by her predecessor, but which had never been carried to such an extreme as under her administration. She granted her servants and courtiers patents for monopolies; and these patents they sold to others; who were thereby enabled to raise commodities to what

^p D'Ewes, p. 629.

^q Ibid.

^r Ibid. p. 602. Osborne, p. 604.

price they pleased, and who put invincible restraints upon all commerce, industry, and emulation in the arts. It is astonishing to consider the number and importance of those commodities, which were thus assigned over to patentees. Currants, salt, iron, powder, cards, calf-skins, fells, pouldavies, ox-shin-bones, train-oil, lists of cloth, pot-ashes, anniseeds, vinegar, sea-coals, steel, acquavitæ, brushes, pots, bottles, saltpetre, lead, accident, oil, calamine-stone, oil of blubber, glasses, paper, starch, tin, sulphur, new drapery, dried pilchards, transportation of iron ordnance, of beer, of horn, of leather, importation of Spanish wool, of Irish yarn : these are but a part of the commodities which had been appropriated to monopolists.* When this list was read in the house, a member cried, *Is not bread in the number? Bread!* said every one with astonishment: *Yes, I assure you,* replied he, *if affairs go on at this rate, we shall have bread reduced to a monopoly before next parliament.*† These monopolists were so exorbitant in their demands, that in some places they raised the price of salt from sixteen-pence a bushel, to fourteen or fifteen shillings.‡ Such high profits naturally begat intruders upon their commerce; and in order to secure themselves against encroachments, the patentees were armed with high and arbitrary powers from the council, by which they were enabled to oppress the people at pleasure, and to exact money from such as they thought proper to accuse of interfering with their patent.§ The patentees of saltpetre having the power of entering into every house, and of committing what havoc they pleased in stables, cellars, or wherever they suspected saltpetre might be gathered, commonly extorted money from those who desired to free themselves from this damage or trouble.¶ And, while all domestic intercourse was thus restrained,

* D'Ewes, p. 648. 650. 652.

† Ibid. p. 644. 646. 652.

‡ Ibid. p. 648.

§ Ibid. p. 647.

¶ Ibid. p. 653.

lest any scope should remain for industry, almost every species of foreign commerce was confined to exclusive companies, who bought and sold at any price that they themselves thought proper to offer or exact.

These grievances, the most intolerable for the present, and the most pernicious in their consequences that ever were known in any age, or under any government, had been mentioned in the last parliament, and a petition had even been presented to the queen, complaining of the patents; but she still persisted in defending her monopolists against her people. A bill was now introduced into the lower house, abolishing all these monopolies; and, as the former application had been unsuccessful, a law was insisted on as the only certain expedient for correcting these abuses. The courtiers, on the other hand, maintained, that this matter regarded the prerogative, and that the commons could never hope for success if they did not make application, in the most humble and respectful manner, to the queen's goodness and beneficence. The topics which were advanced in the house, and which came equally from the courtiers and the country gentlemen, and were admitted by both, will appear the most extraordinary to such as are prepossessed with an idea of the privileges enjoyed by the people during that age, and of the liberty possessed under the administration of Elizabeth. It was asserted, that the queen inherited both an enlarging and a restraining power; by her prerogative she might set at liberty what was restrained by statute or otherwise, and by her prerogative she might restrain what was otherwise at liberty:^a that the royal prerogative was not to be canvassed, nor disputed, nor examined,^b and did not even admit of any limitation;^c that absolute princes, such as the sovereigns of England, were a species of divinity:^c that it was in vain

^a D'Ewes, p. 644. 675.

^b Ibid. p. 644. 649.

^b Ibid. p. 646. 654.

^c Ibid. p. 649.

to attempt tying the queen's hands by laws or statutes ; since, by means of her dispensing power, she could loosen herself at pleasure ;^d and that even if a clause should be annexed to a statute, excluding her dispensing power, she could first dispense with that clause, and then with the statute.* After all this discourse, more worthy of a Turkish divan than of an English house of commons, according to our present idea of this assembly, the queen, who perceived how odious monopolies had become, and what heats were likely to arise, sent for the speaker, and desired him to acquaint the house, that she would immediately cancel the most grievous and oppressive of these patents.^f

^d D'Ewes, p. 649.

^e Ibid. p. 640. 646.

^f It may not be amiss to subjoin some passages of these speeches ; which may serve to give us a just idea of the government of that age, and of the political principles which prevailed during the reign of Elizabeth. Mr. Lawrence Hyde proposed a bill, entitled, An act for the explanation of the common law in certain cases of letters patent. Mr. Spicer said, This bill may touch the prerogative-royal, which, as I learned the last parliament, is so transcendent, that the ——— of the subject may not aspire thereunto. Far be it therefore from me, that the state and prerogative-royal of the prince should be tied by me, or by the act of any other subject. Mr. Francis Bacon said, As to the prerogative-royal of the prince, for my own part, I ever allowed of it, and it is such as I hope will never be discussed. The queen, as she is our sovereign, hath both an enlarging and a restraining power. For by her prerogative she may set at liberty things restrained by statute-law or otherwise ; and, secondly, by her prerogative she may restrain things which be at liberty. For the first, she may grant a *non obstantè* contrary to the penal laws.—With regard to monopolies, and such like cases, the case hath ever been to humble ourselves unto her majesty, and by petition desire to have our grievances remedied, especially when the remedy toucheth her so nigh in point of prerogative. I say, and I say it again, that we ought not to deal, to judge, or meddle with her majesty's prerogative. I wish, therefore, every man to be careful of this business. Dr. Bennett said, He that goeth about to debate her majesty's prerogative had need to walk warily. Mr. Lawrence Hyde said, For the bill itself, I made it, and I think I understand it : and far be it from this heart of mine to think, this tongue to speak, or this hand to write, any thing either in prejudice or derogation of her majesty's prerogative-royal and the state. Mr. Speaker, quoth serjeant Harris, for ought I see, the house moveth to have this bill in the nature of a petition ; it must then begin with more humiliation. And truly, sir, the bill is good of itself, but the penning of it is somewhat out of course. Mr. Montague said, The matter is good and honest, and I like this manner of proceeding by bill well enough in this matter. The grievances are great ; and I would note only unto you thus much, that the last parliament we proceeded by way of petition, which had no successful effect. Mr. Francis More said, I know the queen's prerogative is a thing curious to be dealt withal ; yet all grievances are not comparable. I cannot utter with my tongue, or conceive with my heart, the great grievances that the town and country for which I serve, suffereth by some of these monopolies. It bringeth the general profit into a private hand, and the end of all this is beggary and bondage, to the subjects. We have a law for the true and faithful currying of leather ; there is a patent sets all at liberty notwithstanding that statute. And to what purpose is it to do any thing by act of parliament, when the queen will undo the same by her prerogative ? Out of the spirit of humiliation, Mr. Speaker, I do speak it, there is no act of

The house was struck with astonishment, and admiration, and gratitude, at this extraordinary instance of

her's that hath been or is more derogatory to her own majesty, more odious to the subject, more dangerous to the commonwealth, than the granting of these monopolies. Mr. Martin said, I do speak for a town that grieves and pines, for a country that groaneth and languishes, under the burden of monstrous and unconscionable substitutes to the monopolitans of starch, tin, fish, cloth, oil, vinegar, salt, and I know not what; nay, what not? The principalest commodities, both of my town and country, are engrost into the hands of these blood-suckers of the commonwealth. If a body, Mr. Speaker, being let blood, be left still languishing without any remedy, how can the good estate of that body still remain? Such is the state of my town and country; the traffic is taken away, the inward and private commodities are taken away, and dare not be used without the licence of these monopolitans. If these blood-suckers be still let alone to suck up the best and principalest commodities which the earth there hath given us, what will become of us, from whom the fruits of our own soil, and the commodities of our own labour, which, with the sweat of our brows, even up to the knees in mire and dirt, we have laboured for, shall be taken by warrant of supreme authority, which the poor subject dare not gainsay? Mr. George Moore said, We know the power of her majesty cannot be restrained by any act; why therefore should we thus talk? Admit we should make this statute with a *non obstante*; yet the queen may grant a patent with a *non obstante*, to cross this *non obstante*. I think, therefore, it agreeth more with the gravity and wisdom of this house, to proceed with all humbleness by petition than bill. Mr. Downland said, As I would be no let or overvehement in any thing, so I am not sottish, or senseless of the common grievance of the commonwealth. If we proceed by way of petition, we can have no more gracious answer than we had the last parliament to our petition. But since that parliament we have no reformation. Sir Robert Wroth said, I speak, and I speak it boldly, these patentees are worse than ever they were. Mr. Hayward Townsend proposed, that they should make suit to her majesty, not only to repeal all monopolies grievous to the subject, but also, that it would please her majesty to give the parliament leave to make an act, that they might be of no more force, validity, or effect, than they are at common law, without the strength of her prerogative. Which, though we might now do, and, the act being so reasonable, we might assure ourselves her majesty would not delay the passing thereof, yet we, her loving subjects, &c. would not offer, without her privy and consent (the cause so nearly touching her prerogative), or go about to do any such act.

On a subsequent day, the bill against monopolies was again introduced, and Mr. Spicer said, it is to no purpose to offer to tie her majesty's hands by act of parliament, when she may loosen herself at her pleasure. Mr. Davies said, God hath given that power to absolute princes which he attributes to himself. *Dixi quod Dii estis*. (N. B. This axiom he applies to the kings of England.) Mr. Secretary Cecil said, I am a servant to the queen, and before I would speak and give consent to a case that should debase her prerogative, or abridge it, I would wish that my tongue were cut out of my head. I am sure there were law-makers before there were laws: (meaning, I suppose, that the sovereign was above the laws.) One gentleman went about to possess us with the execution of the law in an ancient record of 5 or 7 of Edward III. Likely enough to be true in that time, when the king was afraid of the subject. If you stand upon law, and dispute of the prerogative, hark ye what Bracton says, *Prærogativam nostram nemo audeat disputare*. And for my own part, I like not these courses should be taken. And you, Mr. Speaker, should perform the charge her majesty gave unto you in the beginning of this parliament, not to receive bills of this nature; for her majesty's ears to be open to all grievances, and her hands stretched out to every man's petitions. When the prince dispenses with a penal law that is left to the alteration of sovereignty, that is good and irrevocable. Mr. Montague said, I am loath to speak what I know, lest, perhaps, I should displease. The prerogative-royal is that which is now in question, and which the laws of the land have ever allowed and maintained. Let us therefore apply by petition to her majesty.

After the speaker told the house the queen had annulled many of the patents, Mr. Francis More said, I must confess, Mr. Speaker, I moved the house, both the

the queen's goodness and condescension. A member said, with tears in his eyes, that if a sentence of everlasting happiness had been pronounced in his favour, he could not have felt more joy than that with which he was at present overwhelmed.^g Another observed, that this message from the sacred person of the queen was a kind of gospel or glad-tidings, and ought to be received as such, and be written in the tablets of their hearts.^h And it was farther remarked, that in the same manner as the Deity would not give his glory to another, so the queen herself was the only agent in their present prosperity and happiness.ⁱ The house voted, That the speaker,

last parliament and this, touching this point; but I never meant (and I hope the house thinketh so) to set limits and bounds to the prerogative-royal. He proceeds to move, that thanks should be given to her majesty; and also, that whereas divers speeches had been moved extravagantly in the house, which doubtless have been told her majesty, and perhaps ill-conceived of by her, Mr. Speaker would apologize, and humbly crave pardon for the same. N. B. These extracts were taken by Townsend, a member of the house, who was no courtier; and the extravagance of the speeches seems rather to be on the other side: it will certainly appear strange to us, that this liberty should be thought extravagant. However, the queen, notwithstanding her cajoling the house, was so ill satisfied with these proceedings, that she spoke of them peevishly in her concluding speech, and told them that she perceived that private respects with them were privately masked under public presence. D'Ewes, p. 619.

There were some other topics in favour of prerogative, still more extravagant, advanced in the house this parliament. When the question of the subsidy was before them, Mr. Serjeant Heyle said, Mr. Speaker, I marvel much that the house should stand upon granting of a subsidy or the time of payment, when all we have is her majesty's, and she may lawfully at her pleasure take it from us; yea, she hath as much right to all our lands and goods as to any revenue of her crown. At which all the house hemmed, and laughed, and talked. Well, quoth serjeant Hoyle, all your hemming shall not put me out of countenance. So Mr. Speaker stood up and said, It is a great disorder, that this house should be so used. So the said serjeant proceeded, and when he had spoken a little while the house hemmed again; and so he set down. In his latter speech, he said, he could prove his former position by precedents in the time of Henry III. King John, King Stephen, &c. which was the occasion of their hemming. D'Ewes, p. 633. It is observable, that Heyle was an eminent lawyer, a man of character. Winwood, vol. 1. p. 290. And though the house in general shewed their disapprobation, no one cared to take him down, or oppose these monstrous positions. It was also asserted this session, that in the same manner as the Roman consul was possessed of the power of rejecting or admitting motions in the senate, the speaker might either admit or reject bills in the house. D'Ewes, p. 677. The house declared themselves against this opinion; but the very proposal of it is a proof at what a low ebb liberty was at that time in England.

In the year 1591, the judges made a solemn decree, that England was an absolute empire, of which the king was the head. In consequence of this opinion, they determined that, even if the act of the first of Elizabeth had never been made, the king was supreme head of the church; and might have erected, by his prerogative, such a court as ecclesiastical commission; for that he was the head of all his subjects. Now that court was plainly arbitrary: the inference is, that his power was equally absolute over the laity. See Coke's Reports, p. 5. *Caudrey's case*.

^g D'Ewes, p. 654.

^h Ibid. p. 656.

ⁱ Ibid. p. 657.

with a committee, should ask permission to wait on her majesty, and return thanks to her for her gracious concessions to her people.

When the speaker, with the other members, was introduced to the queen, they all flung themselves on their knees; and remained in that posture a considerable time, till she thought proper to express her desire that they should rise.^k The speaker displayed the gratitude of the commons; because her sacred ears were ever open to hear them, and her blessed hands ever stretched out to relieve them. They acknowledged, he said, in all duty and thankfulness acknowledged, that before they called, her *preventing grace*, and *all-deserving goodness* watched over them for their good; more ready to give than they could desire, much less deserve. He remarked, that the tribute which was most proper to God, to perform all he promiseth, appertained also to her; and that she was all truth, all constancy, and all goodness. And he concluded with these expressions, "Neither do we present our thanks in words, or any outward sign, which can be no sufficient retribution for so great goodness; but in all duty and thankfulness, prostrate at your feet, we present our most loyal and thankful hearts, even the last drop of blood in our hearts, and the last spirit of breath in our nostrils, to be poured out, to be breathed up for your safety."^l The queen heard very patiently this speech, in which she was flattered in phrases appropriated to the Supreme Being; and she returned an answer full of such expressions of tenderness towards her people, as ought to have appeared fulsome after the late instances of rigour which she had employed, and from

^k We learn from Hentzner's Travels, that no one spoke to queen Elizabeth without kneeling; though now and then she raised some with waving her hand. Nay, wherever she turned her eye, every one fell on his knees. Her successor first allowed his courtiers to omit this ceremony; and as he exerted not the power, so he relinquished the appearance, of despotism. Even when queen Elizabeth was absent, those who covered her table, though persons of quality, neither approached it nor retired from it without kneeling, and that often three times.

^l D'Ewes, p. 656, 659.

which nothing but necessity had made her depart. Thus was this critical affair happily terminated ; and Elizabeth, by prudently receding, in time, from part of her prerogative, maintained her dignity and preserved the affections of her people.

The commons granted her a supply quite unprecedented, of four subsidies and eight fifteenths ; and they were so dutiful as to vote this supply before they received any satisfaction in the business of monopolies, which they justly considered as of the utmost importance to the interest and happiness of the nation. Had they attempted to extort that concession by keeping the supply in suspense ; so haughty was the queen's disposition, that this appearance of constraint and jealousy had been sufficient to have produced a denial of all their requests, and to have forced her into some acts of authority still more violent and arbitrary.

The remaining events of this reign are neither numerous nor important. The queen, finding that the Spaniards had involved her in so much trouble by fomenting and assisting the Irish rebellion, resolved to give them employment at home ; and she fitted out a squadron of nine ships, under sir Richard Levison, admiral, and sir William Monson, vice-admiral, whom she sent on an expedition to the coast of Spain. The admiral, with part of the squadron, met the galleons loaded with treasure ; but was not strong enough to attack them. The vice-admiral also fell in with some rich ships ; but they escaped for a like reason : and these two brave officers, that their expedition might not prove entirely fruitless, resolved to attack the harbour of Cerimbra in Portugal, where they received intelligence a very rich carrack had taken shelter. The harbour was guarded by a castle : there were eleven galleys stationed in it ; and the militia of the country, to the number, as was believed, of twenty thousand men, appeared in arms on the shore : yet, notwithstanding these obstacles, and

others derived from the winds and tides, the English squadron broke into the harbour, dismounted the guns of the castle, sunk, or burnt, or put to flight, the galleys, and obliged the carrack to surrender.^m They brought her home to England, and she was valued at a million of ducats :ⁿ a sensible loss to the Spaniards; and a supply still more important to Elizabeth.^o

Tyrone's submission. 1603. The affairs of Ireland, after the defeat of Tyrone and the expulsion of the Spaniards, hastened to a settlement. Lord Mountjoy divided his army into small parties, and harassed the rebels on every side. He built Charlemont, and many other small forts, which were impregnable to the Irish, and guarded all the important passes of the country: the activity of sir Henry Docwray and sir Arthur Chichester permitted no repose or security to the rebels: and many of the chieftains, after skulking, during some time, in woods and morasses, submitted to mercy, and received such conditions as the deputy was pleased to impose upon them. Tyrone himself made application by Arthur Mac-Baron, his brother, to be received upon terms; but Mountjoy would not admit him, except he made an absolute surrender of his life and fortunes to the queen's mercy. He appeared before the deputy at Millefont, in a habit and posture suitable to his present fortune; and after acknowledging his offence in the most humble terms, he was committed to custody by Mountjoy, who intended to bring him over captive into England, to be disposed of at the queen's pleasure.

Queen's sickness, But Elizabeth was now incapable of receiving any satisfaction from this fortunate event: she had fallen into a profound melancholy; which all the advantages of her high fortune, all the glories of

^m Monson, p. 181.

ⁿ Camden, p. 647.

^o This year the Spaniards began the siege of Ostend, which was bravely defended for five months by Sir Francis Vere. The States then relieved him, by sending a new governor; and on the whole the siege lasted three years, and is computed to have cost the lives of one hundred thousand men.

her prosperous reign, were unable in any degree to alleviate or assuage. Some ascribed this depression of mind to her repentance of granting a pardon to Tyrone, whom she had always resolved to bring to condign punishment for his treasons, but who had made such interest with the ministers, as to extort a remission from her. Others, with more likelihood, accounted for her dejection by a discovery which she had made of the correspondence maintained in her court with her successor the king of Scots, and by the neglect to which, on account of her old age and infirmities, she imagined herself to be exposed. But there is another cause assigned for her melancholy, which has long been rejected by historians as romantic, but which late discoveries seem to have confirmed.^p Some incidents happened which revived her tenderness for Essex, and filled her with the deepest sorrow for the consent which she had unwarily given to his execution.

The earl of Essex, after his return from the
and death. fortunate expedition against Cadiz, observing the increase of the queen's fond attachment towards him, took occasion to regret, that the necessity of her service required him often to be absent from her person; and exposed him to all those ill offices, which his enemies, more assiduous in their attendance, could employ against him. She was moved with this tender jealousy; and making him the present of a ring, desired him to keep that pledge of her affection, and assured him, that into whatever disgrace he should fall, whatever prejudices she might be induced to entertain against him, yet if he sent her that ring, she would immediately upon sight of it recall her former tenderness, would afford him a patient hearing, and would lend a favourable ear to his apology. Essex, notwithstanding all his misfortunes, reserved this precious gift to the last

^p See the proofs of this remarkable fact collected in Birch's *Negotiations*, p. 206; and *Memoirs*, vol. 2. p. 481, 505, &c.

extremity; but after his trial and condemnation, he resolved to try the experiment, and he committed the ring to the countess of Nottingham, whom he desired to deliver it to the queen. The countess was prevailed on by her husband; the mortal enemy of Essex; not to execute the commission; and Elizabeth, who still expected that her favourite would make this last appeal to her tenderness, and who ascribed the neglect of it to his invincible obstinacy, was, after much delay and many internal combats, pushed by resentment and policy to sign the warrant for his execution. The countess of Nottingham, falling into sickness, and affected with the near approach of death, was seized with remorse for her conduct; and having obtained a visit from the queen, she craved her pardon, and revealed to her the fatal secret. The queen, astonished with this incident, burst into a furious passion: she shook the dying countess in her bed, and crying to her, *that God might pardon her, but she never could*, she broke from her, and thenceforth resigned herself over to the deepest and most incurable melancholy. She rejected all consolation: she even refused food and sustenance; and, throwing herself on the floor, she remained sullen and immoveable, feeding her thoughts on her afflictions, and declaring life and existence an insufferable burden to her. Few words she uttered; and they were all expressive of some inward grief, which she cared not to reveal; but sighs and groans were the chief vent which she gave to her despondency, and which, though they discovered her sorrows, were never able to ease or assuage them. Ten days and nights she lay upon the carpet, leaning on cushions which her maids brought her; and her physicians could not persuade her to allow herself to be put to bed, much less to make trial of any remedies which they prescribed to her.⁹ Her anxious mind at last had so long preyed on her frail body, that

⁹ Strype, vol. 4. no. 276.

her end was visibly approaching; and the council, being assembled, sent the keeper, admiral, and secretary, to know her will with regard to her successor. She answered with a faint voice, that as she had held a regal sceptre, she desired no other than a royal successor. Cecil requesting her to explain herself more particularly, she subjoined, that she would have a king to succeed her; and who should that be, but her nearest kinsman, the king of Scots? Being then advised by the archbishop of Canterbury to fix her thoughts upon God, she replied, that she did so, nor did her mind in the least wander from him. Her voice soon after left her; her senses failed; she fell into a lethargic slumber, which continued some hours, and she expired gently, without farther struggle or convulsion (March 24), in the seventieth of her age, and forty-fifth of her reign.

Character. So dark a cloud overcast the evening of that day, which had shone out with a mighty lustre in the eyes of all Europe. There are few great personages in history who have been more exposed to the calumny of enemies, and the adulation of friends, than queen Elizabeth; and yet there is scarcely any whose reputation has been more certainly determined by the unanimous consent of posterity. The unusual length of her administration, and the strong features of her character, were able to overcome all prejudices; and obliging her detractors to abate much of their invectives, and her admirers somewhat of their panegyrics, have at last, in spite of political factions, and, what is more, of religious animosities, produced a uniform judgment with regard to her conduct. Her vigour, her constancy, her magnanimity, her penetration, vigilance, address, are allowed to merit the highest praises, and appear not to have been surpassed by any person that ever filled a throne: a conduct less rigorous, less imperious, more sincere, more indulgent to her people, would have been requisite to form a perfect character.

By the force of her mind, she controlled all her more active and stronger qualities, and prevented them from running into excess : her heroism was exempt from temerity, her frugality from avarice, her friendship from partiality, her active temper from turbulence and a vain ambition : she guarded not herself with equal care or equal success from lesser infirmities ; the rivalry of beauty, the desire of admiration, the jealousy of love, and the sallies of anger.

Her singular talents for government were founded equally on her temper and on her capacity. Endowed with a great command over herself, she soon obtained

* Most of queen Elizabeth's courtiers feigned love and desire towards her, and addressed themselves to her in the style of passion and gallantry. Sir Walter Raleigh, having fallen into disgrace, wrote the following letter to his friend sir Robert Cecil, with a view, no doubt, of having it shewn to the queen. " My heart was never broke till this day, that I hear the queen goes away so far off, whom I have followed so many years, with so great love and desire, in so many journeys, and am now left behind her in a dark prison, all alone. While she was yet near at hand, that I might hear of her once in two or three days, my sorrows were the less ; but even now my heart is cast into the depth of misery. I, that was wont to behold her riding like Alexander, hunting like Diana, walking like Venus, the gentle wind blowing her fair hair about her pure cheeks, like a nymph, sometimes sitting in the shade like a goddess, sometimes singing like an angel, sometimes playing like Orpheus ; behold the sorrow of this world ! once amiss hath bereaved me of all. O glory, that only shineth in misfortune ! what is become of thy assurance ! All wounds have scars but that of fantasy ; all affections their relenting, but that of womankind. Who is the judge of friendship but adversity ? or when is grace witnessed but in offences ? There were no divinity but by reason of compassion ; for revenges are brutish and mortal. All those times past, the loves, the sighs, the sorrows, the desires, cannot they weigh down one frail misfortune ? Can not one drop of gall be hid in so great heaps of sweetness ? I may then conclude, *Spes et fortuna, valet.* She is gone in whom I trusted ; and of me hath not one thought of mercy, nor any respect of that which was. Do with me now therefore what you list. I am more weary of life than they are desirous I should perish ; which, if it had been for her, as it is by her, I had been too happily born." Murden, 657. It is to be remarked that this nymph, Venus, goddess, angel, was then about sixty. Yet five or six years after, she allowed the same language to be held to her. Sir Henry Unton, her ambassador in France, relates to her a conversation which he had with Henry IV. The monarch, after having introduced Unton to his mistress, the fair Gabrielle, asked him how he liked her ? " I answered sparingly in her praise (said the minister), and told him, that if, without offence, I might speak it, I had the picture of a far more excellent mistress, and yet did her picture come far short of her perfection of beauty. As you love me, said he, shew it me if you have it about you. I made some difficulties ; yet, upon his importunity, offered it to his view very secretly, holding it still in my hand : he beheld it with passion and admiration, saying that I had reason, *Je me rends*, protesting that he had never seen the like, so, with great reverence, he kissed it twice or thrice, I detaining it still in my hand. In the end, with some kind of contention, he took it from me, vowing that I might take my leave of it ; for he would not forego it for any treasure ; and that, to possess the favour of the lively picture, he would forsake all the world, and hold himself most happy ; with many other most passionate speeches." Murden, p. 718. For farther particulars on this head, see the ingenious author of the Catalogue of Royal and Noble Authors, article Essex.

an uncontrolled ascendant over her people ; and while she merited all their esteem by her real virtues, she also engaged their affections by her pretended ones. Few sovereigns of England succeeded to the throne in more difficult circumstances ; and none ever conducted the government with such universal success and felicity. Though unacquainted with the practice of toleration, the true secret for managing religious factions, she preserved her people, by her superior prudence, from those confusions in which theological controversy had involved all the neighbouring nations : and though her enemies were the most powerful princes of Europe, the most active, the most enterprising, the least scrupulous, she was able by her vigour to make deep impressions on their states ; her own greatness meanwhile remained untouched and unimpaired.

The wise ministers and brave warriors who flourished under her reign, share the praise of her success ; but, instead of lessening the applause due to her, they make great addition to it. They owed all of them their advancement to her choice ; they were supported by her constancy, and with all their abilities they were never able to acquire any undue ascendant over her. In her family, in her court, in her kingdom, she remained equally mistress : the force of the tender passions was great over her, but the force of her mind was still superior ; and the combat which her victory visibly cost her, serves only to display the firmness of her resolution, and the loftiness of her ambitious sentiments.

The fame of this princess, though it has surmounted the prejudices both of faction and bigotry, yet lies still exposed to another prejudice, which is more durable because more natural, and which according to the different views in which we survey her, is capable either of exalting beyond measure, or diminishing the lustre of her character. This prejudice is founded on the consideration of her sex. When we contemplate her as a woman,

we are apt to be struck with the highest admiration of her great qualities and extensive capacity ; but we are also apt to require some more softness of disposition, some greater lenity of temper, some of those amiable weaknesses by which her sex is distinguished. But the true method of estimating her merit, is to lay aside all the seconsiderations, and consider her merely as a rational being placed in authority, and intrusted with the government of mankind. We may find it difficult to reconcile our fancy to her as a wife or a mistress ; but her qualities as a sovereign, though with some considerable exceptions, are the object of undisputed applause and approbation.

APPENDIX III.

Government of England—Revenues—Commerce—Military force—
Manufactures—Manners—Learning.

Government
of
England.

THE party among us who have distinguished themselves by their adhering to liberty and a popular government, have long indulged their prejudices against the succeeding race of princes, by bestowing unbounded panegyrics on the virtue and wisdom of Elizabeth. They have even been so extremely ignorant of the transactions of this reign, as to extol her for a quality which, of all others, she was the least possessed of—a tender regard for the constitution, and a concern for the liberties and privileges of her people. But as it is scarcely possible for the prepossessions of party to throw a veil much longer over facts so palpable and undeniable, there is danger lest the public should run into the opposite extreme, and should entertain an aversion to the memory of a princess who exercised the royal authority in a manner so contrary

to all the ideas which we at present entertain of a legal constitution. But Elizabeth only supported the prerogatives transmitted to her by her predecessors : she believed that her subjects were entitled to no more liberty than their ancestors had enjoyed ; she found that they entirely acquiesced in her arbitrary administration ; and it was not natural for her to find fault with a form of government by which she herself was invested with such unlimited authority. In the particular exertions of power the question ought never to be forgotten, *What is best ?* But in the general distribution of power among the several members of a constitution, there can seldom be admitted any other question than, *What is established ?* Few examples occur of princes who have willingly resigned their power : none of those who have, without struggle and reluctance, allowed it to be extorted from them. If any other rule than established practice be followed, factions and dissensions must multiply without end : and though many constitutions, and none more than the British, have been improved even by violent innovations, the praise bestowed on those patriots, to whom the nation has been indebted for its privileges, ought to be given with some reserve, and surely without the least rancour against those who adhered to the ancient constitution.*

In order to understand the ancient constitution of England, there is not a period which deserves more to be studied than the reign of Elizabeth. The prerogatives of this princess were scarcely ever disputed, and she therefore employed them without scruple : her imperious temper, a circumstance in which she went far beyond

* By the ancient constitution is here meant that which prevailed before the settlement of our present plan of liberty. There was a more ancient constitution, where though the people had perhaps less liberty than under the Tudors, yet the king had also less authority : the power of the barons was a great check upon him, and exercised with great tyranny over them. But there was still a more ancient constitution, viz. that before the signing of the charters, when neither the people nor the barons had any regular privileges ; and the power of the government, during the reign of an able prince, was almost wholly in the king. The English constitution, like all others, has been in a state of continual fluctuation.

her successors, rendered her exertions of power violent and frequent, and discovered the full extent of her authority: the great popularity which she enjoyed proves that she did not infringe any *established* liberties of the people: there remains evidence sufficient to ascertain the most noted acts of her administration: and though that evidence must be drawn from a source wide of the ordinary historians, it becomes only the more authentic on that account, and serves as a stronger proof that her particular exertions of power were conceived to be nothing but the ordinary course of administration, since they were not thought remarkable enough to be recorded even by contemporary writers. If there was any difference in this particular, the people in former reigns seem rather to have been more submissive than even during the age of Elizabeth.* It may not here be improper to recount some of the ancient prerogatives of the crown, and lay open the sources of that great power which the English monarchs formerly enjoyed.

One of the most ancient and most established instruments of power was the court of star-chamber, which possessed an unlimited discretionary authority of fining, imprisoning, and inflicting corporal punishment, and whose jurisdiction extended to all sorts of offences, contempts, and disorders, that lay not within reach of the common law. The members of this court consisted of the privy council and the judges; men who, all of them, enjoyed their offices during pleasure: and when the prince himself was present, he was the sole judge, and all the others could only interpose with their advice. There needed but this one court in any government to put an end to all regular, legal, and exact

* In a memorial of the state of the realm, drawn by secretary Cecil, in 1569, there is this passage: "Then followeth the decay of obedience in civil policy, which being compared with the fearfulness and reverence of all inferior estates to their superiors in times past, will astonish any wise and considerate person to behold the desperation of reformation." Haynes, p. 586. 588.

plans of liberty: for who durst set himself in opposition to the crown and ministry, or aspire to the character of being a patron of freedom, while exposed to so arbitrary a jurisdiction? I much question whether any of the absolute monarchies in Europe contain at present so illegal and despotic a tribunal.

The court of high commission was another jurisdiction still more terrible; both because the crime of heresy, of which it took cognizance, was more undefinable than any civil offence, and because its methods of inquisition, and of administering oaths, were more contrary to all the most simple ideas of justice and equity. The fines and imprisonments imposed by this court were frequent: the deprivations and suspensions of the clergy for non-conformity were also numerous, and comprehended at one time the third of all the ecclesiastics of England.[†] The queen, in a letter to the archbishop of Canterbury, said expressly, that she was resolved, "that no man should be suffered to decline, either on the left or on the right hand, from the drawn line limited by authority, and by her laws and injunctions."[‡]

But martial law went beyond even these two courts in a prompt, and arbitrary, and violent method of decision. Whenever there was any insurrection or public disorder, the crown employed martial law; and it was, during that time, exercised not only over the soldiers, but over the whole people: any one might be punished as a rebel, or an aider and abettor of rebellion, whom the provost-martial, or lieutenant of a county, or their deputies, pleased to suspect. Lord Bacon says, that the trial at common law, granted to the earl of Essex and his fellow-conspirators, was a favour; for that the case would have borne and required the severity of martial law.* We

[†] Neal, vol. 1. p. 479.

[‡] Murden, p. 183.

* Vol. 4. p. 510.

have seen instances of its being employed by queen Mary, in defence of orthodoxy. There remains a letter of queen Elizabeth's to the earl of Sussex, after the suppression of the northern rebellion, in which she sharply reproves him because she had not heard of his having executed any criminals by martial law;^a though it is probable that near eight hundred persons suffered, one way or other, on account of that slight insurrection. But the kings of England did not always limit the exercise of this law to times of civil war and disorder. In 1552, when there was no rebellion or insurrection, king Edward granted a commission of martial law; and empowered the commissioners to execute it, *as should be thought by their discretions to be most necessary.*^a Queen Elizabeth too was not sparing in the use of this law. In 1573, one Peter Burchet, a Puritan, being persuaded that it was meritorious to kill such as opposed the truth of the gospel, ran into the streets, and wounded Hawkins, the famous sea-captain, whom he took for Hatton, the queen's favourite. The queen was so incensed, that she ordered him to be punished instantly by martial law; but, upon the remonstrance of some prudent counsellors, who told her that this law was usually confined to turbulent times, she recalled her order, and delivered over Burchet to the common law.^a But she continued not always so reserved in exerting this authority. There remains a proclamation of her's, in which she orders martial law to be used against all such as import bulls, or even forbidden books and pamphlets from abroad;^b and prohibits the questioning of the lieutenants, or their deputies, for their arbitrary punishment of such offenders, *any law or statute to the contrary in any wise notwithstanding.* We have another act of her's still more extraordinary.

^a MS. of lord Royston's, from the Paper Office.

^b Strype's Eccles. Memoirs, vol. 2. p. 373. 458, 459.

^c Camden, p. 446. Strype, vol. 2. p. 288.

^d Strype, vol. 3. p. 570.

The streets of London were much infested with idle vagabonds and riotous persons: the lord mayor had endeavoured to repress this disorder: the star-chamber had exerted its authority, and inflicted punishment on these rioters: but the queen, finding these remedies ineffectual, revived martial law, and gave sir Thomas Wilford a commission of provost martial: "Granting him authority, and commanding him, upon signification given him by the justices of peace in London, or the neighbouring counties, of such offenders worthy to be speedily executed by martial law, to attach and take the same persons, and in the presence of the said justices, according to justice of martial law, to execute them upon the gallows or gibbet openly, or near to such place where the said rebellious and incorrigible offenders should be found to have committed the said great offences."^b I suppose it would be difficult to produce an instance of such an act of authority in any place nearer than Muscovy. The patent of high constable, granted to earl Rivers by Edward IV. proves the nature of the office. The powers are unlimited, perpetual, and remain in force during peace as well as during war and rebellion. The parliament in Edward VIth's reign acknowledged the jurisdiction of the constable and martial's court to be part of the law of the land.^c

The star-chamber and high commission, and court-martial, though arbitrary jurisdictions, had still some pretence of a trial, at least of a sentence; but there was a grievous punishment very generally inflicted in that age, without any other authority than the warrant of a secretary of state, or of the privy council;^d and that was imprisonment in any jail, and during any time that the ministers should think proper. In suspicious

^b Rymer, vol. 16. p. 279. ^c 7 Edw. VI. cap. 20. See sir John Davis's Question concerning Impositions, p. 9.

^d In 1538, the lord mayor committed several citizens to prison, because they refused to pay the loan demanded of them. Murden, p. 632.

times, all the jails were full of prisoners of state ; and these unhappy victims of public jealousy were sometimes thrown into dungeons, and loaded with irons, and treated in the most cruel manner, without their being able to obtain any remedy from law.

This practice was an indirect way of employing torture: but the rack itself, though not admitted in the ordinary execution of justice,^e was frequently used, upon any suspicion, by authority of a warrant from a secretary or the privy council. Even the council in the marches of Wales was empowered, by their very commission, to make use of torture whenever they thought proper.^f There cannot be a stronger proof how lightly the rack was employed, than the following story told by lord Bacon. We shall give it in his own words: the queen was mightily "incensed against Haywarde, on account of a book he dedicated to lord Essex, being a story of the first year of Henry IV. thinking it a seditious prelude to put into the people's heads boldness and faction :^g she said, she had an opinion that there was treason in it, and asked me, if I could not find any places in it, that might be drawn within the case of treason ? Whereto I answered, For treason, sure I found none ; but for felony very many : and when her majesty hastily asked me, Wherein ? I told her, The author had committed very apparent theft ; for he had taken most of the sentences of Cornelius Tacitus, and translated them into English, and put them into his text. And another time when the queen could not be persuaded that it was his writing whose name was to it, but that it had some more mischievous author, and said, with great indignation, that she would have him racked to produce his author ; I replied, Nay, madam,

^e Harrison, book 2. chap. 11.

^f Haynes, p. 196. See farther La Boderie, vol. 1. p. 211.

^g To our apprehension, Haywarde's book seems rather to have a contrary tendency. For he has there preserved the famous speech of the bishop of Carlisle, which contains, in the most express terms, the doctrine of passive obedience. But queen Elizabeth was very difficult to please on this head.

he is a doctor, never rack his person, but rack his style: let him have pen, ink, and paper, and help of books, and be enjoined to continue the story where it breaketh off, and I will undertake, by collating the styles, to judge whether he were the author or no." Thus, had it not been for Bacon's humanity, or rather his wit, this author, a man of letters, had been put to the rack for a most innocent performance. His real offence was, his dedicating a book to that munificent patron of the learned, the earl of Essex, at a time when this nobleman lay under her majesty's displeasure.

The queen's menace, of trying and punishing Haywarde for treason, could easily have been executed, let this book have been ever so innocent. While so many terrors hung over the people, no jury durst have acquitted a man, when the court was resolved to have him condemned. The practice also of not confronting witnesses with the prisoner, gave the crown lawyers all imaginable advantage against him. And, indeed, there scarcely occurs an instance during all these reigns, that the sovereign or the ministers were ever disappointed in the issue of a prosecution. Timid juries, and judges who held their offices during pleasure, never failed to second all the views of the crown. And as the practice was anciently common, of fining, imprisoning, or otherwise punishing the jurors, merely at the discretion of the court, for finding a verdict contrary to the direction of these dependent judges: it is obvious that juries were then no manner of security to the liberty of the subject.

The power of pressing both for sea and land service, and obliging any person to accept of any office, however mean or unfit for him, was another prerogative totally incompatible with freedom. Osborne gives the following account of Elizabeth's method of employing this prerogative. "In case she found any likely to interrupt her occasions (says he), she did seasonably pre-

vent him by a chargeable employment abroad, or putting him upon some service at home, which she knew least grateful to the people : contrary to a false maxim, since practised with far worse success, by such princes as thought it better husbandry to buy off enemies than reward friends." The practice with which Osborne reproaches the two immediate successors of Elizabeth, proceeded partly from the extreme difficulty of their situation, partly from the greater lenity of their disposition. The power of pressing, as may naturally be imagined, was often abused, in other respects, by men of inferior rank; and officers often exacted money for freeing persons from the service.^a

The government of England, during that age, however different in other particulars, bore, in this respect, some resemblance of that of Turkey at present : the sovereign possessed every power except that of imposing taxes : and in both countries, this limitation, unsupported by other privileges, appears rather prejudicial to the people. In Turkey, it obliges the sultan to permit the extortion of the bashas and governors of provinces, from whom he afterward squeezes presents or take forfeitures : in England, it engaged the queen to erect monopolies, and grand patents for exclusive trade : an invention so pernicious, that, had she gone on during a tract of years, at her own rate, England, the seat of riches, and arts, and commerce, would have contained at present as little industry as Morocoo, or the coast of Barbary.

We may farther observe, that this valuable privilege, valuable only because it proved afterward the means by which the parliament extorted all their other privileges, was very much encroached on in an indirect manner during the reign of Elizabeth, as well as of her predecessors. She often exacted loans from her people ; an arbitrary and unequal kind of imposition, and which

^a Page 392.^b Murden, p. 181.

individuals felt severely : for, though the money had been regularly repaid, which was seldom the case,¹ it lay in the prince's hands without interest, which was a sensible loss to the persons from whom the money was borrowed.

There remains a proposal made by lord Burleigh for levying a general loan on the people, equivalent to a subsidy;^m a scheme which would have laid the burden more equally, but which was, in different words, a taxation imposed without consent of parliament.ⁿ It is remarkable, that the scheme thus proposed without any visible necessity by that wise minister, is the very same which Henry VIII. executed, and which Charles I. enraged by ill usage from his parliament, and reduced to the greatest difficulties, put afterward in practice, to the great discontent of the nation.

The demand of benevolence was another invention of that age for taxing the people. This practice was so little conceived to be irregular, that the commons in 1585 offered the queen a benevolence, which she very generously refused, as having no occasion at that time for money.^o Queen Mary also, by an order of council, increased the customs in some branches; and her sister imitated the example.^p There was a species of ship-money imposed at the time of the Spanish invasion: the several ports were required to equip a certain number of vessels at their own charge; and such was the alacrity of the people for the public defence, that some of the ports, particularly London, sent double the number demanded of them.^q When any levies were made for Ireland, France, or the Low Countries, the queen obliged the counties to levy the soldiers, to arm and clothe them,

¹ Bacon, vol. 4. p. 362.

^m In the second of Richard II. it was enacted, That in loans, which the king shall require of his subjects upon letters of privy-seal, such as have reasonable excuse of not lending, may there be received without farther summons, travail, or grief. See Cotton's Abridg. p. 170. By this law, the king's prerogative of exacting loans was ratified; and what ought to be deemed a reasonable excuse, was still left in his own breast to determine.

ⁿ Haynes, p. 518, 519.

^o D'Ewes, p. 494.

^p Bacon, vol. 4. p. 362.

^q Monson, p. 267.

and carry them to the seaports at their own charge. New-year's gifts were at that time expected from the nobility, and from the more considerable gentry.²

Purveyance and pre-emption were also methods of taxation, unequal, arbitrary, and oppressive. The whole kingdom sensibly felt the burden of those impositions; and it was regarded as a great privilege conferred on Oxford and Cambridge, to prohibit the purveyors from taking any commodities within five miles of these universities. The queen victualled her navy by means of this prerogative, during the first years of her reign.³

Wardship was the most regular and legal of all these impositions by prerogative: yet was it a great badge of slavery, and oppressive to all the considerable families. When an estate devolved to a female, the sovereign obliged her to marry any one he pleased: whether the heir were male or female, the crown enjoyed the whole profit of the estate during the minority. The giving of a rich wardship was a usual method of rewarding a courtier or favourite.

The inventions were endless which arbitrary power might employ for the extorting of money, while the people imagined that their property was secured by the crown's being debarred from imposing taxes. Strype has preserved a speech of lord Burleigh to the queen and council, in which are contained some particulars not a little extraordinary.⁴ Burleigh proposes that she should erect a court for the correction of all abuses, and should confer on the commissioners a general inquisitorial power over the whole kingdom. He sets before her the example of her wise grandfather Henry VII. who, by such methods, extremely augmented his revenue; and he recommends that this new court should proceed, "as well by the direction and ordinary course of the laws, as by virtue of her majesty's supreme

² Strype's *Memoirs*, vol. 1. p. 137.

³ Camden, p. 388.

⁴ *Annals*, vol. 4. p. 234, et seq.

regiment and *absolute power, from whence law proceeded.*" In a word, he expects from this institution greater accession to the royal treasure than Henry VIII. derived from the abolition of the abbey, and all the forfeitures of ecclesiastical revenues. This project of lord Burleigh's needs not, I think, any comment. A form of government must be very arbitrary indeed, where a wise and good minister could make such a proposal to the sovereign.

Embargoes on merchandise was another engine of royal power, by which the English princes were able to extort money from the people. We have seen instances, in the reign of Mary. Elizabeth, before her coronation, issued an order to the custom-house, prohibiting the sale of all crimson silks which should be imported, till the court were first supplied." She expected, no doubt, a good pennyworth from the merchants while they lay under this restraint.

The parliament pretended to the right of enacting laws, as well as of granting subsidies; but this privilege was, during that age, still more insignificant than the other. Queen Elizabeth expressly prohibited them from meddling either with state matters or ecclesiastical causes; and she openly sent the members to prison who dared to transgress her imperial edict in these particulars. There passed few sessions of parliament during her reign where there occur not instances of this arbitrary conduct.

But the legislative power of the parliament was a mere fallacy; while the sovereign was universally acknowledged to possess a dispensing power, by which all the laws could be invalidated, and rendered of no effect. The exercise of this power was also an indirect method practised for erecting monopolies. Where the statutes laid any branch of manufacture under restrictions, the sovereign, by exempting one person from the laws, gave him in effect the monopoly of that commo-

^a Strype, vol. 1. p. 27.

dity.' There was no grievance at that time more universally complained of than the frequent dispensing with the penal laws.'

But, in reality, the crown possessed the full legislative power by means of proclamations, which might effect any matter even of the greatest importance, and which the star-chamber took care to see more rigorously executed than the laws themselves. The motives for these proclamations were sometimes frivolous and even ridiculous. Queen Elizabeth had taken offence at the smell of woad; and she issued an edict prohibiting any one from cultivating that useful plant.¹ She was also pleased to take offence at long swords and high ruffs then in fashion: she sent about her officers to break every man's sword, and clip every man's ruff, which was beyond a certain dimension.² This practice resembles the method employed by the great Czar Peter, to make his subjects change their garb.

The queen's prohibition of the *prophesyings*, or the assemblies instituted for fanatical prayers and conferences, was founded on a better reason; but shews still the unlimited extent of her prerogative. Any number of persons could not meet together in order to read the Scriptures, and confer about religion, though in ever so orthodox a manner, without her permission.

There were many other branches of prerogative incompatible with an exact or regular enjoyment of liberty. None of the nobility could marry without permission from the sovereign. The queen detained the earl of Southampton long in prison, because he privately married the earl of Essex's cousin.³ No man could travel without the consent of the prince. Sir William Evers underwent a severe persecution because he had presumed to pay a private visit to the king of

¹ Rymer, tom. 15. p. 756. D'Ewes, p. 645.

² Murden, p. 325.

³ Townsend's Journals, p. 250. Stow's Annals.

⁴ Townsend's Journals, p. 250. Stow's Annals. Strype, vol. 2. p. 605.

⁵ Birch's Memoirs, vol. 2. p. 422.

Scots.⁷ The sovereign even assumed a supreme and uncontrolled authority over all foreign trade; and neither allowed any person to enter or depart the kingdom, nor any commodity to be imported or exported, without his consent.^a

The parliament, in the thirteenth of the queen, praised her for not imitating the practice usual among her predecessors, of stopping the course of justice by particular warrants.^a There could not possibly be a greater abuse, nor a stronger mark of arbitrary power; and the queen, in refraining from it, was very laudable. But she was by no means constant in this reserve. There remain in the public records some warrants of hers for exempting particular persons from all lawsuits and prosecutions;^b and these warrants, she says, she grants from her royal prerogative, which she will not allow to be disputed.

It was very usual in queen Elizabeth's reign, and probably in all the preceding reigns, for noblemen or privy-counsellors to commit to prison any one who had happened to displease them, by suing for his just debts; and the unhappy person, though he gained his cause in the courts of justice, was commonly obliged to relinquish his property in order to obtain his liberty. Some likewise, who had been delivered from prison by the judges, were again committed to custody in secret places, without any possibility of obtaining relief; and even the officers and serjeants of the courts of law were punished for executing the writs in favour of these persons. Nay, it was usual to send for people by pursuivants, a kind of harpies, who then attended the orders of the council and high commission; and they were brought up to London, and constrained by imprisonment, not only to withdraw their lawful suits, but also to pay the pursuivants great sums of money. The judges, in the thirty-fourth of the queen, complain to

⁷ Birch's Memoirs, vol. 2. p. 511.

^a Sir John Davis's Question concerning Impositions, *passim*.

^a D'Ewes, p. 144.

^b Rymer, tom. 15. p. 652. 708. 777.

her majesty of the frequency of this practice. It is probable, that so egregious a tyranny was carried no farther down than the reign of Elizabeth; since the parliament, who presented the petition of right, found no later instances of it.^c And even these very judges of Elizabeth, who thus protect the people against the tyranny of the great, expressly allow, that a person committed by special command of the queen is not bailable.

It is easy to imagine, that, in such a government, no justice could by course of law be obtained of the sovereign, unless he were willing to allow it. In the naval expedition undertaken by Raleigh and Frobisher against the Spaniards in the year 1592, a very rich carrack was taken, worth 200,000*l*. The queen's share in the adventure was only a tenth; but, as the prize was so great, and exceeded so much the expectation of all the adventurers, she was determined not to rest contented with her share. Raleigh humbly and earnestly begged her to accept of 100,000*l*. in lieu of all demands, or rather extortions; and says, that the present which the proprietors were willing to make her, of 80,000*l*. was the greatest that ever prince received from a subject.^d

But it is no wonder the queen in her administration should pay so little regard to liberty; while the parliament itself in enacting laws was entirely negligent of it. The persecuting statutes which they passed against Papists and Puritans are extremely contrary to the genius of freedom; and by exposing such multitudes to the tyranny of priests and bigots, accustomed the people to the most disgraceful subjection. Their conferring an unlimited supremacy on the queen, or, what is worse, acknowledging her inherent right to it, was another proof of their voluntary servitude.

The law of the twenty-third of her reign, making seditious words against the queen capital, is also a very

^c Rushworth, vol. 1. p. 511. Franklyn's Annals, p. 250, 251.

^d Strype, vol. 4. p. 128, 129.

tyrannical statute; and a use no less tyrannical was sometimes made of it. The case of Udal, a Puritanical clergyman, seems singular even in those arbitrary times. This man had published a book called a *Demonstration of Discipline*, in which he inveighed against the government of bishops; and though he had carefully endeavoured to conceal his name, he was thrown into prison upon suspicion, and brought to a trial for this offence. It was pretended, that the bishops were part of the queen's political body; and to speak against them was really to attack her, and was therefore felony by the statute. This was not the only iniquity to which Udal was exposed. The judges would not allow the jury to determine any thing but the fact, whether Udal had written the book or not, without examining his intention or the import of the words. In order to prove the fact, the crown lawyers did not produce a single witness to the court: they only read the testimony of two persons absent, one of whom said, that Udal had told him he was the author; another, that a friend of Udal's had said so. They would not allow Udal to produce any exculpatory evidence, which they said was never to be permitted against the crown.* And they tendered him an oath, by which he was required to depose, that he was not the author of the book; and his refusal to make that deposition was employed as the strongest proof of his guilt. It is almost needless to add, that, notwithstanding these multiplied iniquities, a verdict of death was given by the jury against Udal: for, as the queen was extremely bent upon his prosecution, it was impossible he could escape.† He died in prison, before execution of the sentence.

The case of Penry was, if possible, still harder. The man was a zealous Puritan, or rather a Brownist, a small

* It was never fully established, that the prisoner could legally produce evidence against the crown, till after the Revolution. See Blackstone's *Commentaries*, vol. 4. p. 352.

† *State Trials*, vol. 1. p. 144. *Strype*, vol. 4. p. 21. *Id. Life of Whitgift*, p. 343.

sect, which afterwards increased, and received the name of Independents. He had written against the hierarchy several tracts, such as Martin Marprelate, *Theses Martinianæ*, and other compositions, full of low scurrility and petulant satire. After concealing himself for some years, he was seized; and, as the statute against seditious words required that the criminal should be tried within a year after committing the offence, he could not be indicted for his printed books. He was therefore tried for some papers found in his pocket, as if he had thereby scattered sedition.^a It was also imputed to him, by the lord-keeper, Puckering, that, in some of these papers, "he had not only acknowledged her majesty's royal power to *establish* laws, ecclesiastical and civil, but had avoided the *usual* terms of *making, enacting, decreeing, and ordaining laws*: which imply (says the lord-keeper) a most absolute authority."^b Penry, for these offences, was condemned and executed.

Thus we have seen, that the *most absolute* authority of the sovereign, to make use of the lord-keeper's expression, was established on above twenty branches of prerogative, which are now abolished, and which were, every one of them, totally incompatible with the liberty of the subject. But what insured more effectually the slavery of the people, than even these branches of prerogative, was the established principles of the times, which attributed to the prince such an unlimited and indefeasible power as was supposed to be the origin of all law, and could be circumscribed by none. The homilies published for the use of the clergy, and which they were enjoined to read every Sunday in all the churches, inculcate every where a blind and unlimited passive obedience to the prince, which, on no account, and under no pretence, it is ever lawful for subjects in the smallest article to depart from or infringe. Much noise has been

^a Strype's Life of Whitgift, book 4. chap. 11. Neal, vol. 1. p. 564.

^b Strype's Annals, vol. 4. p. 177.

made because some court chaplains during the succeeding reigns were permitted to preach such doctrines; but there is a great difference between these sermons and discourses published by authority, avowed by the prince and counsel, and promulgated to the whole nation.¹ So thoroughly were these principles imbibed by the people, during the reigns of Elizabeth and her predecessors, that opposition to them was regarded as the most flagrant sedition, and was not even rewarded by that public praise and approbation which can alone support men under such dangers and difficulties as attend the resistance of tyrannical authority.^k It was only during the next generation that the noble principles of liberty took root, and spreading themselves under the shelter of Puritanical absurdities, became fashionable among the people.

It is worth remarking, that the advantage usually ascribed to absolute monarchy, a greater regularity of police, and a more strict execution of the laws, did not attend the former English government, though in many respects it fell under that denomination. A demonstration of this truth is contained in a judicious paper which is preserved by Strype,¹ and which was written by an eminent justice of peace of Somersetshire, in the year 1596, near the end of the queen's reign; when the authority of that princess may be supposed to be fully corroborated by time, and her maxims of government improved by long practice. This paper contains an account of the disorders which then prevailed in the county of Somer-

¹ Gifford, a clergyman, was suspended in the year 1584, for preaching up a limited obedience to the civil magistrate. Neal, vol. 1. p. 445.

^k It is remarkable, that, in all the historical plays of Shakspeare, where the manners and characters, and even the transactions of the several reigns are so exactly copied, there is scarcely any mention of *civil liberty*, which some pretended historians have imagined to be the object of all the ancient quarrels, insurrections, and civil wars. In the elaborate panegyric of England, contained in the tragedy of Richard II. and the detail of its advantages, not a word of its civil constitution, as anywise different from, or superior to, that of other European kingdoms; an omission which cannot be supposed in any English author that wrote since the Restoration, at least since the Revolution.

¹ Annals, vol. 4. p. 290.

set. The author says, that forty persons had there been executed in a year for robberies, thefts, and other felonies; thirty-five burnt in the hand, thirty-seven whipped, one hundred and eighty-three discharged: that those who were discharged were most wicked and desperate persons, who never could come to any good, because they would not work, and none would take them into service: that, notwithstanding this great number of indictments, the fifth part of the felonies committed in the county were not brought to a trial; the greater number escaped censure, either from the superior cunning of the felons, the remissness of the magistrates, or the foolish lenity of the people: that the rapines committed by the infinite number of wicked, wandering, idle people, were intolerable to the poor countrymen, and obliged them to keep a perpetual watch over their sheepfolds, their pastures, their woods, and their corn-fields: that the other counties of England were in no better condition than Somersetshire, and many of them were even in a worse: that there were at least three or four hundred able-bodied vagabonds in every county who lived by theft and rapine, and who sometimes met in troops to the number of sixty, and committed spoil on the inhabitants: that if all the felons of this kind were assembled, they would be able, if reduced to good subjection, to give the greatest enemy her majesty has a *strong battle*: and that the magistrates themselves were intimidated from executing the laws upon them; and there were instances of justices of peace who, after giving sentence against rogues, had interposed to stop the execution of their own sentence, on account of the danger which hung over them, from the confederates of these felons.

In the year 1575, the queen complained in parliament of the bad execution of the laws; and threatened, that if the magistrates were not for the future more vigilant, she would intrust authority to indigent and needy persons, who would find an interest in a more exact administra-

tion of justice.^m It appears that she was as good as her word ; for, in the year 1601, there were great complaints made in parliament of the rapine of justices of peace ; and a member said, that this magistrate was an animal who, for half a dozen of chickens, would dispense with a dozen of penal statutes.ⁿ It is not easy to account for this relaxation of government and neglect of police during a reign of so much vigour as that of Elizabeth. The small revenue of the crown is the most likely cause that can be assigned. The queen had it not in her power to interest a great number in assisting her to execute the laws.*

On the whole, the English have no reason, from the example of their ancestors, to be in love with the picture of absolute monarchy ; or to prefer the unlimited authority of the prince and his unbounded prerogatives to that noble liberty, that sweet equality, and that happy security, by which they are at present distinguished above all nations in the universe. The utmost that can be said in favour of the government of that age (and perhaps it may be said with truth) is, that the power of the prince, though really unlimited, was exercised after the European manner, and entered not into every part of the administration ; that the instances of a high exerted prerogative were not so frequent as to render property sensibly insecure, or reduce the people to

^m D'Ewes, p. 234.

ⁿ Ibid. p. 661—664.

* We have remarked before, that Harrison, in book 2. chap. 11, says, that in the reign of Henry VIII. there were hanged seventy-two thousand thieves and rogues (*besides other malefactors*) ; this makes about two thousand a year : but in queen Elizabeth's time, the same author says, there were only between three and four hundred a year hanged for theft and robbery : so much had the times mended. But in our age there are not forty a year hanged for those crimes in all England. Yet Harrison complains of the relaxation of the laws, that there were so few such rogues punished in his time. Our vulgar prepossession in favour of the morals of former and rude ages is very absurd and ill-grounded. The same author says, chap. 10, that there were computed to be ten thousand gypsies in England ; a species of banditti introduced about the reign of Henry VIII. ; and he adds, that there will be no way of extirpating them by the ordinary course of justice ; the queen must employ martial law against them. That race has now almost totally disappeared in England, and even in Scotland, where there were some remains of them a few years ago. However arbitrary the exercise of martial law in the crown, it appears that nobody in the age of Elizabeth entertained any jealousy of it.

a total servitude ; that the freedom from faction, the quickness of execution, and the promptitude of those measures, which could be taken for offence or defence, made some compensation for the want of a legal and determinate liberty ; that, as the prince commanded no mercenary army, there was a tacit check on him, which maintained the government in that medium to which the people had been accustomed ; and that this situation of England, though seemingly it approached nearer, was in reality more remote from a despotic and eastern monarchy than the present government of that kingdom, where the people, though guarded by multiplied laws, are totally naked, defenceless, and disarmed ; and, besides, are not secured by any middle power, or independent powerful nobility, interposed between them and the monarch.

We shall close the present appendix with a brief account of the revenues, the military force, the commerce, the arts, and the learning of England during this period.

Queen Elizabeth's economy was remarkable ;
Revenues. and in some instances seemed to border on avarice. The smallest expense, if it could possibly be spared, appeared considerable in her eyes ; and even the charge of an express during the most delicate transactions was not below her notice.^p She was also attentive to every profit ; and embraced opportunities of gain which may appear somewhat extraordinary. She kept, for instance, the see of Ely vacant nineteen years, in order to retain the revenue ;^q and it was usual with her, when she promoted a bishop, to take the opportunity of pillaging the see of most of its manors.^r But that in reality was little or no avarice

^p Birch's Negot. p. 21.

^q Strype, vol. 4. p. 351.

^r Ibid. p. 215. There is a curious letter of the queen's, written to a bishop of Ely, and preserved in the register of that see. It is in these words : *Froud prelate, I understand you are backward in complying with your agreement ; but I would have you know, that I who made you what you are can unmake you ; and if you do not forthwith fulfil your engagement, by God I will immediately unfrock you.* Yours, as

in the queen's temper, appears from this circumstance, that she never amassed any treasure; and even refused subsidies from the parliament when she had no present occasion for them. Yet we must not conclude, from this circumstance, that her economy proceeded from a tender concern for her people: she loaded them with monopolies and exclusive patents, which are much more oppressive than the most heavy taxes levied in an equal and regular manner. The real source of her frugal conduct was derived from her desire of independency, and her care to preserve her dignity, which would have been endangered, had she reduced herself to the necessity of having frequent recourse to parliamentary supplies. In consequence of this motive, the queen, though engaged in successful and necessary wars, thought it more prudent to make a continual dilapidation of the royal demesnes,* than demand the most moderate supplies from the commons. As she lived unmarried, and had no posterity, she was content to serve her present turn, though at the expense of her successors; who, by reason of this policy, joined to other circumstances, found themselves on a sudden reduced to the most extreme indigence.

The splendour of a court was, during this age, a great part of the public charge; and, as Elizabeth was a single woman, and expensive in no kind of magnificence, except clothes, this circumstance enabled her to perform great things by her narrow revenue. She is said to have paid four millions of debt, left on the crown by her father, brother, and sister; an incredible sum for that age.

you demean yourself, ELIZABETH. The bishop, it seems, had promised to exchange some part of the land belonging to the see for a pretended equivalent, and did so; but it was in consequence of the above letter. Annual Register, 1761, p. 15.

* Rymer, tom. 16. p. 141. D'Ewes, p. 151. 457. 525. 629. Bacon, vol. 4. p. 363.

† D'Ewes, p. 473. I think it impossible to reconcile this account of the public debts with that given by Strype, Eccles. Mem. vol. 2. p. 344, that in the year 1553, the crown owed but 300,000*l*. I own that this last sum appears a great deal more likely. The whole revenue of queen Elizabeth would not in ten years have paid four millions.

The States, at the time of her death, owed her about 800,000*l.* and the king of France 450,000*l.*^a Though that prince was extremely frugal, and after the peace of Vervins was continually amassing treasure, the queen never could, by the most pressing importunities, prevail on him to make payment of those sums which she had so generously advanced him during his greatest distresses. One payment of twenty thousand crowns, and another of fifty thousand, were all she could obtain by the strongest representations she could make of the difficulties to which the rebellion of Ireland had reduced her.^a The queen expended on the war with Spain, between the years 1589 and 1593, the sum of 1,300,000*l.* besides the pittance of a double subsidy, amounting to 280,000*l.* granted her by parliament.^b In the year 1589 she spent 600,000*l.* in six months on the service of Ireland.^c Sir Robert Cecil affirmed, that in ten years Ireland cost her 3,400,000*l.*^a She gave the earl of Essex a present of 30,000*l.* upon his departure for the government of that kingdom.^b Lord Burleigh computed, that the value of the gifts conferred on that favourite, amounted to 300,000*l.* a sum which, though probably exaggerated, is a proof of her strong affection towards him! It was a common saying during this reign; *The queen pays bountifully, though she rewards sparingly.*^c

It is difficult to compute exactly the queen's ordinary revenue, but it certainly fell much short of 500,000*l.* a year.^d In the year 1590 she raised the customs from 14,000*l.* a year, to 50,000*l.* and obliged sir Thomas Smith, who had farmed them, to refuse some of his for-

^a Winwood, vol. 1. p. 29. 54.

^a Ibid. p. 117. 395.

^b D'Ewes, p. 483.

^b Camden, p. 167.

^a Appendix to the earl of Essex's Apology.

^b Birch's Memoirs, vol. 2.

^c Nanton's Regalia, chap. 1.

^d Franklyn, in his Annals, p. 9, says, that the profit of the kingdom, besides wards and the dutchy of Lancaster, (which amounted to about 120,000*l.*) was 188,197*l.*: the crown lands seem to be comprehended in this computation.

mer profits.* This improvement of the revenue was owing to the suggestions of one Caermarthen; and was opposed by Burleigh, Leicester, and Walsingham: but the queen's perseverance overcame all their opposition. The great undertakings which she executed with so narrow a revenue, and with such small supplies from her people, prove the mighty effects of wisdom and economy. She received from the parliament, during the course of her whole reign, only twenty subsidies and thirty-nine fifteenths. I pretend not to determine exactly the amount of these supplies; because the value of a subsidy was continually falling; and in the end of her reign it amounted only to 80,000^l.^f If we suppose that the supplies granted Elizabeth during a reign of forty-five years amounted to three millions, we shall not probably be much wide of the truth.^g This sum makes only 66,666^l. a year; and it is surprising, that, while the queen's demands were so moderate, and her expense so well regulated, she should ever have found any difficulty in obtaining a supply from parliament, or be reduced to make sale of the crown lands. But such was

* Camden, p. 558. This account of Camden is difficult or impossible to be reconciled to the state of the customs in the beginning of the subsequent reign, as they appear in the Journals of the Commons. See Hist. of James, chap. 46.

^f D'Ewes, p. 630.

^g Lord Salisbury computed these supplies only at 2,800,000^l. Journ. 17 Feb. 1609. King James was certainly mistaken when he estimated the queen's annual supplies at 137,000^l. Franklyn, p. 44. It is curious to observe, that the minister, in the war begun in 1754, was in some periods allowed to lavish in two months as great a sum as was granted by parliament to queen Elizabeth in forty-five years. The extreme frivolous object of the late war, and the great importance of hers, set this matter in still a stronger light. Money, too, we may observe, was in most particulars of the same value in both periods: she paid eight-pence a day to every foot-soldier. But our late delusions have much exceeded any thing known in history, not even excepting those of the crusades. For I suppose there is no mathematical, still less an arithmetical demonstration, that the road to the Holy Land was not the road to Paradise, as there is, that the endless increase of national debts is the direct road to national ruin. But having now completely reached that goal, it is needless at present to reflect on the past. It will be found in the present year, 1776, that all the revenues of this island north of Trent and west of Reading, are mortgaged or anticipated for ever. Could the small remainder be in a worse condition were those provinces seized by Austria and Prussia? There is only this difference, that some event might happen in Europe which would oblige these great monarchs to disgorge their acquisitions. But no imagination can figure a situation which will induce our creditors to relinquish their claims, or the public to seize their revenues. So egregious indeed has been our folly, that we have even lost all title to compassion in the numberless calamities that are awaiting us.

the extreme, I had almost said absurd, parsimony of the parliaments during that period. They valued nothing in comparison of their money. The members had no connexion with the court; and the very idea which they conceived of the trust committed to them was, to reduce the demands of the crown, and to grant as few supplies as possible. The crown, on the other hand, conceived the parliament in no other light than as a means of supply. Queen Elizabeth made a merit to her people of seldom summoning parliaments.^b No redress of grievances was expected from these assemblies: they were supposed to meet for no other purpose than to impose taxes.

Before the reign of Elizabeth, the English princes had usually recourse to the city of Antwerp for voluntary loans; and their credit was so low, that besides paying the high interest of ten or twelve per cent. they were obliged to make the city of London join in the security. Sir Thomas Gresham, that great and enterprising merchant, one of the chief ornaments of this reign, engaged the company of merchant-adventurers to grant a loan to the queen; and, as the money was regularly repaid, her credit by degrees established itself in the city, and she shook off this dependance on foreigners.^c

In the year 1559, however, the queen employed Gresham to borrow for her 200,000*l.* at Antwerp, in order to enable her to reform the coin, which was at that time extremely debased.^d She was so impolitic as to make, herself, an innovation in the coin; by dividing a pound of silver into sixty-two shillings, instead of sixty, the former standard. This is the last time that the coin has been tampered with in England.

Queen Elizabeth, sensible how much the defence of her kingdom depended on its naval power, was desirous to encourage commerce and na-

Commerce.

^b Strype, vol. 4. p. 124. ^c Stowe's Survey of London, book 1. p. 286.

^d MS. of lord Royston's, from the Paper-office, p. 295.

vigation: but, as her monopolies tended to extinguish all domestic industry, which is much more valuable than foreign trade, and is the foundation of it, the general train of her conduct was ill calculated to serve the purpose at which she aimed, much less to promote the riches of her people. The exclusive companies also were an immediate check on foreign trade. Yet, notwithstanding these discouragements, the spirit of the age was strongly bent on naval enterprises, and, besides the military expeditions against the Spaniards, many attempts were made for new discoveries, and many new branches of foreign commerce were opened by the English. Sir Martin Frobisher undertook three fruitless voyages to discover the north-west passage: Davis, not discouraged by this ill success, made a new attempt, when he discovered the straits which pass by his name. In the year 1600, the queen granted the first patent to the East-India company: the stock of that company was 72,000*l.* and they fitted out four ships under the command of James Lancaster, for this new branch of trade. The adventure was successful; and the ships returning with a rich cargo, encouraged the company to continue the commerce.

The communication with Muscovy had been opened in queen Mary's time by the discovery of the passage to Archangel: but the commerce to that country did not begin to be carried on to a great extent till about the year 1569. The queen obtained from the czar an exclusive patent to the English for the whole trade of Muscovy;¹ and she entered into a personal as well as national alliance with him. This czar was named John Basilides, a furious tyrant, who, continually suspecting the revolt of his subjects, stipulated to have a safe retreat and protection in England. In order the better to ensure this resource, he purposed to marry an English woman; and the queen intended to have sent him lady

¹ Camden, p. 408.

Anne Hastings, daughter of the earl of Huntingdon: but when the lady was informed of the barbarous manners of the country, she wisely declined purchasing an empire at the expense of her ease and safety.^m

The English, encouraged by the privileges which they had obtained from Basilides, ventured farther into those countries than any Europeans had formerly done. They transported their goods along the river Dwina in boats made of one entire tree, which they towed and rowed up the stream as far as Walogda. Thence they carried their commodities seven days' journey by land to Yeraslau, and then down the Volga to Astracan. At Astracan they built ships, crossed the Caspian Sea, and distributed their manufactures into Persia. But this bold attempt met with such discouragements, that it was never renewed.ⁿ

After the death of John Basilides, his son Theodore revoked the patent which the English enjoyed for a monopoly of the Russian trade: when the queen remonstrated against this innovation, he told her ministers, that princes must carry an indifferent hand, as well between their subjects as between foreigners; and not convert trade, which, by the laws of nations, ought to be common to all, into a monopoly for the private gain of a few.^o So much juster notions of commerce were entertained by this barbarian than appear in the conduct of the renowned queen Elizabeth! Theodore, however, continued some privileges to the English, on account of their being the discoverers of the communication between Europe and his country.

The trade to Turkey commenced about the year 1583; and that commerce was immediately confined to a company by queen Elizabeth. Before that time the grand seignior had always conceived England to be a dependant province of France;^p but having heard of the

^m Camden, p. 493.

ⁿ Ibid. p. 418.

^o Ibid. p. 493.

^p Birch's Memoirs, vol. 1. p. 36.

queen's power and reputation, he gave a good reception to the English, and even granted them larger privileges than he had given to the French.

The merchants of the Hanse-towns complained loudly in the beginning of Elizabeth's reign, of the treatment which they had received in the reigns of Edward and Mary. She prudently replied, that, as she would not innovate any thing, she would still protect them in the immunities and privileges of which she found them possessed. This answer not contenting them, their commerce was soon after suspended for a time, to the great advantage of the English merchants, who tried what they could themselves effect for promoting their commerce. They took the whole trade into their own hands ; and their returns proving successful, they divided themselves into staplers and merchant-adventurers ; the former residing constantly at one place, the latter trying their fortunes in other towns and states abroad with cloth and other manufactures. This success so enraged the Hanse-towns, that they tried all the methods which a discontented people could devise, to draw upon the English merchants the ill opinion of other nations and states. They prevailed so far as to obtain an imperial edict, by which the English were prohibited all commerce in the empire : the queen, by way of retaliation, retained sixty of their ships, which had been seized in the river Tagus with contraband goods of the Spaniards. These ships the queen intended to have restored, as desiring to have compromised all differences with those trading cities ; but when she was informed that a general assembly was held at Lubec, in order to concert measures for distressing the English trade, she caused the ships and cargoes to be confiscated : only two of them were released to carry home the news, and to inform these states that she had the greatest contempt imaginable for all their proceedings.⁹

⁹ *Lives of the Admirals*, vol. 1. p. 470.

Henry VIII. in order to fit out a navy, was obliged to hire ships from Hamburgh, Lubec, Dantzic, Genoa, and Venice; but Elizabeth, very early in her reign, put affairs upon a better footing; both by building some ships of her own, and by encouraging the merchants to build large trading vessels, which on occasion were converted into ships of war.* In the year 1582, the seamen in England were found to be fourteen thousand two hundred and ninety-five men;† the number of vessels twelve hundred and thirty-two; of which there were only two hundred and seventeen above eighty tons. Monson pretends, that, though navigation decayed in the first years of James I. by the practice of the merchants, who carried on their trade in foreign bottoms,‡ yet before the year 1640 this number of seamen was tripled in England."

Military
force.

The navy which the queen left at her decease appears considerable, when we reflect only on the number of vessels, which were forty-two: but, when we consider that none of these ships carried above forty guns; that four only came up to that number; that there were but two ships of a thousand tons, and twenty-three below five hundred, some of fifty, and some even of twenty tons; and that the whole number of guns belonging to the fleet was seven hundred and seventy-four;§ we must entertain a contemptible idea of the English navy, compared to the force which it has now attained.¶ In the year 1588, there were not

* Camden, p. 388.

• Monson, p. 256.

† Ibid. p. 300.

‡ Ibid. p. 210. 256.

§ Monson, p. 196. The English navy at present carries about fourteen thousand men.

¶ Harrison, in his description of Britain, printed in 1577, has the following passage, chap. 13. Certes, there is no prince in Europe that hath a more beautiful sort of ships than the queen's majesty of England at this present; and those generally are of such exceeding force, that two of them being well appointed and furnished as they ought, will not let to encounter with three or four of them of other countries, and either bowge them or put them to flight, if they may not bring them home.—The queen's highness hath at this present already made and furnished to the number of one-and-twenty great ships, which lie for the most part in Gillingham-road. Beside these, her grace hath other in hand also, of whom hereafter, as their turns do come about, I will not let to leave some farther remembrance. She hath

above five vessels fitted out by the noblemen and sea-ports which exceeded two hundred tons.*

In the year 1599, an alarm was given of an invasion by the Spaniards; and the queen equipped a fleet and levied an army in a fortnight to oppose them. Nothing gave foreigners a higher idea of the power of England than this sudden armament. In the year 1575, all the militia in the kingdom were computed at a hundred and eighty-two thousand nine hundred and twenty-nine.^a A distribution was made in the year 1595 of a hundred and forty thousand men, besides those which Wales could supply.^b These armies were formidable by their numbers; but their discipline and experience were not proportionate. Small bodies from Dunkirk and Newport frequently ran over and plundered the east coast; so unfit was the militia, as it was then constituted, for the defence of the kingdom. The lord-lieutenants were first appointed to the counties in this reign.

Mr. Murden^c has published from the Salisbury collections, a paper which contains the military force of

likewise three notable galleys, the Speedwell, the Tryeright, and the Black Galley, with the sight whereof, and the rest of the navy-royal, it is incredible to say how marvellously her grace is delighted, and not without great cause, sith by their means her coasts are kept in quiet, and sundry foreign enemies put back, which otherwise would invade us. *After speaking about the merchant ships, which he says are commonly estimated at seventeen or eighteen hundred, he continues,* I add, therefore, to the end all men should understand somewhat of the great masses of treasure daily employed upon our navy, how there are few of those ships of the first and second sort (that is of the merchant ships), that being apparelled and made ready to sail, are not worth 1000*l.* or three thousand ducats at the least, if they should presently be sold. What shall we then think of the navy-royal, of which some one vessel is worth two of the other, as the shipwright has often told me?—It is possible that some covetous person, hearing this report, will either not credit at all, or suppose money so employed to be nothing profitable to the queen's coffers, as a good husband said once, when he heard that provisions should be made for armour, wishing the queen's money to be rather laid out to some speedier return of gain unto her grace: but if he wist that the good keeping of the sea is the safeguard of our land, he would alter his censure, and soon give over his judgment. *Speaking of the forests, this author says,* An infinite deal of wood hath been destroyed within these few years, and I dare affirm, that, if wood do go so fast to decay in the next hundred years of grace, as they have done, or are like to do in this, it is to be feared that sea-coal will be good merchandise in the city of London. Harrison's prophecy was fulfilled in a very few years; for about 1615, there were two hundred sail employed in carrying coal to London. See Anderson, vol. 1. p. 494.

^a Monson, p. 300.

^b Lives of the Admirals, vol. 1. p. 432.

^c Strype, vol. 4. p. 221.

Page 608.

the nation at the time of the Spanish Armada, and which is somewhat different from the account given by our ordinary historians. It makes all the able-bodied men of the kingdom amount to a hundred and eleven thousand five hundred and thirteen; those armed, to eighty thousand eight hundred and seventy-five; of whom forty-four thousand seven hundred and twenty-seven were trained. It must be supposed that these able-bodied men consisted of such only as were registered, otherwise the small number is not to be accounted for. Yet sir Edward Coke^d said in the house of commons, that he was employed about the same time, together with Popham, chief justice, to take a survey of all the people of England, and that they found them to be nine hundred thousand of all sorts. This number, by the ordinary rules of computation, supposes that there were above twenty thousand men able to bear arms. Yet even this number is surprisingly small. Can we suppose that the kingdom is six or seven times more populous at present? and that Murden's was the real number of men, excluding Catholics and children, and infirm persons?

Harrison says, that in the musters taken in the years 1574 and 1575, the men fit for service amounted to one million one hundred and seventy-two thousand six hundred and seventy-four; yet was it believed that a full third was omitted. Such uncertainty and contradiction are there in all these accounts. Notwithstanding the greatness of this number, the same author complains much of the decay of populousness: a vulgar complaint in all places and all ages. Guicciardini makes the inhabitants of England in this reign amount to two millions.

Whatever opinion we may form of the comparative populousness of England in different periods, it must be allowed that abstracting from the national debt,

^d Journ. 25 April, 1621.

there is a prodigious increase of power in that, more perhaps than in any other European state since the beginning of the last century. It would be no paradox to affirm, that Ireland alone could at present exert a greater force than all the three kingdoms were capable of at the death of queen Elizabeth. And we might go farther, and assert, that one good county in England is able to make, at least to support, a greater effort than the whole kingdom was capable of in the reign of Henry V. when the maintenance of a garrison in a small town like Calais formed more than a third of the ordinary national expense. Such are the effects of liberty, industry, and good government!

Manufac-
tures.

The state of the English manufactures was at this time very low; and foreign wares of almost all kinds had the preference.* About the year 1590, there were in London four persons only rated in the subsidy-books so high as four hundred pounds.^f This computation is not indeed to be deemed an exact estimate of their wealth. In 1567 there were found, on inquiry, to be four thousand eight hundred and fifty-one strangers of all nations in London; of whom three thousand eight hundred and thirty-eight were Flemings, and only fifty-eight Scots.^g The persecutions in France and the Low Countries drove afterward a greater number of foreigners into England; and the commerce as well as manufactures of that kingdom was very much improved by them.^h It was then that sir Thomas Gresham built, at his own charge, the magnificent fabric of the Exchange for the reception of the merchants: the queen visited it, and gave it the appellation of the Royal Exchange.

By a lucky accident in language, which has a great effect on men's ideas, the invidious word *usury*, which formerly meant the taking of any interest for money,

* D'Ewes, p. 505.

† Haynes, p. 461, 462.

^f Ibid. p. 497.

^h Stowe, p. 668.

came now to express only the taking of exorbitant and illegal interest. An act passed in 1571 violently condemns all usury; but permits ten per cent. interest to be paid. Henry IV. of France reduced interest at six and a half per cent. : an indication of the great advance of France above England in commerce.

Dr. Howell says,¹ that queen Elizabeth, in the third of her reign, was presented with a pair of black silk knit stockings by her silkwoman, and never wore cloth hose any more. The author of the *Present State of England* says, that about 1577, pocket watches were first brought into England from Germany. They are thought to have been invented at Nuremberg. About 1580, the use of coaches was introduced by the earl of Arundel.² Before that time, the queen, on public occasions, rode behind her chamberlain.

Camden says, that in 1581 Randolph, so much employed by the queen in foreign embassies, possessed the office of postmaster-general of England. It appears, therefore, that posts were then established; though from Charles I.'s regulations in 1635, it would seem that few post-houses were erected before that time.

In a remonstrance of the Hanse-towns to the edict of the empire in 1582, it is affirmed that England exported annually about two hundred thousand pieces of cloth.³ This number seems to be much exaggerated.

In the fifth of this reign was enacted the first law for the relief of the poor.

A judicious author of that age confirms the vulgar observation, that the kingdom was depopulating from the increase of enclosures and decay of tillage; and he ascribes the reason very justly to the restraints put on the exportation of corn; while full liberty was allowed to export all the produce of pasturage, such as wool, hides, leather, tallow, &c. These prohibitions of expor-

¹ *History of the World*, vol. 2. p. 322.

² Anderson, vol. 1. p. 421.

³ *Ibid.* vol. p. 424.

tation were derived from the prerogative, and very injudicious. The queen, once, on the commencement of her reign, had tried a contrary practice, and with good success. From the same author we learn, that the complaints renewed in our time, were then very common, concerning the high prices of every thing.^m There seems indeed to have been two periods in which prices rose remarkably in England, namely, that in queen Elizabeth's reign, when they are computed to have doubled, and that in the present age. Between the two, there seems to have been a stagnation. It would appear that industry, during that intermediate period, increased as fast as gold and silver, and kept commodities nearly at a par with money.

There were two attempts made in this reign to settle colonies in America; one by sir Humphrey Gilbert in Newfoundland, another by sir Walter Raleigh in Virginia: but neither of these projects proved successful. All those noble settlements were made in the following reigns. The current specie of the kingdom in the end of this reign is computed at four millions.ⁿ

The earl of Leicester desired sir Francis Walsingham, then ambassador in France, to provide him with a riding-master in that country, to whom he promises 100*l.* a year, besides maintaining himself and servant, and a couple of horses. "I know," adds the earl, "that such a man as I want may receive higher wages in France: but let him consider, that a shilling in England goes as far as two shillings in France."^o It is known that every thing is much changed since that time.

^m A compendious or brief examination of certain ordinary complaints of divers of our countrymen. The author says, that in twenty or thirty years before 1581, commodities had in general risen fifty per cent.; some more. Cannot you, neighbour, remember, says he, that within these thirty years, I could in this town buy the best pig or goose I could lay my hands on for four-pence, which now costeth twelve-pence, a good capon for three-pence or four-pence, a chicken for a penny, a hen for two-pence? p. 35. Yet the price of ordinary labour was then eight-pence a day. p. 31.

ⁿ *Lives of the Admirals*, vol. 1. p. 475.

^o Digges's *Complete Ambassador*.

Manners. The nobility in this age still supported in some degree the ancient magnificence in their hospitality, and in the numbers of their retainers; and the queen found it prudent to retrench, by proclamation, their expenses in this last particular.^p The expense of hospitality she somewhat encouraged by the frequent visits she paid her nobility, and the sumptuous feasts which she received from them.^q The earl of Leicester gave her an entertainment in Kenilworth-castle, which was extraordinary for expense and magnificence. Among other particulars, we are told, that three hundred and sixty-five hogsheads of beer were drank at it.^r The earl had fortified this castle at great expense, and it contained arms for ten thousand men.^s The earl of Derby had a family consisting of two hundred and forty servants.^t Stowe remarks it as a singular proof of beneficence in this nobleman, that he was contented with his rent from his tenants. and exacted not any extraordinary services from them: a proof that the great power of the sovereign (what was almost unavoidable) had very generally countenanced the nobility in tyrannizing over the people. Burleigh, though he was frugal, and had no paternal estate, kept a family consisting of a hundred servants.^u He had a standing table for gentlemen, and two other tables for persons of meaner condition, which were always served alike, whether he were in town or in the country. About his person he had people of great distinction, insomuch that he could reckon up

^p Styrpe, vol. 3. Appendix, p. 54.

^q Harrison, after enumerating the queen's palaces, adds: "But what shall I need to take upon me to repeat all, and tell what houses the queen's majesty hath? with all is hers; and when it pleaseth her in the summer season to recreate herself abroad, and view the estate of the country, and hear the complaints of her poor commons injured by her unjust officers or their substitutes, every nobleman's house is her palace, where she continueth during pleasure, and till she return again to some of her own, in which she remaineth so long as she pleaseth." Book 2. chap. 15. Surely one may say of such a guest what Cicero says to Atticus on occasion of a visit paid him by Cæsar: *Hospes tamen non is cui diceres, amabo te, eodem ad me cum revertere.* Lib. 13. ep. 52. If she relieved the people from oppressions (to whom it seems the law could give no relief), her visits were a great oppression on the nobility.

^r Biogr. Brit. vol. 3. p. 1791.

^s Stowe, p. 674.

^t Styrpe, vol. 3. p. 394.

^u Styrpe, vol. 3. p. 129. Append.

twenty gentlemen retainers, who had each a thousand pounds a year; and as many among his ordinary servants, who were worth from a thousand pounds to three, five, ten, and twenty thousand pounds.* It is to be remarked, that though the revenues of the crown were at that time very small, the ministers and courtiers sometimes found means, by employing the boundless prerogative, to acquire greater fortunes than it is possible for them at present to amass, from their larger salaries, and more limited authority.

Burleigh entertained the queen twelve several times in his country-house; where she remained three, four, or five weeks at a time. Each visit cost him two or three thousand pounds.† The quantity of silver plate possessed by this nobleman is surprising; no less than fourteen or fifteen thousand pounds weight;‡ which, besides the fashion, would be above forty-two thousand pounds sterling in value. Yet Burleigh left only 4000*l.* a year in land, and 11,000*l.* in money; and, as land was then commonly sold at ten years' purchase, his plate was nearly equal to all the rest of his fortune. It appears that little value was then put upon the fashion of the plate, which probably was but rude: the weight was chiefly considered.¶

But, though there were preserved great remains of the ancient customs, the nobility were by degrees acquiring a taste for elegant luxury; and many edifices in particular were built by them, neat, large, and sumptu-

* Life of Burleigh, published by Collins.

† Ibid. p. 40.

‡ Life of Burleigh, published by Collins, p. 44. The author hints, that this quantity of plate was considered only as small in a man of Burleigh's rank. His words are, *his plate was not above fourteen or fifteen thousand pounds*: that he means pound weight is evident. For, by Burleigh's will, which is annexed to his life, that nobleman gives away in legacies, to friends and relations, near four thousand pounds weight, which would have been above twelve thousand pounds sterling in value. The remainder he orders to be divided into two equal portions; the half to his eldest son and heir: the other half to be divided equally among his second son and three daughters. Were we therefore to understand the whole value of his plate to be only fourteen or fifteen thousand pounds sterling, he left not the tenth of it to the heir of his family.

¶ This appears from Burleigh's will: he specifies only the number of ounces to be given to each legatee, and appoints a goldsmith to see it weighed out to them, without making any distinction of the pieces.

ous, to the great ornament of the kingdom, says Camden;^b but to the no less decay of the glorious hospitality of the nation. It is, however, more reasonable to think, that this new turn of expense promoted arts and industry; while the ancient hospitality was the source of vice, disorder, sedition, and idleness.*

Among the other species of luxury, that of apparel began much to increase during this age; and the queen thought proper to restrain it by proclamation.^d Her example was very little conformable to her edicts. As no woman was ever more conceited of her beauty, or more desirous of making impression on the hearts of beholders, no one ever went to a greater extravagance in apparel, or studied more the variety and richness of her dresses. She appeared almost every day in a different habit; and tried all the several modes by which she hoped to render herself agreeable. She was also so fond of her clothes that she never could part with any of them; and at her death she had in her wardrobe all the different habits, to the number of three thousand, which she had ever worn in her lifetime.*

The retrenchment of the ancient hospitality, and the diminution of retainers, were favourable to the prerogative of the sovereign; and by disabling the great noblemen from resistance, promoted the execution of the laws, and extended the authority of the courts of justice. There were many peculiar causes in the situation and character of Henry VII. which augmented the authority

^b Page, 452.

* Harrison says, "The greatest part of our building in the cities and good towns of England consisteth only of timber, cast over with thick clay to keep out the wind. Certes, this rude kind of building made the Spaniards in queen Mary's days to wonder: but chiefly when they saw that large diet was used in many of these so homely cottages, insomuch that one of no small reputation amongst them said, after this manner; These English, quoth he, have the houses made of sticks and dirt, but they fare commonly so well as the king. Whereby it appeareth that he liked better of our good fare in such coarse cabins, than of their own thin diet in their princely habitations and palaces. The clay with which our houses are commonly impanelled is either white, red, or blue." Book 2. chap. 12. The author adds, that the new houses of the nobility are commonly of brick or stone, and that glass windows were beginning to be used in England.

^d Camden, p. 452.

* Carte, vol. 3. p. 702, from Beaumont's Dispatches.

of the crown : most of these causes concurred in succeeding princes ; together with the factions in religion, and the acquisition of the supremacy, a most important article of prerogative : but the manners of the age were a general cause which operated during this whole period, and which continually tended to diminish the riches, and still more the influence, of the aristocracy, anciently so formidable to the crown. The habits of luxury dissipated the immense fortunes of the ancient barons ; and, as the new methods of expense gave subsistence to mechanics and merchants, who lived in an independent manner on the fruits of their own industry, a nobleman, instead of that unlimited ascendant which he was wont to assume over those who were maintained at his board, or subsisted by salaries conferred on them, retained only that moderate influence which customers have over tradesmen, and which can never be dangerous to civil government. The landed proprietors also having a greater demand for money than for men, endeavoured to turn their lands to the best account with regard to profit ; and either enclosing their fields, or joining many small farms into a few large ones, dismissed those useless hands which formerly were always at her call in every attempt to subvert the government, or oppose a neighbouring baron. By all these means the cities increased ; the middle rank of men began to be rich and powerful ; the prince, who in effect was the same with the law, was implicitly obeyed ; and though the farther progress of the same causes begat a new plan of liberty, founded on the privileges of the commons, yet in the interval between the fall of the nobles and the rise of this order, the sovereign took advantage of the present situation, and assumed an authority almost absolute.

Whatever may be commonly imagined, from the authority of lord Bacon, and from that of Harrington, and later authors, the laws of Henry VII. contributed very little towards the great revolution which happened about

this period in the English constitution. The practice of breaking entails by a fine and recovery, had been introduced in the preceding reigns; and this prince only gave indirectly a legal sanction to the practice, by reforming some abuses which attended it. But the settled authority which he acquired to the crown, enabled the sovereign to encroach on the separate jurisdictions of the barons, and produced a more general and regular execution of the laws. The counties palatine underwent the same fate as the feudal powers; and, by a statute of Henry VIII.^f the jurisdiction of these counties was annexed to the crown, and all writs were ordained to run in the king's name. But the change of manners was the chief cause of the secret revolution of government, and subverted the power of the barons. There appear still in this reign some remains of the ancient slavery of the boors and peasants;^g but none afterward.

Learning. Learning, on its revival, was held in high estimation by the English princes and nobles; and, as it was not yet prostituted by being too common, even the great deemed it an object of ambition to attain a character for literature. The four successive sovereigns, Henry, Edward, Mary, and Elizabeth, may, on one account or other, be admitted into the class of authors. Queen Catharine Parr translated a book: lady Jane Gray, considering her age, and her sex, and her station, may be regarded as a prodigy of literature. Sir Thomas Smith was raised from being professor in Cambridge, first to be ambassador to France, then secretary of state. The dispatches of those times, and among others those of Burleigh himself, are frequently interlarded with quotations from the Greek and Latin classics. Even the ladies of the court valued themselves on knowledge: lady Burleigh, lady Bacon, and their two sisters, were mistresses of the ancient as well as modern languages; and placed more pride in their erudition than in their rank and quality.

^f 27 Hen. VIII. c. 24.

^g Rymer, tom. 15. p. 731.

Queen Elizabeth wrote and translated several books; and she was familiarly acquainted with the Greek as well as Latin tongue.^b It is pretended that she made an extemporary reply in Greek to the university of Cambridge, who had addressed her in that language. It is certain, that she answered in Latin without premeditation, and in a very spirited manner, to the Polish ambassador, who had been wanting in respect to her. When she had finished, she turned about to her courtiers, and said, "God's death, my lords (for she was much addicted to swearing), I have been forced this day to scour up my old Latin that hath long lain rusting."ⁱ Elizabeth, even after she was queen, did not entirely drop the ambition of appearing as an author; and, next to her desire of ambition for beauty, this seems to have been the chief object of her vanity. She translated Boethius of the Consolation of Philosophy; in order, as she pretended, to allay her grief for Henry IV.'s change of religion. As far as we can judge from Elizabeth's compositions, we may pronounce, that, notwithstanding her application and her excellent parts, her taste in literature was but indifferent: she was

^b The following are the words of Roger Ascham, the queen's preceptor: "It is your shame (I speak to you all, you young gentlemen of England), that one maid should go beyond you all in excellency of learning, and knowledge of divers tongues. Point out six of the best given gentlemen of this court, and all they together shew not so much good will, spend not so much time, bestow not so many hours, daily, orderly, and constantly, for the increase of learning and knowledge as doth the queen's majesty herself. Yea, I believe that, besides her perfect readiness in Latin, Italian, French, and Spanish, she readeth here now at Windsor more Greek every day, than some prebendary of this church doth Latin in a whole week.—Amongst all the benefits which God hath blessed one withal next the knowledge of Christ's true religion, I count this the greatest, that it pleased God to call me to be one poor minister in setting forward these excellent gifts of learning," &c. Page 242. Truly, says Harrison, it is a rare thing with us now to hear of a courtier which hath but his own language; and to say how many gentlewomen and ladies there are that, besides sound knowledge of the Greek and Latin tongues, are thereto no less skilful in the Spanish, Italian, and French, or in some of them, it resteth not in me, sith I am persuaded, that as the noblemen and gentlemen do surmount in this behalf, so these come little or nothing at all behind them for their parts, which industry God continue. The stranger, that entereth in the court of England upon the sudden, shall rather imagine himself to come into some public school of the university, where many give ear to one that readeth unto them, than into a prince's palace, if you confer thus with those of other nations. Description of Britain, book 2. chap. 15. By this account the court had profited by the example of the queen. The sober way of life practised by the ladies of Elizabeth's court appears from the same author. Reading, spinning, and needle-work, occupied the elder; music the younger. Id. ibid.

ⁱ Speed.

much inferior to her successor in this particular, who was himself no perfect model of eloquence.

Unhappily for literature, at least for the learned of this age, the queen's vanity lay more in shining by her own learning, than in encouraging men of genius by her liberality. Spenser himself, the finest English writer of his age, was long neglected; and, after the death of sir Philip Sidney, his patron, was allowed to die almost for want. This poet contains great beauties, a sweet and harmonious versification, easy elocution, a fine imagination: yet does the perusal of his work become so tedious, that one never finishes it from the mere pleasure which it affords: it soon becomes a kind of task-reading; and it requires some effort and resolution to carry us on to the end of his long performance. This effect, of which every one is conscious, is usually ascribed to the change of manners: but manners have more changed since Homer's age; and yet that poet remains still the favourite of every reader of taste and judgment. Homer copied true natural manners, which, however rough or uncultivated, will always form an agreeable and interesting picture: but the pencil of the English poet was employed in drawing the affectations, and conceits, and fopperies of chivalry, which appear ridiculous as soon as they lose the recommendation of the mode. The tediousness of continued allegory, and that too seldom striking or ingenious, has also contributed to render the *Fairy Queen* peculiarly tiresome; not to mention the too great frequency of its descriptions, and the languor of its stanza. Upon the whole, Spenser maintains his place upon the shelves among our English classics: but he is seldom seen on the table; and there is scarcely any one, if he dares to be ingenuous, but will confess, that, notwithstanding all the merit of the poet, he affords an entertainment with which the palate is soon satiated. Several writers of late have amused them-

selves in copying the style of Spenser ; and no imitation has been so indifferent as not to bear a great resemblance to the original : his manner is so peculiar that it is almost impossible not to transfer some of it into the copy.

CHAP. XLV.

JAMES I.

Introduction—James's first transactions—State of Europe—Rosni's negotiations—Raleigh's conspiracy—Hampton-court conference—A parliament—Peace with Spain.

Introduction.

THE crown of England was never transmitted from father to son with greater tranquillity than it passed from the family of Tudor to that of Stuart. During the whole reign of Elizabeth, the eyes of men had been employed in search of her successor ; and when old age made the prospect of her death more immediate, there appeared none but the king of Scots, who could advance any just claim or pretension to the throne. He was great-grandson of Margaret, elder daughter of Henry VII. ; and, on the failure of the male line, his hereditary right remained unquestionable. If the religion of Mary queen of Scots, and the other prejudices contracted against her, had formed any considerable obstacle to her succession, these obstacles, being entirely personal, had no place with regard to her son. Men also considered, that, though the title derived from blood had been frequently violated since the Norman Conquest, such licences had proceeded more from force or intrigue, than from any deliberate maxims of government. The lineal heir had still in the end prevailed ; and both his exclusion and restoration had been commonly attended with such

convulsions as were sufficient to warn all prudent men not lightly to give way to such irregularities. If the will of Henry VIII. authorized by act of parliament, had tacitly excluded the Scottish line, the tyranny and caprices of that monarch had been so signal, that a settlement of this nature, unsupported by any just reason, had no authority with the people. Queen Elizabeth, too, with her dying breath, had recognised the undoubted title of her kinsman James ; and the whole nation seemed to dispose themselves with joy and pleasure for his reception. Though born and educated amidst a foreign and hostile people, men hoped, from his character of moderation and wisdom, that he would embrace the maxims of an English monarch ; and the prudent foresaw greater advantages resulting from a union with Scotland, than disadvantages from submitting to a prince of that nation. The alacrity with which the English looked towards the successor had appeared so evident to Elizabeth, that, concurring with other causes, it affected her with the deepest melancholy ; and that wise princess, whose penetration and experience had given her the greatest insight into human affairs, had not yet sufficiently weighed the ingratitude of courtiers and levity of the people.

First transactions of this reign.

As victory abroad, and tranquillity at home, had attended this princess, she left the nation in such flourishing circumstances, that her successor possessed every advantage, except that of comparison with her illustrious name, when he mounted the throne of England. The king's journey from Edinburgh to London immediately afforded to the inquisitive some circumstances of comparison, which even the natural partiality in favour of their new sovereign could not interpret to his advantage. As he passed along, all ranks of men flocked about him from every quarter, allured by interest or curiosity. Great were the rejoicings, and loud and hearty the acclamations which re-

sounded from all sides ; and every one could remember how the affability and popular manners of their queen displayed themselves amidst such concourse and exultation of her subjects. But James, though sociable and familiar with his friends and courtiers, hated the bustle of a mixed multitude ; and, though far from disliking flattery, yet was he still fonder of tranquillity and ease. He issued therefore a proclamation, forbidding this resort of people, on pretence of the scarcity of provisions ; and other inconveniences, which, he said, would necessarily attend it.¹

He was not, however, insensible to the great flow of affection which appeared in his new subjects ; and being himself of an affectionate temper, he seems to have been in haste to make them some return of kindness and good offices. To this motive, probably, we are to ascribe that profusion of titles which was observed in the beginning of his reign ; when in six weeks' time after his entrance into the kingdom, he is computed to have bestowed knighthood on no less than two hundred and thirty-seven persons. If Elizabeth's frugality of honours, as well as of money, had formerly been repined at, it began now to be valued and esteemed ; and every one was sensible that the king, by his lavish and premature conferring of favours, had failed of obliging the persons on whom he bestowed them. Titles of all kinds became so common, that they were scarcely marks of distinction ; and being distributed, without choice or deliberation, to persons unknown to the prince, were regarded more as the proofs of facility and good nature, than of any determined friendship or esteem.

A pasquinade was affixed to St. Paul's, in which an art was promised to be taught, very necessary to assist frail memories in retaining the names of the new nobility.¹

¹ Kennet, p. 662.

¹ Wilson, in Kennet, p. 665.

We may presume, that the English would have thrown less blame on the king's facility in bestowing favours, had these been confined entirely to their own nation, and had not been shared out, in too unequal proportions, to his old subjects. James, who, through his whole reign, was more guided by temper and inclination than by the rules of political prudence, had brought with him great numbers of his Scottish courtiers; whose impatience and importunity were apt, in many particulars, to impose on the easy nature of their master, and extort favours, of which it is natural to imagine, his English subjects would loudly complain. The duke of Lenox, the earl of Marre, lord Hume, lord Kinloss, sir George Hume, secretary Elphinstone,^a were immediately added to the English privy-council. Sir George Hume, whom he created earl of Dunbar, was his declared favourite as long as that nobleman lived, and was one of the wisest and most virtuous, though the least powerful of all those whom the king ever honoured with that distinction. Hay, some time after, was created viscount Doncaster, then earl of Carlisle, and got an immense fortune from the crown; all which he spent in a splendid and courtly manner. Ramsay obtained the title of earl of Holderness; and many others, being raised on a sudden to the highest elevation, increased, by their insolence, that envy which naturally attended them as strangers and ancient enemies.

It must, however, be owned, in justice to James, that he left almost all the chief offices in the hands of Elizabeth's ministers, and trusted the conduct of political concerns, both foreign and domestic, to his English subjects. Among these, secretary Cecil, created successively lord Effindon, viscount Cranborne, and earl of Salisbury, was always regarded as his prime minister and chief counsellor. Though the capacity and pene-

^a Wilson, in Kennet, p. 662.

tration of this minister were sufficiently known, his favour with the king created surprise on the accession of that monarch. The secret correspondence into which he had entered with James, and which had sensibly contributed to the easy reception of that prince in England, laid the foundation of Cecil's credit; and while all his former associates, sir Walter Raleigh, lord Grey, lord Cobham, were discountenanced on account of their animosity against Essex, as well as for other reasons, this minister was continued in employment, and treated with the greatest confidence and regard.

The capacity of James and his ministers in negotiation was immediately put to trial, on the appearance of ambassadors from almost all the princes and states of Europe, in order to congratulate him on his accession, and to form with him new treaties and alliances. Besides ministers from Venice, Denmark, the Palatinate, Henry Frederick of Nassau, assisted by Barnevelt the pensionary of Holland, was ambassador from the States of the United Provinces. Aremberg was sent by archduke Albert; and Taxis was expected in a little time from Spain. But he who most excited the attention of the public, both on account of his own merit and that of his master, was the marquis of Rosni, afterward duke of Sully, prime minister and favourite of Henry IV. of France.

State of
Europe—
Rosni's ne-
gotiations.

When the dominions of the house of Austria devolved on Philip II. all Europe was struck with terror lest the power of a family, which had been raised by fortune, should now be carried to an immeasurable height by the wisdom and conduct of this monarch. But never were apprehensions found in the event to be more groundless. Slow without prudence, ambitious without enterprise, false without deceiving any body, and refined without any true judgment; such was the character of Philip, and such the character which, during his lifetime, and after his death, he im-

pressed on the Spanish councils. Revolted or depopulated provinces, discontented or indolent inhabitants, were the spectacles which those dominions, lying in every climate of the globe, presented to Philip III. a weak prince, and to the duke of Lerma, a minister weak and odious. But though military discipline, which still remained, was what alone gave some appearance of life and vigour to that languishing body, yet so great was the terror produced by former power and ambition, that the reduction of the house of Austria was the object of men's vows throughout all the states of Christendom. It was not perceived, that the French empire, now united in domestic peace, and governed by the most heroic and most amiable prince that adorns modern story, was become, of itself, a sufficient counterpoise to the Spanish greatness. Perhaps that prince himself did not perceive it, when he proposed, by his minister, a league with James, in conjunction with Venice, the United Provinces, and the northern crowns, in order to attack the Austrian dominions on every side, and depress the exorbitant power of that ambitious family.^a But the genius of the English monarch was not equal to such vast enterprises. The love of peace was his ruling passion; and it was his peculiar felicity, that the conjunctures of the times rendered the same object which was agreeable to him, in the highest degree advantageous to his people.

The French ambassador, therefore, was obliged to depart from these extensive views, and to concert with James the means of providing for the safety of the United Provinces; nor was this object altogether without its difficulties. The king, before his accession, had entertained scruples with regard to the revolt of the Low Countries; and being commonly open and sincere,^o he had, on many occasions, gone so far as to give to the Dutch the appellation of rebels:^p but having

^a Sully's Memoirs.

^o La Boderie, vol. 1. p. 120.

^p Winwood, vol. 2. p. 55.

conversed more fully with English ministers and coun-
tians, he found their attachment to that republic so
strong, and their opinion of common interest so esta-
blished, that he was obliged to sacrifice to politics his
sense of justice ; a quality which, even when erroneous,
is respectable as well as rare in a monarch. He there-
fore agreed with Rosni to support secretly the states-
general, in concert with the king of France ; lest their
weakness and despair should oblige them to submit to
their old master. The articles of the treaty were few
and simple. It was stipulated, that the two kings
should allow the Dutch to levy forces in their respec-
tive dominions ; and should underhand remit to that
republic the sum of one million four hundred thousand
livres a year for the pay of these forces : that the whole
sum should be advanced by the king of France ; but
that the third of it should be deducted from the debt
due by him to queen Elizabeth. And if the Spaniard
attacked either of the princes, they agreed to assist
each other ; Henry with a force of ten thousand men,
James with that of six. This treaty, one of the wisest
and most equitable concluded by James during the
course of his reign, was more the work of the prince
himself, than any of his ministers.*

Raleigh's
conspi-
racy.

Amidst the great tranquillity, both foreign and
domestic, with which the nation was blest, no-
thing could be more surprising than the disco-
very of a conspiracy to subvert the government, and to
fix on the throne Arabella Stuart, a near relation of the
king's by the family of Lenox, and descended equally
from Henry VII. Every thing remains still mysterious
in this conspiracy, and history can give us no clue to
unravel it. Watson and Clarke, two Catholic priests,
were accused of the plot : lord Grey, a puritan : lord
Cobham, a thoughtless man, of no fixed principle : and
sir Walter Raleigh, suspected to be of that philosophical

sect, who were then extremely rare in England, and who have since received the appellation of *free-thinkers*: together with these Mr. Broke, brother to lord Cobham, sir Griffin Markham, Mr. Copeley, sir Edward Parham. What cement could unite men of such discordant principles in so dangerous a combination; what end they proposed, or what means proportioned to an undertaking of this nature, has never yet been explained, and cannot easily be imagined. As Raleigh, Grey, and Cobham, were commonly believed, after the queen's death, to have opposed proclaiming the king, till conditions should be made with him; they were upon that account extremely obnoxious to the court and ministry; and the people were apt, at first, to suspect, that the plot was merely a contrivance of secretary Cecil, to get rid of his old confederates, now become his most inveterate enemies. But the confession, as well as trial of the criminals, put the matter beyond doubt.* And though no one could find any marks of a concerted enterprise, it appeared that men of furious and ambitious spirits, meeting frequently together, and believing all the world discontented like themselves, had entertained very criminal projects, and had even entered, some of them at least, into a correspondence with Aremberg, the Flemish ambassador, in order to give disturbance to the new settlement.

The two priests^a and Broke^b were executed: Cobham, Grey, and Markham, were pardoned," after they had laid their heads upon the block.^c Raleigh too was reprieved, not pardoned; and he remained in confinement many years afterward.

It appears from Sully's Memoirs, that Raleigh secretly offered his services to the French ambassador; and we may thence presume, that meeting with a repulse from that quarter, he had recourse, for the same unwarrant-

* State Trials, p. 180, 2d edit. Winwood, vol. 2. p. 8. 11.

^a November 29.

^b December 5.

^c Ibid. 9.

^d Winwood, vol. 2. p. 11.

able purposes, to the Flemish minister. Such a conjecture we are now enabled to form ; but it must be confessed, that, on his trial, there appeared no proof of this transaction, nor indeed any circumstance which could justify his condemnation. He was accused by Cobham alone, in a sudden fit of passion, upon hearing that Raleigh, when examined, had pointed out some circumstances by which Cobham's guilt might be known and ascertained. This accusation Cobham afterward retracted; and soon after he retracted his retraction. Yet, upon the written evidence of this single witness, a man of no honour or understanding, and so contradictory in his testimony ; not confronted with Raleigh ; not supported by any concurring circumstance ; was that great man, contrary to all law and equity, found guilty by the jury. His name was at that time extremely odious in England; and every man was pleased to give sentence against the capital enemy of Essex, the favourite of the people.

Sir Edward Coke, the famous lawyer, then attorney-general, managed the cause for the crown, and threw out on Raleigh such gross abuse, as may be deemed a great reflection, not only on his own memory, but even, in some degree, on the manners of the age. Traitor, monster, viper, and spider of hell, are the terms which he employs against one of the most illustrious men of the kingdom, who was under trial, for life and fortune, and who defended himself with temper, eloquence, and courage.¹

Conference at
Hampton-
court.
1604.

The next occupation of the king was entirely according to his heart's content. He was employed in dictating magisterially to an assembly of divines concerning points of faith and discipline, and in receiving the applauses of these holy men for his superior zeal and learning. The religious disputes between the church and the Puritans had induced him to call a conference at Hampton-court, on

¹ State Trials, 1st edit. p. 176, 177. 182.

pretence of finding expedients which might reconcile both parties.

Though the severities of Elizabeth towards the Catholics had much weakened that party, whose genius was opposite to the prevailing spirit of the nation; like severities had had so little influence on the Puritans, who were encouraged by that spirit, that no less than seven hundred and fifty clergymen of that party signed a petition to the king on his accession; and many more seemed willing to adhere to it.* They all hoped, that James, having received his education in Scotland, and having sometimes professed an attachment to the church established there, would at least abate the rigour of the laws enacted in support of the ceremonies, and against Puritans; if he did not shew more particular grace and encouragement to that sect. But the king's disposition had taken strongly a contrary bias. The more he knew the Puritanical clergy, the less favour he bore to them. He had remarked in their Scottish brethren a violent turn towards republicanism, and a zealous attachment to civil liberty; principles nearly allied to that religious enthusiasm with which they were actuated. He had found, that being mostly persons of low birth and mean education, the same lofty pretensions which attended them in their familiar addresses to their Maker, of whom they believed themselves the peculiar favourites, induced them to use the utmost freedoms with their earthly sovereign. In both capacities, of monarch and of theologian, he had experienced the little complaisance which they were disposed to shew him; whilst they controlled his commands, disputed his tenets, and to his face, before the whole people, censured his conduct and behaviour. If he had submitted to the indignity of courting their favour, he treasured up, on that account, the stronger resentment against them, and was determined to make them feel, in their turn, the weight of his autho-

* Fuller, book 10. Collier, vol. 2. p. 672.

city. Though he had often met with resistance, and faction, and obstinacy, in the Scottish nobility, he retained no ill-will to that order; or rather shewed them favour and kindness in England, beyond what reason and sound policy could well justify; but the ascendant which the Presbyterian clergy had assumed over him was what his monarchical pride could never thoroughly digest.*

He dreaded likewise the popularity which attended this order of men in both kingdoms. As useless austerities and self-denial are imagined, in many religions, to render us acceptable to a benevolent Being, who created us solely for happiness, James remarked, that the rustic severity of these clergymen, and of their whole sect, had given them, in the eyes of the multitude, the appearance of sanctity and virtue. Strongly inclined himself to mirth and wine and sports of all kinds, he apprehended their censure for his manner of life, free and disengaged; and being thus averse, from temper, as well as policy, to the sect of Puritans, he was resolved, if possible, to prevent its farther growth in England.

But it was the character of James's councils, throughout his whole reign, that they were more wise and equitable in their end, than prudent and political in the means. Though justly sensible that no part of civil administration required greater care or a nicer judgment than the conduct of religious parties; he had not perceived, that, in the same proportion as this practical knowledge of theology is requisite, the speculative refinements in it are mean and even dangerous in a monarch. By entering zealously into frivolous disputes, James gave them an air of importance and dignity which they could not otherwise have acquired; and

* James ventured to say, in his *Basilicon Doron*, published while he was in Scotland: "I protest before the great God, and, since I am here upon my testament, it is no place for me to lie in, that ye shall never find with any Highland or Borderer thieves greater ingratitude and more lies and vile perjuries, than with these fanatic spirits: and suffer not the principal of them to brook your land.—*King James's Works*, p. 161.

being himself enlisted in the quarrel, he could no longer have recourse to contempt and ridicule, the only proper method of appeasing it. The church of England had not yet abandoned the rigid doctrines of grace and predestination: the Puritans had not yet separated themselves from the church, nor openly renounced episcopacy. Though the spirit of the parties were considerably different, the only appearing subjects of dispute were concerning the cross in baptism, the ring in marriage, the use of the surplice, and the bowing at the name of Jesus. These were the mighty questions which were solemnly agitated in the conference at Hampton-court between some bishops and dignified clergymen on the one hand, and some leaders of the Puritanical party on the other; the king and his ministers being present.^b

The Puritans were here so unreasonable as to complain of a partial and unfair management of the dispute (Jan. 4); as if the search after truth were in any degree the object of such conferences, and a candid indifference, so rare even among private inquirers in *philosophical* questions, could ever be expected among princes and prelates, in a *theological* controversy. The king, it must be confessed, from the beginning of the conference, shewed the strongest propensity to the established church, and frequently inculcated a maxim, which, though it has some foundation, is to be received with great limitations, NO BISHOP, NO KING. The bishops, in their turn, were very liberal of their praises towards the royal disputant; and the archbishop of Canterbury said, that *undoubtedly his majesty spoke by the special assistance of God's spirit.*^c A few alterations in the liturgy were agreed to, and both parties separated with mutual dissatisfaction.

It had frequently been the practice of the Puritans to form certain assemblies, which they called *prophecy-*

^b Fuller's Ecclesiast. History.

^c Kennet, p. 665.

ings; where alternately, as moved by the Spirit, they displayed their zeal and prayers and exhortations, and raised their own enthusiasm, as well as that of their audience, to the highest pitch, from that social contagion which has so mighty an influence on holy fervours, and from the mutual emulation which arose on those trials of religious eloquence. Such dangerous societies had been suppressed by Elizabeth; and the ministers in this conference moved the king for their revival. But James sharply replied, *If you aim at a Scottish presbytery, it agrees as well with monarchy as God and the devil. There Jack, and Tom, and Will, and Dick, shall meet and censure me and my council. Therefore I reiterate my former speech: Le Roi s'avisera. Stay, I pray, for one seven years before you demand; and then if you find me grow pursie and fat, I may perchance hearken unto you. For that government will keep me in breath and give me work enough.*^d Such were the political considerations which determined the king in his choice among religious parties.

The next assembly in which James displayed his learning and eloquence, was one that shewed more spirit of liberty than appeared among his bishops and theologians. The parliament was now ready to assemble (March 19); being so long delayed on account of the plague, which had broken out in London, and raged to such a degree that above thirty thousand persons are computed to have died of it in a year; though the city contained at that time little more than a hundred and fifty thousand inhabitants.

The speech which the king made on opening the parliament fully displays his character, and proves him to have possessed more knowledge and better parts than prudence or any just sense of decorum and propriety.* Though few productions of the age surpass this per-

^d Fuller's Ecclesiast. History.

* King James's Works, p. 484, &c. Journ. 22d March, 1603. Kennet, p. 668.

formance either in style or matter; it wants that majestic brevity and reserve which becomes a king in his addresses to the great council of the nation. It contains, however, a remarkable stroke of candour, where he confesses his too great facility in yielding to the solicitations of suitors;^f a fault which he promises to correct, but which adhered to him, and distressed him, during the whole course of his reign.

The first business in which the commons were engaged, was of the utmost importance to the preservation of their privileges; and neither temper nor resolution were wanting in the conduct of it.

In former periods of the English government, the house of commons was of so small weight in the balance of the constitution, that little attention had been given, either by the crown, the people, or the house itself, to the choice and continuance of the members. It had been usual, after parliaments were prolonged beyond one session, for the chancellor to exert a discretionary authority of issuing new writs to supply the place of any members whom he judged incapable of attending, either on account of their employment, their sickness, or other impediment. This practice gave that minister, and consequently the prince, an unlimited power of modelling at pleasure the representatives of the nation; yet so little jealousy had it created, that the commons, of themselves, without any court influence or intrigue, and contrary to some farther votes of their own, confirmed it in the twenty-third of Elizabeth.^g At that time, though some members, whose places had been supplied on account of sickness, having now recovered their health, appeared in the house, and claimed their seat; such was the authority of the chancellor, that merely out of respect to him, his sentence was adhered to, and the new members were continued in their places.

^f King James's Works, p. 495. 499.

^g Journ. January 19, 1580.

Here a most dangerous prerogative was conferred on the crown ; but to shew the genius of that age, or rather the channels in which power then ran, the crown put very little value on this authority ; insomuch, that two days afterward, the chancellor, of himself, resigned it back to the commons, and gave them power to judge of a particular vacancy in their house. And when the question concerning the chancellor's new writs was again brought on the carpet towards the end of the session, the commons were so little alarmed at the precedent, that, though they re-admitted some old members, whose seats had been vacated on account of slight indispositions, yet they confirmed the chancellor's sentence, in instances where the distemper appeared dangerous and incurable.^b Nor did they proceed any farther in vindication of their privileges than to vote *that during the sitting of parliament, there do not, at any time, any writ go out for choosing or returning any member without the warrant of the house.* In Elizabeth's reign we may remark, and the reigns preceding, sessions of parliament were not usually the twelfth part so long as the vacations ; and during the latter, the chancellor's power, if he pleased to exert it, was confirmed, at least left, by this vote, as unlimited and unrestrained as ever.

In a subsequent parliament, the absolute authority of the queen was exerted in a manner still more open ; and began for the first time to give alarm to the commons. New writs having been issued by the chancellor when there was no vacancy, and a controversy arising upon that incident, the queen sent a message to the house, informing them, that it were impertinent for them to deal in such matters. These questions, she said, belonged only to the chancellor ; and she had appointed him to confer with the judges, in order to settle all disputes with regard to elections. The commons had the courage, a few days after, to vote, " that it was

^b Journ. March 18, 1580. See farther, D'Ewes, p. 430.

a most perilous precedent, where two knights of a county were duly elected, if any new writ should issue out for a second election, without order of the house itself; that the discussing and adjudging of this and such-like differences belonged only to the house; and that there should be no message sent to the lord-chancellor, not so much as to inquire what he had done in the matter, because it was conceived to be a matter derogatory to the power and privilege of the house.ⁱ This is the most considerable, and almost only, instance of parliamentary liberty, which occurs during the reign of that princess.

Outlaws, whether on account of debts or crimes, had been declared by the judges^k incapable of enjoying a seat in the house, where they must themselves be law-givers: but this opinion of the judges had been frequently overruled. I find, however, that in the case of Vaughan,^l who was questioned for an outlawry, that having proved all his debts to have been contracted by suretiship, and to have been, most of them, honestly compounded, he was allowed, on account of these favourable circumstances, to keep his seat; which plainly supposes that, otherwise, it would have been vacated, on account of the outlawry.^m

When James summoned this parliament, he issued a proclamation;ⁿ in which, among many general advices, which, like a kind tutor, he bestowed on his people, he strictly enjoins them not to choose any outlaw for their representative. And he adds, *If any person take upon him the place of knight, citizen, or burgess not being truly elected, according to the laws and sta*

ⁱ D'Ewes, p. 397.

^k 39 Henry VI.

^l Journ. Feb. 8, 1580.

^m In a subsequent parliament, that of the 35th of the queen, the commons, after great debate, expressly voted, that a person outlawed might be elected. D'Ewes, p. 518. But, as the matter had been much contested, the king might think the vote of the house no law, and might esteem his own decision of more weight than theirs. We may also suppose that he was not acquainted with this vote. Queen Elizabeth, in her speech to her last parliament, complained of their admitting outlaws, and represents that conduct of the house as a great abuse.

ⁿ Jan. 11, 1604. Rymer, tom. 16. p. 561.

tutes in that behalf provided, and, according to the purport, effect, and true meaning, of this our proclamation, then every person so offending to be fined or imprisoned for the same. A proclamation here was plainly put on the same footing with a law, and that in so delicate a point as the right of elections. Most alarming circumstances, had there not been reason to believe, that this measure, being entered into so early in the king's reign, proceeded more from precipitation and mistake, than from any serious design of invading the privileges of parliament.^o

Sir Francis Goodwin was chosen member for the county of Berks; and his return, as usual, was made into chancery. The chancellor, pronouncing him an outlaw, vacated his seat, and issued writs for a new election.^p Sir John Fortescue was chosen in his place by the county. But the first act of the house was to reverse the chancellor's sentence, and restore sir Francis to his seat. At the king's suggestion, the lords desired a conference on the subject; but were absolutely refused by the commons, as the question entirely regarded their own privileges.^q The commons, however, agreed to make a remonstrance to the king by the mouth of their speaker; in which they maintained, that though the returns were by form made into chancery, yet the sole right of judging with regard to elections belonged to the house itself, not to the chancellor.^r James was not satisfied, and ordered a conference between the house and the judges, whose opinion in this case was opposite to that of the commons. This conference, he said, he commanded as an *absolute* king;^s an epithet,

^o The duke of Sully tells us, that it was a maxim of James, that no prince, in the first year of his reign, should begin any considerable undertaking; a maxim reasonable in itself, and very suitable to his cautious, not to say, timid, character. The facility with which he departed from this pretension, is another proof that his meaning was innocent. But had the privileges of parliament been at that time exactly ascertained, or royal power fully limited, could such an imagination ever have been entertained by him, as to think that his proclamations could regulate parliamentary elections?

^p Winwood, vol. 2. p. 18, 19.

^q Journ. 26th March, 1604.

^r Journ. 3d April, 1604.

^s Sir Charles Cornwallis, the king's ambassador at Madrid, when pressed by the

we are apt to imagine, not very grateful to English ears, but one to which they had already been somewhat accustomed from the mouth of Elizabeth.⁴ He added, *that all their privileges were derived from this grant, and hoped they would not turn them against him;*" a sentiment which, from her conduct, it is certain that princess had also entertained, and which was the reigning principle of her courtiers and ministers, and the spring of all her administration.

duke of Lerma to enter into a league with Spain, said to that minister, *though his majesty was an absolute king, and therefore not bound to give an account to any, of his actions; yet that so gracious and regardful a prince he was of the love and contentment of his own subjects, as I assured myself he would not think it fit to do any thing of so great consequence without acquainting them with his intentions.* Winwood, vol. 2. p. 222. Sir Walter Raleigh has this passage in the preface to his History of the World: Philip II. by strong hand and main force, attempted to make himself not only an absolute monarch over the Netherlands, like unto the kings and monarchs of England and France, but Turk-like to tread under his feet all their natural and fundamental laws, privileges, and ancient rights. We meet with this passage in sir John Davis's Question concerning impositions, p. 161. "Thus we see by this comparison, that the king of England doth lay but his little finger upon his subjects, when other princes and states do lay their heavy loins upon their people: what is the reason of this difference? from whence cometh it? assuredly not from a different power of prerogative; for the king of England is as absolute a monarch as any emperor or king in the world, and hath as many prerogatives incident to his crown." Coke, in Cawdry's case, says, "That by the ancient laws of this realm, England is an absolute empire and monarchy; and that the king is furnished with plenary and entire power, prerogative, and jurisdiction, and is supreme governor over all persons within this realm." Spencer speaking of some grants of the English kings to the Irish corporations, says, "All which, though at the time of their first grant they were tolerable, and perhaps reasonable, yet now are most unreasonable and inconvenient. But all these will be easily cut off, with the superior power of her majesty's prerogative, against which her own grants are not to be pleaded or enforced."—State of Ireland, p. 1537, edit. 1706. The same author, in p. 1660, proposes a plan for the civilization of Ireland; that the queen should create a provost-marshal in every county, who might ride about with eight or ten followers in search of stragglers and vagabonds; the first time he catches any, he may punish them more lightly by the stocks; the second time by whipping; but the third time he may hang them without trial or process, on the first bough; and he thinks that this authority may more safely be intrusted to the provost-marshal than to the sheriff; because the latter magistrate, having a profit by the escheats of felons, may be tempted to hang innocent persons. Here a real, absolute, or rather despotic power is pointed out; and we may infer from all these passages, either that the word *absolute* bore a different sense from what it does at present, or that men's ideas of the English, as well as Irish government, were then different. This latter inference seems juster. The word being derived from the French, bore always the same sense as in that language. An absolute monarchy, in Charles I.'s answer to the nineteen propositions, is opposed to a limited; and the king of England, is acknowledged not to be absolute: so much had matters changed even before the civil war. In sir John Fortescue's treatise of absolute and limited monarchy, a book written in the reign of Edward the Fourth, the word *absolûte* is taken in the same sense as at present; and the government of England is also said not to be absolute. They were the princes of the house of Tudor chiefly who introduced that administration, which had the appearance of absolute government. The princes before them were restrained by the barons; as those after them by the house of commons. The people had, properly speaking, little liberty in either of these ancient governments, but least in the more ancient.

⁴ Camden, in Kennet, p. 375.

⁵ Journ. 29th March, 5th April, 1604.

The commons were in some perplexity. Their eyes were now opened, and they saw the consequences of that power which had been assumed by the chancellor, and to which their predecessors had, in some instances, blindly submitted. *By this course*, said a member, *the free election of the counties is taken away, and none shall be chosen but such as shall please the king and council. Let us, therefore, with fortitude, understanding, and sincerity, seek to maintain our privilege. This cannot be construed any contempt in us, but merely a maintenance of our common rights, which our ancestors have left us, and which it is just and fit for us to transmit to our posterity.** Another said,† *This may be called a quo warranto to seize all our liberties.* A chancellor, added a third, *by this course, may call a parliament consisting of what persons he pleases. Any suggestion, by any person, may be the cause of sending a new writ. It is come to this plain question, Whether the chancery or parliament ought to have authority?*‡

Notwithstanding this watchful spirit of liberty, which now appeared in the commons, their deference for majesty was so great, that they appointed a committee to confer with the judges before the king and council. There the question of law began to appear, in James's eyes, a little more doubtful than he had hitherto imagined it; and in order to extricate himself with some honour, he proposed that both Goodwin and Fortescue should be set aside, and a writ be issued by warrant of the house for a new election. Goodwin gave his consent, and the commons embraced the expedient; but in such a manner, that while they shewed their regard for the king, they secured for the future the free possession of their seats, and the right which they claimed of judging solely in their own elections and returns.*

* Journ. 30th March, 1604.

† Id. *ibid.*

‡ Id. *ibid.*

* Even this parliament, which shewed so much spirit and good sense in the affair of Goodwin, made a strange concession to the crown, in their fourth session. Toby Mathews, a member, had been banished by order of the council upon direction from his majesty. The parliament not only acquiesced in this

A power like this, so essential to the exercise of all their other powers, themselves so essential to public liberty, cannot fairly be deemed an encroachment in the commons; but must be regarded as an inherent privilege, happily rescued from that ambiguity which the negligence of some former parliaments had thrown upon it.

At the same time the commons, in the case of sir Thomas Shirley, established their power of punishing as well the persons at whose suit any member is arrested, as the officers who either arrest or detain him. Their asserting of this privilege admits of the same reflection.^b

About this period, the minds of men throughout Europe, especially in England, seem to have undergone a general, but insensible revolution. Though letters had been revived in the preceding age, they were chiefly cultivated by those of sedentary professions; nor had they, till now, begun to spread themselves, in any degree, among men of the world. Arts, both mechanical and liberal, were every day receiving great improvements. Navigation had extended itself over the whole globe. Travelling was secure and agreeable. And the general system of politics in Europe was become more enlarged and comprehensive.

In consequence of this universal fermentation, the ideas of men enlarged themselves on all sides; and the several constituent parts of the Gothic governments, which seem to have lain long inactive, began, every where, to operate and encroach on each other. On the continent, where the necessity of discipline had begotten standing armies, the princes commonly established an unlimited authority, and overpowered, by force or in-

arbitrary proceeding, but issued writs for a new election. Such novices were they as yet in the principles of liberty! See Journ. 14. Feb. 1609. Mathews was banished by the king, on account of his change of religion to Popery. The king had an indulgence to those who had been educated Catholics; but could not bear the new converts. It was probably the animosity of the commons against the Papist, which made them acquiesce in this precedent, without reflecting on the consequences! The jealousy of liberty, though roused, was not yet thoroughly enlightened.

^b Journ. 6th and 7th May, 1694.

trigue, the liberties of the people. In England; the love of freedom, which, unless checked, flourishes extremely in all liberal natures, acquired new force, and was regulated by more enlarged views, suitable to that cultivated understanding which became, every day, more common among men of birth and education. A familiar acquaintance with the precious remains of antiquity excited, in every generous breast, a passion for a limited constitution, and begat an emulation of those manly virtues, which the Greek and Roman authors, by such animating examples, as well as pathetic expressions, recommended to us. The severe, though popular government of Elizabeth had confined this rising spirit within very narrow bounds; but, when a new and a foreign family succeeded to the throne, and a prince less dreaded, and less beloved, symptoms immediately appeared of a more free and independent genius in the nation.

Happily this prince possessed neither sufficient capacity to perceive the alteration, nor sufficient art and vigour to check it in its early advances. Jealous of regal, because conscious of little personal authority, he had established within his own mind a speculative system of absolute government, which few of his subjects, he believed, and none but traitors and rebels, would make any scruple to admit. On whichever side he cast his eye, every thing concurred to encourage his prejudices. When he compared himself with the other hereditary sovereigns of Europe, he imagined, that as he bore the same rank, he was entitled to equal prerogatives; not considering the innovations lately introduced by them, and the military force by which their authority was supported. In England, that power, almost unlimited, which had been exercised for above a century, especially during the late reign, he ascribed solely to royal birth and title; not to the prudence and spirit of the monarchs, nor to the conjunctures of the times. Even the opposition which he had struggled with in Scotland en-

couraged him still farther in his favourite notions; while he there saw, that the same resistance which opposed regal authority, violated all law and order, and made way either for the ravages of a barbarous nobility, or for the more intolerable insolence of seditious preachers. In his own person, therefore, he thought all legal power to be centred, by an hereditary and a divine right: and this opinion might have proved dangerous, if not fatal, to liberty, had not the firmness of the persuasion, and its seeming evidence, induced him to trust solely to his right, without making the smallest provision, either of force or politics, in order to support it.

Such were the opposite dispositions of parliament and prince, at the commencement of the Scottish line; dispositions just beginning to exist and to appear in the parliament,^c but thoroughly established and openly avowed on the part of the prince.

The spirit and judgment of the house of commons appeared, not only in defence of their own privileges, but also in their endeavour, though, at this time, in vain, to free trade from those shackles which the high-exerted prerogative, and even, in this respect, the ill-judged tyranny of Elizabeth had imposed upon it.

James had already, of his own accord, called in and annulled all the numerous patents for monopolies which

^c At that time men of genius and enlarged minds had adopted the principles of liberty, which were as yet pretty much unknown to the generality of the people. Sir Matthew Hales has published a remonstrance against the king's conduct towards the parliament during this session. The remonstrance is drawn with great force of reasoning, and spirit of liberty; and was the production of sir Francis Bacon and sir Edward Sandys, two men of the greatest parts and knowledge in England. It is drawn in the name of the commons; but as there is no hint of it in the journals, we must conclude, either that the authors, sensible that the strain of the piece was much beyond the principles of the age, had not ventured to present it to the house, or that it had been for that reason rejected. The dignity and authority of the commons are strongly insisted upon in this remonstrance; and it is there said, that their submission to the ill treatment which they received during the latter part of Elizabeth's reign, had proceeded from their tenderness towards her age and her sex. But the authors are mistaken in these facts; for the house received and submitted to as bad treatment in the beginning and middle of that reign. The government was equally arbitrary in Mary's reign, in Edward's, in Harry the Eighth's and Seventh's. And the farther we go back into history, though there might be more of a certain irregular kind of liberty among the barons, the commons were still of less authority.

had been granted by his predecessor, and which extremely fettered every species of domestic industry: but the exclusive companies still remained; another species of monopoly, by which almost all foreign trade, except that to France, was brought into the hands of a few rapacious engrossers, and all prospect of future improvements in commerce was for ever sacrificed to a little temporary advantage of the sovereign. These companies, though arbitrarily elected, had carried their privileges so far, that almost all the commerce of England was centred in London; and it appears that the customs of that port amounted to 110,000*l.* a year, while those of all the kingdom beside yielded only 17,000*l.*^d Nay, the whole trade of London was confined to about two hundred citizens,^e who were easily enabled, by combining among themselves, to fix whatever price they pleased, both to the exports and imports of the nation. The committee appointed to examine this enormous grievance, one of the greatest which we read of in English story, insist on it as a fact well known and avowed, however contrary to present received opinion, that shipping and seamen had insensibly decayed during all the preceding reign.^f And though nothing be more common than complaints of the decay of trade. even during the most flourishing periods; yet is this a consequence which might naturally result from such arbitrary establishments, at a time when the commerce of all the other nations of Europe, except that of Scotland, enjoyed full liberty and indulgence.

While the commons were thus attempting to give liberty to the trading part of the nation, they also endeavoured to free the landed property from the burden of wardships,^g and to remove those remains of the

^d Journ. 21 May, 1604.

^e Id. Ibid.

^f A remonstrance from the Trinity-house, in 1662, says, that in a little above twelve years after 1588, the shipping and number of seamen in England decayed about a third. Anglesey's happy future State of England, p. 128, from sir Julius Caesar's Collections. See Journ. 21 May, 1604.

^g Journ. 1. June, 1604.

feudal tenures under which the nation still laboured. A just regard was shewn to the crown in the conduct of this affair; nor was the remedy sought for, considered as a matter of right, but merely of grace and favour. The profit which the king reaped, both from wards and from respite of homage, was estimated; and it was intended to compound for these prerogatives by a secure and independent revenue. But after some debates in the house, and some conferences with the lords, the affair was found to contain more difficulties than could easily at that time be surmounted; and it was not then brought to any conclusion.

The same fate attended an attempt of a like nature to free the nation from the burden of purveyance. This prerogative had been much abused by the purveyors;^a and the commons shewed some intention to offer the king 50,000*l.* a year for the abolition of it.

Another affair of the utmost consequence was brought before the parliament, where the commons shewed a greater spirit of independence than any true judgment of national interest. The union of the two kingdoms was zealously, and even impatiently urged by the king.¹ He justly regarded it as the peculiar felicity of his reign, that he had terminated the bloody animosities of these hostile nations, and had reduced the whole island under one government; enjoying tranquillity within itself, and security from all foreign invasions. He hoped, that while his subjects of both kingdoms reflected on past disasters, besides regarding his person as infinitely precious, they would entertain the strongest desire of securing themselves against the return of like calamities, by a thorough union of laws, parliaments, and privileges. He considered not, that this very reflection operated, as yet, in a contrary manner on men's prejudices, and kept alive that mutual hatred between the nations, which had been

^a Journ. 30 April, 1604.

¹ Journ. 21 April, 1, May, 1604. Parliamentary History, vol. 5. p. 91.

carried to the greatest extremities, and required time to allay it. The more urgent the king appeared in promoting so useful a measure, the more backward was the English parliament in concurring with him ; while they ascribed his excessive zeal to that partiality in favour of his ancient subjects, of which they thought, that on other occasions, they had reason to complain. Their complaisance for the king, therefore, carried them no farther than to appoint forty-four English to meet with thirty-one Scottish commissioners, in order to deliberate concerning the terms of a union ; but without any power of making advances towards the establishment of it.^a

The same spirit of independence, and perhaps not better judgment, appeared in the house of commons when the question of supply was brought before them, by some members attached to the court. In vain was it urged, that, though the king received a supply which had been voted to Elizabeth, and which had not been collected before her death ; yet he found it burdened with a debt contracted by the queen, equal to the full amount of it : that peace was not yet thoroughly concluded with Spain, and that Ireland was still expensive to him : that on his journey from Scotland, amidst such a concourse of people, and on that of the queen and royal family, he had expended considerable sums : and that as the courtiers had looked for greater liberalities from the prince on his accession, and had imposed on his generous nature ; so the prince, in his turn, would expect, at the beginning, some mark of duty and attachment from his people, and some consideration of his necessities. No impression was made on the house of commons by these topics ; and the majority appeared fully determined to refuse all supply. The burden of government, at that time, lay surprisingly light upon the people ; and that very reason, which to us, at this distance, may seem a motive of generosity, was the real

^a Journ. 7th June, 1604. Kennet, p. 673.

cause why the parliament was, on all occasions, so remarkably frugal and reserved. They were not, as yet, accustomed to open their purses in so liberal a manner as their successors, in order to supply the wants of their sovereign; and the smallest demand, however requisite, appeared in their eyes unreasonable and exorbitant. The commons seem also to have been desirous of reducing the crown to still farther necessities, by their refusing a bill, sent down to them by the lords, for entailing the crown-lands for ever on the king's heirs and successors.¹ The dissipation made by Elizabeth had probably taught James the necessity of this law, and shewn them the advantage of refusing it.

In order to cover a disappointment with regard to supply, which might be a bad construction both at home and abroad, James sent a message to the house^m (July 7), in which he told them, that he desired no supply; and he was very forward in refusing what was never offered him. Soon after, he prorogued the parliament, not without discovering, in his speech, visible marks of dissatisfaction. Even so early in his reign, he saw reason to make public complaints of the restless and encroaching spirit of the Puritanical party, and of the malevolence with which they endeavoured to inspire the commons. Nor were his complaints without foundation, or the Puritans without interest; since the commons, now finding themselves free from the arbitrary government of Elizabeth, made application for a conference with the lords, and presented a petition to the king; the purport of both which was, to procure, in favour of the Puritans, a relaxation of the ecclesiastical laws.ⁿ The use of the surplice, and of the cross in baptism, is there chiefly complained of; but the remedy seems to have been expected solely from the king's dispensing power.^o In the papers which contain

¹ Parliamentary History, vol. 5. p. 108.

^m Journ. 26 June, 1604.

ⁿ La Boderie, the French ambassador, says, that the house of commons was composed mostly of Puritans, vol. 1. p. 81.

Parliamentary History, vol. 5. p. 98—100.

this application and petition, we may also see proofs of the violent animosity of the commons against the Catholics, together with the intolerating spirit of that assembly.^p

Peace
with
Spain.

This summer the peace with Spain was finally concluded, and was signed by the Spanish ministers at London^a (Aug. 18). In the conferences previous to this treaty, the nations were found to have so few claims on each other, that, except on account of the support given by England to the Low Country provinces, the war might appear to have been continued more on account of personal animosity between Philip and Elizabeth, than any contrariety of political interests between their subjects. Some articles in the treaty, which seemed prejudicial to the Dutch commonwealth, were never executed by the king; and, as the Spaniards made no complaints on that head, it appeared that, by secret agreement, the king had expressly reserved the power of sending assistance to the Hollanders. The constable of Castile came into England to ratify the peace; and, on the part of England, the earl of Hertford was sent into the Low Countries for the same purpose, and the earl of Nottingham, high-admiral, into Spain. The train of the latter was numerous and splendid; and the Spaniards, it is said, were extremely sur-

^p This parliament passed an act of recognition of the king's title in the most ample terms. They recognised and acknowledged, that immediately upon the dissolution and decease of Elizabeth, late queen of England, the imperial crown thereof did, by inherent birthright and lawful and undoubted succession, descend and come to his most excellent majesty, as being lineally, justly, and lawfully, next and sole heir of the blood royal of this realm. 1 James I. cap. 1. The Puritans, though then prevalent, did not think proper to dispute this great constitutional point. In the recognition of queen Elizabeth, the parliament declares, that the queen's highness is, and in very deed and of most mere right ought to be, by the laws of God and by the laws and statutes of this realm, our most lawful and rightful sovereign, liege lady and queen, &c. It appears then, that if king James's divine right be not mentioned by parliament, the omission came merely from chance, and because that phrase did not occur to the compiler of the recognition; his title being plainly the same with that of his predecessor, who was allowed to have a divine right.

^a Rymer, tom. 16. p. 585, &c.

^r Winwood, vol. 2. p. 27. 330. *et alibi*. In this respect James's peace was more honourable than that which Henry IV. himself made with Spain. This latter prince stipulated not to assist the Dutch; and the supplies which he secretly sent them, were in direct contravention to the treaty.

prised, when they beheld the blooming countenances and graceful appearance of the English, whom their bigotry, inflamed by the priests, had represented as so many monsters and infernal demons.

Though England, by means of her naval force, was perfectly secure during the latter years of the Spanish war, James shewed an impatience to put an end to hostilities; and soon after his accession, before any terms of peace were concerted, or even proposed by Spain, he recalled all the letters of marque which had been granted by queen Elizabeth. Archduke Albert had made some advances of a like nature,^{*} which invited the king to take this friendly step. But what is remarkable; in James's proclamation for that purpose, he plainly supposes, that, as he had himself, while king of Scotland, always lived in amity with Spain, peace was attached to his person, and that, merely by his accession to the crown of England, without any articles of treaty or agreement, he had ended the war between the kingdoms.[†] This ignorance of the law of nations may appear surprising in a prince, who was thirty-six years of age, and who had reigned from his infancy; did we not consider that a king of Scotland, who lives in close friendship with England, has few transactions to manage with foreign princes, and has little opportunity of acquiring experience. Unhappily for James, his timidity, his prejudices, his indolence, his love of amusement, particularly of hunting, to which he was much addicted, ever prevented him from making any progress in the knowledge or practice of foreign politics, and in a little time diminished that regard which all the neighbouring nations had paid to England during the reign of his predecessor.[‡]

^{*} 23d. of June, 1603.

[†] Grotii Annal. lib. 12.

[‡] See proclamations during the first seven years of king James. Winwood, vol. 2. p. 65.

[§] Memoirs de la Boderie, vol. 1. p. 64. 181. 195. 217. 302. vol. 2. p. 244. 278.

CHAP. XLVI.

Gunpowder conspiracy—A parliament—Truce betwixt Spain and the United Provinces—A parliament—Death of the French king—Arminianism—State of Ireland.

WE are now to relate an event, one of the most memorable that history has conveyed to posterity, and containing at once a singular proof both of the strength and weakness of the human mind: its widest departure from morals, and most steady attachment to religious prejudices. 'Tis the *Gunpowder treason* of which I speak; a fact as certain as it appears incredible.

Gun-
powder
conspi-
racy.

The Roman Catholics had expected great favour and indulgence on the accession of James, both as he was descended from Mary, whose life they believed to have been sacrificed to their cause, and as he himself, in his early youth, was imagined to have shewn some partiality towards them, which nothing, they thought, but interest and necessity had since restrained. It is pretended, that he had even entered into positive engagements to tolerate their religion, as soon as he should mount the throne of England; whether their credulity had interpreted in this sense some obliging expressions of the king's, or that he had employed such an artifice, in order to render them favourable to his title.* Very soon they discovered their mistake; and were at once surprised and enraged to find James, on all occasions, express his intention of strictly executing the laws enacted against them, and of persevering in all the rigorous measures of Elizabeth. Catesby, a gentleman of good parts and of an ancient family, first thought of a most extraordinary method of revenge; and he opened his intention to Piercy, a descendant of the illustrious house of Northumberland. In one of

* State Trials, vol. 2. p. 201—203. Winwood, vol. 2. p. 49.

their conversations with regard to the distressed condition of the Catholics, Piercy having broken into a sally of passion, and mentioned assassinating the king; Catesby took the opportunity of revealing to him a nobler and more extensive plan of treason, which not only included a sure execution of vengeance, but afforded some hopes of restoring the Catholic religion in England. In vain, said he, would you put an end to the king's life: he has children, who would succeed both to his crown and to his maxims of government. In vain would you extinguish the whole royal family: the nobility, the gentry, the parliament, are all infected with the same heresy, and could raise to the throne another prince and another family, who, besides their hatred to our religion, would be animated with revenge for the tragical death of their predecessors. To serve any good purpose, we must destroy, at one blow, the king, the royal family, the lords, the commons; and bury all our enemies in one common ruin. Happily, they are all assembled on the first meeting of the parliament; and afford us the opportunity of glorious and useful vengeance. Great preparations will not be requisite. A few of us, combining, may run a mine below the hall in which they meet; and, choosing the very moment when the king harangues both houses, consign over to destruction these determined foes to all piety and religion. Meanwhile, we ourselves standing aloof, safe and unsuspected, shall triumph in being the instruments of divine wrath, and shall behold with pleasure those sacrilegious walls, in which were passed the edicts for proscribing our church and butchering her children, tossed into a thousand fragments; while their impious inhabitants, meditating, perhaps, still new persecutions against us, pass from flames above to flames below, there for ever to endure the torments due to their offences.*

Piercy was charmed with this project of Catesby; and

* History of the Gunpowder Treason.

they agreed to communicate the matter to a few more, and among the rest to Thomas Winter, whom they sent over to Flanders, in quest of Fawkes, an officer in the Spanish service, with whose zeal and courage they were all thoroughly acquainted. When they enlisted any new conspirator, in order to bind him to secrecy, they always, together with an oath, employed the communion, the most sacred rite of their religion.* And it is remarkable, that no one of these pious devotees ever entertained the least compunction with regard to the cruel massacre which they projected, of whatever was great and eminent in the nation. Some of them only were startled by the reflection, that of necessity many Catholics must be present; as spectators or attendants on the king, or as having seats in the house of peers; but Tesmond, a Jesuit, and Garnet, superior of that order in England, removed these scruples, and shewed them how the interests of religion required that the innocent should here be sacrificed with the guilty.

All this passed in the spring and summer of the year 1604; when the conspirators also hired a house in Piercy's name, adjoining to that in which the parliament was to assemble. Towards the end of that year they began their operations. That they might be less interrupted, and give less suspicion to the neighbourhood, they carried in store of provisions with them, and never desisted from their labour. Obstinate in their purpose, and confirmed by passion, by principle, and by mutual exhortation, they little feared death in comparison of a disappointment; and having provided arms, together with the instruments of their labour, they resolved there to perish in case of a discovery. Their perseverance advanced the work; and they soon pierced the wall, though three yards in thickness; but on approaching the other side, they were somewhat startled at hearing a noise, which they knew not how to account for. Upon

* State Trials, vol. 1. p. 190. 198. 210.

inquiry, they found that it came from the vault below the house of lords; that a magazine of coals had been kept there; and that, as the coals were selling off, the vault would be let to the highest bidder. The opportunity was immediately seized; the place hired by Piercy; thirty-six barrels of powder lodged in it; the whole covered up with fagots and billets; the doors of the cellar boldly flung open; and every body admitted, as if it contained nothing dangerous.

Confident of success, they now began to look forward, and to plan the remaining part of their project. The king, the queen, prince Henry, were all expected to be present at the opening of parliament. The duke, by reason of his tender age, would be absent; and it was resolved, that Piercy should seize him, or assassinate him. The princess Elizabeth, a child likewise, was kept at lord Harrington's house at Warwickshire; and sir Everard Digby, Rookwood, Grant, being let into the conspiracy, engaged to assemble their friends on pretence of a hunting match, and seizing that princess, immediately to proclaim her queen. So transported were they with rage against their adversaries, and so charmed with the prospect of revenge, that they forgot all care of their own safety; and trusting to the general confusion which must result from so unexpected a blow, they foresaw not that the fury of the people, now unrestrained by any authority, must have turned against them, and would probable have satiated itself by a universal massacre of the Catholics.

The day so long wished for now approached, on which the parliament was appointed to assemble. The dreadful secret, though communicated to above twenty persons, had been religiously kept, during the space of near a year and a-half. No remorse, no pity, no fear of punishment, no hope of reward, had, as yet, induced any one conspirator, either to abandon the enterprise, or make a discovery of it. The holy fury had extin-

guished in their breast every other motive; and it was an indiscretion at last, proceeding chiefly from these very bigoted prejudices and partialities, which saved the nation.

Ten days before the meeting of parliament, lord Monteagle, a Catholic, son to lord Morley, received the following letter, which had been delivered to his servant by an unknown hand. *My lord, Out of the love I bear to some of your friends, I have a care of your preservation. Therefore I would advise you, as you tender your life, to devise some excuse to shift off your attendance at this parliament. For God and man have concurred to punish the wickedness of this time. And think not slightly of this advertisement; but retire yourself into your country, where you may expect the event in safety. For, though there be no appearance of any stir, yet, I say, they will receive a terrible blow this parliament, and yet they shall not see who hurts them. This counsel is not to be contemned, because it may do you good, and can do you no harm: for the danger is past as soon as you have burned the letter. And I hope God will give you the grace to make good use of it, unto whose holy protection I commend you.*^b

Monteagle knew not what to make of this letter; and, though inclined to think it a foolish attempt to frighten and ridicule him, he judged it safest to carry it to lord Salisbury, secretary of state. Though Salisbury too was inclined to pay little attention to it, he thought proper to lay it before the king, who came to town a few days after. To the king it appeared not so light a matter; and from the serious earnest style of the letter, he conjectured, that it implied something dangerous and important. *A terrible blow, and yet the authors concealed; a danger so sudden, and yet so great;* these circumstances seemed all to denote some contrivance by gunpowder; and it was thought advisable to

^b King James's Works, p. 227.

inspect all the vaults below the houses of parliament. This care belonged to the earl of Suffolk, lord chamberlain; who purposely delayed the search, till the day before the meeting of parliament. He remarked those great piles of wood and fagots which lay in the vault under the upper house; and he cast his eye upon Fawkes, who stood in a dark corner, and passed himself for Piercy's servant. That daring and determined courage, which so much distinguished this conspirator, even among those heroes in villany, was fully painted in his countenance, and was not passed unnoticed by the chamberlain.^c Such a quantity also of fuel for the use of one who lived so little in town as Piercy, appeared a little extraordinary;^d and, upon comparing all circumstances, it was resolved that a more thorough inspection should be made. About midnight sir Thomas Knevet, a justice of peace, was sent with proper attendants; and before the door of the vault finding Fawkes, who had just finished all his preparations, he immediately seized him, and turning over the fagots discovered the powder. The matches and every thing proper for setting fire to the train were taken in Fawkes's pocket; who finding his guilt now apparent, and seeing no refuge but in boldness and despair, expressed the utmost regret; that he had lost the opportunity of firing the powder at once, and of sweetening his own death by that of his enemies.^e Before the council, he displayed the same intrepid firmness, mixed even with scorn and disdain; refusing to discover his accomplices, and shewing no concern but for the failure of the enterprise.^f This obstinacy lasted two or three days: but being confined to the Tower, left to reflect on his guilt and danger, and the rack being just shewn to him; his courage, fatigued with so long an effort, and unsup-

^c King James's Works, p. 229.^d Id. Ibid.^e Ibid. p. 230.^f Winwood, vol. 2. p. 173.

ported by hope or society, at last failed him; and he made a full discovery of all the conspirators.^a

Catesby, Piercy, and the other criminals, who were in London, though they had heard of the alarm taken at a letter sent to Monteagle; though they had heard of the chamberlain's search; yet were resolved to persist to the utmost, and never abandon their hopes of success.^b But, at last, hearing that Fawkes was arrested, they hurried down to Warwickshire; where sir Everard Digby, thinking himself assured that success had attended his confederates, was already in arms, in order to seize the princess Elizabeth. She had escaped into Coventry; and they were obliged to put themselves on their defence against the country, who were raised from all quarters, and armed, by the sheriff. The conspirators, with all their attendants, never exceeded the number of eighty persons; and being surrounded on every side, could no longer entertain hopes, either of prevailing or escaping. Having therefore confessed themselves, and received absolution, they boldly prepared for death, and resolved to sell their lives as dear as possible to the assailants. But even this miserable consolation was denied them. Some of their powder took fire, and disabled them for defence. The people rushed in upon them. Piercy and Catesby were killed by one shot. Digby, Rookwood, Winter, and others, being taken prisoners, were tried, confessed their guilt, and died, as well as Garnet, by the hands

^a King James's Works, p. 231.

^b Some historians have imagined, that the king had secret intelligence of the conspiracy, and that the letter to Monteagle was written by his direction, in order to obtain the praise of penetration in discovering the plot. But the known facts refute this supposition. That letter, being commonly talked of, might naturally have given an alarm to the conspirators, and made them contrive their escape. The visit of the lord chamberlain ought to have had the same effect. In short, it appears that nobody was arrested or inquired after for some days, till Fawkes discovered the names of the conspirators. We may infer, however, from a letter in Winwood's Memorials, vol. 2. p. 171. that Salisbury's sagacity led the king in his conjectures, and that the minister, like an artful courtier, gave his master the praise of the whole discovery.

¹ State Trials, vol. 1. p. 199. Discourse of the manner, &c. p. 69, 70.

of the executioner. Notwithstanding this horrid crime the bigoted Catholics were so devoted to Garnet, that they fancied miracles to be wrought by his blood;^k and in Spain he was regarded as a martyr.^l

Neither had the desperate fortune of the conspirators urged them to this enterprise, nor had the former profligacy of their lives prepared them for so great a crime. Before that audacious attempt, their conduct seems, in general, to be liable to no reproach. Catesby's character had entitled him to such regard, that Rookwood and Digby were seduced by their implicit trust in his judgment; and they declared, that, from the motive alone of friendship to him, they were ready, on any occasion, to have sacrificed their lives.^m Digby himself was as highly esteemed and beloved as [any man in England; and he had been particularly honoured with the good opinion of queen Elizabeth.ⁿ It was bigoted zeal alone, the most criminal of passions covered with the appearance of duty, which seduced them into measures, that were fatal to themselves, and had so nearly proved fatal to their country.^o

The lords Mordaunt and Stourton, two Catholics, were fined, the former 10,000*l.* the latter, 4000*l.* by the star-chamber; because their absence from parliament had begotten a suspicion of their being acquainted with the conspiracy. The earl of Northumberland was fined 30,000*l.* and detained several years prisoner in the Tower; because, not to mention other grounds of suspicion, he had admitted Piercy into the number of gentlemen-pensioners, without his taking the requisite oaths.^p

The king in his speech to the parliament, observed,

^k Winwood, vol. 2. p. 300.

^l Id. Ibid.

^m State Trials, vol. 1. p. 201.

ⁿ Athen. Ox. vol. 2 fol. 222.

^o Digby, after his condemnation, said in a letter to his wife; "Now for my intention, let me tell you, that if I had thought there had been the least sin in the plot, I would not have been of it for all the world; and no other cause drew me to hazard my fortune and life, but zeal to God's religion." He expresses his surprise to hear that any Catholics had condemned it. *Digby's Papers, published by secretary Coventry.*

^p Camden in Keaset, p. 692.

that though religion had engaged the conspirators in so criminal attempt, yet ought we not to involve all the Roman Catholics in the same guilt, or suppose them equally disposed to commit such enormous barbarities. Many holy men, he said, and our ancestors among the rest, had been seduced to concur with that church in her scholastic doctrines ; who yet had never admitted her seditious principles, concerning the pope's power of dethroning kings, or sanctifying assassination. The wrath of Heaven is denounced against crimes, but innocent error may obtain its favour ; and nothing can be more hateful than the uncharitableness of the Puritans, who condemn alike to eternal torments, even the most inoffensive partisans of Popery. For his part, he added, that conspiracy, however atrocious, should never alter, in the least, his plan of government : while with one hand he punished guilt ; with the other he would still support and protect innocence.^p After this speech he prorogued the parliament till the 22d of January.^q

The moderation, and, I may say, magnanimity, of the king, immediately after so narrow an escape from the detestable conspiracy, was nowise agreeable to his subjects. Their animosity against Popery, even before this provocation, had risen to a great pitch ; and it had perhaps been more prudent in James, by a little dissimulation, to have conformed himself to it. His theological learning, confirmed by disputation, had happily fixed his judgment in the Protestant faith ; yet was his heart a little biassed by the allurements of Rome, and he had been well pleased, if the making of some advances could have effected a union with that ancient mother-church. He strove to abate the acrimony of his own subjects against the religion of their fathers ; he be-

^p King James's Works, p. 503, 504.

^q The parliament, this session, passed an act obliging every one to take the oath of allegiance : a very moderate test, since it decided no controverted points between the two religions, and only engaged the persons who took it to abjure the pope's power of dethroning kings. See king James's Works, p. 250.

came himself the object of their diffidence and aversion. Whatever measures he embraced ; in Scotland to introduce prelacy, in England to enforce the authority of the established church, and support its rites and ceremonies, were interpreted as so many steps towards Popery ; and were represented by the Puritans as symptoms of idolatry and superstition. Ignorant of the consequences, or unwilling to sacrifice to politics his inclination, which he called his conscience, he persevered in the same measures, and gave trust and preferment, almost indifferently, to his Catholic and Protestant subjects. And finding his person, as well as his title, less obnoxious to the church of Rome, than those of Elizabeth, he gradually abated the rigour of those laws, which had been enacted against that church, and which were so acceptable to his bigoted subjects. But the effects of these dispositions on both sides became not very sensible till towards the conclusion of his reign.

At this time James seems to have possessed the affections even of his English subjects, and, in a tolerable degree, their esteem and regard. Hitherto their complaints were chiefly levelled against his too great constancy in his early friendships ; a quality which, had it been attended with more economy, the wise would have excused, and the candid, would even, perhaps, have applauded. His parts, which were not despicable, and his learning, which was great, being highly extolled by his courtiers and gown-men, and not yet tried in the management of any delicate affairs, for which he was unfit, raised a high idea of him in the world ; nor was it always through flattery or insincerity that he received the title of the second Solomon. A report, which was suddenly spread about this time, of his being assassinated, visibly struck a great consternation into all orders of men. The commons also abated,

A parliament.

this session, somewhat of their excessive frugality, and granted him an aid, payable in four years, of three subsidies and six-fifteenths, which sir Francis Bacon said in the house,* might amount to about 400,000*l.*; and for once the king and parliament parted in friendship and good humour. The hatred which the Catholics so visibly bore him, gave him, at this time, an additional value in the eyes of his people. The only considerable point in which the commons incurred his displeasure, was by discovering their constant good-will to the Puritans, in whose favour they desired a conference with the lords;† which was rejected.

The chief affair transacted next session (Nov. 18), was the intended union of the two kingdoms.‡ Nothing could exceed the king's passion and zeal for this noble enterprise, but the parliament's prejudice and reluctance against it. There remain two excellent speeches in favour of the union, which it would not be improper to compare together; that of the king,§ and that of sir Francis Bacon. Those who affect in every thing such an extreme contempt for James, will be surprised to find, that his discourse, both for good reasoning and eloquent composition, approaches very near that of a man, who was undoubtedly, at that time, one of the greatest geniuses in Europe. A few trivial indiscretions and indecorums may be said to characterize the harangue of the monarch, and mark it for his own. And, in general, so open and avowed a declaration in favour of a measure, while he had taken no care, by any precaution or intrigue, to ensure success, may safely be pronounced an indiscretion. But the art of managing parliaments, by private interest or cabal, being found hitherto of little use or necessity, had not, as yet, become a part of English politics. In the common course of affairs, government could be conducted without their assistance; and when their concurrence became

* Journ. 20th May, 1606.

† Kennet, p. 676;

‡ Journ. 5th April, 1606.

§ King James's Works, p. 509.

necessary to the measures of the crown, it was, generally speaking, except in times of great faction and discontent, obtained without much difficulty.

The king's influence seems to have rendered the Scottish parliament cordial in all the steps which they took towards the union. Though the advantages which Scotland might hope from that measure were more considerable; yet were the objections too, with regard to that kingdom, more striking and obvious. The benefit which must have resulted to England, both by accession of strength and security, was not despicable; and, as the English were by far the greater nation, and possessed the seat of government, the objections, either from the point of honour, or from jealousy, could not reasonably have any place among them. The English parliament indeed seemed to have been swayed merely by the vulgar motive of national antipathy. And they persisted so obstinately in their prejudices, that all the efforts for a thorough union and incorporation ended only in the abolition of the hostile laws formerly enacted between the kingdoms.*

Some precipitate steps which the king, a little after his accession, had taken, in order to promote his favourite project, had been here observed to do more injury than service. From his own authority, he had assumed the title of king of Great Britain; and had quartered the arms of Scotland with those of England, in all coins, flags, and ensigns. He had also engaged the judges to make a declaration, that all those who, after the union of the crowns, should be born in either kingdom, were, for that reason alone, naturalized in both. This was a nice question, and, according to the ideas of those times, susceptible of subtle reasoning on both sides. The king was the same: the parliaments were different. To render the people therefore the same,

* The commons were even so averse to the union, that they had complained in the former session to the lords, of the bishop of Bristol, for writing a book in favour of it; and the prelate was obliged to make submissions for this offence. The crime imputed to him seems to have consisted in his treating of a subject which lay before the parliament. So little notion had they as yet of general liberty! See Parliamentary History, vol. 5. p. 108—110.

we must suppose that the sovereign authority resided chiefly in the prince, and that these popular assemblies were rather instituted to assist with money and advice, than endowed with any controlling or active powers in the government. *It is evident*, says Bacon, in his pleadings, on this subject, *that all other commonwealths, monarchies only excepted, do subsist by a law precedent. For where authority is divided amongst many officers, and they not perpetual, but annual or temporary, and not to receive their authority but by election, and certain persons too have voices only in that election, and the like; these are busy and curious frames, which of necessity do presuppose a law precedent, written or unwritten, to guide and direct them: but in monarchies, especially hereditary, that is, when several families or lineages of people do submit themselves to one line, imperial or royal, the submission is more natural and simple; which afterward, by law subsequent, is perfected, and made more formal: but that is grounded upon nature.** It would seem from this reasoning, that the idea of an *hereditary, unlimited* monarchy, though implicitly supposed in many public transactions, had scarcely ever, as yet, been expressly formed by any English lawyer or politician.

Except the obstinacy of the parliament with regard to the union, and an attempt on the king's ecclesiastical jurisdiction,[†] most of their measures, during this session, were sufficiently respectful and obliging; though they still discover a vigilant spirit and a careful attention towards national liberty. The votes also of the commons shew, that the house contained a mixture of Puritans, who had acquired great authority among them,[‡] and who, together with religious prejudices, were continually suggesting ideas more suitable to a popular than a monarchical form of government. The natural appetite for rule made the commons lend a willing ear

* Bacon's Works, vol. 4. p. 100. 191; edit. 1730.

† Journ. 2d Dec. 5th March, 1606; 25th, 26th June, 1607.

‡ Journ. 26th Feb. 4th, 7th March, 1606; 2d May, 17th June, 1607.

to every doctrine which tended to augment their own power and influence.

A petition was moved in the lower house for a more rigorous execution of the laws against Popish recusants, and an abatement towards Protestant clergymen, who scrupled to observe the ceremonies. Both these points were equally unacceptable to the king: and he sent orders to the house to proceed no farther in that matter. The commons were inclined, at first, to consider these orders as a breach of privilege: but they soon acquiesced, when told that this measure of the king's was supported by many precedents during the reign of Elizabeth.* Had they been always disposed to make the precedents of that reign the rule of their conduct, they needed never have had any quarrel with any of their monarchs.

The complaints of Spanish depredations were very loud among the English merchants.^b The lower house sent a message to the lords (June 5), desiring a conference with them, in order to their presenting a joint petition to the king on the subject. The lords took some time to deliberate on this message; because they said, the matter was *weighty* and *rare*. It probably occurred to them at first, that the parliament's interposing in affairs of state would appear unusual and extraordinary. And, to shew that in this sentiment they were not guided by court influence; after they had deliberated, they agreed to the conference.

The house of commons began now to feel themselves of such importance, that, on the motion of sir Edwin Sandys,^c a member of great authority, they entered, for the first time, an order for the regular keeping of their journals.^c When all business was finished, the king prorogued the parliament.

About this time there was an insurrection of the

* Journ. 16th, 17th June, 1607.

^b Ibid. 25th Feb. 1606.

^c Journ. 3d July, 1607.

country people in Northamptonshire, headed by one Reynolds, a man of low condition. They went about destroying enclosures ; but carefully avoided committing any other outrage. This insurrection was easily suppressed (July 4), and though great lenity was used towards the rioters, yet were some of the ringleaders punished. The chief cause of that trivial commotion seems to have been, of itself, far from trivial. The practice still continued in England of disusing tillage, and throwing the land into enclosures for the sake of pasture. By this means the kingdom was depopulated, at least prevented from increasing so much in people as might have been expected from the daily increase of industry and commerce.

Truce be-
twixt Spain
and the
United
Provinces.
1609.

Next year presents us with nothing memorable: but in the spring of the subsequent, after a long negotiation, was concluded, by a truce of twelve years, that war, which, for near half a century, had been carried on with such fury between Spain and the states of the United Provinces. Never contest seemed, at first, more unequal : never contest was finished with more honour to the weaker party. On the side of Spain were numbers, riches, authority, discipline: on the side of the revolted provinces were found the attachment to liberty and the enthusiasm of religion. By her naval enterprises the republic maintained her armies ; and, joining peaceful industry to military valour, she was enabled, by her own forces, to support herself, and gradually rely less on those neighbouring princes, who, from jealousy to Spain, were at first prompted to encourage her revolt. Long had the pride of that monarchy prevailed over her interest, and prevented her from hearkening to any terms of accommodation with her rebellious subjects. But finding all intercourse cut off between her provinces by the maritime force of the States, she at last agreed to treat with them as a free people, and

solemnly to renounce all claim and pretension to their sovereignty.

This chief point being gained, the treaty was easily brought to a conclusion (March 30), under the joint mediation and guarantee of France and England. All exterior appearances of honour were paid equally to both crowns: but very different were the sentiments which the States, as well as all Europe, entertained of the princes who wore them. Frugality and vigour, the chief circumstances which procure regard among foreign nations, shone out as conspicuously in Henry as they were deficient in James. To a contempt of the English monarch, Henry seems to have added a considerable degree of jealousy and aversion, which were sentiments altogether without foundation. James was just and fair in all transactions with his allies,^d but it appears from the memoirs of those times, that each side deemed him partial towards her adversary, and fancied that he had entered into secret measures against them.* So little equity have men in their judgments of their own affairs; and so dangerous is that entire neutrality affected by the king of England!

A parliament.
1610.

The little concern James took in foreign affairs renders the domestic occurrences, particularly those of parliament, the most interesting of his reign. A new session was held this spring (Feb. 9); the king full of hopes of receiving supply; the commons of circumscribing his prerogative. The earl of Salisbury, now created treasurer on the death of the earl of Dorset, laid open the king's necessities, first to the peers, then to a committee of the lower house.^f He insisted on the unavoidable expense incurred in supporting

^d The plan of accommodation which James recommended is found in Winwood, vol. 2. p. 429, 430; and this is the same that was recommended by Henry, as we learn from Jeanin, tom. 3. p. 416, 417. It had long been imagined by historians from Jeandry's authority, that James had declared to the court of Spain, that he would not support the Dutch in their pretensions to liberty and independence. But it has since been discovered by Winwood's Memorials, vol. 2. p. 456. 466. 469. 475, 476, that that report was founded on a lie of president Richardot's.

* Winwood and Jeanin, *passim*.

^f Journ. 17th Feb. 1609. Kennet, p. 681.

the navy, and in suppressing a late insurrection in Ireland: he mentioned three numerous courts which the king was obliged to maintain, for himself, for the queen, and for the prince of Wales: he observed, that queen Elizabeth, though a single woman, had received very large supplies in the years preceding her death, which alone were expensive to her: and he remarked, that, during her reign, she had alienated many of the crown lands; an expedient which, though it supplied her present necessities, without laying burdens on her people, extremely multiplied the necessities of her successor. From all these causes he thought it nowise strange, that the king's income should fall short so great a sum as 81,000*l.* of his stated and regular expense; without mentioning contingencies, which ought always to be esteemed a fourth of the yearly charges. And as the crown was now necessarily burdened with a great and urgent debt of 300,000*l.* he thence inferred the absolute necessity of an immediate and large supply from the people. To all these reasons, which James likewise urged in a speech addressed to both houses (March 21), the commons remained inexorable. But, not to shock the king with an absolute refusal, they granted him one subsidy and one fifteenth; which would scarcely amount to 100,000*l.* And James received the mortification of discovering, in vain, all his wants, and of begging aid of subjects who had no reasonable indulgence or consideration for him.

Among the many causes of disgust and quarrel, which now daily and unavoidably multiplied between prince and parliament, this article of money is to be regarded as none of the least considerable. After the discovery and conquest of the West Indies, gold and silver became every day more plentiful in England, as well as in the rest of Europe; and the price of all commodities and provisions rose to a height beyond what had been known since the declension of the Roman empire. As the re-

venue of the crown rose not in proportion,^f the prince was insensibly reduced to poverty amidst the general riches of his subjects, and required additional funds, in order to support the same magnificence and force which had been maintained by former monarchs. But, while money thus flowed into England, we may observe, that, at the same time, and probably from that very cause, arts and industry of all kinds received a mighty increase; and elegance in every enjoyment of life became better known and more cultivated among all ranks of people. The king's servants, both civil and military, his courtiers, his ministers, demanded more and ample supplies from the impoverished prince, and were not contented with the same simplicity of living which had satisfied their ancestors. The prince himself began to regard an increase of pomp and splendour as requisite to support the dignity of his character, and to preserve the same superiority above his subjects, which his predecessors had enjoyed. Some equality too, and proportion to the other sovereigns of Europe, it was natural for him to desire; and as they had universally enlarged their revenue, and multiplied their taxes, the king of England deemed it reasonable that his subjects, who were generally as rich as theirs, should bear with patience some additional burdens and impositions.

Unhappily for the king, those very riches, with the increasing knowledge of the age, bred opposite sentiments in his subjects; and, begetting a spirit of freedom and independence, disposed them to pay little regard either to the entreaties or menaces of their sovereign. While the barons possessed their former immense property and extensive jurisdictions, they were apt, at every disgust, to endanger the monarch, and throw the whole government into confusion: but this confusion often,

^f Besides the great alienation of the crown lands, the fee-farm rents never increased, and the other lands were let on long leases, and at a great undervalue, little or nothing above the old rent.

in its turn, proved favorable to the monarch, and made the nation again submit to him, in order to re-establish justice and tranquillity. After the power of alienations, as well as the increase of commerce, had thrown the balance of property into the hands of the commons, the situation of affairs, and the dispositions of men, became susceptible of a more regular plan of liberty; and the laws were not supported singly by the authority of the sovereign. And though in that interval, after the decline of the peers, and before the people had yet experienced their force, the princes assumed an exorbitant power, and had almost annihilated the constitution under the weight of their prerogative; as soon as the commons recovered from their lethargy, they seem to have been astonished at the danger, and were resolved to secure liberty by firmer barriers than their ancestors had hitherto provided for it.

Had James possessed a very rigid frugality, he might have warded off this crisis somewhat longer; and waiting patiently for a favourable opportunity to increase and fix his revenue, might have secured the extensive authority transmitted to him. On the other hand, had the commons been inclined to act with more generosity and kindness towards their prince, they might probably have turned his necessities to good account, and have bribed him to depart peaceably from the more dangerous articles of his prerogative. But he was a foreigner, and ignorant of the arts of popularity; they were soured by religious prejudices, and tenacious of their money: and, in this situation, it is no wonder that, during this whole reign, we scarcely find an interval of mutual confidence and friendship between prince and parliament.

The king, by his prerogative alone, had some years before altered the rates of the customs, and had established higher impositions on several kinds of merchandise. This exercise of power will naturally, to us, appear arbitrary and illegal; yet, according to the principles

and practices of that time, it might admit of some apology. The duties of tonnage and poundage were at first granted to the crown by a vote of parliament, and for a limited time ; and as the grant frequently expired and was renewed, there could not then arise any doubt concerning the origin of the king's right to levy these duties ; and this imposition, like all others, was plainly derived from the voluntary consent of the people. But as Henry V. and all the succeeding sovereigns had the revenue conferred on them for life, the prince, so long in possession of these duties, began gradually to consider them as his own proper right and inheritance, and regarded the vote of parliament as a mere formality, which rather expressed the acquiescence of the people in his prerogative, than bestowed any new gift or revenue upon him.

The parliament, when it first granted poundage to the crown, had fixed no particular rates : the imposition was given as a shilling a pound, or five *per cent.* on all commodities : it was left to the king himself, and the privy-council, aided by the advice of such merchants as they should think proper to consult, to fix the value of goods, and thereby the rates of the customs ; and as that value had been settled before the discovery of the West Indies, it was become much inferior to the prices which almost all commodities bore in every market in Europe ; and consequently, the customs on many goods, though supposed to be five *per cent.* was in reality much inferior. The king, therefore, was naturally led to think that rates which were now plainly false, ought to be corrected ; that a valuation of commodities, fixed by one act of the privy-council, might be amended by another ; that if his right to poundage were inherent in the crown, he should also possess, of himself, the right of correcting its inequalities ; if this duty were granted by the people, he should at least support the spirit of the law, by fixing a

new and juster valuation of all commodities. But besides this reasoning, which seems plausible, if not solid, the king was supported in that act of power by direct precedents, some in the reign of Mary, some in the beginning of Elizabeth.^b Both these princesses had, without consent of parliament, altered the rates of commodities; and as their impositions had, all along, been submitted to without a murmur; and still continued to be levied, the king had no reason to apprehend that a farther exertion of the same authority would give any occasion of complaint. That less umbrage might be taken, he was moderate in the new rates which he established: the customs, during his whole reign, rose only from 127,000*l.* a year to 190,000*l.*; though, besides the increase of the rates, there was a sensible increase of commerce and industry during that period: every commodity, besides, which might serve to the subsistence of the people, or might be considered as a material of manufactures, was exempted from the new impositions of James:^c but all this caution could not prevent the complaints of the commons. A spirit of liberty had now taken possession of the house: the leading members, men of an independent genius and large views, began to regulate their opinions, more by the future consequences which they foresaw, than by the former precedents which were set before them; and they less aspired at maintaining the ancient constitution, than at establishing a new one, and a freer, and a better. In their remonstrances to the king on this occasion, they observed it to be a general opinion, *That the reasons of that practice might be extended much farther, even to the utter ruin of the ancient liberty of the kingdom, and the subjects' right of property in their lands and goods.*^d Though expressly forbidden by the king to touch his pre-

^b Journ. 18th April, 5th and 10th of May, 1614, &c. 20th February, 1625. See also sir John Davis's question concerning impositions, p. 127, 128.

^c Sir John Davis's question concerning impositions.

^d Journ. 23rd May, 1610.

rogative, they passed a bill abolishing these impositions; which was rejected by the house of lords.

In another address to the king they objected to the practice of borrowing upon privy seals, and desired that the subjects should not be forced to lend money to his majesty, nor give a reason for their refusal. Some murmurs likewise were thrown out in the house against a new monopoly of the licence of wines.¹ It must be confessed, that forced loans and monopolies were established on many and ancient as well as recent precedents; though diametrically opposite to all the principles of a free government.^m

The house likewise discovered some discontent against the king's proclamations. James told them, *That though he well knew by the constitution and policy of the kingdom, that proclamations were not of equal force with laws; yet he thought it a duty incumbent on him, and a power inseparably annexed to the crown, to restrain and prevent such mischiefs and inconveniences as he saw growing on the state, against which no certain law was extant, and which might tend to the great detriment of the subject, if there should be no remedy provided till the meeting of a parliament. And this prerogative, he adds, our progenitors have, in all times, used and enjoyed.*ⁿ The intervals between sessions, we may ob-

¹ Parliament. Hist. vol. 5. p. 241.

^m We find the king's answer in Winwood's Memorials, vol. 3. p. 193. 2d edit. "To the third and fourth (namely, that it might be lawful to arrest the king's servants without leave, and that no man should be enforced to lend money, nor to give a reason why he would not), his majesty sent us an answer, that because we brought precedents of antiquity to strengthen those demands, he allowed not of any precedents drawn from the time of usurping or decaying princes, or people too bold or wanton; that he desired not to govern in that commonwealth, where subjects should be assured of all things, and hope for nothing. It was one thing *submittere principatum legibus*; and other thing *submittere principatum subditis*. That he would not leave to posterity such a mark of weakness upon his reign; and therefore his conclusion was, *non placet petitio, non placet exemplum*; yet with this mitigation, that in matters of loans he would refuse no reasonable excuse, nor should my lord chamberlain deny the arresting of any of his majesty's servants, if just cause was shewn." The parliament, however, acknowledged at this time with thankfulness to the king, that he allowed disputes and inquiries about his prerogative, much beyond what had been indulged by any of his predecessors. Parliament. Hist. vol. 5. p. 230. This very session, he expressly gave them leave to produce all their grievances without exception.

ⁿ Parliament. Hist. vol. 5. p. 250.

serve, were frequently so long, as to render it necessary for a prince to interpose by his prerogative. The legality of this exertion was established by uniform and undisputed practice; and was even acknowledged by lawyers, who made, however, this difference between laws and proclamations, that the authority of the former was perpetual, that of the latter expired with the sovereign who emitted them.* But what the authority could be, which bound the subject, yet was different from the authority of laws, and inferior to it, seems inexplicable by any maxims of reason or politics: and in this instance, as in many others, it is easy to see how inaccurate the English constitution was, before the parliament was enabled, by continued acquisitions or encroachments, to establish it on fixed principles of liberty.

Upon the settlement of the reformation, that extensive branch of power, which regards ecclesiastical matters, being then without an owner, seemed to belong to the first occupant; and Henry VIII. failed not immediately to seize it, and to exert it even to the utmost degree of tyranny. The possession of it was discontinued with Edward, and recovered by Elizabeth; and that ambitious princess was so remarkably jealous of this flower of her crown, that she severely reprimanded the parliament, if they ever presumed to intermeddle in these matters; and they were so overawed by her authority, as to submit, and to ask pardon on these occasions. But James's parliaments were much less obsequious. They ventured to lift up their eyes, and to consider this prerogative. They there saw a large province of government, possessed by the king alone, and scarcely ever communicated with the parliament. They were sensible that this province admitted not of an exact boundary or circumscription. They had felt that the Roman pontiff, in former ages, under pretence of

* Journ. 12th May, 1624.

religion, was gradually making advances to usurp the whole civil power. They dreaded still more dangerous consequences from the claims of their own sovereign, who resided among them, and who, in many other respects, possessed such unlimited authority. They therefore deemed it absolutely necessary to circumscribe this branch of prerogative; and accordingly, in the preceding session, they passed a bill against the establishment of any ecclesiastical canons without consent of parliament.^p But the house of lords, as is usual, defended the barriers of the throne, and rejected the bill.

In this session, the commons, after passing anew the same bill, made remonstrances against the proceedings of the *high commission court*.^q It required no great penetration to see the extreme danger to liberty, arising in a regal government, from such large discretionary powers as were exercised by that court. But James refused compliance with the application of the commons. - He was probably sensible that, besides the diminution of his authority, many inconveniences must necessarily result from the abolishing of all discretionary power in every magistrate; and that the laws, were they ever so carefully framed and digested, could not possibly provide against every contingency; much less, where they had not, as yet, attained a sufficient degree of accuracy and refinement.

But the business which chiefly occupied the commons during this session, was the abolition of wardships and purveyance; prerogatives which had been more or less touched on, every session, during the whole reign of James. In this affair the commons employed the proper means, which might entitle them to success: they offered the king a settled revenue as an equivalent for the power which he should part with; and the king was

^p Journ. 2d, 11th December; 5th March, 1606.

^q Parliament. Hist. vol. 5. p. 247. Kennet, p. 681.

willing to hearken to terms. After much dispute he agreed to give up these prerogatives for 200,000*l.* a year, which they agreed to confer upon him. And nothing remained towards closing the bargain, but that the commons should determine the funds by which this sum should be levied. This session was too far advanced to bring so difficult a matter to a full conclusion; and though the parliament met again towards the end of the year, and resumed the question, they were never able to terminate an affair upon which they seemed so intent. The journals of that session are lost; and as the historians of this reign are very negligent in relating parliamentary affairs, of whose importance they were not sufficiently apprized, we know not exactly the reason of this failure. It only appears, that the king was extremely dissatisfied with the conduct of the parliament, and soon after dissolved it. This was his first parliament, and it sat near seven years.

Amidst all these attacks, some more, some less violent, on royal prerogative, the king displayed, as openly as ever, all his exalted notions of monarchy and the authority of princes. Even in a speech to the parliament, where he begged for supply, and where he should naturally have used every art to ingratiate himself with that assembly, he expressed himself in these terms: "I conclude, then, the point touching the power of kings,

* We learn from Winwood's Memorials, vol. 2. p. 193, the reason assigned for this particular sum. "From thence my lord-treasurer came to the price; and here he said, that the king would no more rise and fall like a merchant. That he would not have a flower of his crown (meaning the court of wards) so much tossed: that it was too dainty to be so handled: and then he said, that he must deliver the very countenance and character of the king's mind out of his own handwriting: which before he read, he said he would acquaint us with a pleasant conceit of his majesty. As concerning the number of ninescore thousand pounds, which was our number, he could not affect, because nine was the number of the poets, who were always beggars, though they served so many muses; and eleven was the number of the apostles, when the traitor, Judas, was away; and therefore might best be affected by his majesty: but there was a mean number, which might accord us both; and that was ten: which, says my lord-treasurer, is a sacred number; for so many were God's commandments, which tend to virtue and edification." If the commons really voted 20,000*l.* a year more on account of this pleasant conceit of the king and the treasurer, it was certainly the best paid wit, for its goodness, that ever was in the world.

with this axiom of divinity, that, as to dispute *what God may do*, is blasphemy, but *what God wills*, that divines may lawfully and do ordinarily dispute and discuss; so is it sedition in subjects to dispute what a king may do in the height of his power. But just kings will ever be willing to declare what they will do, if they will not incur the curse of God. I will not be content, that my power be disputed upon; but I shall ever be willing to make the reason appear of my doings, and rule my actions according to *my laws*.[†] Notwithstanding the great extent of prerogative in that age, these expressions would probably give some offence. But we may observe, that, as the king's despotism was more speculative than practical, so the independency of the commons was, at this time, the reverse; and though strongly supported by their present situation, as well as disposition, was too new and recent to be as yet founded on systematical principles and opinions.[‡]

[†] King James's Works, p. 531.

[‡] It may not be unworthy of observation, that James, in a book called *The true laws of Monarchies*, which he published a little before his accession to the crown of England, affirmed, "That a good king, although he be above the law, will subject and frame his actions thereto, for example's sake to his subjects, and of his own free-will, but not as subject or bound thereto." In another passage, "According to the fundamental law already alleged, we daily see, that in the parliament (which is nothing else but the head-court of the king and his vassals) the laws are but craved by his subjects, and only made by him at their roagation, and with their advice. For albeit the king *makes daily* statutes and ordinances, enjoining such pains thereto as he thinks meet, without any advice of parliament or estates; yet it lies in the power of no parliament to make any kind of law or statute, without his sceptre be to it, for giving it the force of law." King James's Works, p. 202. It is not to be supposed that, at such a critical juncture, James had so little sense as, directly, in so material a point, to have openly shocked what were the universal established principles of that age; on the contrary, we are told by historians, that nothing tended more to facilitate his accession, than the good opinion entertained of him by the English, on account of his learned and judicious writings. The question, however, with regard to the royal power was, at this time, become a very dangerous point; and without employing ambiguous, insignificant terms, which determined nothing, it was impossible to please both king and parliament. Dr. Cowell, who had magnified the prerogative in words too intelligible, fell this session under the indignation of the commons. *Parliament Hist.* vol. 5. p. 221. The king himself, after all his magnificent boasts, was obliged to make his escape through a distinction, which he framed between a king in *abstracto* and a king in *concreto*: an abstract king, he said, had all power; but a concrete king was bound to observe the laws of the country which he governed. King James's Works, p. 533. But how bound? By conscience only? Or might his subjects resist him and defend their privileges? This he thought fit not to explain. And so difficult is it to explain that point, that, to this day, whatever liberties may be used by private inquirers, the laws have, very prudently, thought proper to maintain a total silence with regard to it.

Death of
the French
king.

This year was distinguished by a memorable event, which gave great alarm and concern in England; the murder of the French monarch by the poniard of the fanatical Ravaillac (May 3). With his death, the glory of the French monarchy suffered an eclipse for some years; and, as that kingdom fell under an administration weak and bigoted, factious and disorderly, the Austrian greatness began anew to appear formidable to Europe. In England, the antipathy to the Catholics revived a little upon the tragical event; and some of the laws which had formerly been enacted, in order to keep these religionists in awe, began now to be executed with greater rigour and severity.*

Armini-
anism.
1611.

Though James's timidity and indolence fixed him, during most of his reign, in a very prudent inattention to foreign affairs, there happened, this year, an event in Europe of such mighty consequence as to rouse him from his lethargy, and summon up all his zeal and enterprise. A professor of divinity, named Vorstius, a disciple of Arminius, was called from a German to a Dutch university; and as he differed from his Britannic majesty in some nice questions concerning the intimate essence and secret decrees of God, he was considered as a dangerous rival in scholastic fame, and was at last obliged to yield to the legions of that royal doctor, whose syllogisms he might have refuted or eluded. If vigour was wanting in other incidents in James's reign, here he behaved even with haughtiness and insolence; and the States were obliged, after several remonstrances, to deprive Vorstius of his chair, and to banish him their dominions.† The king carried no farther his animosity against that professor; though he had very charitably hinted to the States, *That, as to the burning of Vorstius for his blasphemies and atheism, he left them to their own Christian wisdom; but surely never heretic better deserved the flames.*‡ It is to be re-

* Kennet, p. 684.

† Ibid. p. 715.

‡ King James's Works, p. 355.

marked, that at this period, all over Europe, except in Holland alone, the practice of burning heretics still prevailed, even in Protestant countries; and instances were not wanting in England during the reign of James.

To consider James in a more advantageous light, we must take a view of him as the legislator of Ireland; and most of the institutions, which he had framed for civilizing that kingdom, being finished about this period, it may not here be improper to give some account of them. He frequently boasts of the management of Ireland as his masterpiece; and it will appear, upon inquiry, that his vanity, in this particular, was not altogether without foundation.

State of
Ireland.
1612.

After the subjection of Ireland by Elizabeth, the more difficult task still remained; to civilize the inhabitants, to reconcile them to laws and industry, and to render their subjection durable and useful to the crown of England. James proceeded in this work by a steady, regular, and well-concerted plan; and in the space of nine years, according to sir John Davis, he made greater advances towards the reformation of that kingdom, than had been made in the four hundred and forty years which had elapsed since the conquest was first attempted.*

It was previously necessary to abolish the Irish customs, which supplied the place of laws, and were calculated to keep that people for ever in a state of barbarism and disorder.

By the *Brehon* law or custom, every crime, however enormous, was punished, not with death, but by a fine or pecuniary mulct, which was levied upon the criminal. Murder itself, as among all the ancient barbarous nations, was atoned for in this manner; and each man, according to his rank, had a different rate or value affixed to him, which if any one were willing to pay, he needed not fear assassinating his enemy. This rate was

* King James's Works, p. 259. edit. 1613.

called his *eric*. When sir William Fitzwilliams, being lord-deputy, told Maguire, that he was to send a sheriff into Fermannah, which a little before had been made a county, and subjected to the English law; *Your sheriff, said Maguire, shall be welcome to me, but let me know, beforehand, his eric, or the price of his head, that if my people cut it off, I may levy the money upon the county.*^a As for oppression, extortion, and other trespasses, so little were they regarded, that no penalty was affixed to them, and no redress for such offences could ever be obtained.

The customs of *Gavelkinde* and *Tanistry* were attended with the same absurdity in the distribution of property. The land, by the custom of *Gavelkinde*, was divided among all the males of the sept or family, both bastard and legitimate: and, after partition made, if any of the sept died, his portion was not shared out among his sons; but the chieftain, at his discretion, made a new partition of all the lands belonging to that sept, and gave every one his share.^a As no man, by reason of this custom, enjoyed the fixed property of any land, to build, to plant, to enclose, to cultivate, to improve, would have been so much lost labour.

The chieftains and the tanists, though drawn from the principal families, were not hereditary, but were established by election, or, more properly speaking, by force and violence. Their authority was almost absolute; and, notwithstanding that certain lands were assigned to the office, its chief profit resulted from exactions, dues, assessments, for which there was no fixed law, and which were levied at pleasure.^a Hence arose that common by-word among the Irish, *That they dwell westward of the law, which dwell beyond the river of the Barrow*: meaning the country where the English inhabited, and which extended not beyond the compass of twenty miles, lying in the neighbourhood of Dublin.^b

^a Sir John Davies, p. 166.^a Id. p. 167.^a Id. p. 173.^b Id. p. 237.

After abolishing these Irish customs, and substituting English laws in their place, James, having taken all the natives under his protection, and declared them free citizens, proceeded to govern them by a regular administration, military as well as civil.

A small army was maintained, its discipline inspected, and its pay transmitted from England, in order to keep the soldiers from preying upon the country, as had been usual in former reigns. When Odogartie raised an insurrection, a reinforcement was sent over, and the flames of that rebellion were immediately extinguished.

All minds being first quieted by a general indemnity,^c circuits were established, justice administered, oppression banished, and crimes and disorders of every kind severely punished.^d As the Irish had been universally engaged in the rebellion against Elizabeth, a resignation of all the rights, which had been formerly granted them to separate jurisdictions, was rigorously exacted; and no authority, but that of the king and the law, was permitted throughout the kingdom.^e

A resignation of all private estates was even required; and when they were restored, the proprietors received them under such conditions as might prevent, for the future, all tyranny and oppression over the common people. The value of the dues, which the nobles usually claimed from their vassals, was estimated at a fixed sum, and all farther arbitrary exactions prohibited under severe penalties.^f

The whole province of Ulster having fallen into the crown by the attainder of rebels, a company was established in London, for planting new colonies in that fertile country: the property was divided into moderate shares, the largest not exceeding two thousand acres: tenants were brought over from England and Scotland: the Irish were removed from the hills and fastnesses, and settled in the open country: husbandry and the

^c Sir John Davis, p. 263.

^d Id. p. 264. &c.

^e Id. p. 276.

^f Id. p. 278.

arts were taught them: a fixed habitation secured: plunder and robbery punished: and, by these means, Ulster, from being the most wild and disorderly province of all Ireland, soon became the best cultivated and most civilized.^g

Such were the arts by which James introduced humanity and justice among a people, who had ever been buried in the most profound barbarism. Noble cares! much superior to the vain and criminal glory of conquests; but requiring ages of perseverance and attention to perfect what had been so happily begun.

A laudable act of justice was, ~~about this time~~, executed in England upon lord Sanquhir, a Scottish nobleman, who had been guilty of the base assassination of Turner, a fencing-master. The English nation, who were generally dissatisfied with the Scots, were enraged at this crime equally mean and atrocious; but James appeased them, by preferring the severity of law to the intercession of the friends and family of the criminal.^h

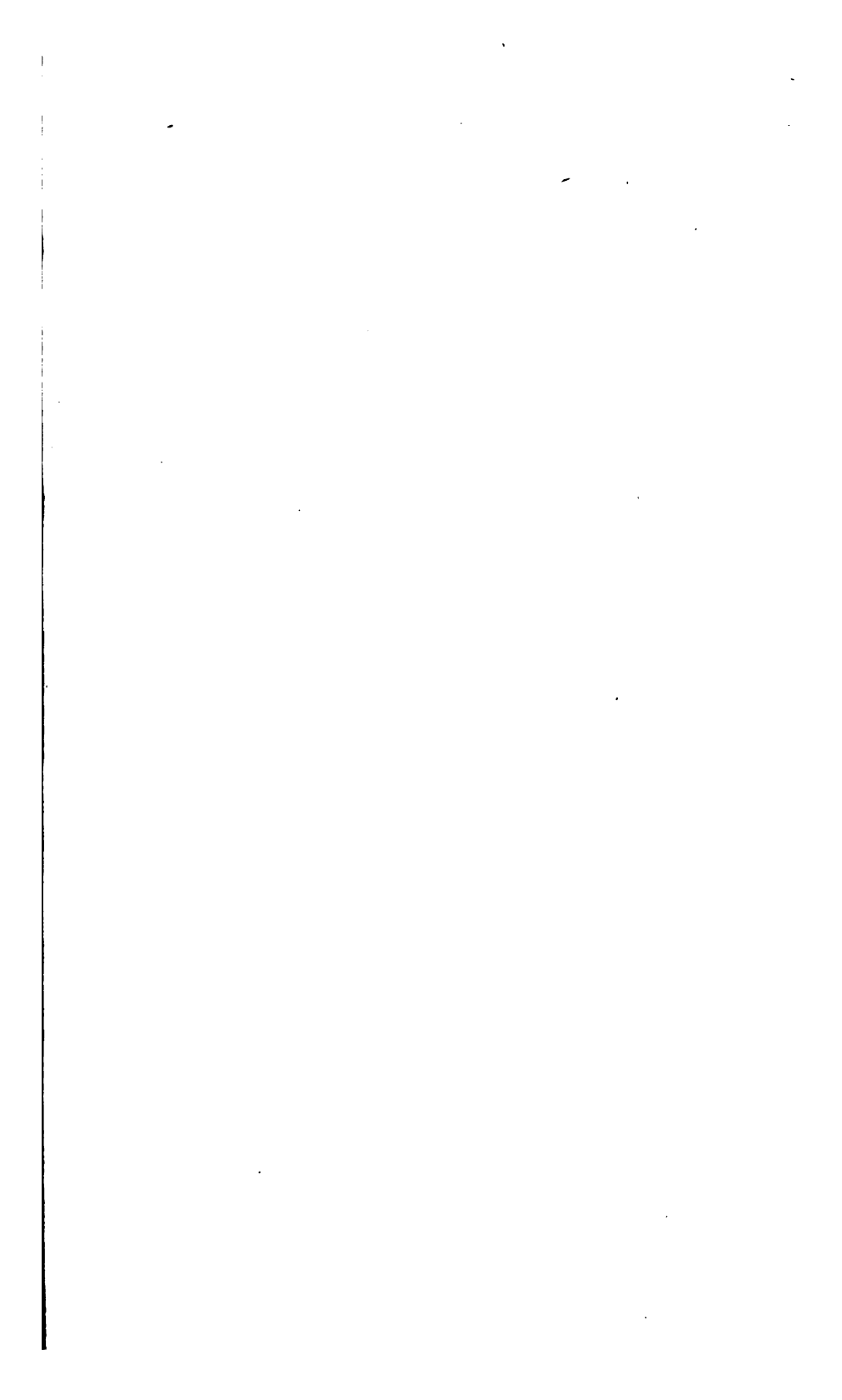
^g Sir John Davis, p. 280.

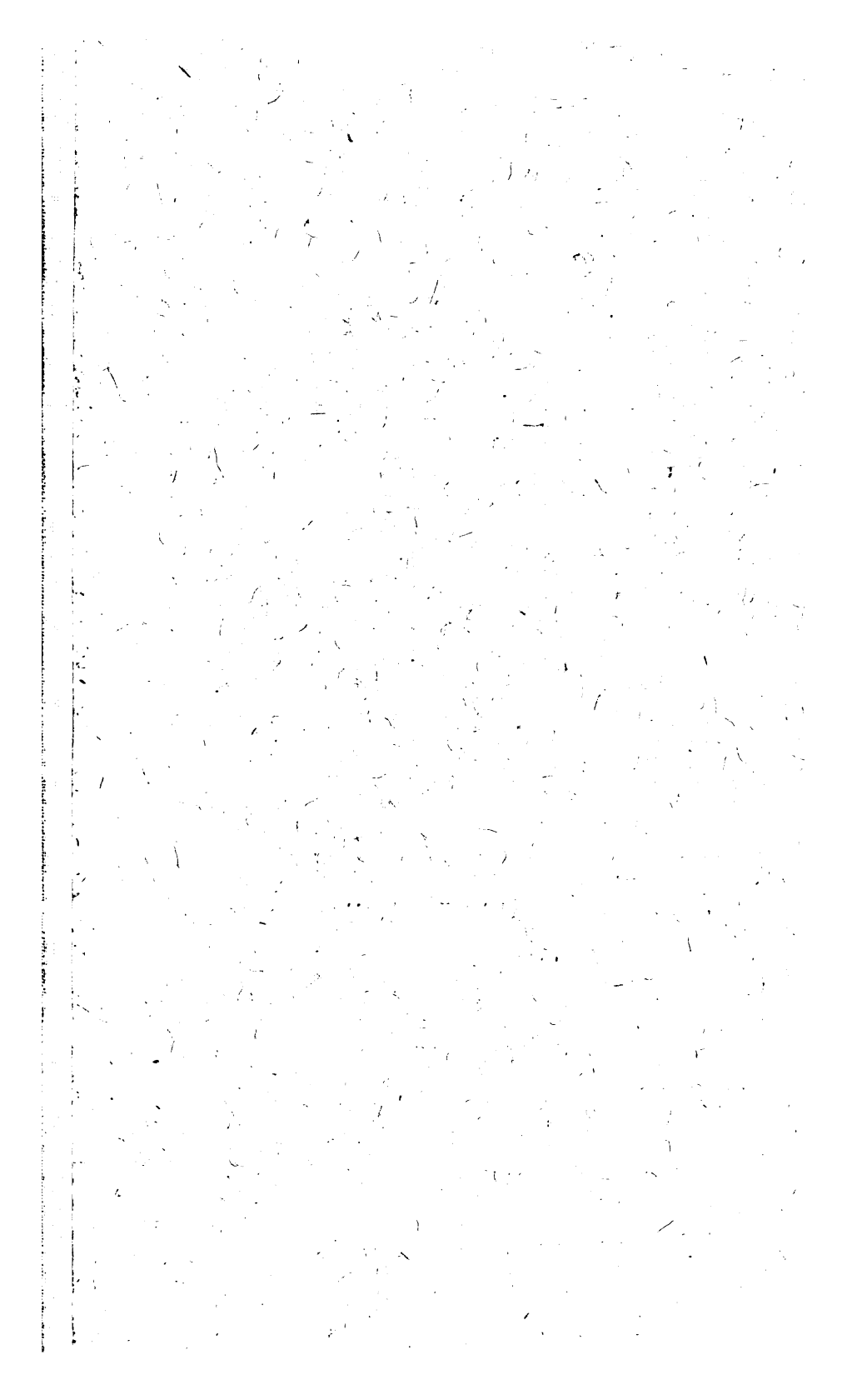
^h Kennet, p. 688.

CENTRAL COLLECTION

END OF VOL. V.

116







MAY 17 1928

